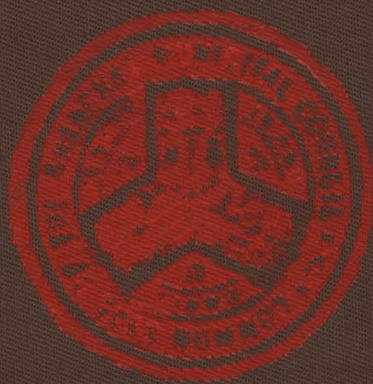


# 工部局董事会 会议录

第二十册

上海市档案馆 编



上海古籍出版社



# 工部局董事会会议录

## 第二十册

上海市档案馆 编

编审委员会主任 张 乾  
编审委员会副主任 史梅定  
执 行 主 审 马长林

上海古籍出版社



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**THE MINUTES OF SHANGHAI  
MUNICIPAL COUNCIL**

Volume XX

SHANGHAI MUNICIPAL ARCHIVES

Director of the Editorial and Examination Committee    Zhang Qian

Deputy Director of the Committee    Shi Meiding

Executive Finalizer    Ma Changlin

Shanghai Classics Publishing House

工部局董事会会议录

THE MINUTES OF

SHANGHAI MUNICIPAL COUNCIL

(1917—1919)

I N D E X.

M I N U T E B O O K.

No. 28.

A.

<u>Administration of the Settlement.</u>	111,114,118,128,135,142,174
<u>Advertisements, Illuminated.</u>	11
<u>Ambulance Service, Motor.</u>	90
<u>Analysis, Gas.</u>	118,120
<u>Annual Report.</u>	34,43
<u>Astor House - Structural Alterations &amp;c.</u>	170,172
" " <u>Fire Appliances.</u>	183
<u>Austria-Hungary &amp; China see China's War Measures.</u>	

B.

Band, Public:-

Committee	51,53
Composition - European Musicians' engagement	141,154
" Retention of German musicians	139
Engagements by Austrians & Germans	148
Friday Dance Performances	184
German musicians, attendance at public performances	90
Light Horse Gymkhana Performance	54

Bank Overdraft see Finances.

<u>Boundary Administration, French Settlement.</u>	25,28,30,35,58,60,66,74,110,138
--	---------------------------------

Bribery see Staff General Matters.

<u>Bridges, Pingliang Road - Noble's claim.</u>	47,50
---	-------

Brothels see Prostitution.

Budget see Finances.

Building Rules:-

Astor House Ballroom Alterations	170,172
Building over scheduled Road lines	105,113
" permits, procedure	170,172
Godown Floors, Superimposed Load	94,99
Mat-shades or overhanging structures	95
Revision	11,18
Sub-Way, Bubbling Well Road	85,114
Watercloset Installation see Sewage Disposal under Drainage	

<u>Building, Ruinous.</u>	17
---------------------------	----

Bund Pontoons see Landing Accommodation.

<u>Byelaws, Revision.</u>	1,7,26,33,38,44,54,146,149
---------------------------	----------------------------

" <u>Ruinous Buildings.</u>	18
-----------------------------	----

O.

<u>Cathedral School.</u>	14
--------------------------	----

Central Offices, Re-building:-

Drill Hall, availability for S.V.C.	164
Early Occupation, desirability	150
Electricity Department Accommodation	164
Heating Installation	80,150
Progress of Work	80
Steel Casements	80,150

Cesspool Collection Charges see Sewage System under Drainage.Children's Playgrounds see Parks.Chin Woo Athletic Association - Donation by Council. 4China's War Measures in the Settlement:-

<u>Breach of Diplomatic Relations with Germany:-</u>	
German Volunteers' Disbandment	53
Austro-Hungarian Volunteers' Status	53,57
Jurisdiction over German Subjects	60,64,73
"                        "                        Proteges (Turks)	81
Searches for Arms	65
<u>Declaration of War on Germany &amp; Austria-Hungary:-</u>	
Police surveillance of Enemy Subjects	103,111,113,119,123,124,128
Sealing of Enemy Institutions	103,111,122,129
"                        "                        Inventory of property	152
Suppression of German publications	103,111
Austro-Hungarian Volunteers' Disbandment	104,111
Settlement Administration - Council's Powers	111,114,118,128,135,142
Internment or Deportation of enemy subjects	111,114,118
Registration of Enemy Subjects by Council	123,124,128,135,139,147,
"                        "                        "                        "	152,155,174,178,182
"                        "                        "                        "                        Exemption	155
Procedure to be observed by Chinese Officials	113,118,122,128
Searches for Arms	113,123
Supervision of enemy businesses by Council	142
Permits of Visit, Council's control	144
<u>Chinese Official Intervention in the Settlement:-</u>	
Registration of enemy subjects	113,118,119,122,129,134,147,152,155,174
Sealing of Enemy Institutions	103,111,122,129,152
Austrian Consulate Conspiracy - Demand for data	125
Bureau for Foreign Affairs - Notice Board	144,147
Whangpoo Conservancy	174
<u>Mixed Court - Plenary Powers advocated</u>	119
"                "                        Chinese Officials' attempt to regain control	135,155,168,
"                "                        "                        "	174,182
"                "                        "                        "                        Sinnecker Case - Refusal to register under Council	147,152,
"                "                        "                        "                        "	(155)
"                "                        "                        "                        Warrants, Procedure	122,135
German Red Cross Fund - Committee Meetings	136
Austrian deportee's arrival & internment	156,158
Disposition of Enemy property - German Post Office	156,161,174
Control of enemy subjects arriving from abroad	174,180

Chinese Educational Committee see "E"." Newspaper, Official. 117" Official Intervention see China's War Measures.Cinematograph Film, Indecent. 117,181Coal Supply, Abnormal Prices:-

Suggested acquisition of a Mine	161,168
Staff requirements at Contract prices	168

Compensation Claims see Finances.Consular Body:-

Austro-Hungarian Consulate Conspiracy	106,125
Impasse between Austro-Hungarian & Senior Consul	30
Jurisdiction over German Subjects, Dutch Consul's protest	60,64,73
"                        "                        Proteges	81

Contract for Cast Iron, Revision see Finances.Convict Mortality see Gaol.Corporal Punishment. 90,167

Council:-

Chairman Pearce's re-election	50
Election, Date	180
" Polling Stations	16,180
" Scrutineers	16,17,180
Fujimura's protracted absence	153
Mackie resigns	6,50
Office Bearers & Standing Committees	51,95
Recess	92
Special Meetings	28,40,101,103,163
Vice-Chairman White-Cooper's re-election	50
White joins	12,46.

Court of Foreign Consuls:-

Constitution - Austro-Hungarian Consul's protest	25
Griffin	66,68
Roggers	23,71,121

Creeks see Drainage.Culverting see Drainage.Currency Reform. 84

D.

Debentures see Finances.Defence Creek, Culverting see Drainage.Detention, Illegal. 98,105Door of Hope:-

Grant-in-Aid	23
Medical Officer's Honorarium	23
Stray Children's Home see "S"	

Drainage:-

Changpark	25,28
Defence Creek	98
Sewage Disposal	17,21,22,61,63,68,100

E.

<u>Educational Committee, Chinese.</u>	51
" " <u>Foreign.</u>	51,78
" " <u>Permanent.</u>	38,51,95,130

Electricity Department :-

Breakdown at Riverside Station see "R"	
Committee	51
Charges see Tariff	
Finances:-	
"Equalization of Profits" Account	94
Nett Revenue Disposal	96
Quarterly Returns	83
Office Accommodation:-	
Samuel & Co's premises, lease renewal	85
Site, Acquisition	63,75,83,109,116,117,120,163,166,169
Plant, Additional requirements	93,96,105
" Engineer's visit to America	105,170
Public Lighting see Lighting	
Report, Annual	43
Riverside Station, Breakdown	169
" " Protective Measures	65,69
" " Site Extension	134,137
Sub-Station Site, Central District	120,163,166,169
Supply Limit	22,31,37,170
" to French Settlement Extension Area see Boundary Administration	
Tariff - Private Lighting Rates, Increase	176,182
Tenders, Receipt and Acceptance, Procedure	9

Evidence of Municipal Employees in Courts of Law see Staff.



Extra-Territoriality. 2,58

## F.

Finances, Municipal:-

Bank Overdraft, Increased rate of interest	122
Budget	40
Cast-Iron Contract, Revision of prices	108
Debentures, payment of interest to German & Austro-Hungarian Subjects	140
Donations & Grants see Grants-in-Aid	
Electricity Department see "E"	
Exchange Contracts	16,113
Financial Statement	75
General Hospital Overdraft see Hospital Finances	
Noble's claim re Pingliang Road Bridge Construction	47,50
Loan of 1917	41,45
Loan Redemption Procedure, Revision:-	
Special Committee, Appointment	33,35,44
"                    " Secretary	52
"                    " Terms of Reference	47,56,59
"                    " Report	100
Taxation see "T"	
Waterworks Shares	127

Fire Brigade:-

Dispute between Foremen & Chief Officer	78
"                    " Hongkew Company & its Foreman	81,84
Officers:-	
Deluge Company	74
Hongkew	84,88
Married men as Officers	84
Mih-ho-loong Company	22,54,75
Victoria Company	132
Sliding Poles, Re-placement	78

Fire Hydrants at Astor House. 170,172,183

" " Water Supply see Waterworks Arbitration.

Foreign Educational Committee see "E".

" Women's Home. 37

Foreshore rights. 91

French Settlement Boundary, Administration see "B".

Functioning by Chinese Authorities see Chinese Official Intervention.

Funeral Procession see "P".

## G.

Gambling at Mount Pleasant. 10,15,86,183

Geol:-

Chinese doctor, proposed appointment	167
Convict Mortality	167,169
Infirmery Accommodation, additional	167
Overcrowding	167

Gas Analysis. 118,120

Gas Lighting see Lighting, Public.

General Hospital see Hospitals.

Germany-China's War Measures see "Q".

Geysers in Bath Rooms. 118,120

Godown Floors - superimposed load see Building Rules.

Grants & Donations:-

Chin Woo Athletic Association	4
Door of Hope	23
Foreign Womens Home	37
Hangchow Hospital	47
Sheng Kung Pao's family to Hospitals	172
Stray Children's Home - Medical Attendance	36,132,142

## H.

Hangchow Hospital see Hospitals.Health Committee, Formation. 142,155High School, Transfer see Public School for Girls, Western District.History of Shanghai. 27,79Holidays. 55Hongkew Recreation Ground see Parks.Hospitals:-

Donation by Sheng Kung Pao's Family	172
General Hospital:-	
Extension & Finances	18,21,36,46,122,132,137,145
Governors	38,48
Indigent patients	36
Motor Ambulance Service	90
Hangchow Hospital - Donation	47
Indian Hospital	155
Lock Hospital's Functions	32
Victoria Nursing Home:-	
Mental Ward - Alleged cruelty to inmates	82,99,106,127,131

Hydrants, Water Supply see Waterworks Arbitration.

## I.

Illegal Detention by Chinese Authorities. 98,105Indian Children's Education. 176Insurance Companies, Control. 32

## J.

Jessfield Park see Parks.Jurisdiction over German Subjects & Proteges see Mixed Court.

## L.

Land Assessment see Taxation.Land Commission:-

Campbell's re-election as Council's representative	6,12
Cases 109, & 112 - Awards	25

Land purchase in lieu of lease. 91

- Regulation IX, Amendment. 56,76,146,149

- Surplus see Municipal Properties.

Landing Accommodation:-

Burd Pontoons, Customs' right to function	3
"    "    Examination of passengers' baggage	3
Jansen Road, change of position	4,9,23,30,72

Latrines see Municipal Properties.

Library Committee:-

Members' re-election	51
A.S. Wilson's death	130
R.F.O. Master joins	131

Licensing Committees, Provisional. 51Lighting, Public:-

Broadway	168
Defective Lamps - Scale of Fines	42
Dual System of Gas & Electricity	4, 42, 56, 76, 83, 168
Great Western and Siocawei Roads see Boundary Administration	
North Szechuen Road	168

Loans see Finances.Look Hospital see Hospitals.

## M.

Mackinnon's Estate. 48Mental Ward see V.N. Home under Hospitals.Mixed Court:-

Administration - Chinese Officials' attempt to regain control	135, 155,
" Status of Council & Police Force 3	(168, 174, 182)
Corporal Punishment, re-introduction	90, 167
Ettinger Case - False Passports	81
Jurisdiction over German Subjects & Proteges	60, 64, 73, 81
Land Tax on German Post Office see Taxation	
Ruinous Buildings, Manslaughter	17
Rendition to Chinese Authorities see Administration	
Search Warrants, Procedure	29
Seubert Case - Trespass at Electricity Dept. premises	60, 64, 73
Sinnecker Case - Refusal to register under Council	147, 152, 155
Site Extension	107, 150
Ting Hwai Case - Alleged Irregular Procedure	101
Warrants re War Measures, procedure	122, 135

Motor Ambulance Service. 90Municipal Properties:-

Children's Playgrounds	78, 81, 91, 93
Electricity Department:-	
Offices, Lease renewal	85
" Site, acquisition	163, 166, 169
Riverside Station Site Extension	134, 137
Sub-Station Site, Central District	163, 166, 169
Hongkew Recreation Ground Extension	32, 62, 84, 91
Inspection, Periodical	158
Jessfield Park	94
Latrine, Jansen Road	76
" Mohawk Estate	158
Mixed Court Site Extension	107, 150
Nieh Chih Kwei P.S. for Chinese, Playground Extension	87
School for Girls in Western District, Site acquisition	78, 81
" " " " " " High School, Transfer	87
Studley Park	37
Surplus Land, Kinchow Road	4
" Tsepoo	107

## N.

Nieh Chih Kwei Public School for Chinese:-

Playground Extension	87
----------------------	----

## O.

Official Chinese Newspaper. 117

Opium Suppression:-

Disposal of stocks after closure of shops	26
Kumsoo v Shibbeth	2,9
Mixed Court Search Warrants see Mixed Court	
Searches of the Person by Combine's employes	1
Shop Licence Extension, Disapproval	52
Smuggling in Yangtzeppoo & Wayside Districts	160

<u>Ordure Station, Hanbury Road.</u>	110
--------------------------------------	-----

## P.

Parks & Open Spaces:-

Children's Playgroups	78,81,91,93
Committee	51
Hongkew Recreation Ground Extension	32,82,84,91
" " " Military Display	159
Jessfield Park	14,94,98,105
Public Recreation Ground:-	
Committee	51
Entrance Fee to Baseball Game	121
Golf Club Permits & Regulations	19,44,69
Pavilion Baseball Club	62,63
Secretaryship	79
Recreation Ground for Chinese	44
Studley Park	37

Permanent Education Committee see "E".

Pingchiao Quarry see Quarry.

Police Force:-

Arrest and trial of Ting Hual see Mixed Court	
Commendation by Council	167
Japanese Branch, Inspection	54
Motor Ambulance Service	90
Murder of Sergeant Hamilton	154,159
Opium Smuggling - Police implicated	160
Sikh Jamadar's Government title	88
Special Constables	3
Surveillance of Germans & Austrians	103,111,113,119,123,124,128

Policing French Settlement Boundary see Boundary Administration.

Pontoons see Landing Accommodation.

Presidential Seals, Ting Hual Case see Mixed Court.

Press:-

German Publications, suppression	103/4,111
Official Chinese Organ	117

Procession, Chinese Funeral. 121,126,155,167,172

Proclamation, Currency Reform. 84

Prostitution. 31,44,46,66,134

Public Recreation Ground see Parks.

Public School for Boys:-

Physical Instructor	53
Site- Excision for Road Widening	133,149

Public School for Girls - Western District:-

High School, Transfer	87
Site, Acquisition	78,81

## Q.

Quarry Lease Renewal. 10,36,47

## R.

Ratepayers' Meetings:-

Adjourned Special Meeting, Presence of a quorum	38
Chairman	45
Date, Amendment	56,76,146,149
German & Austro-Hungarian Voters	140
Official Speeches	48
Resolutions	38,45,48

Recess. 92

Recreation Grounds see Parks.

Report, Annual. 34,43

Ricsha Stands on the Bund. 91

Road Extensions & Widenings:-Central District.

Fokien & Kiukiang	158
Marking & Kiangse	11
Shantung	105,113

Northern District.

Kiangwan	32,82,84,91
North Szechuen	133,149
Tsepo	107,150

Eastern District.

Broadway East	15
Jansen	4,9,23,30,72

Western District.

Great Western	25,28
Slocawei	25,28,84

Miscellaneous.

Expenditure Statement	75
Metalling new roads	75
Permanent Paving Bund & Szechuen Roads	14
Surplus Land see Municipal Properties	

Roggers Case. 23,71,121

Ruinous Buildings. 17

## S.

Scarlet Fever. 76

School for Girls in Western District see "P".

Septic Tanks see Sewage System under Drainage.

Settlement Administration. 111,114,118,128,135,142,174

" Boundary, French see Boundary.

Sewage Disposal see Drainage.

Sheng Kung Pao's Funeral Procession. 121,126,155,167,172

Shooting Fatality at Austro-Hungarian Consulate. 106,125

Social Evil see Prostitution.

Staff, Personnel:-

Aldridge	76,83
Champney	15
Channer	5
Crank	5
Firbank, Nurse	55

Staff Personnel:- (continued)

Hamilton, Ex-Sergt C.	154,159
Griffin	66,88
Helsby	138
Jackson	88
Lanning	27,79
Liddell	56,175
Macdonald	82,99,106,127,131
MacKinnon	13,48
Merrison	5
Newman	54,177
Nops	9,21
Parker	138
Rawlinson	128
Ross	115
Rowe	52
Turner, R.C.	150
Welch	20

Staff General Matters:-

Acting Pay	9,21,56
Agreements, Form "B" Clause re refund of expenses of engagement	147
Austrian and German Employes	66,139
Band, future status of Foreign Employes	141,154
Boms, Temporary	141,169,172
Bribery	146,160
Chinese Study, Director	128
" " Fees payment	72
Coal, Supply at Contract prices	168
Educational Staff Children - Free education disapproval	149
Evidence in Courts of Law	34,55
Extra Pay	55,88
Leave Pay in lieu of leave	15
Legal Assisatant	177
Passage clause in agreements "B" Form	55,147
" " for Family on termination	20
Physical Instructor, Public School for Boys	53
Scale of Pay, Public School for Girls	53
do. P.W.D. Outdoor Staff	14
Secretariat Staff, Commendation	34
Secretary, Substantive appointment	175
Superannuation Fund:-	
Extension to Employes on War Service	11
Rules, Revision	37,48,52,66
War Savings Investments, Ruling	5

Stray Children's Home - Medical Attendance. 36,132,142

Street Watering. 178

Studley Park see Parks.

Sub-Way, Bubbling Well Road. 85,114

Surplus Land see Municipal Properties.

T.

Taverns' Closing Time. 57

" Licences - Consular Endorsement. 61,71

Tax Office, Status. 56

Taxation:-

Advertisements, Illuminated	11
French Settlement Extension Area see Boundary Administration	
Land Assessment:-	
German Post Office	160
Lot 83, Central - Haroon	80,143,151,154
" 1039/40, Northern - Mouly	110
Rebate, Reduction	40
Resolution V, 1909, Validity	80,143,151,154

Telephone Subscription Charges. 15,59,64,151,154

Ting Hwai Case see Mixed Court.

Town Hall:-

Charity Entertainments, Tariff Ruling	174
Dance Performances	164
Patriotic gatherings, prohibition against Allies, withdrawal	112
" " " violated	74

Traffic - Ricsha Stands on the Bund. 91

" Sheng Kung Pao's Funeral Procession. 121,126,155,167,172

Tramways:-

Byelaws, Revision see Byelaws	
Railless System Extension	64,173
Stopping Place, Mohawk Road	10
Track Maintenance	18,107,114,127

V.

Victoria Nursing Home see Hospitals.Volunteer Corps:-

American Company, Authorised Strength	98
Austro-Hungarian Company's Disbandment	53,57,104,111
Commissions:-	
"A" Company, (British)	88
American Company	54,57
"B" Company, (British)	88,142
Artillery	142
Chinese Company	88
Customs	88
Engineers, The	88
Japanese Company	57,142
Maxim Company	57
Medical Staff	87,88,166
Portuguese Company	88
Reserves	25,88,142
Drill Hall	164
Eurasians, Enlistment	58
German & Austrian Volunteers, resident in French Settlement, Custody	
German Companies' Disbandment	53 (of arms 31)
Leave	54,159
Light Horse Gymkhana, Band Performance	54
Maxim Company's new designation	71
Medical Examination of employes from War Service	184
Military Display in Hongkew Recreation Ground	159
Mobilisation Manual, Revision	10
National Celebrations, Corps' participation	85
Resignations	54,81,88,106,115,170
Sale of old rifles to individuals	121
Transfers	25

Voting List. Status of Enemy Subjects 140

W.

War Volunteers' Memorial. 19Water Supply to French Settlement Extension Area see Boundary Administration.Watercloset Installations see Sewage Disposal under Drainage.Waterworks Arbitration. 5,32,62,63,79,85,89,95,99,117,127,132

" Company - Council Representative. 116

" " Shares. 127

Wangpoo Conservancy - Chinese Official's attempt to regain control. 174

At the meeting of the Council held on Wednesday, January 3, 1917,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Count L. Jezierski
- Messrs J. Johnstone
- C.G.S. Mackie
- W.L. Merriman
- E.C. Richards
- A.S.P. White-Cooper and
- The Assistant Secretaries

Absent:

- Baron Y. Fujimura

The minutes of the meeting of December 20 are confirmed and signed by the Chairman.

Byelaws. Copies of the second draft of the Special Committee's Report with a memorandum indicating the differences between the byelaws therein suggested and those proposed by the Council at the Special Meeting of Ratepayers in March 1916 have been seen by the members. This draft, into which the recommendations of the Council and of the Heads of Departments have in the main been introduced differs considerably from that originally drawn up by the Committee, and seems on the whole to be acceptable, but before the Council's views thereon can be communicated, closer scrutiny is desirable: to this end copies of the memorandum thereon will be submitted for consideration by members at their leisure.

Opium.

Searches of the Person. Following upon the arrest in September 1916 of two Chinese "seconds" of the employes of the Opium Combine for stopping and searching a person for opium, representations were addressed to the Chairman of the Combine protesting against this procedure. To these representations no reply has been forthcoming but a recurrence of these attempts by the Combine's employes to exercise a right of search of the person is reported in the Police Daily State of December 23. In disclaiming any responsibility on the part of the Combine, Mr Ezra explains the position of these so-called employes: that they are really informers who receive no pay from the Combine but only rewards for smuggled opium detected as a consequence of their information, that originally a number of them were provided with letters as to their bona-fides, but that subsequently these letters had

not



so far as possible been withdrawn. He strongly deprecates such action as that reported in the Police Daily State and agrees with the other members that a further letter should now be addressed to the Combine calling its attention to the incident in question and requesting particulars of the number of letters originally issued to these informers and of the number still in circulation.

Kumsoo v. Shibbeth. In this action tried in H.M. Supreme Court damages ₹20,000 for trespass in connexion with the execution of a Mixed Court Search warrant on a British subject have been awarded by the jury whose rider "The Jury is of opinion that it is contrary to public policy that any corporation or combine should possess the powers apparently exercised by the Combine or that the Municipal Police Force should be the medium by which such powers are exercised," has been communicated to the Council by the Registrar at the direction of the Judge of H.M. Supreme Court. The judgment and dicta strike at the root of the procedure whereby these warrants and those of the various Consular Courts are executed by the Police, for it seems that, owing to the incidence of extra-territoriality, a foreigner in Shanghai is immune from the process of any Court except that of his own nation - ality, that the protection afforded by the Constables' Protection Act - if that Act applies at all - only applies to British warrants, and not to the warrants of the Mixed and Consular Courts; that as a consequence any member of the Police Force executing these warrants does so at his peril; that he must satisfy himself not only that the Court issuing the warrant has jurisdiction but also that the warrant is valid; that if he is of British nationality the warrant must be valid according to British Law, otherwise he is liable to an action for trespass in the British Courts; that all Mixed Court Search Warrants are invalid according to British Law, and that although the duty of executing them is imposed on the Police by the rules of that Court which have the sanction of the Consular Body acting under the instructions of the Diplomatic Body, that duty cannot as a consequence of extra-territoriality be safely performed except by the Chinese members of the Police Force who alone are subject to the jurisdiction of the Mixed Court. As the Police apparently still remain the servants of the Council while executing these warrants the ultimate liability will it seems be the Council's whether or not the indemnity contained in Land Regulation XXVI applies.

As a consequence of the views expressed by H.M. Consul General to the Chairman, the members have approved of representations to him for the issue of an Order in Council extending full protection to the British members of the Police engaged in the execution of these

warrants, and to the Consular Body to place the procedure with regard to Mixed Court warrants upon a more satisfactory basis. Meanwhile Mr. White-Cooper has conferred with the Judge of H.M. Supreme Court, who, whilst reluctant to make any statement in view of the possibility of an appeal, has given his assurance that means will be devised to adequately protect the Police and the Council. Under the circumstances the proposed representations will be deferred, and the opinion of the Legal Adviser will not be sought unless and until it is decided to proceed with the introduction of special constables in connexion with the <sup>suppression</sup> ~~suppression~~ of armed robberies, when it will be desirable to obtain his advice as to the steps which should be taken to protect them in the execution of their duties. In reply to the Registrar it will be pointed out that the Jury's rider discloses a misunderstanding by them of the true status of the Council and the Police vis-a-vis the Mixed Court: that following upon the Revolution of 1911 the Police took the place of the Mixed Court runners in executing the process of that Court and that they did so at the request of the Consular Body acting under the instructions of the Diplomatic Body.

The Members' attention is directed to the Senior British Assessors recent statement in the Mixed Court that so far back as November 1 he had intimated in writing to the Council that search warrants in future should only issue after a more rigid examination of the informer as to the grounds of his information. This examination is a duty which falls upon the Court and not upon the Police, whose sole function is the execution of the warrants after their issue; the Police Legal Assistant will accordingly be directed to make a statement in the Mixed Court so as to dispel misapprehension on this point.

Bund Pontoons. To a request by the Canadian Pacific Ocean Steamship Service to be allowed to close the gates of the Bund pontoons to the general public for an hour previous to the departure of their tenders, so as to facilitate the examination of passengers' baggage, reply has been made that there is no objection on the understanding that upon no occasion shall both of the passenger pontoons be closed to the public and that the Company will have its own representative at the gates to examine passengers' tickets. The Company having subsequently notified these arrangements in the press the Commissioner of Customs has made verbal representations claiming joint rights with the Council over these pontoons and indicating that the permission given should have been without prejudice thereto. Whilst these rights have apparently never been defined it is clear that the Customs Authorities have with the Council's approval exercised the usual right of functioning in connexion with the examination of baggage: it is accordingly directed

that a further communication be sent to the Company that the permission recently given was not intended to prejudice or abridge these rights in any respect: a copy of this communication will be addressed to the Commissioner of Customs in the event of his making written representations on the matter as it is understood is his intention.

Gas Lighting. Having had an opportunity of considering in detail the proposals for alternative lighting by gas, the members concur with the Chairman's suggestion that in the first instance trial should be made in one street only the results furnishing the data for decision as to the desirability of proceeding with the scheme as a whole. An expression of the views of the Electricity Committee is awaited and further discussion is accordingly deferred.

Surplus Land - Kinchow Road. A letter from Mr Chi Chih Nieh is submitted expressing the thanks of the Chin Woo Athletic Association for the Council's offer of a gift of a strip of land on the Kinchow Road facing the Nieh Chih Kuei Public School for Chinese, for the extension of the Association's Recreation ground. For reasons given the Association is unable to accept the land as a gift: Mr Nieh therefore suggests that the purchase price \$642, be donated by the Council as a contribution to the funds of the Association. Compliance with this suggestion is approved subject to an undertaking that no buildings shall hereafter be erected on this land without the previous sanction of the Council.

Jansen Road. In reply to enquiries the Laou Kung Mow Mill have been informed that the Council has no objection to a 20 foot road on the side of the existing Jansen Road and on the new road would agree to a reduced width of 35 feet, but that it would only provide lighting, maintenance and policing if the existing road should remain of the same width as at present to the point where it is proposed that the whole width of the road should be included in the New Engineering and Shipbuilding Works' property, but that it could not provide for the lighting, maintenance and policing of the private road at the southern end of their property. In making this reply, the Council's preference has been recorded that should the objections of neighbouring property owners to the arrangements proposed in relation to the southern end of the existing road be surmounted, the existing Jansen Road from Yangtsepoo Road up to the southern corner of the Mill property should revert to adjoining owners in manner mutually agreed by them without involving any expense on the public funds other than the provision of a public light near the Yangtsepoo Road. The Chairman

states that a meeting of the Mill Company will be held shortly whereafter their views on these proposals will be communicated, in the meantime the Societe des Mission Etrangers have expressed agreement therewith.

Waterworks Arbitration. Correspondence with the Legal Adviser is submitted wherein it is suggested that, although the Council presumably hold the same views as the Company as to the supply of water for the purposes mentioned in Question 3A of the Agreement for Reference, namely that such supply comes within the expressions "ordinary domestic purposes", and is consequently chargeable on the rate basis, it is nevertheless desirable for the purposes of the arbitration that the Council should adopt the consumers' standpoint, namely that the supply is for "other than ordinary domestic purposes", and is consequently chargeable by meter: there seems to be no objection to this course and the Legal Adviser has been informed accordingly. He has also been informed that the exchange of lists of nominees as arbitrators need only be suggested to Messrs Platts if and when they object to Mr Peebles.

Public School for Boys.

Staff, Mr Channer. A report by the Headmaster as to the conduct of this employe, who recently arrived from India to take up his appointment as an Assistant Master has been submitted to the Foreign Educational Committee. In view of the allegations of drunkenness indecency and attempted misbehaviour with Chinese servants, of which the first is admitted, the Committee has unanimously decided that Mr Channer's service should be terminated, the mode of termination and the desirability of further action being left for decision by the Council. The Members are unanimous in the view that Mr Channer should be dismissed forthwith, but that no further action should be taken.

Superannuation. In a report submitted the Treasurer states that he has been informed by the bank that it is unable to recognise the undertakings entered into by Inspector Merrison and Collector Crank, that the Exchequer Bonds purchased out of their superannuation funds would not be sold or hypothecated without the Council's consent: he therefore suggests that the investment should continue to be effected through him but that the employes concerned should make their own arrangements in connexion with the safe custody of the Bonds, the payment of coupons and the re-payment of principal on maturity, and should give an undertaking not to sell the Bonds without the Council's consent and to reinvest on maturity only in investments approved by the Council.

The suggestion as to the safe custody of the Bonds is undesirable as it would in effect give these employes control of the Bonds contrary

to the Council's express intention, and, as there does not appear to be any real reason why the Bonds should not be retained by the Bank on the Council's behalf after the investments have been made, the Chairman undertakes to see the Treasurer and ascertain what if any objection there is to this procedure, which meets with the general approval of the members.

Council for 1917. The Chairman states that he has learnt with regret that Mr Mackie does not intend to stand for membership this year.

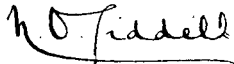
Land Commissioners. It is unanimously decided to ask Mr H.E. Campbell to continue as the Council's representative on the Land Commission for the year 1917.

The Municipal Gazette for January 4 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.



Chairman.



Assistant Secretary.

At the meeting of the Council held on Wednesday, January 10, 1917,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Court L. Jezierski  
 Messrs J. Johnstone  
 C.G.S. Mackie  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries.

The minutes of the meeting of January 3 are confirmed and signed by the Chairman. With regard to

Byelaws, copies of the second draft of the Special Committee's report with a memorandum thereon have been submitted to the members and carefully scrutinised. This draft differs considerably from that originally drawn up by the Committee, and seems on the whole to be acceptable subject to the following points:-

Recommendations. The constitution of the Licensing Committee of Appeal referred to in Recommendation 6 is now valid, but it is noted that the provision contained in Byelaw XXXIV A does not accord with this recommendation in that it states that the Licensing Committee shall consist of not less than three nor more than five Ratepayers, of whom at least two shall be members of the Council. This contradiction will be pointed out to the Committee with an intimation that whilst the Council does not oppose the establishment of this Committee the procedure whereby appeals are made at present to the Watch, Works and Finance Committees, as the case may be, has in practice been found to fully meet the case. It is recognised that the new Committee will undoubtedly lead to a large number of appeals having regard to the fact that there is no absolute right of refusal to issue a licence or permit, and to the fact that reasons for refusal must be stated except in the case of licences coming under Byelaw XXXIV A.

Byelaws XXXIII and XXXIII A. The chief difference between these Byelaws and those proposed by the Council at the Special Meeting of Ratepayers in March 1916 consists in the classification of offences and the graduation of penalties, but the advantages are open to question, viz: the penalty for spitting \$20 for the first offence and \$40 for the second offence, compared with the penalty for driving a

motorcar at night without a light \$3 for the first and \$6 for the second offence.

Byelaw XXXIV A. Provision is made for the licensing of vendors of tobacco and the expression "places of entertainment" is defined to include all places of public resort kept open for profit: a special penalty is inserted for infringement of the provisions relating to the sale of opium or cocaine.

Byelaw XXXIV B. The licensing of exchange shops is provided for.

Byelaw XXXIV C. Provision is made for the licensing of drivers of tramoars or horse-drawn vehicles and for pullers of rickshas, and the expression "procession" is defined and a special penalty clause included for infringement of the provision relating to the driving of motorcars.

Byelaw XXXIV D. The licensing of Chinese auctioneers and printers is included, and the expressions "newspaper or periodical" and "advertisement" are defined.

Byelaw XXXIV E. In the first line of this byelaw the words "within such limits" between the words "shall" and "undertake" and in line 6 the words "whether within such limits or not" between the words "or" and "open" have been omitted. As a consequence should any question arise hereafter touching this Byelaw it would probably be held by the Court concerned that its provisions can only apply intra-Settlement and not extra Settlement. The attention of the Special Committee will be drawn to this point.

Byelaw XXXIV F. The provision that Consular counter-signature of applications by foreigners for licences shall be required only in cases of urgency or necessity is noted, but it seems doubtful whether the Consular Body will agree as counter-signature is at present obligatory. The advantages of a comprehensive licence are not apparent, the form would of necessity be extremely lengthy as all of the conditions would need to be set out. The provision as to the Council's right or waiver of the obligations as to the obtaining of licences by any particular class of persons should, in the members' opinion, be amended by introduction of the words "any particular class of" between the words "of" and "licences"; and provision should also be made so as to allow of a limitation of the number of any particular licence as in the case of rickshas and taverns. As to suspension or cancellation of licences the Special Committee has already been requested to express the intended right to refuse after suspension: it is noted that this right of cancellation or suspension is subject to appeal; that licences are required to be granted within a certain time limit, and that reasons for refusal except in the case

24

of licences under Byelaw XXXIVA must be stated.

Byelaw XXXV. The introduction of the word "foreign" between the words "except" and "Consular" in line 1 is desirable.

Byelaw XXXVIII. This byelaw is the same as XLIII of the existing Byelaws and should therefore be omitted.

It is noted that the Council's amended Byelaw XXXVI has been excised by the Special Committee: this Byelaw in effect empowered the Council from time to time to amend the Byelaws dealing with the regulation of traffic, and the members are unanimously of opinion that its re-instatement should be requested as without it these regulations could not be altered, except by means of an amended Byelaw.

A copy of the Special Committee's report will be transmitted to the Tramway Company and to the Legal Adviser, whereafter, subject to any criticism or suggestions made, the views of the Council will be finally communicated to the Special Committee.

Opium.

Kunsoo v. Shibbath. The Police Legal Assistant has applied for permission to make a statement in the Mixed Court in accordance with the directions recorded in the minute of January 3: this request has been refused by Mr Grant Jones who suggests that a written communication be made to him on the subject. With the members' approval his attention will now be called to the impression created by his remarks that the examination of informers as to the grounds of their information is a duty which falls upon the Police and not upon the Court and he will be informed that the Council would appreciate such action on his part as would tend to dispel misapprehension on this point.

Jansen Road. The reply of the Laou Kung Mow Mill to the Council's letter of December 18 is submitted and as its objection to the proposed arrangements for the deviation of this road appear to be insurmountable the New Engineering and Shipbuilding Works will be informed of the Council's final disapproval thereof, whereafter the further correspondence on this subject will be published in the Gazette.

The minutes of the meeting of the Electricity Committee of January 5 are submitted and confirmed. With regard to

Receipt of Tenders there is no objection to the arrangement whereby local tenders for the Department will be sent direct to the Engineer but the procedure with regard to their acceptance will remain as heretofore.

Acting Pay. The recommendation that Mr Nops' ~~Acting~~ Pay be calculated on the basis of the Pay that Mr Payne would have received on renewal



of his agreement on expiry in August 1916, but for his absence on War Service, is in the members' opinion one that equally affects other departments, it is therefore directed that the Treasurer be requested in the first place to report thereon.

The minutes of the meeting of the Watch Committee of January 8 are submitted and confirmed.

Volunteer Corps.

Mobilisation Manual. The Commandant's report forwarding a revised draft of the Manual has been submitted to the Watch Committee and the Members of Council. Comparison with the existing Manual shows that the alterations mainly consist in the elimination of unnecessary matter, the general simplification of the Manual and the inclusion of a skeleton map, showing the area covered by the mobilisation scheme and the various Unit Headquarters. It is noted that as a result of the increase in the numbers of the Corps it has now become possible to include the whole of the Northern District and to extend the line westward to Yates Road on the Southern boundary: the new Avenue Edward VII and the Thibet Road Extension are covered and provision is included for the removal of the Headquarters temporarily to the Town Hall. The draft which has been drawn up with the assistance of the Staff Officers is unanimously approved and ~~its publication~~ authorised ~~to be printed~~.

Public Gambling. A letter from the Austrian Consul-General is submitted agreeing with the view that measures should be taken to suppress public gambling, and requesting that instructions be issued to the Police to ascertain and report the names of Austrians and Hungarians frequenting the establishment in the North Honan Road whereafter action will be taken against them in the Consular Court.

Tramways. A letter from Mr D.C. Dick is submitted protesting against the removal of the Mohawk Road stopping place and cross-over to a point near the entrance to his house. In comment thereon the Deputy Superintendent states that the new stopping place is 165 feet from the entrance to Mr Dick's house, which is also cleared by 65 feet by the west end of the new cross-over. It seems therefore that Mr Dick is unlikely to experience any serious inconvenience, particularly as the Tramway Company which has no intention of running trailers on the Mohawk Road route has arranged for a regulator to be on constant duty at the cross-over: reply will be made to Mr Dick accordingly.

Quarry Lease. Mr Ezra informs the members of the further negotiations carried out by the Engineer with reference to the renewal of the lease. It appears that on his most recent visit to Hangchow, the Engineer was

informed by the Commissioner for Foreign Affairs that he was instructed to offer an extension for ten years in return for the same quantities of stone and pipes as under the old lease, but that as a result of subsequent discussion the Commissioner has agreed to an extension for fifteen years with an addition to the quantities of stone and pipes of one-ninth of those provided under the old lease, on condition that upon expiry the Council will hand back the Quarry to the lessors, who shall have the option of purchasing any buildings or machinery not removed at a price to be agreed on. The draft of the new lease will be submitted by the Commissioner for Mr Bristow's approval. These arrangements, which appear satisfactory have the approval of the Works Committee and are endorsed by the Council: the Engineer is accordingly authorised to agree the terms of the new lease with the Commissioner, whereafter the relative documents will, upon his return from Hangchow, be sealed by the Council.

Banking and Kiangse Roads Widening. A report by the Engineer is submitted that an agreement has been reached for the payment of ₹29696 for the temporary loss of rentals. The Works Committee has expressed its approval and accordingly the total sum now payable in respect of the acquisition of the scheduled area from Lot 83 is ₹114,027 as compared with Mr Haroon's original claim of ₹133,861. This sum is made up as follows:-

Land ₹40,047, Buildings ₹44,284 and Rentals ₹29,696.

The payments are committed at their present value and will be paid on signature of the Surrender Deeds, Mr Haroon setting back his fence to within 3 feet of the new road line so as to enable the widening to be started immediately.

Building Rules. Copies of the Rules have been in members' hands and are now approved without comment. As it appears doubtful whether the notification in the Gazette inviting applications for copies is publication in its true sense, copies will be furnished so far as possible to the Consulates and to all architects and surveyors, foreign contractors and engineering associations. In the members' opinion this is preferable to the publication of the Rules in the Municipal Gazette or in the forthcoming Annual Report.

Illuminated Advertisements. The Horse Bazaar Company has, through its legal advisers, intimated its willingness to pay the special rate of ₹60 per annum for the "Pirate" sign with effect from March 1914.

Superannuation. The Treasurer's report, in accordance with the directions recorded at the meeting of December 20, is submitted stating that the

cost of extending the benefits of the Superannuation Fund to employes on War Service will be approximately £21,500 per annum: the members confirm their views previously expressed that the request referred to in the minute of that meeting cannot be complied with.

Land Commission. A letter from Mr H.E. Campbell is submitted accepting the Council's invitation to continue as its representative on the Land Commission for 1917.

Council for 1917. Mr E. White having been approached by the Chairman, has expressed his consent to serve, if elected.

The Municipal Gazette for January 11 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

*E. White*

Chairman.

*H. O. Fiddell*

Assistant Secretary.

2.c.f.

At the meeting of the Council held on Wednesday, January 17, 1917,

at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Baron Y. Fujimura
- Count L. Jezierski
- Messrs J. Johnstone
- C.G.S. Mackie
- W.L. Merriman
- E.C. Richards
- A.S.P. White-Cooper and
- The Assistant Secretaries

Before proceeding to the ordinary business of the meeting, the Chairman refers to the sudden and tragic end of the Acting Secretary, Mr. J.B.A. Mackinnon, who died at the Victoria Nursing Home on January 13, after a short but severe illness.

Mr. Mackinnon was appointed Senior Assistant Secretary on March 1, 1906, he acted on various occasions as Secretary to the Council, and the highly satisfactory manner in which he performed his duties elicited expressions of commendation and approval, which were from time to time duly recorded in the minutes.

By his death the Council and the Community have lost a valuable servant whose interest and enthusiasm in the work of administration of public affairs were unflagging. To this work he was devoted in a <sup>measure</sup> ~~measure~~ entirely beyond praise; his ability and linguistic attainments marked him out as a man of more than usual qualifications for the responsible position which he held, and his early demise at the age of 35 years has created a gap which in these difficult times it will be hard to fill. His kindly disposition made for him many friends and his loss is to them a keen personal one.

The members unanimously associate themselves with these sentiments and it is decided to record an expression of deep regret and sympathy with Mr. Mackinnon's parents and with the other members of his family in their sad bereavement.

The minutes of the meeting of January 10 are confirmed and signed by the Chairman.

The minutes of the meeting of the Foreign Educational Committee of January 9 are submitted and confirmed. With regard to the

207

207

Cathedral School, the Chairman has ascertained from the Rev. A.J. Walker that the School Committee is endeavouring to raise funds from the British Community in an effort to keep the school going, but that should it not succeed in doing so, it will officially approach the Council with a view to the temporary transfer of the staff and boys to the Public School for Boys.

The minutes of the meeting of the Works Committee of January 15 are submitted and confirmed. As to

Extraordinary Expenditure - Land, the Land Investment Company will be requested to supply a plan showing the area already acquired on behalf of the Council for Jessfield Park.

Roads The desirability of making provision for the permanent paving of the Bund and a section of the Szechuen Road with asphaltic concrete at a cost of £60,000 is the subject of some discussion, in the course of which the Chairman questions whether financial considerations may not necessitate postponing this work. Mr Merriman remarks that the woodpaving in Nanking Road has been laid for over 11 years and asphaltic paving may not be so satisfactory. In reply Mr Ezra points out that the cost of wood paving is prohibitive at the present time, that the existing surface of the Bund requires retasting twice a year, and that if permanent paving with asphaltic concrete is carried out a considerable saving will thus be effected in maintenance costs. Finally the members decide to inspect that section of the Szechuen Road where asphaltic concrete has, the Engineer claims, already been tried with entirely satisfactory results, whereafter the desirability of its introduction on the Bund and in the Szechuen Road will receive further consideration.

Ordinary Expenditure - Pay for the Outdoor Staff, The Chairman points out that the increases in the Pay of the outdoor staff of the Tax Office, and the Electricity and Health Departments were based on the increased scale of Pay authorised for the Police Force in respect whereof the Engineer had no comment to offer: Mr Ezra however observes that it must be remembered that the present scale of Pay for the outdoor employes in the Public Works Department merely codified the Pay in force in 1914 and did not take into consideration the increased cost of living: for this reason and the fact that the Treasurer supports the proposal the Works Committee are unanimously in favour of the suggested all round increase of £15 per mensem. After a brief discussion it is decided to request the Treasurer to report on the cost involved by such increase whereafter the matter will be referred to the Finance Committee for further consideration.

Public Gambling. In a report submitted the Captain Superintendent refers to the difficulties attending the ascertaining of the names of foreigners frequenting the gambling establishment in the North Honan Road for report to the Consuls concerned as suggested by the Consular Body. These difficulties are such as in the members' opinion, to render further action in this direction impracticable.

Leave Pay. A report by the Captain Superintendent is submitted forwarding an application by ex Warder Champney, who recently left the service on the expiry of his agreement, for nine months' Leave Pay in lieu of leave. In the course of discussion it is pointed out that although the grant of Leave Pay to an employe who does not actually proceed on leave is without precedent, Champney, had he insisted on taking his leave when due, would have received full Leave Pay as did others who did insist: to penalise an employe who has placed his services to the Council before his right to leave would in Members' opinion be inequitable, and as approval of this application as a special case will not create any undesirable precedent the issue of Leave Pay is authorised.

Broadway East. In accordance with the minute of the Works Committee of December 11, the Engineer's further report is submitted as to the desirability of pressing for betterment in the case of the surrenders required from Lots 54 and 51. The right to betterment depends in his opinion on the nature of the locality, the type of buildings, the width of road necessary for such buildings, and a comparison between the rentals derivable therefrom before and after surrender. Having examined these points in detail he expresses the view that betterment should not be pressed for, but the members noting that he has overlooked the fact that this road is a main thoroughfare are unanimously agreed that betterment should be deducted: accordingly as the Land Investment Co. are unwilling to agree to such deduction, the matter will be referred for decision to the Land Commission.

Telephone Agreement. Letters from Mr E.S. Little and Dr. J.B. Fearn are submitted protesting against the subscription rates charged by the Telephone Co. Mr Little contends that in fixing the subscriptions on the basis of a radius from the Exchange, it was intended in the agreement with the Telephone Company of 1908, that, in the event of additional exchanges being introduced, the radius should in each case be calculated from the Exchange to which the subscriber is connected. He also contends that the time has now arrived for a revision of the rates in accordance with the provisions of Clause 9 of the agreement, that if either party thereto should observe good reason for amendment

of the schedule of charges, such party might call upon the other party to consent to a revision thereof.

As to the first contention, reference to the files relating to the negotiations leading up to the approval of the agreement with the Company discloses that these negotiations were originally on the basis that the minimum subscription should be charged within Settlement limits, but that subsequently the two-and-a-half mile radius from the Exchange was adopted so as to include a larger area: it seems evident therefore that by "Exchange" the Central Exchange only was intended. As to his second contention, there seems to be some justification for approaching the Company on the ground that as it has been found convenient or necessary to establish branch or sub-exchanges, presumably there has been a large increase in the number of subscribers, and that in conformity with the "mutual" basis upon which it is operating, it should now be in a position to revise its rates. A further justification for doing so is the fact that the Company was able to pay a dividend and bonus of 10 per cent for 1916, which it seems is somewhat higher than that contemplated at the time the agreement was made. With the members concurrence an expression of the views of the Telephone Company will be sought whereafter the matter will receive further consideration.

Building Rules. Copies of these Rules have been forwarded to all the Consulates for record and exhibition, and a minute to this effect will be published in the next issue of the Municipal Gazette.

Exchange Contracts. The Treasurer reports that the Bank has agreed to forego the penalty of 2d per month down on the balance of £17100 outstanding, on the contracts expiring on December 31, 1916, this amount will in accordance with his recommendation be taken up before any of the subsequent contracts are touched and no further transfers will be made to London until the overdraft on the Council's bankers has been adjusted.

Council for 1917. It is decided to invite Messrs E.F. Mackay and Cecil Holliday to act as scrutineers in the event of a Poll, and also to request the Hongkong and Shanghai Bank to place their Hongkew Branch at the Council's disposal as a polling station, as in previous years. The Municipal Gazette for January 18 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*H.O. Tisdell*  
Assistant Secretary.

*E. P. ...*  
Chairman.

At the meeting of the Council held on Wednesday, January 31, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 C.G.S. Mackie  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

The minutes of the meeting of January 17 are confirmed and signed by the Chairman. With regard to Council for 1917, the Chairman informs the members that in consequence of Mr E.F. Mackay's indisposition on the eve of the Poll it had become necessary to invite someone to take his place as a Scrutineer, and that Mr C.W. Wrightson had undertaken this duty at his invitation.

The minutes of the meeting of the Watch Committee of January 18 are submitted and confirmed. With regard to Cesspool Collection. Since permission for the installation of septic tanks seems likely to eventuate in the near future, the Chairman questions the desirability of enforcing the charge for collection of cesspool contents, particularly as such action might lead to the Council's right to collect and sell night-soil being questioned. Mr White-Cooper however observes that in directing that owners of cesspools should either pay the fee levied by the Council or make their own arrangements to the satisfaction of the Health Officer, the Watch Committee had no intention of pressing the matter to a decision in a court of law. It appears that the members are generally opposed to the enforcement of the charge, but as the Telephone Company has already been informed of the Watch Committee's views, decision is deferred for the present.

The minutes of the meeting of the Chinese Educational Committee of January 19 are submitted and confirmed.

Ruinous Buildings. At a recent inquest on the body of a Chinese woman killed by the collapse of a wall in the Taku Road, the Mixed Court found that the Chinese owner of the building was guilty of manslaughter. In a memorandum forwarded by the Captain Superintendent, the Police



Legal Assistant, after referring to the Council's obligations as to ruinous buildings under Byelaws XVII and XX, expresses the opinion that it is desirable that application be made to the Mixed Court for permission not to proceed with the charge of manslaughter. As the wall, which was left standing after a fire in October last, was reported as safe by the Public Works Department, by the Chief Officer of the Fire Brigade and by a local firm of architects, the view obtains that the Court will accept the explanation that the wall was inspected and considered safe, and that its subsequent collapse was due to an inevitable accident or to an act of God: it is accordingly directed that the Police Legal Assistant be instructed to apply for permission not to proceed with the charge and in doing so to avoid as far as possible any reference to the Council's obligations under the Byelaws.

General Hospital. The Chairman informs the members that after careful consideration of the Architect's report as to the economic life of the existing hospital building, the Special Committee appointed by the Governors has decided in favour of its extension rather than the construction on another site of an additional hospital building which would of necessity involve duplication of staff and administration with a consequent increase in working expenditure.

As to the financial responsibilities involved by the proposed extension it is noted that the hospital overdraft is at present £395,000, two-thirds of which is guaranteed by the Council and the remainder by the French Council. The estimated cost of extension including the fittings and furniture is approximately £453,000 and allowing £22,000 for extras the total overdraft required will be £850,000, less £160,000 the amount of the Ford bequest, leaving the net amount to be guaranteed by the two Councils £690,000. The French Council is willing to guarantee annual interest on the overdraft to the extent of £10,000: capitalised at 6 per cent this would represent a guarantee of £166,000 capital leaving a balance of £524,000 to be guaranteed by the Council as compared with its present guarantee of £399,000. That early extension of the hospital accommodation is desirable is evident; subject therefore to more definite information as to the amount of capital which the French Council will guarantee, it is decided to seek sanction at the forthcoming Meeting of Ratepayers for the further guarantee required of the Council.

Tramway Track Maintenance. The annual contribution made by the Company under the arrangement whereby the macadam surfaces of the tram track are maintained by the Council at the Company's expense is at present

£6420, but as the actual cost of maintenance for the past year is estimated at £10000, the Company has been requested either to increase its contribution accordingly or in the alternative to take over itself the maintenance of these surfaces from the beginning of 1917. As its obligations as to repair under the concession agreement are limited to repairs in ordinary macadam, whilst the advantages of tar macadam from the public standpoint are considerable, the Company in reply suggests the payment of a fixed annual contribution of \$17,000, in commutation of all its obligations under Clause 16 of the concession agreement, except in so far as that clause relates to the rails and the sub-structure upon which they rest. In a report submitted the Engineer favours the suggestion of a commutation payment but recommends that it should be fixed at £14500, the estimated cost of maintenance of the macadamised and chipped portions of the track and of stone setts, together with the cost of relaying wood-block paving: this payment should in his opinion be fixed for the whole period of the concession agreement, but in view of the fact that the agreement is in perpetuity subject to the Council's right of purchase after thirty-five years it seems desirable that it should be subject to revision periodically and that any extension of tracks should entail a pro rata increase in the payment. The advantages of a commutation payment are not however apparent to the members and accordingly the Council's original request to the Company will be affirmed.

Public Recreation Ground.

Golf Club Permits. A draft of the permit which the Golf Club proposes to issue to non-members playing on the links at the Recreation Ground is submitted. The regulations endorsed thereon accord with the general regulations which received the Council's approval in 1916, and are accordingly sanctioned provisionally and subject to modification hereafter if considered desirable, a slight amendment is however directed in the wording of the paragraph as to voluntary subscriptions which will now read "as the cost of maintaining the tees and greens is borne entirely by the Shanghai Golf Club, a voluntary subscription of \$2 per month would be acceptable."

+ War Volunteers Memorial. A letter from the British Chamber of Commerce is read requesting the reservation of a suitable site for a memorial to be erected to local subjects of the Allied Powers who have laid down their lives during the war. In a report submitted the Engineer recommends the reservation of a site between the transformer house and the meteorological station on the Bund at the end of the Avenue Edward VII. Subject to the concurrence of the French Council the reservation of this site is approved.

Family Passage Allowances. A report by the Captain Superintendent is submitted forwarding and recommending a request by Sergeant G.R. Welch, whose resignation is accepted, for the issue of a half single passage home for his wife. This passage allowance is at present only authorized for issue to married employes proceeding on leave and not to employes returning home on the termination of their service. Since approval of this application will it seems create a precedent for the future, it is suggested, that if the members consider it desirable to extend the benefits in question to married employes upon their retirement after a given number of years service, the Treasurer should be requested to report thereon. Mr White-Cooper observes that the underlying principle of the issue of these allowances was the desire to enable married employes to take their home leave in England, and that no extension is therefore desirable, but after some further discussion it is finally decided to approve Sergeant Welch's application as a special case in view of his nine years' service and of the Captain Superintendent's special recommendation.

The Municipal Gazette for February 1 is submitted in proof and authorized for publication.

The meeting adjourns at 6.15 p.m.

*E. C. Pearce*

Chairman.

*H. O. Fiddell*

Assistant Secretary.

At the meeting of the Council held on Wednesday, February 7, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs C.G.S. Mackie  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

Absent:

Mr. J. Johnstone

The minutes of the meeting of January 31 are confirmed and signed by the Chairman. With regard to Cesspool Collection, the Council's letter to the Telephone Company has been returned upon the Chairman's request, and as the members are agreed that the charge for collection should not be enforced, it is directed that no further debit notes therefor be issued after the end of this month.

General Hospital. The members learn from Count Jezierski that the French Council's guarantee is intended to cover not only the £10,000 annual interest on the overdraft but also a capital sum of £166,600: the increase of the Council's guarantee for which sanction will be sought at the forthcoming Meeting of Ratepayers will therefore be approximately £123,000.

The minutes of the meeting of the Finance Committee of February 1 are submitted and confirmed.

The minutes of the meeting of the Parks Committee of February 2 are submitted and confirmed.

The minutes of the meeting of the Electricity Committee of February 2 are submitted and confirmed. As to

Acting Pay. The members' attention is drawn to the decision of the Finance Committee that an acting employe should only receive Acting Pay on the basis of the Pay which the senior post carried at the time its occupant left for war service. As however the report of the Special Electricity Committee, which was adopted at the Meeting of Ratepayers in 1916, recommended that the remuneration and conditions

of service of employes in the Electricity Department be considered independently of conditions binding Municipal employes in other departments the decision of the Electricity Committee of January 5 is confirmed that Acting Pay be issued to Mr Nops on the basis of the Pay which Mr Payne would have received were he in Shanghai.

In reply to the Committee's objection to matters concerning the staff of the Electricity Department being referred to the Treasurer it is pointed out that his comment was desired on the principle involved as affecting other Departments and not on Mr Nops' particular case.

Position as regards shipment of new plant, etc. Mr White-Cooper observes that further information and statistics as to the necessity for steps for curtailment of supply are to be submitted to the Committee by the Engineer-in-Chief and Manager. Consideration of the minute under this heading is therefore deferred until a later meeting at which the Engineer-in-Chief and Manager will be requested to attend.

#### Fire Brigade.

Mih-ho-loong Company. The resignations of Mr R.W. Skinner, Foreman, and Mr D. Campbell, 2nd Assistant Foreman, forwarded by the Chief Officer, are accepted with regret. The appointment of Mr R.A. Stuart to be Foreman, of Mr H.W.P. McMeekin to be 1st Assistant Foreman and of Mr T.E. Mitchell to be 2nd Assistant Foreman are submitted and approved.

Septic Tanks. In his report for 1916 in a section devoted to Waterclosets, the Health Officer explains his apparent change of attitude towards the adoption of septic tanks. A copy of this section was by direction of the Watch Committee transmitted to the Special sub-Committee for drafting the rules relating to Waterclosets, who in reply have requested its excision, or in the alternative that their own views on the subject be also published in the Annual Report. Compliance with the request for excision is impractical inasmuch as the whole of the Watch and General Section of the Annual Report is now ready for publication, and the type has been distributed: on the other hand compliance with the request for publication of the sub-Committee's views is undesirable, as they will undoubtedly be of a contentious nature: in view however of the importance of this subject it is decided after some discussion to request Dr. Fowler, Professor of Chemistry at the Indian Institute of Science and late Consulting Bacteriologist to the Corporation of Manchester to visit Shanghai and to advise what method of disposal of watercloset drainage is best suited to local conditions. In the members' opinion publication of a foot-note to the Health Officer's Report to this effect will

sufficiently indicate that no decision has yet been made as to the adoption of septic tanks.

Door of Hope. <sup>which</sup> The annual grant-in-aid which was first sanctioned in 1906, and (has since appeared annually in the Budget is ₹2,000. An application is now submitted with favourable comment by the Captain Superintendent, requesting that this grant be doubled or at least increased in view of the growth of the work of the institution since the grant was first sanctioned when there were only 65 inmates as compared with more than four times that number at the present time: the revenue of the institution has also apparently suffered in consequence of the war, and of the present high rate of exchange. Under these circumstances an increase in the annual grant from ₹2,000 to ₹2,500, and the inclusion in this year's Budget of a special grant of ₹1,500 are approved but a suggestion made by the Chairman of the Committee of the Institution that an honorarium be paid to its Medical Officer is not entertained as sanction would almost inevitably lead to similar applications by other charitable institutions.

Jansen Road. The Chairman informs the members that an arrangement has now been arrived at between the interested parties whereby if the Council consents to a reduction in the width of the new road on the eastern boundary of the New Engineering Works property from 35 to 30 feet, the existing road will be taken over by them and will be deviated so as to run along the southern boundary of the Laou Kung Mow Mill property and thence along the creek to the River:

In a report submitted the Engineer points out that the only real advantage from the public point of view of the proposal to transfer the existing Jansen Road to the eastern boundary of the New Engineering Works property would be the provision of a road of 35 feet in width as compared with 30 feet the width of the existing road. After a brief discussion the matter is referred to the Works Committee for consideration.

The Rogers Case. The Legal Adviser's draft of the Council's Answer to the Petition filed in the Court of Consuls by Messrs Ellis and Hays claiming re-instatement in the Public School for Girls of the child May Rogers is submitted. In a covering letter he recommends that the case should not be allowed to go to Court if a settlement is possible, but as re-instatement is out of the question, the members are unanimously agreed that the case should be allowed to proceed, and the Legal Adviser will be informed accordingly.

The Municipal Gazette for February 8 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

*E. Pearce*

Chairman.

*H. O. Russell*

Assistant Secretary.

At the meeting of the Council held on Wednesday, February 14, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 C.G.S. Mackie  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

The minutes of the meeting of February 7 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Finance Committee of February 8 are  
submitted and confirmed.

Volunteer Corps.

Reserves. Upon the recommendation of the Commandant and with effect  
 from February 6 the transfer of 2nd Lieutenant A.J. Stewart from the  
 Artillery to the Reserve of Officers with the rank of Lieutenant is  
 approved.

Court of Consuls. A letter from the Consul General for Austria-Hungary  
 is submitted enclosing copy of a communication to the Secretary to the  
 Court of Consuls protesting that the Court for 1917 is illegally  
 constituted as although Land Regulation XXVII requires its establish-  
 ment by the whole body of Treaty Consuls no opportunity for voting has  
 been afforded to him. The members incline to the view that the  
 constitution of the Court is essentially a matter which concerns the  
 Consular Body and one which does not call for the Council's interven-  
 tion as requested: a copy of the Consul General's letter will however  
 be transmitted to the Senior Consul and the Consul General will be  
 informed that this has been done.

Land Commission. The decisions of the Commissioners in Cases 109 and 112,  
 the first admitting the Council's claim for betterment and the second  
 for free surrender, are submitted and ordered for publication.

Settlement Boundaries. A letter from the French Municipal Council is  
 submitted making proposals as to the lighting and maintenance of the  
 Great Western and Siccawei Roads, the supply of electricity and water



to and the taxation of certain properties situate on the French side thereof the culverting of the Changpang and the widening of the Great Western Road to 70 feet. As important principles are involved by these proposals, it is decided that Messrs E.C. Pearce, A.S.P. White-Cooper, E.I. Ezra and C.G.S. Mackie shall be constituted a special committee to consider them, and thereafter to report to the Council.

Opium. A letter is submitted from Mr Little on the subject of the treatment of opium after March 31 next when the last of the retail opium shops will be closed in accordance with the Resolution passed at the Annual Meeting of Ratepayers in 1915.

The several questions therein contained can, the members are of opinion, scarcely be considered such as require reply by the Council: they should more suitably be addressed by Mr Little to his legal adviser unless as seems likely the necessity for reply thereto is obviated by the agreement that is reported to have been recently concluded between the Chinese Government and the Combine for the purchase of the remaining stocks of opium in Shanghai. A reply to Mr Little in this sense is directed.

Byelaws. The comments of the Legal Advisers to the Tramway Company on the amended Byelaws proposed by the Special Licensing and Byelaws Committee have been seen by the members and also communicated to the Secretary to the Special Committee whose reply is now submitted. Therefrom it appears that with few exceptions an agreement has been reached on the several points raised by the Company. He points out that Byelaw XXXIIIA, Clause 1, is not aimed at the Company but at infected persons travelling on its cars: that the Special Committee cannot agree to the excision of the words "between two stopping places" in Byelaw XXXIIIA, Clause 9; that it had no intention of recommending the examination of tram drivers by the Police, but that the provision for their licensing would enable endorsement of licences in the event of infringement of the Traffic Regulations, and their suspension after two convictions; and that the Committee would not be confident to abandon the system of gradation of penalties. In the course of discussion the members' attention is called to the proposed extension of the provision as to payment of fares on non production of tickets so as to include non production of season tickets; in their opinion there is no objection thereto subject to provision for a refund on subsequent satisfactory proof that the fare had already been paid or that the person paying was in fact the holder of a season ticket at the time of such payment. The Company's attention will be directed to this point.

History of Shanghai. In reply to an enquiry as to the progress made in the compilation of his History of Shanghai Mr Lanning reports that the greater part of the material for the first volume is now ready; tenders for its publication will accordingly be invited. Mr Lanning's request for long leave to enable him to spend the summer months in Japan is approved.

The Municipal Gazette for February 15 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.

*G. C. Pinner*

Chairman.

*H. O. Fiddell*

Assistant Secretary.

At the meeting of the Special Committee of the Council held on Friday,  
February 16, 1917, at 5 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
C.G.S. Mackie  
A.C.P. White-Cooper  
The Engineer  
The Engineer-in-Chief and Manager of the  
Electricity Department and  
The Assistant Secretaries

This Committee was appointed at the Council meeting of February 14 to consider and to report on certain proposals made by the French Council as to the lighting and maintenance of the Great Western and Siccawei Roads, the supply of electricity and water to and the taxation of certain properties situate on the French side thereof, the culverting of the Changpang and the widening of the Great Western Road to 70 feet. These proposals are practically the same as those put forward by the French Council in March 1915, when reply was made that although they were regarded as satisfactory the Council could not give effect thereto nor make any change in the existing status of the Great Western and Siccawei Roads until the draft agreement for Settlement Extension was finally ratified. This standpoint was practically abandoned on July 26, 1916, when the Council recorded that the status quo on the boundary of the French Settlement relating to taxation and the supply of water and light which had then subsisted for over one year could not continue indefinitely and that the time had arrived when the Waterworks Company might reasonably be requested to ascertain from the French Light and Water Companies upon what terms supply to consumers in the French Settlement might be made.

As the properties affected are within the area of the French Concession Extension there seems to be no justification for further objection to their complete transfer to the French Municipal Administration, the members therefore proceed to an examination in detail of the French Council's proposals. Those relating to the lighting and maintenance of the Great Western and Siccawei Roads and the supply of electricity and water to the properties on the French side are approved in principle the details being left for arrangement between the Heads of the Departments concerned and the other competent parties, it being understood that such arrangements will provide for compensation by the French Electricity Company in respect of the removal of the Electricity Department's poles and cables and for its cables on the Siccawei Road being carried by the

French Company's poles without charge. As to taxation, the view obtains that the transfer to the French Administration of the properties affected involves surrender by the Council of any claim to levy taxation thereon even though the completion of such transfer may take some considerable time to effect. The proposal of the French Council to culvert the Changpang at its cost and to carry out the alignment of the Great Western Road to 70 feet, is noted and approved.

As these changes in administration will probably be followed by protests from property owners against the discontinuance of the supply of electricity and water from this side, it will, in the members' opinion, be desirable to inform the French Council that in acquiescing in its proposals the Council does so on the understanding that it is able to make the necessary arrangements with the concerned for complete connexion with the French Municipal Administration. In reply to Mr Mackie the other members express the view that the Council should continue to supply light and permit the supply of water without taxation to all houses which are at present supplied by the Electricity Department or the Waterworks Company, if they are able to obtain the sanction of the French Council thereto. As regards private roads surrendered no difficulty will arise in connexion with their retrocession to their former owners.

The meeting adjourns at 6.10 p.m.

*E. H. ...*

Chairman.

*N. O. ...*  
Assistant Secretary.

At the meeting of the Council held on Wednesday, February 21, 1917,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

Absent:

Messrs J. Johnstone  
 C.G.S. Mackie

The minutes of the meeting of February 14 are confirmed and signed by the Chairman. As to

Court of Consuls. The impasse between the Senior Consul and the Consul General for Austria Hungary with regard to Consular circulars and elections having been removed the latter notifies the withdrawal of his letter of May 13, 1915, requesting all communications to be addressed to him direct, instead of through the Senior Consul.

The minutes of the meeting of the Special Committee of the Council

(Settlement Boundaries) of February 16 are submitted and it is agreed that the arrangements therein recorded shall take effect from the end of March. As to policing the members concur in the view that the Great Western and Siocawai Roads along the entire length of the boundary of the French Settlement Extension should be policed under arrangements similar to those obtaining in the case of the Avenue Edward VII, but that the section between the Route de Say Zoong and the limit of the French Extension, although to be maintained at the joint cost of the two Councils, should remain, as heretofore, the property of the Council inasmuch as the French Council does not apparently intend to carry out any widening or culverting works in respect thereof as in the case of the remainder of these boundary roads.

The minutes of the meeting of the Works Committee of February 19 are submitted and confirmed. With regard to the

Jansen Road Deviation. The Engineer reports the conclusion of an agreement with Mr. Ambrose whereby the proposed new road on the eastern boundary of the New Engineering and Shipbuilding Works' property will have a width of 40 feet for <sup>the</sup> a first 100 feet from the Conservancy

Normal Line and of 30 feet thence to the Yangtzeppoo Road. As this arrangement is considered satisfactory Mr Ambrose will be informed of the Council's approval of the transfer of the existing road and landing stage on the understanding that the parties concerned will themselves come to an agreement with regard to the present road which will be retroceded to them by the Council.

The minutes of the meeting of the Electricity Committee of February 19 are submitted and considered. Mr White-Cooper states that as a result of the difficulty in obtaining licences for the export from Great Britain of the machinery and apparatus ordered last year for the Riverside Extension Scheme the Committee was faced with the necessity of taking some steps for the curtailment of the supply of current and that after careful consideration it had seemed best to issue a notification to the public that no additional lighting connexions would be made after a certain date but that as disconnexions were made a similar number of connexions would be made, a waiting list being established for this purpose. In reply to a suggestion that the first duty of the Electricity Department is to supply current for lighting purposes and that the supply of power is a secondary consideration he observes that all recent agreements for power supply contain a provision enabling the current to be cut off during the peak load, but that earlier agreements contain no such provision, consequently any curtailment of supply thereunder would involve the Department in heavy penalties: moreover the disconnexion of outside decorative lighting will not afford much relief as the total number of lamps so used does not exceed 5,000. From his further observations it appears that there will not be any need to refuse additional lighting connexions until next October, and as it is possible that some of the additional plant may arrive before that date, the members question the necessity for the immediate issue of the proposed notification. The attention of the Secretary to the Electricity Committee will be drawn to this point.

Volunteer Corps. In response to a request by the Chairman of the French Council that no arms be left in the possession of German and Austrian volunteers resident in the French Concession, arrangements have been made by the Chairman and Commandant with Captain Stepharius, whereby their arms will be kept at the Volunteer Headquarters. Mr Nagglar will be informed accordingly.

Prostitution, etc. A letter is submitted from Mrs Canning on behalf of the Shanghai Women's Christian Temperance Union requesting replies to a large number of questions on the social evil particularly with

reference to the registration of prostitutes and their examination at the Lock Hospital. The comments of the Health Officer and those of the Captain Superintendent and Overseer of Taxes to questions of a similar nature recently addressed to the Chairman at an interview accorded to Mrs Canning and another member of the Union are also submitted. It is noted that this subject was dealt with generally in the Chairman's reply to a petition by members of the Union and others in November last, and that the questions now asked appear to be framed with some other object than the desire for enlightenment; possibly, Mr White-Cooper suggests, with a view to contending that registration of prostitutes, which the members are reminded is confined to about 200 Cantonese women patronised by foreigners is equivalent to their being licensed: in his view, with which the members concur a general rather than a specific reply should be made to the Union.

Control of Insurance Companies. Two letters from the China Mutual Life Insurance Co.Ld. are submitted forwarding extracts from the Eastern Times and the SinWanPao alleging that measures are being taken by the Council for the control of insurance companies operating within the Settlement. In reply it will be pointed out that the object of these allegations, which are unfounded, appears to be to hasten legislation on the subject by the Chinese Government, that the Council has no powers of control and that the control which might be exercised by provision in the amended Byelaws for the licensing of insurance companies would for financial and administrative reasons be impracticable, as to be effective it would necessitate periodical inspection of the accounts of the companies and of their financial standing.

Hongkew Recreation Ground. On behalf of the Range Property Syndicate an offer has been made to the Council of about 35 mow, of land between the railway and Kiangwan Road for inclusion in the Hongkew Recreation Ground. Its purchase at £1600 per mow, and the deviation of the Kiangwan Road to run along side the railway is recommended by the Engineer and approved by the Works Committee. The members generally express their views in favour of the purchase but as it would involve inclusion in the Budget of a sum of approximately \$56,000, the matter is upon the Chairman's suggestion referred to the Finance Committee for further consideration.

Waterworks Arbitration. A letter from the Legal Adviser is submitted forwarding correspondence with Messrs Platt, Macleod and Wilson, legal advisers to the Waterworks Company. The latter contend that the Company should not be called upon to sign an agreement embodying

questions on which the Council desires a finding, whilst the Council is apparently unwilling to include questions on which the Company desires a finding. The members note with some astonishment that this contention is in reply to the Legal Adviser's letter wherein he expressly states that it may be that there are questions relative to other points which the Company might like to have added, and that if they are formulated he was sure that the Council would raise no unreasonable objection to their being submitted to the Arbitrators. It is more than ever evident that the Company does not wish to have the questions in dispute arbitrated, the members therefore fully endorse the Legal Adviser's recommendation that Messrs Platt should be informed that unless the Company agrees to sign the submission without delay with such additions as it may require, proceedings will be taken for an order of the Court enforcing the Arbitration clause of the Waterworks Agreement.

The appointment by the Company of Mr S.B. Neill as its Arbitrator meets with the Council's approval.

Loan Redemption. It appears from conversations which the Chairman has had with Mr Holliday that he is not satisfied with the Treasurer's report in reply to his and Mr Little's representations on the Council's system of redemption of debentures by instalments and that he wishes a resolution to be submitted at the Ratepayers' Meeting authorising the appointment by the Council of a special committee to consider the whole question of Municipal Loan Redemption. Such a course would in the members' opinion be calculated to lead to the introduction of contentious matter at the Meeting and might also possibly adversely influence Municipal debentures, it therefore seems to them preferable that the special committee should be appointed by the Council before the Meeting. These views will be conveyed to Mr Holliday by the Chairman, whereafter the matter will receive further consideration, in the meantime Mr Holliday's written comment on the Treasurer's Report will be submitted to the members.

Byelaws. The Legal Adviser's criticism of the Council's comments on the amended Byelaws is submitted. As to permits he sees no reason for any amendment of the wording of Byelaw XXXIVE so as to clearly define that certain of its provisions apply intra settlement only and others both intra and extra settlement. The Byelaw as drawn applies both intra and extra settlement without distinction thus to a certain extent attempting to confer jurisdiction where the Council has none this may it is suggested result in a ruling that the Byelaw can only apply intra settlement and in no case extra settlement: the Assistant Secretary will discuss this point further with the Legal Adviser or



the Secretary to the Special Committee. As to the right to limit the number of any particular licences, he is of opinion that this can be dealt with on appeal in the event of refusal to issue any licences beyond a certain number, but the members concur that special provision for limitation is desirable.

The Council's views embodying such of the Legal Adviser's comments as may be considered necessary will now be transmitted finally to the Special Committee for their consideration, so that the amended Byelaws may be submitted to the Ratepayers at the adjourned Special Meeting to be held on March 21.

The Legal Adviser's opinion is noted that the presence of a quorum at this meeting is unnecessary, an opinion which is confirmed by the rules of procedure for Ratepayers' Meetings which provide that it is not obligatory for the Chairman of an adjourned meeting to enquire whether a quorum is present. Inasmuch, however, as Sir Havilland de Sausmarez has expressed the opposite view the Chairman will discuss the point with him.

Evidence of Municipal Employees in Courts of Law. An application by Messrs

Ellis and Hays is submitted for leave to take the evidence of the nurses who attended on the late Mr Mackinnon in his illness, to be used in connexion with a pending libel action in H.M. Supreme Court. The Council's attention is drawn to the usual procedure whereby municipal employees are permitted to give evidence only in response to the request of the Court not of the parties to an action. After a brief discussion in the course of which it is observed, that the parties are entitled to subpoena witnesses, it is directed that Messrs Ellis and Hays be informed that the statements of the nurses may be taken provided that copies are supplied to the other parties to the action should they so request but that their attendance in Court will only be permitted under subpoena.

Annual Report. The Chairman observes that with the publication of the Works Section tomorrow the first and second sections of the Report will each have been issued about three weeks earlier than was the case last year. For this achievement under exceptional conditions great credit is in the members' opinion due to the Assistant Secretaries and to the staff of the Secretariat.

The Municipal Gazette for February 22 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*H. O. Fieldell*

Assistant Secretary.

*H. O. Fieldell*  
Chairman.

At the meeting of the Council held on Wednesday, February 28, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

Absent:

Messrs J. Johnstone  
 C.G.S. Mackie

The minutes of the meeting of February 21 are confirmed and signed by the  
 Chairman. With regard to  
Settlement Boundaries, the members express the view that the policing  
 by the French Council in conjunction with the Council of the section of  
 the Siccawei Road between the Route de Say Zoong and the limit of the  
 French Settlement Extension should not be conceded as of right but as  
 a matter of courtesy, and that the extent of the powers of the French  
 police in connexion therewith should be a matter for arrangement  
 between the Captain Superintendent and the Chief of the French Police.

Loan Redemption. The Chairman informs the members of Mr Holliday's  
 concurrence with the suggestion that the Special Committee be appointed  
 by the Council before the Annual Meeting of Ratepayers and of his view  
 that Mr Peebles should be a member of this Committee. The members  
 approve and it is decided to invite Messrs P. Peebles, C. Holliday,  
 R.R. Hynd and S.B. Neill to join the Committee, the Council's  
 representative thereon being Count Jezierski. For reasons explained  
 in some detail in a report submitted the Treasurer suggests that the  
 Council's auditor, Mr N. Thomson, and himself should also be members  
 of the Committee, a suggestion which gives rise to some discussion in  
 the course of which it is observed that as the Committee will or  
 necessity have to carefully investigate the present system of loan  
 redemption, the Treasurer's presence at its meetings preferably as a  
 member will be desirable: Mr Thomson's membership for similar reasons  
 will be an advantage. It is accordingly provisionally decided that  
 both the Treasurer and Mr Thomson shall be members of the Committee.  
 Consideration of the terms of the reference to the Committee is  
 deferred as it is likely that other finance questions will require its  
 attention in addition to the redemption of loans.

NOT

General Hospital. The French Council has recently published its decision to guarantee £100,000 of the total amount of the Hospital overdraft and annual interest thereon not exceeding £10,000. Under the circumstances the members concur that, although no official intimation has been received from the Governors of the Hospital of their decision to proceed with the extension scheme, they should be informed of the Council's intention to obtain the sanction of the Ratepayers at the forthcoming Annual Meeting to an increase of its present guarantee of the overdraft from approximately £400,000 to such amount as may be required not exceeding £525,000 with the relative increase in the guarantee of interest thereon at 6 per cent per annum. As to the Governor's request for an annual contribution towards the expenses of treating indigent patients with payment for the years 1912 to 1916, namely £17,500 reply will be made that the payment for the years in question cannot be sanctioned, but that commencing with this year an annual grant of £3,500 will be made.

Door of Hope. A letter from the Honorary Secretary to the Stray Children's Home is submitted requesting re-consideration of the Council's decision disapproving the Committee's request for an honorarium for the Medical Officer to the Home on the ground that sanction might lead to similar applications by other charitable institutions. She points out that the honorarium requested might reasonably be included in the ordinary expenses of the Home, which are paid by the Council. She also refers to the Home as a Municipal institution, but the Chairman observes that this is not correct that the entire responsibility for its management rests with the Committee in charge and that the expenses are defrayed by the Council in consideration of the services rendered by the Home to the Community. As the members are unanimously agreed that it is undesirable to create any precedent for the payment of honoraria to medical officers to charitable institutions, the Council's previous decision is affirmed.

Quarry Lease. A translation of the lease which has been agreed by the Engineer with the Chinese Authorities in accordance with the authorisation recorded in the minute of January 10 is submitted. In a report also submitted the Engineer states that as the plan attached to the lease contained several minor errors it was referred back to Mr Bristow with the result that the Chinese Authorities have now agreed to make the requisite amendments thereto. Mr Ezra observes that the terms of the lease have been carefully considered by the Works Committee and are entirely satisfactory. Directions are given that the lease, which is in quadruplicate, be sealed, and that in accordance with

Mr Merriman's suggestion Mr Bristow be informed that the Council's seal has been affixed thereto on the understanding that the English translation is correct and will prevail in the event of dispute.

Studley Park. The members are informed that Mr R. Macdonald has given notice of his intention to propose an amendment to the Budget in accordance with his letter of October 26, 1916, that provision be made for the purchase of the piece of land known as Studley Park for use as a playground for children. Mr Macdonald's attention will be drawn to the fact that although the French Land Investment Co., Ltd. expressed their willingness in October last to sell the property at a price of approximately £21,000 and to leave this offer open for six months unless in the meantime other offers were received, no definite option has been given and that it is therefore desirable that in accordance with the Council's letter of October 25, steps be taken by him to this end before the Ratepayers' Meeting.

Curtailment of Electricity Supply. In accordance with the Council's directions Mr Aldridge has been questioned as to the necessity for the immediate issue of the notification that no additional lighting connexions will be made after a given date: the Chairman has also discussed the point with the Chairman of the Electricity Committee. As it appears necessary to refuse additional connexions after March 15 a notification to this effect has been prepared by the Assistant Secretary from a draft submitted by Mr Aldridge but as the form and wording do not apparently meet with the latter's approval, the Chairman of the Electricity Committee has requested publication of the notice as originally drafted. This notice is read at length when the members express their unanimous view that its phraseology is cumbersome and quite unsuited for official publication: it is moreover in their opinion far less explicit than the Assistant Secretary's draft, which is accordingly approved.

Grants-in-Aid. Attention is called to the amendment to the Budget resolution of last year, providing for a grant of £3,000 for the Foreign Women's Home. As it was undoubtedly intended by the movers of this amendment that the grant should be an annual one, provision will be included accordingly in the Estimates for this year, reference thereto being made in the Chairman's speech introducing the Budget.

Superannuation Rules. Mr Macleod's opinion is submitted pronouncing against the validity of Rule 8 so far as it applies to the forfeiture of an employe's contribution to the Fund: he suggests that the difficulty may be overcome by altering the basis upon which employes are at present paid so that instead of Pay of 100 per cent less 5

per cent, his contribution to the Fund, he would be paid 95 per cent only, the Council contributing to the Fund 10 per cent as at present plus 5 per cent, which would represent the deduction heretofore made from his Pay. As the adoption of this suggestion is recognised as impracticable, the members discuss the desirability of retention of the rule as to forfeiture. Hitherto its retention has been supported on the ground that it would act as a deterrent to misconduct and fraud, but the members are agreed that an employe who intends to misconduct himself or commit fraud is scarcely likely to consider the effect of his action on his Superannuation contributions, and that the only result of its retention would be that the rule would operate in favour of a dismissed employe who presses his claim as against a dismissed employe who does not; its omission is accordingly directed and, subject to the final comment of the Heads of Departments, the revised rules are approved.

Byelaws. The Chairman reads a letter from Sir Havilland de Sausmarez as to the necessity for a quorum at the adjourned Special Meeting to be convened to adopt the report of the Special Licensing and Byelaws Committee. Therein Sir Havilland expresses doubt as to whether Land Regulation XV requires the presence of a quorum at the time a resolution is passed or whether the presence of a quorum at some other time during the Meeting is sufficient. He states that if a quorum is not present he will not stop the adjourned meeting, but that in reporting to the Consular Body any resolution passed thereat he will refer to the absence of a quorum if such is the case. Under these circumstances the members approve of the adjourned Special Meeting being called for March 21 at 2.15 p.m. the business of the Annual Meeting, to be proceeded with until such time if possible as a quorum is present.

Ratepayers Meeting.

Permanent Educational Committee. Dr. Hawks Pott and Mr. A.S. Wilson who were elected at last Ratepayers' Meeting will be invited to permit their names to be proposed again as the Ratepayers' nominees.

General Hospital Governors. Subject to their consent to serve Dr. G.E. Hanwell, Messrs J. Johnstone and E.F. Mackay and Dr. N. Macleod, who were elected at the last Ratepayers' Meeting, will be again proposed for election.

The Municipal Gazette for March 1 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*E. L. ...*

Chairman.

*H. O. Fiddell*

Assistant Secretary.

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At the Special Meeting of the Council held on Monday, March 5, 1917,  
at 12 noon, there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jozierski  
 Messrs J. Johnstone  
 C.G.S. Mackie  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper  
 The Treasurer and  
 The Assistant Secretaries

The Chairman explains that the meeting is called to consider the desirability of reducing or abolishing the rebate on the Land Tax which has stood at 15 per cent since 1912. Abolition will result in an increase of £135,000 in the surplus from the Ordinary Budget with the result that the loan required for General Purposes will be reduced to £1,000,000, leaving the total amount to be raised inclusive of the requirements of the Electricity Department £1,600,000. He observes that until Settlement Extension is an accomplished fact little increase may be expected in the revenue from Land Tax as practically the whole area within the present Settlement boundaries is now under taxation, on the other hand the Ordinary Expenditure must of necessity grow larger, and in the near future the Council will be faced with a large increase in the Pay of the Foreign Staff upon the return of its employes from war service. As the policy of increasing taxation may be questioned so long as the Ordinary Revenue shows a surplus over the Ordinary Expenditure the Chairman refers to certain remarks made by Mr Landale in 1909 when introducing the Budget for that year namely that it was desirable that a surplus on the Ordinary Budget should be maintained of at least 10 per cent on the total Ordinary Income and that he thought that to reverse the safe policy of former Councils in carrying forward any surplus to Extraordinary Income instead of borrowing the full amount required for Extraordinary Expenditure would unquestionably jeopardise the Council's sound financial position and deprive Municipal debentures of their gilt edged character. The total estimated income for 1917 is £3,394,850, so that a 10 per cent margin would be £339,485 as compared with the actual surplus of £295,415 which will be shown even if the rebate on Land Tax is abolished.

At the members' request the Council minutes of March 27 and of June 5 and 12, 1907 are read at length as ~~is~~<sup>are</sup> also the Council's introductory notes on the Budget for 1913. Therefrom it appears that the rebate was intended to serve as a marginal compensation for error in appraisement or for fluctuation in value, and that the view has been recorded that as there is a well-established precedent for its allowance the Council should have good reason for departing therefrom. A brief discussion follows in the course of which the members generally express views that are adverse to the abolition of the rebate, but in favour of its reduction from 15 per cent to 7½ per cent which will increase the surplus on the Ordinary Budget to £225,915 leaving a loan of £1,000,000 to be raised for General Purposes and a deficit on the Extraordinary Budget of £9,509,000 to be carried forward to 1913. As to the terms of the loan, the Chairman informs the members of Mr Stephen's view that it should be for a period of three years, bearing interest at 7 per cent, but the members incline to the view that a five years loan would offer a more attractive investment.

The meeting adjourns at 12.30 p.m.

*G. P. P. P.*

Chairman.

*H. O. Fiddell*  
Assistant Secretary.



At the meeting of the Council held on Wednesday, March 7, 1917,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Messrs J. Johnstone  
 C.G.S. Mackie  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

Absent:

Count L. Jezierski

Mr E. White, the now member of the Council for 1917, attends in order to hear the discussion on the minutes on the Budget for 1917.

The minutes of the meeting of February 28 and of the special meeting of March 5 are confirmed and signed by the Chairman.

The minutes of the meeting of the Permanent Educational Committee of March 1 are submitted and confirmed.

The Engineer-in-Chief and Manager of the Electricity Department then attends.

The minutes of the meeting of the Electricity Committee of March 2 are submitted and confirmed. With regard to

Public Lighting Fines, Mr Ezra observes that as the charge for lighting which is a fixed charge per lamp irrespective of the current consumed, was recently increased by 15 o/o it seemed only reasonable that the fines should be increased in like manner. Messrs White-Cooper and Mackie express their concurrence on hearing Mr Ezra's explanation and the Council's decision to increase the fines by 15 per cent is accordingly confirmed.

Dual Lighting. In a report submitted the Engineer-in-Chief and Manager contends that as the same amount of cable will be required for street lighting after the disconnection of lamps in accordance with the scheme for dual lighting drawn up by the Engineer and the Engineer to the Gas Company, the return on the capital invested in these cables will show a large reduction, the nett result apart from the benefits of the scheme, which he questions being that a capital sum of £52,700 will be non-productive.

As copies of this report with explanatory plans have only been in the members' hands for a short time they express themselves as unable to deal fully therewith; the Chairman, however, observes that from a cursory examination it seems that Mr Aldridge attacks the Council accusing it of breach of agreement, with being party to an attempted act of spoliation by the Gas Company and generally with breaking faith with the Electricity Department. In making this observation he has no desire to cause any friction, but these accusations should not in his opinion have been made, as the Council in its consideration of the desirability of dual lighting is only concerned for the public good. In reply Mr Aldridge explains that his references to breach of agreement, act of spoliation and breaking faith were not intended as an attack on the Council, but were only used to emphasise his very strong views against the introduction of dual lighting. In reply to references to the interruption of street lighting by the typhoon in 1915 and to the desirability of preventing any recurrence he states that measures have been taken for the reconstruction of overhead mains and fixtures, the duplication of circuits and the re-arrangement of district lighting by switches enabling large groups of lamps, if extinguished from any cause, to be ~~re-lit~~<sup>re-lighted</sup> in a comparatively short time. As a consequence he is able to assure the members with the utmost confidence that save possibly in those districts where a large number of trees exist no such interruption can again occur except for a matter of a few hours at the most. After some further discussion his report is referred to the Works Committee for further consideration.

The minutes of the meetings of the Finance Committee of March 2 and March 7 are submitted and confirmed. With regard to the Electricity Report. The members incline to the view that Mr Aldridge's statement that the curtailment of the supply of power for industrial purposes "naturally caused much inconvenience and doubtless some loss" might conceivably be used in evidence in the event of claims being made against the Council for loss, and that it should accordingly be omitted, but in view of his assurance that no such claims could possibly be made, it is allowed to stand; but amendment is directed of his explanation under "Financial" of the decrease in the estimated profit for 1917, wherein after referring to the increase in the price of coal he observes that the question which consequently confronted the Department was whether the large profits should be maintained by raising the rate per unit to consumers: the words "rate of" are substituted for the word "large". Excision of the paragraph headed "Special Electricity Committee" is also directed, the members being unanimously of the opinion that comment of the nature appearing therein should

either be made by the Chairman of the Electricity Committee in his speech at the forthcoming Annual Meeting proposing the resolution as to the raising of a loan for electricity purposes, or in the speech of the Chairman should the Electricity Committee desire him to second that resolution.

The Engineer-in-Chief and Manager then withdraws.

The minutes of the meeting of the Works Committee of March 5 are submitted and confirmed. As to Recreation Ground for Chinese, the suggestion that a joint meeting be arranged between the Works Committee and representatives of the petitioners is approved. In the meantime enquiries will be made as to what use has been made of the land east of the Rifle Range which the Y.M.C.A. purchased in 1909 or 1910 and enlarged in 1911, and in respect of which grants-in-aid were made by the Council to a total of £8500.

Prostitution, etc. The Chairman's reply to Mrs Canning's letter of February 12, which was considered at the meeting of February 21, is read and approved.

Recreation Ground. A request by the Golf Club, which is endorsed by the Recreation Ground Committee, for permission to erect a notice on the first tee of the links within the Ground is submitted. The notice which calls attention to Rule 8 of the General Regulations for the Ground and requires non-members who wish to play golf to obtain permission first from the Committee is read and approved. As the notice is in conformity with the Regulations for the Ground which have been sanctioned by the Council its signature by the Secretary to the Council is in the members' opinion unnecessary; it should more suitably be signed either by the Secretary to the Ground Committee or <sup>by</sup> the Secretary to the Golf Club, and reply will be made accordingly.

Byelaws. The final text of the Special Committee's report will be published in the form of a special issue of the Gazette on Saturday and the Council's approval thereof will be conveyed to the Committee with an expression of its appreciation of the work devoted thereto by the members of the Committee.

Loan Redemption. A letter from Mr Holliday to the Chairman is submitted wherein he expresses his inability to agree to the inclusion of the Treasurer and of Mr Thomson on the Special Committee to be appointed by the Council to consider the question of loan redemption. He contends that no paid official of the Council should be a member of the Committee and thus in a position to influence its decisions except

through such evidence and information as he may be required to furnish, and that it is undesirable that the Treasurer and the Auditor, to whom the Council will refer for advice when the findings of the Committee are laid before it, should take any part in framing those findings. In comment thereon the Treasurer observes that as Mr. Holliday has already attacked the existing system of redemption, it seems scarcely reasonable that he should be a member of the Committee unless those responsible for that system are also represented: in the alternative he suggests that neither the Auditor, Mr Holliday nor himself should be on the Committee. Whilst the Members realise that there is some logic in the Treasurer's views, it is in their opinion desirable that neither he nor the Auditor should under the circumstances be members of the Committee, accordingly Messrs C. Holliday, P. Peebles, R.R. Hynd and S.B. Moill will be invited to serve with Count Jeziorski as the Council's representative.

Ratepayers' Meetings.

Chairmanship. It is decided to invite Sir Havilland de Sausmarez to allow his name to be proposed as Chairman of the Meeting.

Resolutions. The Council's resolutions are submitted and approved, the members being in unanimous agreement that the loans for which authority will be sought should be redeemable on June 30, 1922 rather than at an earlier date.

The Municipal Gazette for March 8 is submitted in proof and authorised for publication.

The meeting adjourns at 6.40 p.m.

*E. L. Pearce*

Chairman.

*H. O. Tidell*

Assistant Secretary.

At the meeting of the Council held on Wednesday, March 14, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Baron Y. Fujimura  
Messrs J. Johnston  
C.G.S. Mackie  
W.L. Merriman  
E.C. Richards  
A.S.P. White-Cooper and  
The Assistant Secretaries

Absent:

Count L. Jezierski

Mr E. White, the new member of the Council for 1917, attends in order to hear the speeches which the Chairman proposes to make at the forthcoming Meeting of Ratepayers.

The minutes of the meeting of March 7 are confirmed and signed by the Chairman. With regard to Prostitution, etc. To a further letter and questions from Mrs Canning a reply is submitted and approved that the Council has not, as she suggests, overlooked the importance of her questions but that as they bear on a subject which has on more than one occasion been ventilated in public at Meetings of the Ratepayers, perusal of the reports of these meetings may perhaps not only furnish the Women's Christian Temperance Union with the information desired by them, but also possibly satisfy them that the measures which are now operative here have been endorsed by the Ratepayers as the best suited to local conditions.

General Hospital. A letter from the Secretary to the General Hospital is submitted notifying the decision of the Special Committee at its meeting on January 29 that the Hospital Extension Scheme, previously approved by the Governors, would ultimately prove less expensive than the other alternatives which the Committee had considered and that it should accordingly be proceeded with as soon as possible. To enable completion of this scheme the Council is requested to increase its guarantee of the Hospital overdraft from approximately £400,000 to £530,000 with the relative increase in the guarantee of interest thereon at 6 per cent per annum and sanction therefor will accordingly be sought at the forthcoming Annual Meeting of Ratepayers.

Pingliang Road Bridge. Mr Noble, the former lessee of the Palace Hotel Gardens, has called on the Engineer and requested compensation for loss of business which he alleges as a consequence of the construction of this bridge by the Council. He has also stated that, if his request is refused, he intends to bring the matter before the Annual Meeting of Ratepayers. In reporting this visit the Engineer expresses the view that Mr Noble has no claim against the Council but suggests that the matter might suitably be referred to arbitration by Mr Ambrose. In the course of discussion Mr Ezra observes that Mr Noble leased the premises known as the Palace Hotel Gardens in 1915, that they then had access from the Pingliang Road by a privately owned wooden bridge, that correspondence ensued between Mr Noble and the Central Stores, Ltd, the owners of the property, as to the repair and upkeep of this bridge when Mr Noble was informed that it was only intended for the use of foot-passengers and a notice board to that effect was erected on the bridge, that due in a large measure to Mr Noble's constant representations as to the condition of the bridge the Council expedited construction of a steel concrete public bridge, the full width of the Pingliang Road and that this work was completed in 1916, that the new bridge is within 8 feet of the old one, and that when removal of the old bridge became necessary a special light structure was erected on the cofferdam of the old bridge for the use of foot-passengers. He further observes that receiving <sup>an</sup> the advantageous offer for the property the Central Stores Ltd. had sold it, with the stipulation that the buyer should make his own arrangements with Mr Noble for the surrender of his lease, that this had been arranged and that the consideration paid to Mr Noble was the sum of £1500. After hearing these observations and upon its being pointed out that in September 1916 the Council had agreed as a concession but without prejudice to forego the tavern licence fee payable from the end of June, reply is directed that no claim for compensation can be entertained.

Quarry Lease. A donation of £1,000 is authorised for issue to the Hangchow Hospital as a mark of the Council's appreciation of Dr Main's services in connexion with the renewal of the lease.

Loan Redemption. Mr Holliday's suggestions to the Chairman as to the terms of reference to the Special Committee to be appointed by the Council are submitted and approved, subject to such amendment of the actual wording as may hereafter be considered desirable.

Superannuation Rules. A recommendation by the Treasurer is approved that Rule 7 of the Revised Rules be amended to read "Every employe shall be entitled to inspect the account in his name with the Fund at all reasonable times, and the Council will furnish him with a statement showing the amount at his credit on September 30 in each year."

The late Mr Mackinnon's Estate. An application from Mr R.H. Macleod, Administrator of the estate of the late Mr Mackinnon, is submitted requesting a grant to the estate. He refers to the fact that prior to his death Mr Mackinnon had made himself entirely responsible for the support of his parents and a sister and also for the education of a nephew, at a total cost of £540 a year. The estate will amount to approximately £17,000, which with careful investment will produce from £150 to £200 a year, he suggests therefore that the Council should make a grant of approximately £19,000 for the purchase of annuities of £250 payable during the joint lives of the father and mother and during the life of the survivor, and of £100 payable for eight years for the education of the nephew. In support he urges Mr Mackinnon's eleven years service which had caused him a good deal of worry and anxiety latterly and had reduced him physically so that he was less able to resist the attack of typhoid, the fact that he was entitled last October to leave of absence for six months on full Pay, and his efforts which had resulted in the Council acquiring the Chinese Polytechnic site. The members whilst expressing sympathy with Mr Macleod's application are in unanimous agreement that any grant of the nature requested must inevitably create an undesirable precedent and cannot therefore be sanctioned. As however Mr Mackinnon deferred his leave to suit the convenience of the Council a grant to his estate of the equivalent of six months' Pay with superannuation is authorised.

Ratepayers' Meeting.

The Chairman's Speeches. The Chairman's speech proposing the passing of the Report and Financial Statement for 1916 is read and approved. His speech proposing the approval and adoption of the Budget for 1917 is referred for final consideration by him in conjunction with the Chairmen of the Watch and Works Committees.

Resolutions.

General Hospital Governors. The members are informed that in view of his forthcoming departure for England, Dr. G.E. Hanwell is unable to accept the Council's invitation to allow his name to be proposed for election, but that Dr J.W. Jackson, has expressed his willingness to take his place: accordingly Drs. N. Macleod and J.W. Jackson and Messrs J. Johnstone and E.F. Mackay will be proposed for election.

The Municipal Gazette for March 15 is submitted in proof and authorised  
for publication.

The meeting adjourns at 6 p.m.

*E. J. ...*

Chairman.

*H. O. ...*

Assistant Secretary.



At the meeting of the Council held on Thursday, March 22, 1917,  
at 12 noon, there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 C.G.S. Mackie, member of the Council for 1916 and  
 The Assistant Secretaries.

The minutes of the meeting of March 14 are confirmed and signed by the  
 Chairman. With regard to  
Pingliang Road Bridge. In view of further representations made by  
 Mr Noble to the Chairman and to Mr Ezra the members approve of the  
 matter being referred to arbitration by Mr Ambrose.

Before the commencement of the ordinary business of the meeting  
 Mr Pearce refers to the resignation of Mr Mackie who has served for  
 three years on the Finance, Works and Watch Committees successively  
 and also on the Electricity and Recreation Ground Committees; his  
 remarks in appreciation of Mr Mackie's services on these Committees  
 are unanimously endorsed by the other members. Mr Pearce then thanks  
 the members for their loyal co-operation and support during the past  
 year and vacates the chair, to which he is unanimously re-elected on  
 the proposal of Mr White-Cooper who addresses the following remarks  
 to the members:-

"You will remember that Mr Pearce first took the chair in  
 "1913, the year when the second Revolution broke out in China,  
 "and the Settlement passed through times of special difficulties  
 "and danger: next year saw the outbreak of the greatest war in  
 "history, a war which has brought new problems for the Council  
 "to solve and has imposed additional responsibilities on us,  
 "responsibilities which continue to increase as the war becomes  
 "more and more widespread and destructive. Every single year  
 "during which Mr Pearce has been our Chairman has been a year  
 "of special difficulty and anxiety, and it is well known to all  
 "of you that H.M. Minister and our Consul-General most earnestly  
 "requested Mr Pearce to remain Chairman of the Council in view

"of the difficulties and anxieties which had to be faced here.

"They felt that there was no one more fitted than he to take the helm, an opinion in which I am sure we all most heartily concur.

"The year before us will undoubtedly be a memorable one.

"The action taken by the Chinese Government towards the Germans may lead to most important results, and the wisdom and experience of Mr Pearce in public affairs will prove invaluable to us in conducting the work of this Council. We fully realise what a burden it is we are asking Mr Pearce again to take up, a burden he has borne for a longer period than any predecessor in office, but our excuse is that we cannot do without him. I therefore ask you to join me in inviting Mr Pearce to again take the chair."

Count Jezierski seconds the proposal and the other members unanimously associate themselves with the remarks to which Mr White-Cooper has given expression. On the proposal of Mr Pearce, who expresses appreciation of his very helpful advice in the past Mr White-Cooper is re-elected as Vice-Chairman.

The Standing Committees agree to serve as heretofore, Mr White filling the vacancy in the Watch Committee and Mr Richards that in the Electricity Committee.

The Licensing Committee and the Licensing Committee of Appeal will consist the former of Messrs White-Cooper, Johnstone and White and the latter of Messrs Pearce, White-Cooper and Ezra. These Committees are appointed provisionally to take office if and when the amended Byelaws, which were passed at the Annual Meeting on March 21, come into force.

Sub-Committees.

On the Band Committee Mr White will replace Mr Johnstone, and will endeavour to arrange that Mr Burrett shall continue to serve and also to find a substitute for Mr Lundt.

Permanent Education Committee. In accordance with Resolution IX passed at the Annual Meeting, the Committee will consist of Dr F.L. Hawks Pott and Mr A.S. Wilson with the Chairmen of the Foreign and Chinese Educational Committees and Mr Pearce.

The Foreign Educational Committee will consist as before of Mrs Billingham<sup>st</sup> and Mrs Merriman, Mr C.P. Dawson, Drs R.S. Ivy and S.I. Woodbridge with Mr Pearce.

The Chinese Educational Committee will also remain as at present, Messrs Ezra, Phillips, Shen Tun-ho. Chi-ohch Nieh and the Rev. W. Hopkyn Rees. Mr Merriman will fill the vacancy in the

Public Recreation Ground Committee. The membership of the

Parks and Library Committees will remain unchanged.

Special Committees. Mr E.S.B. Rowe will act as Secretary to the Special Committee on Loan Redemption, the membership of which is Count Jezierski, Messrs C. Holliday, R.R. Hynd, S.B. Neill and P. Peebles.

Opium. A petition from 35 opium shops is submitted requesting an extension of their licences for the sale of opium for three months. Mr Ezra observes that the Guild shops do not wish for any extension and dissociate themselves entirely from the request made by the petitioners. Reply is directed that no extension can be permitted.

Superannuation Rules. A final proof of the Superannuation Rules is submitted and approved with effect from date, and it is directed that copies be distributed to all employes with the request that they signify their agreement thereto. It is also directed that in future the Rules be either attached to or printed on every agreement sent for signature by an employe.

The meeting adjourns at 12.30 p.m.

*E. S. B. Rowe*  
Chairman.

*R. O. Peckham*  
Assistant Secretary.

At the meeting of the Council held on Wednesday, March 28, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper and  
 The Assistant Secretaries

The minutes of the meeting of March 22 are confirmed and signed by the Chairman, who informs the members that Mr Burrett will continue to serve on the Band Committee and that Mr O.M. Green has consented to take the place of Mr Lundt.

The minutes of the meeting of the Foreign Educational Committee of March 19 are submitted and confirmed. With regard to Public School for Girls, Staff Pay, the Treasurer will be requested to report as to the additional expenditure involved by the Committee's recommendation and as to how its approval will affect other female employes in the Council's service, whereafter the Finance Committee will give the matter its consideration.

Public School for Boys, Physical Instructor. Mr Johnstone refers to the high standard of efficiency that physical training has reached in Japan, and suggests that should it be decided to appoint a physical instructor, Japanese candidates might be invited to apply for the appointment. This suggestion, which meets with the approval of members, will be brought to the notice of the Headmaster.

The minutes of the special meetings of the Watch Committee of March 19 and 21 are submitted and confirmed. As the outcome of the interview between the Chairman, the Commandant and Captain Stepharius the resignation of the German Companies of the Volunteer Corps has been communicated to the Council and accepted. Following upon its acceptance a letter has been received by the Commandant from Captain Sonntag in command of the Austro-Hungarian Company enquiring what the Council's attitude will be towards that Company in the event of a severance of diplomatic relations between China and Austro-Hungary. Mr Johnstone expresses the view with which the members concur that a

written official reply is undesirable, the Chairman accordingly undertakes in company with the Commandant to interview Captain Sonntag.

Volunteer Corps.

Light Horse. The resignation of 2nd Lieutenant H. Quelch is forwarded by the Commandant and accepted with regret.

American Company. Upon the recommendation of the Commandant nine months' leave is granted to Captain S.A. Ransom from April 4 and a Commission as Lieutenant on promotion is authorised for issue to 2nd Lieutenant H.P. Sanford.

Fire Brigade.

Mih-ho-loong Company. The resignation of 2nd Assistant T.E. Mitchell, forwarded by the Chief Officer, is accepted with regret.

Police Force.

Japanese Branch. Mr White-Cooper informs the members that in company with Baron Fujimura and H.I.J.M. Consul-General he inspected the Japanese Police this morning on their being passed out for duty on completion of their training. The success achieved by the men in their examinations was striking, the average marks obtained being 96 per cent, their firing and drill were good, their appearance smart and their physical development excellent. The members express their gratification at Mr White-Cooper's report.

Public Band. An application by the Commandant for the attendance of the Band at the Light Horse Gymkhana on Easter Sunday has received the approval of the Band Committee, Mr Burrett recording his opinion that the application on this occasion should be treated as a special case because of the small attendance at the present time at the Public Concerts. The members' attention is drawn to the Council's decision of March 17, 1915, in connexion with a similar application that whilst reluctant to deny the request of the Light Horse, it was of opinion that on the whole the Band's duty with the Volunteer Corps, which takes precedence of other engagements during the week, should not interfere with the customary Sunday Concerts during the winter months. After a brief discussion, however in the course of which the members express views similar to those expressed by Mr Burrett, the decision of the Band Committee is confirmed on the understanding that it shall not be treated as a precedent for the future.

Byelaws. The Chairman refers to the work performed by the Police Legal Assistant as Secretary to the Traffic and Licensing Byelaws Special Committee. As this work was wholly outside the scope of Mr Newman's

ordinary Municipal duties he recommends, and the members approve of the issue of extra Pay \$500 in respect thereof.

Closing of Municipal Offices. The members' attention is drawn to the decision recorded in the minutes of April 12, 1916, that the dates <sup>the</sup> when Municipal Offices would be closed to public business would conform with those fixed and advertised by the Shanghai General Chamber of Commerce. This decision was intended to refer to the Easter Holidays only, but inasmuch as the Municipal Offices are at present not closed at all from the termination of the Spring Race Meeting in May to the Republican Anniversary on October 10, the members approve of an extension of this decision so that for the future the dates for closing throughout the year shall conform with those fixed and advertised by the Shanghai General Chamber of Commerce in addition to the usual holidays for the Spring and Autumn Race Meetings.

Evidence of Municipal Employees in Courts of Law. Messrs Platt, Macleod and Wilson, solicitors for the plaintiff in a pending libel action in H.M. Supreme Court having protested against the disclosure by the Council of any records connected with the illness of the late Mr Mackinnon, it is decided that in future the evidence of Municipal employes, whether written or verbal, shall only be given in connexion with any legal proceedings under order of the Court except in those instances when all the interested parties agree that it shall be given without such order. Messrs Ellis and Hays, solicitors for the defendants in the libel action, will be notified of Messrs Platts' objection and informed that copies of the official diaries kept by the nurses in attendance on the late Mr Mackinnon cannot be supplied except under these conditions.

Passage Allowance. It has been the practice to insert in all Form B agreements for service the following paragraph: "In the event of the employe terminating this agreement in less than three years from the date hereof, the Council will not then be under any obligation to furnish the employe with a passage to England."

An objection by Nurse Firbank to the inclusion of this paragraph in her agreement for renewal of service is forwarded by the Health Officer and submitted. The members are unanimously of the opinion that once an employe has completed his first agreement he should not thereafter lose his right to passage, so long as termination of his agreement is made in accordance with the provisions contained therein and that accordingly if he terminates his renewal agreement under the provision which provides for its termination under his <sup>giving</sup> three months'

notice he should still be entitled to his passage. Omission of the paragraph in question from all Form B renewal agreements is accordingly directed.

At the conclusion of the meeting the Chairman refers to the matters which require special consideration during the forthcoming year: he expresses a wish that the Watch Committee shall inspect the Police Stations, the Gaol and the Hospitals; and that the Works Committee shall consider the question of Dual Lighting, which has already been referred to it. The Finance Committee will settle the terms of the reference to be made to the Special Committee on Loan Redemption, and will also consider the desirability of making a change in the status of the Tax Office. With the members' approval the Chairman and Vice-Chairman will approach the Consular Body with a view to amendment of the date for the holding of the Annual Meeting of Ratepayers so as to permit of more time for the preparation of the Accounts and the Electricity Report.

The Municipal Gazette for March 29 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*G. P. ...*

Chairman.

*H. O. Liddell*  
Acting Secretary.

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At the suggestion of the Chairman the question of Mr Liddell's position as Assistant Secretary is discussed and as a mark of the Council's appreciation of the satisfactory performance by him of his duties, the importance and responsibility of which have increased so greatly since Mr Mackinnon's death, and of his work in the preparation of the Annual Report and Budget (which were enabled to be published considerably earlier than in previous years) and in connexion with the Ratepayers' Meeting, it is unanimously resolved to appoint him as Acting Secretary of the Council, with pay accordingly.

*G. P. ...*  
Chairman.

At the meeting of the Council held on Wednesday, April 4, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

Baron Y. Fujimura

Count L. Jezierski

Messrs J. Johnstone

W.L. Merriman

E.C. Richards

Ed. White

A.S.P. White-Cooper

The Acting Secretary and

Assistant Secretary

The minutes of the meeting of March 28 are confirmed and signed by the  
 Chairman.

The minutes of the Special Meeting of the Watch Committee of March 30

are submitted and confirmed. With regard to

Closing Time. From observations made by Mr Ezra and Count Jezierski  
 it seems that the inclusion in hotel licences of a condition that the  
 premises be cleared and all lights extinguished within a quarter of an  
 hour after the closing time would inflict considerable hardship on  
 these establishments and that its enforcement would be extremely  
 difficult. It is accordingly decided that the condition shall not be  
 included in any tavern licences, but that instructions shall be issued  
 to the Police to enforce stricter observance of the closing hour in  
 the manner indicated, when such is desirable.

Volunteer Corps. Upon the Commandant's recommendations the following  
 commissions are authorised for issue:

Japanese Company. Mr D. Inowka as 2nd Lieutenant on first appointment.

Maxim Battery. Mr W.H. Rogers as 2nd Lieutenant on first appointment.

American Company. Mr R.K. Hykes as 2nd Lieutenant on first appointment.

Austro-Hungarian Company. The Chairman informs the members that in  
 company with the Commandant he interviewed Captain Sonntag and

suggested the desirability of this unit following the example of the  
 Volunteer

German Companies by resigning in a body. Captain Sonntag appeared  
 reluctant to concur with this suggestion urging that if the Council  
 was unable to protect the members of the Austro-Hungarian Company in  
 the event of a severance of diplomatic relations between China and  
 Austria-Hungary and desired their resignation or disbandment it  
 should state so specifically in writing in answer to his enquiry



through the Commandant as to the Council's attitude in such event. The members concur with the Chairman that it would be inexpedient to adopt the course indicated by Captain Sonntag, but as it seems desirable that an official reply should now be made to his enquiry it is directed that he be informed through the Commandant that the Council cannot foretell what steps the Chinese Government would take in the event of a severance of diplomatic relations between China and Austria-Hungary, but that her action in connexion with her recent breach with Germany might perhaps provide some indication of what would follow and further that it is impossible for the Council to state whether in such event China would deprive Austro-Hungarian subjects of the privileges of extra-territoriality and as a further step provide for the internment of those who might then still be members of the Volunteer Corps.

Enlistment of Eurasians. A report by the Headmaster of the Public School for Boys is submitted forwarding a resolution passed at a meeting of the Public School Old Boys' Club expressing regret that British Eurasians are debarred from enlisting in the British units of the Volunteer Corps. In comment thereon the Commandant records the decision of the Light Horse, Artillery, Engineers, Maxims and "B" Company British to admit Eurasians, "A" Company British and the Shanghai Scottish having decided not to alter the constitution of their units which precludes their admission. Mr Johnstone expresses the opinion that these two units should also admit Eurasians, but the view obtains that the facilities now offered to them to enlist in the other units sufficient-ly meet the case.

Settlement Boundaries. A letter from the French Council is submitted with comments by the Engineer and the Engineer-in-Chief and Manager of the Electricity Department. The French Council expresses its agreement with the arrangements proposed by the Council subject to a continuance of the supply of electricity and water from the Electricity Department and the Waterworks Company to consumers on the French side of the boundary roads until the French undertaking is in a position to take over the supply, and subject also to the French undertaking being permitted to lay its underground and overhead mains and cables along the Siccawei Road from Route de Say Zoong to the limit of the French Settlement extension. Whilst there is no objection to the continuance of the supply of electricity and water, no undertaking can be given with regard to the latter except by the Waterworks Company. As to the laying of electric cables in the Siccawei Road no reply can be given until the Engineer-in-Chief and Manager of the Electricity Department has reported further as to the arrangements agreed with the Engineer

to the French undertaking as the result of certain proposals which have already been made to him on the subject. To the laying of water mains there appears to be no objection but as it is understood that the Waterworks Company may possibly protest on the ground that permission therefor would be a breach of the spirit if not of the letter of the Company's agreement with the Council, it is decided to obtain the Legal Adviser's opinion whereafter the matter will receive further consideration.

Telephone Agreement. A letter from the Telephone Company is submitted expressing its views on the contentions of Mr Little and Dr J.B.Fearn, that the radius referred to in the Company's agreement with the Council should in each case be calculated from the exchange to which the subscriber is connected, and also that the tariff set out in the schedule to the agreement should be revised. Therein reference is made to the reasons for the abandonment of a flat-rate charge and the introduction of the inside radius and outside radius charges in the agreement of 1905 the Company taking the same view as that recorded in the minute of January 17 that by "exchange" the Central Exchange only was intended. It seems however to the members that the Company's arguments in support of its views are open to considerable criticism: since 1905 there has been a great increase in the number of subscribers and the members generally incline to the view that some extension of the radius, within which the minimum charges are calculated, is justifiable. Upon the Chairman's suggestion, this question is referred to the Works Committee for further consideration.

Loan Redemption. The terms of the reference to the Special Committee which have been submitted to and approved by the Finance Committee meet with the members' approval, therein the Committee is requested to examine the present system for the redemption of Municipal loans and to report as to whether it is desirable to introduce any, and if so what amendments, or whether in its opinion any other system should be substituted therefor and if so what system, and also whether in providing for the redemption of loans any distinction should be drawn between loans for General Purposes and loans for the purposes of the Electricity Department and if so what distinction.

The Municipal Gazette for April 5 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*H.D. Fiddie*  
Acting Secretary.

*E. L. Fearn*  
Chairman.

At the meeting of the Council held on Wednesday, April 11, 1917,

at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Baron Y. Fujimura
- Court L. Jezierski
- Messrs J. Johnstone
- W.L. Morrigan
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and
- Assistant Secretary.

The minutes of the meeting of April 4 are confirmed and signed by the Chairman. With regard to Settlement Boundaries. A letter from the Waterworks Company is submitted wherein attention is drawn to Clause 4 of the Company's agreement with the Council of July 1905 whereunder the Company must, under certain conditions, supply water to every person resident in the Settlement or in districts in which roads or lands under the control of the Council are opened and water mains laid, and to Clause 7 whereunder the Council may require the Company to lay mains in roads and lands under its control as it may require. Therefrom the Company contends that the Council is precluded from granting to others the right of laying mains in such roads for the supply of water to houses thereon and protests against any permit being issued to the French undertaking to lay a main in the section of the Siccawei Road between Route de Say Zoong and the limit of the French Settlement Extension. In the members' opinion this contention is untenable particularly as the main projected by the French undertaking will only supply houses or properties which lie within the French Settlement Extension. The point at issue has already been referred to the Legal Adviser, and pending receipt of his opinion, reply is deferred.

Consular Body.

Jurisdiction over German Subjects. A letter from the Consul-General for the Netherlands is submitted protesting against the action of the Police in bringing the German subject, Karl Friedrich Seubert, before the Mixed Court on a charge of being found on the premises of the Electricity Department's Power Station at 93 Yangtzepeo Road for an unlawful purpose. Therein he refers to the fact that the Police

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Legal Assistant is reported in the press as having stated that he was unaware that the Netherlands Consulate-General was charged with the protection of German interests and expresses surprise that such a statement could have been made in view of his letter of March 18 informing the Council that he was charged with the protection of German interests in his Consular district. In conclusion he requests that instructions be issued to the Captain Superintendent for Mr. Seubert to be brought before him tomorrow in order that the case against him may be investigated.

It seems probable that the press reports of the Police Legal Assistant's statement are incorrect as the contents of the letter of March 18 from the Consul-General for the Netherlands were undoubtedly within his knowledge. It is more likely that what he stated was that he was unaware that the Consul-General for the Netherlands was charged with judicial administration over Germans as well as with the protection of their interests: moreover the action of the Police in bringing the case before the Mixed Court appears to have been correct inasmuch as in paragraph 3 of the notification issued by General Lu Yung-hsiang and posted in the Settlement on March 24 at the request of the Senior Consul it is provided that "German civilians resident in China must submit to all Chinese laws and ordinances." In view, however, of the Consul-General's protest the Chairman undertakes to see H.M. Consul-General and the Senior Consul, the Council's subsequent action being guided by their advice.

Tavern Licences. Mr Green, the licensee of the Universal Hotel, has protested against the immediate enforcement of the decision that certain licences be not renewed until the necessary Consular counter-signature thereof has been obtained, stating that the Russian Consul-General may counter-sign his licence, but that some delay will occur before the necessary instructions therefor will be forthcoming from the higher Russian Authorities. Under the circumstances it is directed that the decision shall not be enforced until May 1.

Sewage Disposal. A report by the Engineer is submitted forwarding a letter from Professor Fowler, wherein he suggests that in view of the improbability of ~~of~~ his being able to visit Shanghai for the present, full statistics, plans and photos should be sent to him to enable him to make his report. In comment the Health Officer states that full reports both from the engineering and health points of view will be requisite before Dr Fowler can properly consider the question and that such reports should be called for. After some discussion in the course of which the members generally express the view that the

peculiarity of local conditions calls for a report made as a result of a study of this question locally and that without this a written report made by anyone, however well qualified, would be of little real value, it is decided that reports by the Engineer and the Health Officer with such statistics and plans as may be requisite be forwarded to Dr Fowler as a preliminary step on the understanding that no report shall be made by him until he has visited Shanghai.

The fee of five hundred guineas and expenses suggested by Dr Fowler for visiting Shanghai and making his report is approved.

Recreation Ground. An application by the Baseball Club for a permit for the erection of a pavilion is submitted, and the members' attention is drawn to a press report of the proceedings at the Annual General Meeting of the Lawn Bowls Club wherefrom it appears that a pavilion is also projected by this Club. The members generally incline to the view that it is undesirable that any further erections of a permanent nature such as these are apparently intended to be should be permitted within the Recreation Ground: further consideration is, however, deferred until the Baseball Club's application has been referred in accordance with the terms of the Council's lease from the Recreation Fund Trustees in turn to the Stewards of the Race Club and to the Trustees.

Waterworks Arbitration. A letter from the Legal Adviser is submitted with a copy of the questions for arbitration as settled by the Judge of H.M. Supreme Court and a copy of a note signed by Counsel for the Company and himself. It is noted that the Questions are substantially those upon which decision is desired by the Council and that it is recorded that Clauses 6 and 7 of the Council's draft Agreement for Reference have been eliminated upon the Company's admission that the contracts of the Company are invariably made with the individual consumer or with the landlord of a number of consumers in the same building, and that in the latter case the total rate charged to the landlord in any month is the same as the rates that would be charged to each individual consumer for that month, the only difference being that the landlord makes himself responsible for the payment of such rates.

The Municipal Gazette for April 12 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*H. O. Fowler*  
Acting Secretary.

*E. J. ...*  
Chairman.

At the meeting of the Council held on Wednesday, April 18, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

Absent:

Baron Y. Fujimura  
Count L. Jezierski

The minutes of the meeting of April 11 are confirmed and signed by the  
Chairman. With regard to

Sewage Disposal. At the Chairman's suggestion the members of the  
Special Sub-Committee for Drafting the Rules relating to Waterclosets  
will be informed of the letter received from Professor Fowler express-  
ing doubt as to his ability to visit Shanghai for the present and of  
the Council's decision thereon.

Recreation Ground. A reply from the Stewards of the Race Club is  
submitted stating that the Recreation Fund Trustees have decided not  
to permit the erection of any further buildings of a permanent nature  
within the Recreation Ground: the application of the Baseball Club  
will accordingly be disapproved.

Waterworks Arbitration. The Agreement for Reference embodying the  
Questions already agreed and certain clauses as to the procedure to be  
followed at the Arbitration is submitted, and it is directed that the  
Council's seal be affixed thereto.

The minutes of the meeting of the Electricity Committee of April 12 are  
submitted and confirmed. With regard to

Site for New Offices Mr White-Cooper observes that the site offered  
in Szechuen Road is a little over a mow in extent and that it is  
believed that it can be purchased for approximately £60,000 per mow.  
Whilst the members are agreed as to the suitability of the site and  
the desirability of its purchase they are of opinion that as there is  
no specific appropriation therefor in the Budget the Ratepayers'  
sanction may be requisite or at least desirable: further consideration  
of this point is however deferred until the report which the Engineer

has been directed to make, has been considered by the Electricity Committee.

The minutes of the meeting of the Works Committee of April 16 are submitted and confirmed. With regard to Telephone Agreement. It is directed that the Engineer be supplied with a copy of the complete file of documents relative to this matter including all minutes thereon.

Railless Trams. After further deliberation by the Works Committee the Tramway Company's application will be submitted to the Watch Committee prior to its consideration by the Council.

The minutes of the meeting of the Foreign Educational Committee of April 17 are submitted and confirmed.

Consular Body.

Jurisdiction over German Subjects. Immediately after the adjournment of the meeting of April 11 the Chairman and Vice-Chairman conferred with H.M. Consul-General, who expressed the view that in the absence of instructions that the Consul-General for the Netherlands was charged with judicial administration over German subjects in addition to the protection of their interests, Seubert should not be transferred from the Mixed Court to the Netherlands Consular Court for trial, and that any application therefor should be opposed. On the following morning the Chairman called on the Senior Consul, and ascertained that instructions were expected from the Chinese Authorities hourly to the effect that the Consul-General for the Netherlands was entrusted with jurisdiction over German subjects except for certain criminal offences the trial of which China would reserve to herself. The Senior Consul therefore advised that no objection should be raised to the request of the Netherlands Consul-General: accordingly after consultation with Mr White-Cooper it was decided to address a communication to the Consul-General for the Netherlands explaining the Council's reasons for taking Seubert before the Mixed Court and informing him that the Police Legal Assistant would state at the resumed hearing that the Council had no objection to his transfer to the Netherlands Consular Court. Subsequently prior to the despatch of this communication, a telephone message was received from the Senior Consul notifying the receipt of the expected telegraphic instructions from the Chinese Authorities. A memorandum by the Police Legal Assistant is submitted wherefrom it appears that the press representatives were excluded from the trial before the Consul-General for the Netherlands, that the German language was used and that certain ex-German Consular officials were permitted to be present at and at least one of them to assist in

the conduct of the proceedings, that after hearing the accused and two of the witnesses the Court intimated that the case would be set down for hearing later, at the same time contending that this was obviously a case of drunkenness only and that Seubert should not be locked up again. The Police Legal Assistant thereupon suggested that if they were convinced at this stage that the accused had no felonious intent it was useless to set down the case for further hearing. The Court then dismissed the charge.

In the course of discussion the members express the unanimous view that a protest should be addressed to the Consul-General for the Netherlands against the presence of and the active part taken by the ex-German consular officials and at the fact that in a case where the interests of the public and the interests of justice required that the whole of the evidence should be investigated and all the witnesses examined before final decision was given, the Court should have expressed such views at the preliminary hearing as would have so prejudiced any further proceedings as to necessitate the Police Legal Assistant taking the action he did.

Arising out of this case the Engineer-in-Chief and Manager of the Electricity Department has made a report to the Electricity Committee recommending certain steps for the protection of the Electricity Department's property and to prevent access thereto by unauthorised persons. A copy of this report is submitted and although the recommendations therein contained are in members' opinion too drastic in character, the view obtains that certain <sup>Municipal</sup> areas might with advantage <sup>and other protective measures</sup> be declared prohibited; to this end the members of the Watch Committee will visit the Riverside Power Station tomorrow at midday and there confer with the Engineer-in-Chief and Manager, the Captain Superintendent and the Commandant of Volunteers.

Searches for Arms. In pursuance of the notification issued by General Lu Yung-haiang recently posted in the Settlement, certificates have been issued by the Senior Consul to nine delegates of the Sungkiang and Shanghai Search Investigation Office. These certificates are intended to facilitate search by the Chinese Authorities for arms and munitions of war in the possession of German subjects. The procedure, it has been ascertained by the Chairman from H.M. Consul-General, will be that written application will be made to the Police whenever it is desired to make a search and that the actual search will be conducted by the Police possibly accompanied by the delegate. In the event of opposition the search will be discontinued and a watch kept on the premises pending receipt of further instructions after reference to the Consular Body. This procedure is not in conformity with that recently



approved by the Council, which contemplated search by the Chinese Authorities accompanied by the Police instead of vice versa, but as armed resistance is no longer expected the members are agreed that the new procedure is preferable particularly as thereby any question of the Chinese Authorities functioning in the Settlement will be avoided.

Court of Consuls. The members are informed that the petition of Police Constable Griffin in connexion with his reduction for drunkenness from the rank of 3rd class Sergeant was heard on April 17, when the Court delivered judgment for the Council, intimating that their written judgment would be transmitted to the parties at a later date.

Settlement Boundaries. The Legal Adviser's opinion is submitted in confirmation of the Council's view that the Waterworks Company's contention is untenable that the agreement of 1905 will be infringed should permission be given to the French undertaking to lay mains in the Siccawei Road between Route de Say Zoong and the limit of the French Settlement Extension. In comment, the Engineer suggests that the Company be compensated by the French undertaking for loss of revenue consequent on the transfer to the latter of the supply of water to houses on the French side. To the members, however, this seems to be a question that should more suitably be taken up by the Company direct with the French undertaking: moreover the loss will be small compared with the advantages which will undoubtedly accrue to the Company when Settlement Extension is an accomplished fact.

Prostitution, etc. A letter from Mrs. Canning is submitted extending an invitation to the Chairman or the Chairwoman of the Watch Committee to speak at one of the meetings of the Shanghai Women's Christian Temperance Union on the subject of the measures which have been adopted to combat this problem. The Health Officer recommends that particulars of the reports and investigations already made by the Union should be called for, but the consensus of the views held by the members is that reply should now be made that no useful purpose will be served by a continuance of the correspondence with the Union.

Supernumeration Rules. A memorandum to be signed by employees agreeing to the substitution of the revised rules for the rules hitherto in force is submitted and approved.

German and Austrian Employees. A list of the German and Austrian employees in the several departments of the Municipal Service is submitted and it is directed that the musicians in the Band who are held as prisoners <sup>of war</sup> and whose agreements have already expired be struck off the Staff List. <sup>In</sup> all

101

other cases the desirability of renewal of agreements will be specially considered prior to their expiry.

The Municipal Gazette for April 19 is submitted in proof and authorised for publication.

The meeting adjourns at 6.20 p.m.

*[Signature]*  
Chairman.

*[Signature]*  
Acting Secretary.

At the meeting of the Council held on Wednesday, April 25, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jeziorski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

The minutes of the meeting of April 18 are confirmed and signed by the  
 Chairman.

The minutes of the meeting of the Finance Committee of April 19 are  
 submitted and confirmed.

Court of Consuls. The written judgment of the Court on the petition of Police Constable Griffin in connexion with his reduction for drunkenness from the rank of 3rd class Sergeant is submitted and read. In dismissing the suit the Court deals exhaustively with the contentions of plaintiff's counsel ruling that to give preference to one over any other paragraph in the contract between the Council and the plaintiff would be quite unwarranted; that the contract should be read as a whole; that read thus it presented no difficulty of interpretation, that thereunder the plaintiff undertook certain duties for doing which he was given a certain rank and Pay, failure to fulfil his obligations entitling the Council either to dismiss him or to punish him by degradation, fines or otherwise as described in detail in the Police Guide and Regulations; and that having been reduced in rank his rights and duties were those of his reduced rank in accordance with the rules in force at the time his contract with the Council was signed. It is noted that the suit is dismissed with costs for the Council, but it is the unanimous view of the members that these should not be pressed for, the Legal Adviser being informed accordingly.

Sewage Disposal. A reply from the Special Sub-Committee for drafting rules relating to waterclosets is submitted expressing agreement with the Council's views on the letter from Professor Fowler as to the improbability of his being able to visit Shanghai for the present but

suggesting that in view of the urgency of the matter Dr. Fowler should be requested to make a preliminary report dealing with those points upon which he can report definitely from the information to be supplied to him by the Council, leaving for a future report those points which can in his opinion only be decided after his visit to Shanghai. The advantages of a preliminary report are not apparent, inasmuch as definite action thereon would in the members' opinion be inadvisable, on the other hand the final report might conceivably be prejudiced thereby: accordingly the decision recorded in the minute of April 11 that no report should be made by Dr. Fowler until after his visit to Shanghai is affirmed but compliance is directed with the Committee's request that the data to be sent to Dr. Fowler be submitted to its members in the first instance so as to afford them an opportunity of making suggestions thereon.

Recreation Ground. A letter from Mr Butland is submitted requesting the Council to take steps to secure the removal of the notice board erected by the Golf Club on the first tee of the links requiring non-members of the club wishing to play golf to obtain permits therefor from the Club. The circumstances under which the erection of this notice was approved by the Council are recalled; it was considered to be in the interests of the public that all games and sports within the Ground should be properly organised and controlled and accordingly a rule was provisionally approved and embodied in the General Regulations of the Ground making clubs concerned responsible therefor and providing for the issue by them of permits to play, the notice board being erected in pursuance of this rule. The members observe that although the rule was aimed at the proper regulation of games, it was not intended that any measure of control should thereby be vested in any club in derogation of the rights of the public, and that if any abuse of the rule is brought to the Council's notice steps could be taken for its immediate amendment or withdrawal, no such abuse is suggested by Mr Butland to whom the Council's views will be communicated in reply.

Protection of Riverside Electricity Power Station. Mr White-Cooper informs the members that as a result of the visit of the Watch Committee to the Riverside Power Station on April 19 it was decided that live electric wires should be placed between the boundary fence and a four strand barbed wire fence which would be erected on the inside of the boundary, that the Watch Committee was satisfied that there would be no danger therefrom to any but persons endeavouring to obtain access without authority, that warning notices would be placed on the

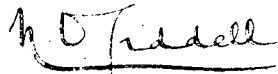
boundary, extra lighting provided and additional police stationed on the road.

The Municipal Gazette for April 26 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.



Chairman.

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Acting Secretary.

At the meeting of the Council hold on Wednesday, May 2, 1917, at 4.30 p.m.,  
there are:

Present:

- Mr. E. C. Pearce (Chairman)
- Baron Y. Fujimura
- Count L. Jezierski
- Messrs J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- The Acting Secretary and
- Assistant Secretary

Absent:

- Messrs E.I. Ezra
- A.S.P. White-Cooper

The minutes of the meeting of April 25 are confirmed and signed by the  
Chairman.

Court of Consuls.

The Roggers's Case. In view of the opinion expressed by the Court that  
this case should not have been brought and that in the interests of the  
child, it should now be withdrawn, the Legal Adviser has been directed  
with the approval of the Foreign Educational Committee and the Council  
to agree to its withdrawal and to the withdrawal of the letters written  
by Miss Patterson to Mr Roggers, on the under-standing that the child  
will not, under any circumstances, be re-admitted to any of the  
Council's schools.

Volunteer Corps.

Maxin Company. Upon the recommenda-tion of the Commandant, the  
official designation of this unit will, with effect from May 2, be  
"The Machine Gun Company."

Tavern Licences.

In a letter submitted the Consul-General for Russia  
states that Mr Abramovitch, the licensee of the Concordia Hotel in  
Woosung Road has applied for protection as a Roumanian subject, that  
the application will probably be granted, but that formal instructions  
to this end have not yet been received from the Russian Government:  
he requests therefore that the license be renewed in the meantime for  
a term not exceeding two months without the usual consular endorsement.  
As an extension for one month has already been granted an additional  
extension of a further month will in the members' opinion suitably  
meet the case.

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Jansen Road Deviation. To the terms of the Council's approval of this deviation communicated to him in accordance with the minute of February 21, Mr Ambrose has expressed the assent of the New Engineering and Shipbuilding Works, Ltd. subject to an amendment whereby the width of the new road will be reduced uniformly from 40 feet at the Conservancy Normal Line to 30 feet at a point 200 feet therefrom thus avoiding the recess which would be caused by a sudden change in the width from 40 to 30 feet. In recommending approval of this amendment the Engineer observes that the plan submitted by Mr Ambrose shows an angle in the new road at a point 60 feet from the Yangtze-poo Road contrary to the Council's requirement that the road shall follow the eastern boundary of Lot 2446 but as this is of little importance no objection will be taken thereto. He also points out that the 10 foot radius curve does not meet with the Council's stipulation that suitably rounded corners shall be provided: as however the New Engineering Works, Ltd. are willing upon removal of the watchman's house to surrender such additional land at the corner of their property as may be required to increase the curve, and as the land required from the opposite corner which is owned by Messrs Jardine Matheson & Co., Ltd. can be scheduled at such time as the buildings thereon are set back, the new road as shown on the plan submitted by Mr Ambrose is approved.

Chinese Study. With a view to the encouragement of the study of Chinese by indoor employes, particularly juniors, it is directed that with effect from March 1 their Chinese teachers' fees, not exceeding \$10 per mensem for each employe, be paid by the Council provided that those availing themselves of this privilege shall attend the monthly tests by the Director of Chinese Studies, failure at any time to satisfy his requirements involving discontinuance of the payment of these fees by the Council. It is also directed upon the suggestion of Mr Johnstone that employes who obtain any of the certificates for proficiency in Chinese issued by the School of Languages of the British Chamber of Commerce be refunded any fees already paid by them to the School.

The Municipal Gazette for May 3 is submitted in proof and authorised for publication..

The meeting adjourns at 5.10 p.m.

*H. O. Fiddell*  
Acting Secretary.

*E. C. Pearce*  
Chairman.

At the meeting of the Council held on Wednesday, May 16, 1917, at 4.30 p.m.,  
there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Baron Y. Fujimura  
Count L. Jezierski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

The minutes of the meeting of May 2 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Library Committee of May 4 are submitted  
and confirmed.

Consular Body.

Jurisdiction over German Subjects. To the Council's protest on the  
subject of the trial of Seubert in the Netherlands Consular Court  
reply was received from the Consul-General for the Netherlands  
proffering certain explanations as to the conduct of the trial and of  
the part taken therein by three German ex-Consular officials and  
expressing surprise that the Council should have considered itself  
entitled to pronounce an opinion on acts performed by him in a  
judicial capacity. The Council having recorded its protest and further  
argument being undesirable a short rejoinder only was addressed to the  
Consul-General noting his explanation that the three German ex-Consular  
officials had been conceded to him by the Chinese Government to assist  
in the care of German interests, reminding him of the Council's  
responsibility for the safeguard of public rights and interests in the  
Settlement and reserving the right to take such action as it might  
think fit in the event of the recurrence of any incident similar to  
that of the Seubert case.

Fire Brigade.

Mih-ho-loong Company. The resignation of Mr R.A. Stuart, Foreman,  
forwarded by the Chief Officer, is accepted with regret. The  
appointments of Mr H.W.P. McMeekin and Mr C.E. Jensen as Foreman and  
1st Assistant Foreman respectively are approved.

not



Deluge Company. The resignation of Mr M.A. Annett, Foreman, forwarded by the Chief Officer, is accepted with regret. The appointments of Mr J.W. Stavers and Mr W.G. Smith as Foreman and 1st Assistant Foreman respectively are approved.

Settlement Boundaries. In pressing their objection to the issue of a permit to the French Waterworks undertaking to lay a main along the Siccawei Road between Route de Say Zoong and Siccawei, the Waterworks Company has laid a claim to a monopoly as regards the supply of water within Settlement limits and as regards the right to lay mains on Municipal roads outside limits for the supply of water to properties thereon. Although this claim seems scarcely relevant to the issue and although clearly no such monopoly is specifically conferred by the Concession Agreement of 1905, the Company's contention that the Council has since admitted on several occasions, that such a monopoly was intended to be thereby conferred, should in the members' view be submitted for opinion to the Legal Adviser, to whom accordingly the whole of the correspondence on the subject will be referred.

Town Hall. The members' attention is directed to certain press reports of a Children's Dance given in the Town Hall on May 10. It appears <sup>therefrom</sup> that the proceeds are to be devoted to War Funds apparently in defiance of the Council's prohibition, of which Miss Sharp, the organiser, is well aware, against the use of the Town Hall for any patriotic purposes. From observations made by Mr Ezra it is clear that these reports are misleading and that the dance was not held in aid of War Funds, although the proceeds from the sale of programmes were devoted to the Belgian Children's Fund. Under the circumstances it is decided to take no further action in the matter.

The Municipal Gazette for May 17 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

*E. J. ...*

Chairman.

*H. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, May 23, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Baron Y. Fujimura  
Count L. Jezierski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

Absent:

Mr. Ed. White

The minutes of the meeting of May 16 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Electricity Committee of May 4 are  
submitted and confirmed. With regard to  
Site for New Offices. It appears to the members undesirable that any  
special efforts should be made during the present financial stringency  
to secure a site for the erection of offices for the Electricity  
Department particularly as there is no reason to suppose that the  
Department's tenancy of offices in Nos 66 and 67, Szechuen Road, will  
be disturbed.

The minutes of the meeting of the Works Committee of May 21 are submitted  
and confirmed. With regard to  
Financial Statement. Commenting on the result shown in the Statement  
of Expenditure, Mr Ezra reads out a list of the more important roads  
which have been metalled in accordance with the programme drawn up  
last year, and it is noted that the greater part of the expenditure  
has been occasioned by the development of the Eastern District.  
Proceeding with a statement as to the Council's policy with regard to  
new construction work, he remarks that it is the present practice to  
make up new roads with a 12 ft. strip of metal at public expense only  
after building development of the properties fronting thereon, but that  
in his opinion which meets with the Council's concurrence, it will  
become necessary, in the near future, to undertake the metalling of  
roads in advance of such development thus falling into line with the  
procedure adopted by the French Council.

207

Jansen Road Latrine. In view of the remarks of the Works Committee, the question of the accommodation for this latrine and its cost is referred for consideration by the Watch Committee.

Dual Lighting. Mr Ezra explains in detail the several points upon which the Works Committee are in agreement and after hearing his explanations the members express their views unanimously in favour of a system of dual lighting. To this end a trial will be made in the first instance under direction of the Works Committee in two or three selected streets, whereafter the comprehensive scheme drawn up by the Municipal Engineer and the Engineer to the Gas Company will be adopted with such modifications as may be found to be desirable.

In recording their decision in favour of the adoption of dual lighting the members express strong disapproval of the tone of Mr Aldridge's report on this question particularly of his accusations against the Council of breach of agreement, of being party to an attempted act of spoliation by the Gas Company, and generally of breaking faith with the Electricity Department. Apart from the fact that the Council in its consideration of the desirability of dual lighting was only concerned for the public good these accusations in their opinion show a regrettable lack of that respect which is rightly due to the Council from a Head of Department.

The Acting Secretary is directed to send a copy of this minute to Mr Aldridge with an expression of the Council's displeasure.

Scarlet Fever. A report by the Health Officer is submitted as to the prevalence of scarlet fever and as to the steps taken with regard to notification, isolation and disinfection. In view of the leaders and correspondence which have appeared recently in the local press, it seems desirable to give publicity to this report and accordingly the Health Officer will be directed to embody so much of it as is desirable in his report for May.

X Land Regulations. In accordance with the minute of March 28 the Chairman has ascertained from the Senior Consul and from H.M. Consul-General that any proposal that the Council may wish to make with a view to the amendment of the date for the holding of the Annual Meeting of Ratepayers, so as to permit of more time for the preparation of the accounts and of the report of the Electricity Department, will be favourably received by the Consular Body and that the Chinese Authorities are unlikely to raise any objection thereto. Accordingly the Chairman will address a communication to the Senior Consul suggesting amendment of Land Regulation IX so as to provide that the

May 25<sup>1</sup> 17.

77.

Annual Meeting of Ratepayers be held not later than April 21 which is a month later than at present.

The Municipal Gazette for May 24 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*(Signature)*

Chairman.

*H. O. Fiddell*

Acting Secretary.

At the meeting of the Council held on Wednesday, May 30, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Morrigan  
 E C. Richards  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Mr. Ed. White

The minutes of the meeting of May 23 are confirmed and signed by the  
 Chairman.

The minutes of the meeting of the Watch Committee of May 23 are submitted  
 and confirmed. With reference to  
Fire Brigade - Sliding Poles. This incident in the members' opinion  
 emphasises the need for the exercise of great tact by the Chief Officer  
 in dealing with the volunteer members and the Acting Secretary is  
 directed to inform the Chief Officer accordingly.

The minutes of the meeting of the Foreign Educational Committee of May 29  
 are submitted and confirmed. With regard to  
School in the Western District, Mr Ezra expresses the view that, if the  
 site on the Tifeng Road can be purchased for £1,300 to £1,500 per mow,  
 no time should be lost in effecting its purchase, for to his knowledge  
 property on the opposite side of the road was recently purchased for  
 about £2,500 per mow. Mr Johnstone, on the other hand alludes to the  
 efforts which are being made to enlist the support of H.M. Government  
 to the establishment of a British national school in Shanghai: he  
 therefore urges great circumspection as regards expenditure on any  
 extension of Municipal educational facilities for foreign children for  
 if these efforts are successful not only will the need for such  
 extension cease to exist but it may also be found necessary to adopt a  
 policy of retrenchment as regards existing facilities.  
Membership. So that the benefit of his valued advice and experience on  
 educational matters may not be permanently lost to the community it is  
 decided to invite Dr. Ivy to continue as a member of the Foreign  
 Educational Committee, and if possible to appoint a temporary member

NOT

to serve on that Committee during his absence from Shanghai.

Mr Lanning. At the meetings of January 5 and July 5, 1916, the opinion was recorded that in view of the desirability of better progress with his History of Shanghai Mr Lanning should give up all outside work and that the Council should make good to him any resultant loss of income: decision was however left in abeyance until the first meeting of the present Council when the Chairman and Vice-Chairman undertook to ascertain Mr Lanning's views. In view of his assurance that the whole of the manuscript for the first volume dealing with Shanghai from the advent of the Foreigner to the year 1850 will be ready by the end of the year and that his outside work does not hamper progress therewith but is a very necessary relaxation therefrom, no further objection will be raised to his continuing such outside work and to facilitate his clerical work in connexion with the History the Council will provide him with a Chinese typist as suggested by him. His Pay which was originally fixed at £250 per mensem, but subsequently increased to £275 per mensem, to meet certain payments in respect of a policy of life assurance which has since fallen due will be continued at that rate

In this connexion a suggestion that it is undesirable that Mr Lanning or anyone else should combine the Secretaryship of the Recreation Fund Trustees with that of the Recreation Ground Committee, whose respective functions are quite dissimilar and should be kept so, does not meet with the members' support.

Waterworks Arbitration. The Company's answer to the Council's statement of contentions is submitted, and it is noted that it is in agreement with the Council as to the principle upon which the schedule to the agreement of 1905 is to be applied to buildings erected since the date of that agreement, that it contends that the rates of 3 per cent and 4 per cent charged to Messrs McBain and the other consumers concerned are in accordance with such principle: that it agrees that the supply of water for urinals is covered by the agreement but maintains that the supply for waterclosets and for private fire hydrants is not covered thereby: that it contends that the nature of the use or occupation of a building is immaterial so far as the expression "ordinary domestic purposes" is concerned, and lastly that it maintains its right to impose any reasonable regulations for the control of the supply of water to consumers.

A letter from the Legal Adviser is also submitted suggesting that the consumers in whose interests the arbitration has been mainly

not

undertaken should be requested to give evidence at the hearing of the arbitration which has been fixed for June 5, and also to give details of the premises mentioned in the schedule with which they wish their premises to be compared for the purposes of argument. This suggestion is approved and the consumers will be communicated with accordingly.

Land Assessment. A letter is submitted from Messrs Platt, Macleod and Wilson, Legal Advisers to Mr Haroon, the owner of Lot 83 Central objecting to the payment of land tax on this lot at the rate of £87,029 per mow, and requesting the issue of an amended debit note on an assessment of £70,000 per mow, its value under the assessment for 1916. For land ex this lot for the widening of Nanking and Kiangse Roads compensation was recently paid at £87,029 per mow, and the value of the remainder of the land has been raised to this figure for the purpose of taxation in accordance with Resolution V passed at the Annual Meeting of Ratepayers in 1909. It is observed that in the course of the negotiations leading up to the surrender of the land required for road purposes Messrs Platt questioned the validity of the resolution, and it appears probable that they have good ground for doing so inasmuch as the resolution was passed at an Annual Meeting of Ratepayers when apparently to render it valid it should have been passed at a Special Meeting of Ratepayers. It is however directed that in the first instance Messrs Platt be reminded of the resolution in question and be invited to state whether they intend their letter to be treated as an appeal to the Land Commissioners in accordance with the provision therein contained. If in reply they press their contention that the resolution is ultra vires the matter will be referred to the Legal Adviser.

Central Offices. Mr Ezra informs the members of a visit of inspection of the new Central Offices recently made by the Works Committee. In expressing the Committee's satisfaction at the progress achieved, he refers to the temporary delay in obtaining the heating plans occasioned by the fact that Mr Nobbs' services had been requisitioned by H.M. Government. He also refers to the delay in obtaining the steel window casements which must of necessity result in all interior work being indefinitely deferred: in his view these casements should have been ordered earlier than was the case.

The Municipal Gazette for May 31 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*H.O. Fiddell*  
Acting Secretary.

*E. J. ...*  
Chairman.

At the meeting of the Council held on Wednesday, June 6, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura

The minutes of the meeting of May 30 are confirmed and signed by the  
 Chairman.

The minutes of the meeting of the Watch Committee of June 4 are submitted  
 and confirmed. With regard to  
Fire Brigade - Hongkew Company. A suggestion made by the Chairman that  
 each of the parties to the difference should be requested to depute  
 three of their number to meet the Watch Committee to lay their  
 respective views before it is adopted, and the Acting Secretary is  
 directed to arrange accordingly.

The minutes of the meeting of the Foreign Educational Committee of June 5  
 are submitted and confirmed, the members expressing themselves  
 unanimously in favour of the purchase of the Tifeng Road site.  
 Mr Ezra on behalf of the Works Committee undertakes to confer with  
 the Engineer and a representative of the vendors with a view to  
 obtaining a reduction in the purchase price if possible and the waiver  
 by the vendors of the reservation of a portion of the property.

Volunteer Corps.

Medical Staff. The resignation of Major G. Hanwell, Principal Medical  
 Officer, forwarded by the Commandant, is accepted with regret.

Jurisdiction over German Protégés. The members are informed by the  
 Chairman of the circumstances attending the arrest of Abraham Ettinger,  
 a Turkish subject registered at the German Consulate, and it is noted  
 that in the proceedings taken subsequently in the Mixed Court the  
 Assessor has decided that that court has jurisdiction in such cases.



Mental Ward.

Injury to Inmate. A letter from the American Consul-General is submitted directing the Council's attention to a complaint of improper treatment of an American citizen, R.C. Bell recently confined to the Ward under an order of the American Court, such treatment resulting in a fracture of the jaw. A report by the Health Officer is also submitted forwarding reports by the 2nd Assistant Health Officer and the Matron of the Victoria Nursing Home, wherefrom it appears that the injury was undoubtedly accidental and probably largely due to the diseased state of Bell's jaw, and further that cases of this nature are by no means of infrequent occurrence in institutions for mental cases. By direction of the Watch Committee a copy of these reports has been transmitted to the American Consul-General.

Hongkew Recreation Ground. Referring to the Council's minute of February 21 and to the Finance Committee's minute of March 2, the Chairman informs the members that a definite offer of \$1,900 per mow less 2½ per cent brokerage has been made to him for the purchase of the Range Property Syndicate's land between the railway and the Kiangwan Road close to the Hongkew Recreation Ground, but that before accepting the offer he thought it desirable to inform the Council. It appears in the course of discussion that there is a consensus of opinion among the members that although for financial reasons no appropriation for the purchase of this property was included in the Budget for this year this opportunity of acquiring a property which would provide a very desirable extension of the Hongkew Recreation Ground should not be lost. The matter is referred to the Works Committee for further consideration the Chairman undertaking in the meantime not to accept the offer referred to.

The Municipal Gazette for June 7 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*E. Pearce*

Chairman.

*H. O. Fiddell* X  
Acting Secretary.

At the meeting of the Council held on Wednesday, June 13, 1917,  
at 4.30 p.m., there are:

Present:

- Mr. E.C. Pearce (Chairman)
- Count L. Jezierski
- Messrs J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary

Absent:

- Mr. E.I. Ezra
- Baron Y. Fujimura

The minutes of the meeting of June 6 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Electricity Committee of June 1 are

submitted and confirmed. With regard to  
Site for New Offices. A plan of Lot 29 extending from Jinkee Road to  
Nanking Road is submitted and it is noted that the Committee's  
recommendation involves purchase of the entire lot, and subsequent  
resale and exchange of the major portion so as to provide a site for  
the Electricity Department of approximately Mow 2 with a frontage on  
Jinkee Road. After detailed consideration of the views recorded by the  
Committee its recommendation is endorsed that negotiations for purchase  
be entered into on the understanding that no firm offer be made until  
definite arrangements have been concluded for the disposal of the area  
not required by the Department.

Report for March Quarter. The members express gratification at the  
very satisfactory results achieved by the Department during the first  
quarter of the year and endorse the expressions of appreciation of the  
work of the Engineer-in-Chief and Manager and of the staff of the  
Department.

Dual Lighting. The explanations offered by the Engineer-in-Chief and  
Manager and his expressions of regret that anything he had written in  
his report should have been taken as a reflexion upon the Council are  
accepted as satisfactory and it is directed that the incident be  
considered closed.

*207*

The minutes of the meeting of the Finance Committee of June 5 are submitted and confirmed. With regard to Currency Reform. By direction of the members a communication has been addressed to the Senior Consul requesting more precise information on several points of doubt arising on the proclamation issued by the civil and Military Governors of Kiangsu and placing on record the Council's view that its posting in the Settlement is neither necessary nor desirable.

The minutes of the meeting of the Permanent Educational Committee of June 8 are submitted and confirmed.

The minutes of the special meeting of the Watch Committee of June 11 are submitted and confirmed. Mr White-Cooper informs the members that, as a result of a talk with Mr Blatchford subsequent to the Committee's meeting, he is convinced that relations between Mr Fenton and the other members of the Hongkew Company have been strained for some considerable time owing to the autocratic manner in which the former has treated them; that Mr Turner's objection to married men retaining rank as officers had brought matters to a head, and that there was no possibility of an amicable settlement. In his opinion the difference is essentially a Company one, ~~that it~~ <sup>and</sup> should be treated as such and ~~that~~ the views of the majority should accordingly be respected and Mr Fenton's resignation accepted. The members concur and the Acting Secretary is directed to notify Mr Fenton of the acceptance of his resignation and to convey to him an expression of the Council's appreciation of his zeal and valuable work with the Brigade and of regret at the loss of his services.

The minutes of the meeting of the Works Committee of June 11 are submitted and confirmed. As to the Hongkew Recreation Ground. The Chairman observes that the original offer of \$1900 per mow less 2½ o/o brokerage had been obtained by Mr Algar on behalf of the Syndicate and he contends that in fairness to Mr Algar and to his client the Syndicate could scarcely refuse that offer unless the Council could make a better one. The members recognise the reasonableness of this contention and decide after a brief discussion to offer \$1,920 per mow, the Syndicate paying its own brokerage. Siocawei Road. There is a consensus of opinion that it would not be reasonable to request the French Council to share the cost which would be involved by the widening of the Siocawei Road between Great Western and Bubbling Well Roads to 70 feet as suggested by the Engineer. It would seem equally unreasonable that the Council should be called upon to contribute towards the widening of this road between Great Western

Road and Route de Say Zoong for this widening though of undoubted benefit to the French Settlement would confer no corresponding advantage upon this Settlement. Moreover as the road is outside Settlement limits the powers of compulsory surrender conferred by the Land Regulations do not apply, and the widening of the road at the present time except on the French side is thus out of the question. A reply in this sense will be addressed to the French Council.

Subway. Discussion of the proposal to construct a subway between the New World and the Palace Hotel Annex at the junction of the Bubbling Well and Thibet Roads is deferred pending the receipt of a further report from the Engineer after consultation with the Captain Superintendent of Police.

Volunteer Corps. The Commandant reports that arrangements have been made at the suggestion of the American Consul-General and the Consul-General for France for participation in their national celebrations on the 4th and 14th of July respectively of detachments representing the Allied units. These arrangements are noted and approved.

Electricity Department.

Temporary Offices. A report by the Engineer-in-Chief and Manager is submitted and approved that the lease of the offices at Nos.66 and 67 Szechuen Road be renewed upon expiry on December 31 next for a further period of three years on the same terms and conditions as provided in the existing lease.

Waterworks Arbitration. A suggestion made by the China and Japan Trading Co.Ld. and the other consumers mainly interested in the arbitration that they be permitted to nominate counsel at their expense to represent their interests has with the concurrence of the Legal Adviser been approved on the understanding that their nominee act with the Legal Adviser nominally on the Council's behalf but actually on their behalf.

At the second sitting of the arbitrators on June 6 certain schedules prepared by the Waterworks Company in support of its case were rejected as a result of the cross-examination of Mr Walter by Mr Home counsel nominated by the consumers, and the costs occasioned by the delay in considering these schedules were awarded against the Company. In the course of the subsequent sittings the arbitrators have stated their opinion that the charge for water supplied to offices should be on a consumption basis, and they have indicated more or less definitely that they were also of the opinion that the charges set out in the schedule to the Waterworks Agreement for the supply of water to dwellings were based on consumption, and did not represent a percentage

not

on rental, and that therefore the charge for water supplied to dwelling<sup>s</sup> created since the Agreement should also be based on consumption: how such consumption was arrived at evidently presents some difficulty to them. It has accordingly been suggested that the parties to the Water - works Agreement should agree that the charge for dwelling houses might be made on the basis of a percentage on rental. The members however have expressed the view, which has been communicated to the Legal Adviser, that although estimate of the consumption in individual cases would scarcely be practicable and although the classification of houses according to the number of rooms might not be acceptable to the arbitrators the difficulty could be avoided by charging for water actually consumed, measured by meter and that as an alternative the Company might agree to the consumer having the choice between a meter and a fixed percentage on rental not exceeding 4 per cent.

Public Gambling. The Chairman alludes to a series of articles appearing in the North China Daily News on the subject of the gambling establishment in the North Honan Road and his suggestion is approved <sup>that</sup> a communication be addressed to the Senior Consul referring to the interchange of correspondence with him in the latter part of last year and enquiring whether the Diplomatic Body has been able to devise any procedure for the suppression of this establishment.

The Municipal Gazette for June 14 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*E. P. ...*

Chairman.

*H. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, June 20, 1917,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary

Absent:

- Baron Y. Fujimura
- Count L. Jezierski

The minutes of the meeting of June 13 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Permanent Education and Foreign Education-  
al Committees of June 13 are submitted and confirmed.

The minutes of the meeting of the Chinese Educational Committee of June 15  
are submitted and confirmed. With regard to  
Nieh Chi-kuei Public School for Chinese, Playground Extension, the  
Committee's recommendation that provision for the purchase of the site  
marked B on the plan submitted be inserted in the Budget for 1918 is  
unanimously approved.

Special  
The minutes of the meeting of the Foreign Educational Committee of June 19  
are submitted and the Committee's decision is unanimously confirmed  
that assumption by the Council of responsibility for the High School  
overdraft would not be justified, and that no modification should be  
made of the offer contained in the Council's letter of May 31 for the  
transfer of the school to the Council. Reply will be made accordingly  
to the High School Committee, and the necessary steps will be taken to  
effect transfer of the school at an early date the Engineer being  
directed to make a valuation of the school assets and of the building  
improvements.

Volunteer Corps.

Medical Staff. Upon the recommendation of the Commandant Captain  
R.J. Marshall is appointed Principal Medical Officer with the rank of  
Major with effect from June 7, 1917.

Upon the recommendation of the Commandant the promotion of the  
following to be Lieutenant is authorised:-

MST

"B" Company British. 2nd Lieut. V.H. Lanning, from March 8.

The Engineers. 2nd Lieut. R.C. Young, from June 21.

"A" Company British. 2nd Lieut. St.G.R. Clarke, from June 21.

Customs Company. 2nd Lieut. J.H. Cubbon, from June 21.

Upon the recommendation of the Commandant the commissions of the following are authorised for renewal:-

Portuguese Company. Captain A.M. Diniz, from March 24 and Lieut. D.M. Gutterres from January 17.

Medical Staff. Captain W.B. Billinghamurst and Captain C.N. Davis from January 20.

Chinese Company. Captain G. Grayrigge from February 14.

Reserve of Officers. Captain J.D.P. Gordon, from May 15.

The resignations of the following forwarded by the Commandant are accepted with regret.

Chinese Company. Lieutenant R.M. Saker.

American Company. Lieutenant H.B. Sanford.

#### Fire Brigade.

Hongkew Company. The resignations of Mr A.E. Fenton, Foreman, and Messrs J.E.R. Harris and C.F. Harris, 1st and 2nd Assistant Foremen, forwarded by the Chief Officer, are accepted with regret.

The appointment of Mr E.S. Thellefsen to be Foreman and of Messrs P.C. Mansfield and M.H.E. Frederiksen to be 1st and 2nd Assistant Foremen are submitted and approved.

#### Police Force.

Sikh Branch. A communication from Sir Everard Fraser is submitted forwarding copy of a letter to the Captain Superintendent stating that the title of Sirdar Sahib was conferred on Jemadar Budha Singh in the Indian Government Honours Gazette published on June 4. The members express their appreciation of the honour bestowed on the Jemadar and direct that their congratulations be conveyed to the Captain Superintendent for transmission to him.

#### Finance Department - Staff.

A further report by the Treasurer is submitted recommending that Extra Pay of ₹50 per mensem be issued to the Assistant in charge of the industrial accounts and insurance matters when his Pay under agreement is less than ₹260 per mensem and recommending the issue of Extra Pay accordingly to Mr G.O. Jackson retrospectively from January 1. In the course of discussion the members express the view that increases during the currency of an agreement whatever the expedient resorted to - new title or extra pay for special services - are as a general rule undesirable, but that the abnormal conditions at present existing and the exigencies of the Service are such as to justify exceptional treatment. The Treasurer's recommendation is accordingly approved.

Waterworks Arbitration. A letter from Mr Halse is submitted suggesting for the reasons therein set forth, that "it would be a graceful act on the part of the Council to volunteer to pay" the fees of Mr Home, counsel nominated by the China and Japan Trading Co, and the other consumers directly interested in the Arbitration. Supporting this suggestion, Mr Ezra observes that although these consumers nominated Mr Home and made themselves responsible for his fees yet the Arbitration has developed on such lines that Mr Home has in fact fought his case not only in their interests but in the interests of the whole body of consumers: he also states his view that in so far as the arbitrators award may be favourable to the Council and the consumers the credit therefor will be mainly due to Mr Home's able argument. Mr White-Cooper is of the opinion that Mr Halse's suggestion should not be entertained as Mr McNeill was briefed on the Council's behalf. Mr Johnstone in supporting this view refers to the criticism to which the Council would lay itself open if it did entertain Mr Halse's suggestion and as the other members generally hold similar views reply is directed accordingly.

The Municipal Gazette for June 21 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*E. C. Cooper*

Chairman.

*R. O. Fiddell*

Acting Secretary.



At the meeting of the Council held on Wednesday, June 27, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Count L. Jozierski  
Messrs W.L. Merriman  
E.C. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

Absent:

Baron Y. Fujimura  
Mr. J. Johnstone

The minutes of the meeting of June 20 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Band Committee of June 20 are submitted  
and confirmed. With regard to  
Attendance of German Musicians at Public Performances, the minute  
published in the Gazette of June 8, 1916, is read, and the members  
generally express the view that any reversal of the policy therein  
laid down is undesirable.

Corporal Punishment. With reference to the minutes of October 11 and 18,  
1916, the Captain Superintendent states that the present Italian  
Assessor is in favour of the re-introduction of corporal punishment.  
His recommendation is accordingly approved that the Senior Consul be  
again addressed on this subject.

Motor Ambulance Service. A letter from Mr Mancell, Secretary to the  
General Hospital is submitted enquiring whether the two motor  
ambulances recently provided for the Police can be made available for  
use by the hospital. The Health Officer observes in a report sub-  
mitted that attention to the need for a motor ambulance service was  
first drawn by the General Hospital authorities, and that their  
intention was that this service should be instituted primarily for  
hospital purposes: in his opinion the Police ambulances which the  
Captain Superintendent contends were provided for Police purposes only,  
are not altogether suitable for hospital purposes, he therefore  
recommends that no active steps be taken to inaugurate a hospital  
service until the experience gained as a result of the use of the

Police ambulances can be carefully considered. As delay is in the members' opinion undesirable, it is decided to order one ambulance as soon as possible for hospital purposes: should this prove satisfactory, provision for a second ambulance will be inserted in the Budget for 1918. These ambulances will be made available for the General Hospital, under a suitable tariff upon which the Health Officer will report at a later date.

Riesha Stands on Bund. To relieve congestion of vehicular traffic on the Bund opposite the Russo-Asiatic and Hongkong and Shanghai Banks the Captain Superintendent recommends in a report submitted, which is endorsed by the Engineer, that the grass plots opposite these institutions on the foreshore be asphalted and converted for use as riesha stands. Apart from the objection that the members have to the conversion of any part of the grass foreshore, it is recognised that approval of this recommendation might involve the question of foreshore rights, the settlement of which has in the past been consistently avoided by the Council; the recommendation is accordingly disapproved.

Hongkew Recreation Ground. In connexion with the acquisition from the Range Property Syndicate of Mow 34.433 of land along the railway, the Works Committee has directed the Engineer to ascertain for what sum Mr Luthy of the Public Works Department will sell B.C. Lot 760 Pao. The resultant report submitted is to the effect that he will sell house and land at actual cost plus 10 per cent or \$12,204. Mr Ezra points out that this small triangular lot is essential to effective use of the land, which has been acquired, so as to permit of the straightening of the Kiangwan Road to follow the railway between B.C. Lot 179 Pao, and the junction of the road with the railway some 1400 feet further north, thereby obviating three awkward bends and two minor bends in the existing section of roadway. The members generally approve this purchase which is accordingly authorised, but it is suggested that, if he should so desire, Mr Luthy may receive in exchange B.C. Lot 361 Pao, thereby reducing the sum payable for B.C. Lot 760 Pao. and that if possible, no payment be made in respect of this purchase until next year.

Children's Playground. A report by the Engineer is submitted upon a proposal made by the Land Investment Co. to lease to the Council B.C. Lot 8140 and a piece of Chinese owned land adjoining for 20 years for about \$2,000 per annum, Mr Ezra observes that the Works Committee has given this matter preliminary consideration and intended it to be a subject for discussion at its next meeting. He states at length the reasons why the Committee is opposed on principle to the Council

207

leasing any land in Shanghai, briefly to the effect that its utilisation for public purposes not only develops the land in question but induces general development of the neighbourhood with enhancement in values with the inevitable consequence that when the lease falls in the Council is faced either with its purchase or with the renewal of the lease at a higher rent or with the purchase or lease of an alternative site in the vicinity at greatly increased values. In this connexion he cites the negotiations with Mr Haroon for purchase of a leased strip of the Szechuen Road: and alludes to his remarks on this subject recorded in the minutes of the Works Committee in July 1916.

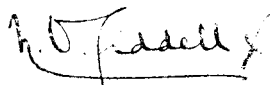
Having dealt with the question of the principle involved, Mr Ezra proceeds to examine more closely the suitability of the site which is offered on lease. He points out that as regards convenience of access it is no more favourably situated than the land recently acquired in Yuyuen Road which was moreover purchased expressly for "A Public School for Girls and for a Children's Playground". (Works Committee minutes of May 21, 1917): that as the Girls School will require about 30 mow, 20 mow will be available for a Playground, so that the Council has no need of the land offered by the Land Investment Co. At the same time he expresses his opinion that the Yuyuen Road property is too far removed from the crowded part of the Western District to entirely meet the present demand, that his considered view is that what is urgently required is a small piece of turfed land 4 or 5 mow in area on Bubbling Well Road: that it is within his knowledge that land at the corner of Seymour Road can be purchased at 5/6000 taels per mow, and that the right course is to buy a piece of this land which will involve no greater interest charge than is involved by the Land Company's proposal.


Mr White-Cooper endorses Mr Ezra's remarks, which generally, receive the Council's approval. Before however negotiations are opened with Messrs Moorhead & Halse for purchase of part of Lot 2687, the matter will receive further consideration by the Works Committee.

Recess. Upon the Chairman's suggestion the annual Recess is fixed from July 11 to August 22.

The Municipal Gazette for June 26 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

  
Acting Secretary.

  
Chairman.

*CSPW*  
At the meeting of the Council held on Tuesday, July 3, 1917,

at 4 p.m. there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezlerski  
 Messrs J. Johnstone  
 W.L. Merriman  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Mr E.C. Richards

The minutes of the meeting of June 27 are confirmed and signed by the Chairman. With regard to Children's Playground, a minute recording the purchase of the site in Yu Yuen Road and a plan are approved for publication in the next issue of the Municipal Gazette.

Consideration of the minutes of the meeting of the Electricity Committee of June 26 which are submitted is deferred until next meeting. In the meantime, however, the Chairman directs the members' attention to the Engineer-in-Chief and Manager's statement that Additional Generating Plant will be required in 1920 and to his recommendation that to secure its delivery in time the order should be placed at an early date. He alludes to the growth in the number of units sold for private lighting and power respectively as shown by the figures for the first quarters of the years 1913 and 1917, for private lighting 1,986,806<sup>and 4,171,877</sup> and for power 977,038 and 13,122,924. As it is thus evident that the addition - al generating plant will be required mainly, if not wholly, for power production, he reminds the members that the chief power consumers are the cotton and flour mills and that in the event of any set back in these industries a large proportion of the Department's plant would be rendered idle. He does not take an alarmist view of the situation, but is of opinion that great circumspection is required before the purchase of any further generating plant is sanctioned. Mr White-Cooper whilst in agreement as to the need for circumspection points out that as a result of the growth in the number of units supplied for power purposes the peak load as an important factor in the production of electricity has been eliminated and that this should be recognised as a very

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satisfactory characteristic of the Department's expansion. That a set back may occur in the cotton and flour industries is, he admits, possible, but he contends that this is a business risk which the Community must accept, and the effect of which can be largely discounted if the Committee's suggestion is adopted that an "Equalisation of Profits" account be instituted. It is apparent in the course of discussion that the other members generally support the view that every reasonable step should be taken to ensure that the Department is adequately equipped to meet all probable demands upon it, but pending the receipt of the Committee's views upon the <sup>Electrical</sup> Engineer's further report, decision is deferred.

Jessfield Park. A report by the Engineer is submitted forwarding a letter from the Shanghai Land Investment Co.Ld. that they have now made arrangements which will enable purchase on the Council's behalf of four pieces of land for inclusion in the Park of a total area of Mow 25.341 for \$41,708.06. Perusal of the plan accompanying the Engineer's report shows clearly that although the purchase price is rather high the purchase is desirable as a necessary step towards the squaring up of the Park and that with the purchase of B.C. Lot 7508, and possibly of one or two additional pieces of land, it may be possible to modify in some degree the minor scheme approved by the Parks Committee on October 25, 1915. This point will receive further consideration by the Works Committee: in the meantime the Engineer's recommendation that the Land Investment Company be authorised to conclude the purchase referred to in their letter is approved.

Cotton Godown. Correspondence is submitted relating to the disapproval of an application by Messrs Lester Johnson & Morriss for a permit to construct a godown on Eastern District Lot 6015, on the ground that the floors were designed to carry a superimposed load of less than 300 lbs per square foot. Therein Messrs Lester Johnson and Morriss contend that the godown is intended for the storage of cotton in native bales, that the superimposed load will be 50 lbs per square foot, that the floors have been designed to carry 190 lbs per square foot, that the margin of safety is therefore ample, and that insistence upon 300 lbs per square foot would be unreasonable.

After consideration of these contentions and of the comments of the Engineer, the members express their opinion generally in the sense that the rule requiring a superimposed load of not less than 300 lbs per square foot is reasonable and that it should be strictly enforced. As it is understood however that Messrs Lester, Johnson and Morriss

*207*

have addressed several local architects upon the subject requesting an expression of their views, definite decision is postponed pending submission thereof to the Council.

Building Rules. The members' attention is directed to Rule 23 F of the new Building Rules, which provides that no mat-shade or bamboo structure shall be placed so as to overhang the public way. Insistence upon this rule would inevitably cause considerable discomfort to the public and lead to strong protest. Accordingly by the members direction its observance will not be enforced.

Waterworks Arbitration. A letter from the Legal Adviser is submitted stating that he has been notified that the Award of the Arbitrators is now ready for delivery upon payment of £3,150 the Arbitrators' fees. To enable the Award to be taken up payment is approved.

Permanent Education Committee. Upon the Chairman's suggestion Mr White-Cooper consents to serve on this Committee during Dr Ivy's absence.

The meeting adjourns at 4.45 p.m.

*A. S. White-Cooper*

Acting Chairman.

*H. O. Fiddell*

Acting Secretary.

At the meeting of the Council held on Wednesday, July 11, 1917,  
at 4.30 p.m., there are:

Present:

Messrs A.S.P. White-Cooper (Acting Chairman)

E.I. Ezra

Count L. Jezierski

Messrs J. Johnstone

W.L. Merriman

E.C. Richards

Ed. White

The Acting Secretary and

Assistant Secretary

Absent:

Baron Y. Fujimura

Mr E.C. Pearce

The minutes of the meeting of July 3 are confirmed and signed by the  
 Chairman.

The minutes of the meeting of the Electricity Committee of June 26 are  
 submitted and confirmed. A copy of the minute as to  
Disposal of Nett Revenue has been referred to the Treasurer for comment  
 prior to its consideration by the Finance Committee. With regard to  
Additional Generating Plant, Copies of Mr Aldridge's report to the  
 Electricity Committee are in members' hands and at the Committee's  
 suggestion Mr Burkill and Mr Aldridge attend. After reference in his  
 report to the very marked growth in the power demand during the past  
 few years, Mr Aldridge recommends the immediate order of a 15,000  
 kilowatt turbo-alternator to meet the probable demand in 1920 and to  
 provide a 30 per cent margin of spare plant. This addition will not,  
 he states, necessitate the provision of additional boilers or any  
 alteration to the buildings at Riverside Station, except such altera -  
 tions to the turbine foundations as may be found necessary as a result  
 of the substitution of this set for the two 2,000 kilowatt A.E.G. sets  
 which he reports are less economical in operation and which must also  
 be regarded as unreliable, although their internal examination has not  
 been possible owing to the whole of the available plant being called  
 upon to meet existing demands.

Mr Burkill observes that the probable cost of the 15,000 kilowatt  
 set will be 290,000 or approximately 50 per cent above the price  
 ruling when the last additions of plant were ordered, in his opinion  
 however the price of raw materials will not show any substantial  
 decrease for long after the termination of the war so that there is

little if anything to be gained by a policy of procrastination. The chief consideration that should in his view weigh with the Council is the fact that the Department should not again be placed in the same position as during 1916 when there was practically speaking no margin of spare plant, the capacity at Riverside and Fearon Road being 19,600 kilowatts and the actual maximum load 19,167 kilowatts. To provide against this and the consequent curtailment of supply to consumers it is, he considers, essential that the requisite additional plant be ordered without delay, as under existing circumstances its manufacture will probably take at least two years to which must be added a further eight months for shipment and erection. Assuming that the purchase of this set is approved the estimated maximum load in 1920 will be 35,000 kilowatts, for which the capacity of the plant installed will be 51,600 kilowatts or <sup>a</sup> spare margin of 16,600 kilowatts.

Mr Aldridge produces an approximate schedule of the power supplied to industrial consumers, wherefrom it is noted that of a total of 20,724 horse power installed, cotton mills and their allied trades account for 11,358 and flour mills for 2,414, it is therefore apparent that a set back in these particular industries might be a serious matter, but the risk is no greater than that which is accepted under similar circumstances by large electrical undertakings in England.

Mr Burkill and Mr Aldridge having replied to questions by the members the Acting Chairman states that it is his considered view that the 15,000 kilowatt set, recommended by the Engineer, should be ordered at once, for the prosperity of Shanghai is so closely connected with the supply of cheap electrical power that if the Department is unable to meet the demands made upon it in 1920 that prosperity must at least receive a temporary check. Mr Johnstone in endorsing this view states that in his opinion the ~~three~~ chief considerations why this additional plant should be ordered without delay are that apparently the two 2000 kilowatt A.E.G. machines are inefficient and will have to be discarded in the near future that apart from any probable increase in the demand for power the Department can at least count upon a continuance of the present demand, that provision should be made for a reasonable margin of spare plant, and that as regards price a waiting policy would probably be of no advantage. The other members concur unanimously with these views and Mr Aldridge's recommendation that immediate steps be taken to acquire a 15,000 kilowatt turbo-alternator is accordingly approved.

Mr Burkill and Mr Aldridge then withdraw.



The minutes of the meeting of the Foreign Educational Committee of July 6 are submitted and confirmed.

The minutes of the meeting of the Works Committee of July 9 are submitted and confirmed. With regard to Jossfield Park, The Acting Secretary is directed to ascertain from the Land Investment Co, whether in their opinion it would be desirable to fence in the land already acquired on the Council's behalf or whether such action might possibly prejudice their negotiations for the purchase of the few remaining pieces of land required for the Park. Defence Creek and Thibet Road. Upon examination of the plan submitted with the Engineer's report the members express the view that the remaining section of the Defence Creek from the Peking Road Bridge to the Soochow Creek might with advantage be culverted. Further attention will be given to this matter when the estimates for 1918 are under consideration, in the meantime no steps will be taken for the dredging and cleansing of the creek, but enquiry will be made as to whether the frontagers concerned would be willing to contribute to the cost of the culverting estimated by the Engineer at \$23,400.

Volunteer Corps.

American Company. The Commandant's recommendation is approved that the authorised strength of the American Company be increased to 128 officers non-commissioned officers and men.

Illegal Detention. A letter from Messrs Ellis and Hays is submitted requesting that steps be taken by the Council to secure the release of their client Mr Chow Wamen Yung, Tipao of the twenty-third Pao second Tu and a resident of this Settlement, who was invited to the City Magistrate's Yamen on May 24 there arrested and detained in connexion with a land dispute. Although the facts of the case are in general similar to those which characterised the case of Mr Chui Shun-chao in 1908, close examination reveals that in the latter case detention followed upon an invitation to attend outside Settlement limits issued by a private individual, whilst in the present case the detention follows upon an invitation issued by the City Magistrate which the Tipao could scarcely ignore. Apart therefrom Mr Chow's arrest and detention, in utter disregard of the established rights of residents in the Settlement, show in the Council's opinion a lamentable lack of co-operation on the part of the City Magistrate in preserving regularity in local procedure and in avoiding causes of friction between the Council and the Chinese Authorities. It is accordingly decided to address the Senior Consul requesting that representations be made to

the Chinese Authorities for Mr Chow's immediate release and rendition, whereafter any complaint against him may be made the subject of the prima facie hearing in the Mixed Court to which he is entitled.

Mental Ward.

Injury to Inmates. A letter from the American Consul General is submitted expressing his concurrence with the Council's suggestion that the allegations of ill-treatment by Mental Ward Attendant Macdonald of R.C. Bell and two former inmates of the ward Mrs J. Bell and L.R. Jordan should be submitted to a Board of Enquiry consisting of the Watch Committee and a representative of the American Consular Service. There is no objection to the Consul-General's suggestion that the Board should confine itself to findings of fact, leaving the Council to take such action thereon as it may think fit nor to the parties being represented by counsel subject to their agreement to be bound by the Board's findings and the Council's action thereon. Reply is directed accordingly suggesting Wednesday, July 18, at 2.50 p.m. for the first sitting of the Board, and setting forth the procedure to be adopted thereat.

Cotton Godown. A letter from Messrs Lester, Johnson and Morriss is submitted forwarding letters from seven local firms of architects in support of their contention that the rule requiring a superimposed load of not less than 300 lbs per square foot for godown floors is unreasonable. Close analysis of the several arguments adduced by these firms, and consideration of the views expressed by Mr Peebles and by several other local architects whose opinions have been sought by the Engineer clearly indicate that it would be undesirable to classify godowns into groups with varying requirements as regards floor strengths, and that, having regard to the difficulties attending any system of inspection of godowns, the rule that floors should be constructed so as to carry a superimposed load of not less than 300 lbs per square foot is reasonable, and reply to Messrs Lester, Johnson and Morriss will be made accordingly. A suggestion that the matter be formally referred to the members of the late Building Rules Commission for their consideration is disapproved, the members noting that the technical members of that Commission have already expressed themselves unanimously against any modification of the rule in question.

Waterworks Arbitration. The Arbitrators' Award is submitted, and their findings noted that for water supplied to offices the charge should be for consumption as estimated and agreed between the Company and the consumer, or failing agreement, for actual consumption; that for dwellings the charge should be 4 per cent on rentals; that for mixed

buildings - partly office and partly residential - each part should be considered separately for the purpose of ascertaining the charge to be made, but that if the supply is a common one for the whole of the premises, and the charge for the office portion cannot be agreed, then the whole supply should be charged for on actual consumption measured by meter; that urinals, but not water closets or private fire hydrants, are within the agreement, and that the costs of the Arbitration and of the Award, with the exception of the costs incurred in respect of the hearing of June 7, which are to be paid by the Company, are to be borne as to two-thirds by the Council and as to one-third by the Company.

Some surprise is manifested at the fact that two-thirds of the costs should have been awarded against the Council, inasmuch as the Council's and the consumers' contentions with regard to the charge for water supplied to offices has been upheld. That this was the chief question referred to them for consideration appears to have been overlooked by the Arbitrators, who have apparently based their award as to costs, rather on the number of questions decided in the Waterworks Company's favour than on their relative importance.

The Arbitrators' suggestion that the charge for water for water - closets and private fire hydrants should be forty Mexican dollar cents per thousand gallons on the estimated or actual consumption meets with approval. Ascertainment of the actual consumption in the case of the latter presents no difficulty as the <sup>same</sup> principles as are applied for measurement of consumption in the case of public fire hydrants can be conveniently applied in the case of private fire hydrants. As to water-closets the basis upon which the consumption should be computed is left for negotiation by the Engineer with the Waterworks Company.

Loan Redemption. The Special Committee's report, copies of which are in members' hands is submitted, and it is directed that the Treasurer be requested to comment thereon, whereafter the report will receive consideration by the Finance Committee. In the meantime an expression of the Council's appreciation of the work devoted thereto will be conveyed to the Committee.

The Municipal Gazette for July 12 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

*H. O. Fiddell*  
Acting Secretary.

*E. C. ...*  
Chairman.

At the special meeting of the Council held on Monday, July 30, 1917,  
at 4.30 p.m., there are:

Present:

Messrs A.S.P. White-Cooper (Acting Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Messrs E.C. Pearce  
 Ed. White

The Chairman states that this special meeting is called to decide upon a course of action with respect to a misunderstanding which has arisen between the American Consular Authorities and Captain A.H. Hilton-Johnson, Deputy Superintendent of Police, in connexion with the arrest of Ting Hual, charged with illegal custody of the Presidential Seals of the Republic of China.

This misunderstanding has culminated in a grossly unfair attack upon Captain Hilton-Johnson in the columns of the China Press of July 26, 28 and 29, which purports to be the result of direct statements to the press, by Consul-General Sammons.

The Chairman remarks that the allegation therein contained of bad faith on the part of the Police in connexion with the counter-signature by the American Consul-General of the warrant for arrest is a matter of the utmost concern to the Council, since if well founded, such a charge would tend to prejudice the good relations heretofore existing between the Council and the Chief local representative of the United States Government. At the same time, the matter is one difficult of approach, since Mr Sammons appears to have taken the most unusual step of communicating his views to the Press without addressing any complaint or other official communication on the subject to the Council. The attitude he has adopted involves also a reflexion upon the conduct of this case by the British Consular Assessor, and in the circumstances, Mr White-Cooper has discussed the matter with H.M. Consul-General who animadverts strongly upon the irregular proceeding of Mr Sammons, from an official point of view, in giving publicity in the press to his supposed grievances, without in the first place, communicating his views officially to the Consulate or the Council. Sir Everard Fraser suggests a strongly

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worded protest to the Senior Consul, and thereafter, failing satisfaction, the lodging of a protest with the Diplomatic Body.

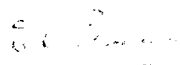
Since however it is obvious that Mr Sammons believes he was deceived by Captain Hilton-Johnson, the Chairman has interviewed him with the following result. His contention was that Captain Hilton-Johnson had given an express assurance that there would be no departure from the usual procedure; that the procedure followed was not the usual procedure, and therefore there had been a breach of a definite undertaking. He said that if at any time it was desired that the usual procedure should not be followed for special reasons he would be only too happy if possible to fall in with such desire provided he was informed beforehand of what was intended, the question whether the trial was a fair one or not was beside the point; the point was that it was unusual, and therefore he should have been told what was intended to be done and given an opportunity of objecting if he thought necessary. In further conversation Mr Sammons expressed himself ready, if he received a reasonable explanation from the Council of Captain Hilton-Johnson's action, to regard the incident as closed.

The Chairman accordingly required from the Police a statement of the circumstances attendant upon the incident, and Captain Hilton-Johnson re-affirmed explicitly the facts substantially as set forth in his two reports of July 23 and July 26. From the documents now before the Council, it appears that the difficulty lies in the fact that this officer gave an assurance that the prisoner would not be handed over to the Chinese Authorities without the usual preliminary hearing at the Mixed Court in contradistinction to any supposition that the prisoner might be handed over without such hearing.

After considerable discussion, members decide to address a letter to Mr Consul-General Sammons elucidating the facts of the case and containing an assurance that whatever the meaning which it was understood Captain Hilton-Johnson intended to convey, his actual intention was to intimate that there would be no departure, in this case, from the usual practice of a preliminary hearing in the Mixed Court. The members do not at the present time wish to emphasize their resentment at the manner in which Mr Sammons has given expression to his views, and concur in the opinion that if Mr Sammons' reply is satisfactory, and the correspondence is thereafter published in the Municipal Gazette, the incident may be considered closed.

The meeting adjourns at 5.20 p.m.

  
Assistant Secretary.

  
Chairman.

At the special meeting of the Council held on Tuesday, August 14, 1917,  
at 4.30 p.m., there are:-

Present:

Messrs A.S.P. White-Cooper (Acting Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman and  
 The Acting Secretary

Absent:

Baron Y. Fujimura  
 Messrs E.C. Pearce  
 E.C. Richards  
 Ed. White

The Chairman states that this meeting has been convened for consideration of the measures to be taken consequent on China's declaration of war upon Germany and Austria-Hungary which was issued from Peking this morning in the form of a Proclamation by the President.

He informs the members that upon receipt of a communication from H.M. Consul-General on Sunday last as to the imminence of the declaration of war, and as to a request made by H.M. Charge d'Affaires that the Police should give such assistance as the Chinese Authorities might require in regard to the surveillance of German and Austrian subjects, he had attended at H.M. Consulate-General. Sir Everard Fraser had then told him that in addition to placing German and Austrian subjects under Police surveillance, the local Chinese Authorities, in anticipation of the declaration of war, would probably apply for the immediate sealing of the Deutsch-Asiatische Bank, that it was possible also - and in his opinion desirable - that application would also be made, after the declaration, for the sealing of the German Club, and for the suppression of the German publications the "War" and "the Deutsche Zeitung fur China", and that the Council's cooperation in respect of these measures was earnestly desired.

Sir Everard Fraser was unaware of the nature of the Police surveillance which the Chinese Authorities would require, but had suggested that they might reasonably be expected to correspond with those instituted in the French Settlement upon the breach of Diplomatic Relations between China and Germany. The Acting Chairman had accordingly called on Mr Wilden, Consul-General for France, by whose directions full particulars of the measures now in force in the French Settlement had since been furnished. Thereunder all Germans residing in or entering the Settlement are required to attend at Police Headquarters and obtain permits of residence or transit as the

case may be, one of the conditions imposed thereby being that men should register daily at Police Headquarters, and women weekly.

On the following day in company with the Captain Superintendent of Police and the Acting Secretary he had called upon Mr Sah, the Commissioner for Foreign Affairs, who stated that he had just received cabled instructions from Peking that the Deutsch-Asiatische Bank should be sealed and the Austrian ships on the river seized, but that as yet he had no instructions as to the sealing of other German premises nor as to the placing of Germans and Austrians under surveillance. The procedure to be adopted in respect to the sealing of the Bank was then discussed and it was finally arranged that Mr Sah would make application to the Council, through the Senior Consul, requesting the sealing of the Bank by the Police accompanied by delegates appointed by the Chinese Government. The actual procedure that had been followed by the Chinese Authorities consisted in an application to and the issue of a Sealing Order by the Mixed Court counter-signed by the Senior Consul: this order was now in the hands of the Captain Superintendent who requested authority to proceed with its execution.

In reply to an enquiry by Mr Merriman as to whether the Council would be justified in sealing the Bank under this Order, the Acting Chairman observes that as a consequence of China's declaration of war, all Germans and Austrians in the Settlement are now subject to the jurisdiction of the Mixed Court, than which he could accordingly conceive no better authority as a medium for enforcement by the Chinese Government of these measures, <sup>which</sup> in the exercise of her Sovereign Rights China might think fit to take in respect to such Germans and Austrians and their property, and which by reason of the peculiar status of the Settlement she was prevented from taking direct. After some discussion on points of detail, it is unanimously decided that the Captain Superintendent be directed to proceed with the sealing of the Bank, and that such other steps be taken upon the Acting Chairman's authority as may be found requisite to facilitate the carrying into effect of the measures contemplated by the Chinese Government including the sealing of the Club Concordia, the suppression of the German newspapers published in the Settlement, and the placing of German and Austrian subjects under surveillance. It is also unanimously decided to call upon the Austro-Hungarian Company of Volunteers to disband, the Acting Secretary being directed to request the Commandant to take the necessary steps to this end.

The meeting adjourns at 5.30 p.m.

*[Handwritten signature]*

Acting Secretary.

*[Handwritten signature]*

Chairman.

At the meeting of the Council held on Wednesday, August 22, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Colnt L. Jezierski  
 Messrs W.L. Merriman  
 Ed. White and  
 The Acting Secretary

Absent:

Baron Y. Fujimura  
 Messrs J. Johnstone  
 E.C. Richards  
 A.S.P. White-Cooper

The minutes of the meeting of July 11 are confirmed and signed by the Chairman. With regard to Jessfield Park, a reply from the Land Investment Co. is submitted requesting that the suggested fencing <sup>in</sup> of the land already acquired on the Council's behalf be deferred until the purchase of two further pieces of land, for which they are already in negotiation, has been completed.

Illegal Detention. It is understood that Mr Chow has been released from the City Magistrate's Yamen as the result of the Council's representations, but no official intimation has been received to this effect.

The minutes of the meeting of the Electricity Committee of July 20 are submitted and confirmed. With regard to Additional Plant. To replace the 10,000 kilowatt turbo generator which the members learn has been commandeered by H.M. Government for Government purposes, the Engineer-in-Chief and Manager will call for tenders whilst in America in addition to tenders for the supply of the 15,000 kilowatt set and the distributing plant, the purchase of which has already been approved. Mr Aldridge will be provided with a power of attorney to enable acceptance of tenders and conclusion of the necessary contracts: and with a letter of credit for £600 to cover his expenses whilst in America.

The minutes of the special meeting of the Council of July 30 are confirmed and signed by the Chairman.

The minutes of the special meeting of the Works Committee of August 2 are submitted and confirmed, Mr Ezra observing that Mr Haroon has since



undertaken to carry out the agreement of 1902 within a period of five years. This undertaking, by the Committee's directions and upon the Engineer's recommendation, has been embodied in a formal agreement which has been submitted to Mr Haroon for signature.

The minutes of the special meeting of the Council of August 14 are submitted and confirmed.

Consular Body.

Kremlia's Escape from the Austrian Consulate-General. A Police report and memorandum by the Acting Chairman of Council as to the circumstances of the escape during the night of August 15/16 from the Austrian Consulate-General of the man Kremlia, there detained in connexion with the shooting of one of his companions on the morning of August 15, are submitted. It is noted therefrom that although repeated representations that he should be delivered to the Police for custody were made to Mr Quist, Consul in Charge of the Dutch Consulate-General, he refused to comply therewith except upon an undertaking that Kremlia would not be taken before the Mixed Court pending receipt by him of instructions from the Dutch Minister in Peking, an undertaking, which he was informed could not be given under any circumstances, inasmuch as the Police would be bound to take him before that Court, whose jurisdiction Mr Quist would then have an opportunity of challenging. Later in the day Mr Quist requested **additional** Police protection expressing a fear that Kremlia might get away from the Consulate General as he was only upon oath not to attempt escape. In reply he was informed that the Police already allocated to guard the Consulate-General could provide the necessary protection if they were permitted to enter the Consulate grounds and keep a close watch over Kremlia, and that unless this permit was given or the request that he be handed over for confinement in a Police station complied with, he must accept full responsibility for his safe custody. In view of his failure to comply with what were the reasonable demands of the Police and in view of Kremlia's escape, protest seems called for, but after some discussion, it is finally decided that no further action be taken.

Volunteer Corps.

"B" Company. The resignation of Lieutenant W.H. Lanning, forwarded by the Commandant, is accepted with regret.

Mental Ward.

Injury to Inmates. A letter from Mr White-Cooper, Chairman of the Commission of Enquiry, is submitted forwarding a copy of the Commission's report with a memorandum by Mr Perkins, one of the

Commissioners. It is noted therefrom that the Commission is unanimous in the view that no blame attached to the attendants at the Mental Ward, but that Mr Perkins is of the opinion that Macdonald was at fault in not making a report as to the attack made upon him by Bell on May 16, as had such report been made it seemed probable that the injury to Bell's jaw would have been discovered at an earlier date and the necessity for the holding of a Commission of Enquiry obviated.

In view of its finding that the Freemans were justified in bringing the case to the Council's notice, the Commission recommends a contribution of £250 towards their costs. Consideration of this recommendation is however deferred until Mr White-Cooper's return: in the meantime copies of the Commission's report will be forwarded to the lawyers who represented the Freemans and Macdonald at the Enquiry.

Tsepoo Road and Mixed Court. A report by the Captain Superintendent is submitted recommending the acquisition of Lot 130 Central District to provide for an extension of the Mixed Court grounds and the widening of the Tsepoo Road. In a report, also submitted endorsing this recommendation, the Engineer requests authority to enter into negotiations for the purchase of this lot, which he estimates will cost £16,751, of which £4,831 will be chargeable to road widenings and the balance to the Mixed Court. In view of the peculiar status of the Court and of the fact that at some future date it may have to be restored to the Chinese Authorities, it seems to the members best that the land not required for the road widening should be treated as surplus land for the use of which the Mixed Court should be debited with a reasonable amount the land thus remaining Municipal property. As there is no Budget appropriation the Engineer will be directed to endeavour to arrange that the purchase price eventually agreed on shall be paid next year when due provision can be made in the Estimates.

Maintenance of Tram Tracks. A letter from the Tramway Company is submitted expressing its inability to agree to the proposal made by the Council that the suggested charge of £14,500 per annum for road maintenance, should be subject to revision at the end of five years, but expressing the Company's readiness to agree to this charge as a permanent and fixed contribution for the whole of its road maintenance obligations under the Tramway Agreement.

From subsequent conversation with Mr McGill the Acting Secretary has formed the view that the two points which stand in the way of a settlement being reached between the Council and the Company are that the Company is not prepared to agree to any but a permanent annual

contribution unless some definite understanding is reached as to the limit of its obligations in respect of the more rapid wear, if any, due to increase in the number of vehicles using the roads and that assuming such understanding is reached the basis of the quinquennial revision is not sufficiently specific. As to the first the Council has already stated that it could not consent to relieve the Company of its obligations whatever they might be for more rapid wear, but the suggestion is made by the Acting Secretary that these obligations might possibly be compounded for by addition to the contribution of £14,500 per annum of such a permanent and fixed annual sum as would cover the probabilities of more rapid wear. As to the second assuming that a compounded payment is agreed the basis for the quinquennial revision might it is suggested be the difference in the cost of material and labour at the present time and its cost at the time of revision. In comment on these suggestions the Engineer states that it is practically impossible to estimate the probability of more rapid wear but that a payment of £1,000 per annum in this respect would in his opinion be adequate. It seems however that the Company would probably agree to pay a larger sum possibly as much as £2,000 per annum, in which case the Council would, at the end of the first period of five years, have a sum of £10,000 in hand to meet the contingency of more rapid wear during succeeding years.

The Chairman observes in the course of discussion that unless some settlement is reached with the Company this difficulty with regard to its obligations as to maintenance must inevitably recur periodically, and in all probability will finally lead to the question being referred to the Courts for decision. Furthermore failing settlement, the Tramway Company has expressed its intention of carrying out repairs in ordinary macadam, which, the Chairman reminds the members, has proved unsatisfactory and is rapidly being replaced by tar and other forms of macadam, so that in a short time the basis for calculation of the contribution payable by the Tramway Company, should the Council eventually undertake the maintenance on its behalf, will probably disappear in course of time. It seems to him therefore that a settlement on the basis suggested by the Acting Secretary subject to confirmation at the next Meeting of Ratepayers has much to commend it but he expresses the view with which the other members concur that the matter should be referred to the Works Committee for further consideration.

Contract for Cast Iron. A report by the Engineer is submitted requesting re-consideration of the decision of the Works Committee of July 9 disapproving an application by Messrs Tai Chong & Co. for permission

to increase the prices quoted in their tender for supplies for 1917. Therein the Engineer refers to a recent decision of the Electricity Committee sanctioning a somewhat similar application by Messrs Way Cheong & Co. in respect of their contract for the supply of cast iron for the Electricity Department. On enquiry, it appears that when the latter tendered they had stocks which they expected would be ample for the Electricity Department's requirements; but as these requirements had been abnormal, their stocks had been exhausted necessitating the purchase of additional stocks at considerably enhanced prices. In Messrs Tai Chong's case the facts are somewhat different: there is no evidence that the requirements of the Public Works Department have been abnormal, and their tender was not based on stocks in hand at the time of tender. Under these circumstances the members unanimously confirm the decision of the Works Committee.

Site for Electricity Department's New Offices. When the decision recorded in the minute of June 13 was reached it was calculated that the cost of the site required for the Electricity Department would approximate £65,000 to £70,000, or £35,000 per <sup>acres</sup> mow. Messrs Atkinson & Dallas have since informed the Chairman that they are unable to secure the price they had expected for the sale of the Nanking Road portion of the site and that the cost of the portion required by the Department will consequently be approximately £90,000 or £50,000 per mow. As it seemed to the Acting Chairman that the Council might possibly lose the opportunity of acquiring this site he had as a matter of urgency himself written to Messrs Atkinson & Dallas informing them that the Council would agree subject to the conditions set forth in his letter.

From certain confidential information given to the members by Mr Ezra it seems that Messrs Atkinson & Dallas have exploited the Council raising the price against it in order to facilitate disposal of the Nanking Road site at a price that is very little more than that to be paid by the Council for a site which is relatively of far less value. This seems to the members to be altogether against the spirit of the arrangement originally made with Messrs Atkinson & Dallas for the purchase of the site and in view of the fact that they have failed to disclose to the Council the full details of the negotiations carried out by them for the sale of the Nanking Road portion, it is decided to immediately withdraw the offer contained in the Acting Chairman's letter to them.

NOT

Land Tax. The Overseer of Taxes reports that Brother Mouly has on behalf of the Kiangnan Mission refused to pay Land Tax on Lots 1039 and 1040, Northern District, upon their assessed value £10,000 per mow contending that the proximity of the Hanbury Road Ordure Station, considerably depreciates the value of the lots in question. The Finance Committee considered this contention on appeal against the assessment which was upheld, Brother Mouly in reply threatening to refuse to pay taxes on a higher assessment than £9,000 per mow, a threat to which he has now given effect.

Mr Ezra expresses his sympathy with Brother Mouly for to his knowledge the Ordure Station is a source of considerable annoyance to the tenants on these lots, he recognises however, that it would create an undesirable precedent to reduce the assessment, particularly as although Brother Mouly contends that the Ordure Station was established subsequent to the Mission's ownership of these lots, yet it appears from investigations made by the Health Officer that this contention is probably incorrect. On the other hand he urges that Brother Mouly is entitled to some consideration, and finally upon the Chairman's suggestion it is decided to keep the assessment at £10,000 per mow, but to grant a rebate of £1,000 per mow so long as the Ordure Station is maintained in its present location.

Settlement Boundaries. The Legal Adviser's opinion has been submitted to the members confirming the Council's view that there is nothing in the verbal or written statement referred to in the Company's letter of May 15 which precludes the Council from denying the existence of any monopoly in favour of the Waterworks Company or from granting the application of the French Council for the issue of a permit to the French Undertaking to lay its main along the Siocawei Road between the Route de Say Zoong and Siocawei Village and a letter has been written to the Waterworks Company accordingly. This has been followed by a number of interviews between representatives of the Company and the Acting Secretary and by further correspondence which has however led to no useful result owing to the policy of obstruction adopted by the Company. Accordingly by the members' directions reply has been made to the French Council's letter of March 20 and also to the Waterworks Company that the permit requested will be issued so soon as a reasonable agreement has been reached between the Company and the French Undertaking in accordance with the reservation set forth in the Council's letter to the French Council of March 10.

China's Declaration of War. The Chairman informs the members that the steps authorised at the special meeting of July 30 were carried out without incident. The Austro-Hungarian Company of Volunteers was disbanded and their arms and equipment duly returned except in three or four instances in which appropriate action would be taken in the Mixed Court; the offices of the German newspapers and the German Club were sealed up as was also the German Bank which had however since been unsealed under order of the Mixed Court and delivered into the possession of the Commissioner of Foreign Affairs, the Minister of Finance and a representative of the Bank of China. No steps had been taken in regard to the police surveillance of Germans and Austrians, as, so far as the Council was officially informed, the rules which the Chinese Authorities proposed instituting had only been provisionally agreed.

Count Jezierski and Mr Ezra express their surprise that the measures, which were approved at the meeting on July 30, have not been put into force and that the Acting Chairman should not have followed out the policy that was then agreed upon. In reply it is, however, pointed out that the views of the members on the subject of surveillance as expressed at that meeting were that the Council should await publication of the rules to be instituted by the Chinese Authorities and that if they proved to be less restrictive than those instituted in the French Settlement, the Council should adopt the latter: that in view of the urgency of the steps that would be required to carry out the measures approved at that meeting, and of the impossibility of convening a meeting of the Council to consider each step as the necessity for taking it arose it had certainly been understood by the Acting Chairman and the Acting Secretary that the members had left decision as to these steps to the former: and that in so far as there had been any departure from the policy then agreed upon by the Council such departure had been occasioned by the views expressed by the Senior Consul and H.M. Consul-General with whom the Acting Chairman had been in close touch since China's declaration of war.

Discussion ensues as to the Council's powers at the present time in regard to war measures and as to whether the procedure so far adopted in relation thereto is the correct procedure for the Council to observe, and the Acting Secretary is directed to draw up a memorandum on these points for the members' information.

The question of the desirability of the internment or deportation of some of the more undesirable German and Austrian subjects in the Settlement is next discussed and a list of over eighty persons in this category is submitted. The Chairman undertakes to furnish copies

to the Senior Consul and to H.M. Consul-General with a view to representations being made to the Chinese Authorities for the appropriate action.

Town Hall. An application by Captain Hilton-Johnson is submitted for re-consideration by the Council of the prohibition of the use of the Town Hall for patriotic gatherings as published in the Municipal Gazette of January 20, 1916. Mr Herriman recalls the circumstances under which this prohibition was made and the personal undertaking given by him to Mr Figgis that the prohibition would be effective until the restoration of peace he is therefore of opinion that the Council should not withdraw the prohibition. On the other hand the members express the view that with China's entry into the war there is no longer any need for the prohibition, inasmuch as no permission for use of the Town Hall can now under any circumstances be given for patriotic gatherings to the subjects of countries which are at war with China.

The Municipal Gazette for August 23 is submitted in proof and authorised for publication.

The meeting adjourns at 7 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, August 29, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Messrs J. Johnstone  
 A.S.P. White-Cooper

The minutes of the meeting of August 22 are read, confirmed and signed by  
 the Chairman. With regard to

The minutes of the special meeting of the Works Committee of August 2,  
 the members learn that Mr Haroon has declined to sign the formal  
 agreement submitted to him and has withdrawn his application for a  
 building permit and his undertaking to carry out the arrangement of  
 1902 within five years.

The minutes of the special meeting of the Finance Committee of August 23  
 are submitted and confirmed. In reference thereto the Chairman informs  
 the members that upon receipt of the Council's letter as to its  
 intention to draw on the Hongkong and Shanghai Bank in redemption of  
 its exchange contracts with the Russo-Asiatic Bank and the Banque de  
 l'Indo Chine, Mr Hynd requested an interview at which he stated that  
 he considered the Council's letter somewhat curt, and that reply  
 would have to await Mr Stephen's return to Shanghai, but that in the  
 meantime the bank would honour the Council's cheques in redemption of  
 the exchange contracts. The members express their satisfaction at this  
 outcome of the contretemps with the Bank.

The minutes of the special meeting of the Watch Committee of August 27 are  
 submitted and confirmed. In accordance with the Committee's decision  
 the Chairman met the Senior Consul and H.M. Consul-General yesterday  
 when the following points were discussed:- The issue of a proclamation  
 as to the measures to be enforced by China against enemy subjects:  
 the registration of enemy subjects at the Bureau for Foreign Affairs:  
 the desirability of introducing police surveillance measures similar to



those enforced in the French Settlement: the importance of observance by the Chinese Authorities of the customary procedure in regard to any measures affecting the Settlement viz. written application to the Senior Consul that the Council be requested to take the appropriate action: searches and finally the internment of enemy subjects.

These several points and the discussions thereon have been embodied by the Chairman in a memorandum upon which the Senior Consul has undertaken to express his views whereafter these will be submitted for members' consideration. Meantime the members learn with regret that the Senior Consul and H.M. Consul-General do not agree with their view as to the importance of observance of the customary procedure being of the opinion that direct application by the Chinese Authorities to the Mixed Court is the correct procedure for adoption in regard to all measures against Germans and Austrians and their property in the Settlement.

The minutes of the meeting of the Works Committee of August 27 are submitted and confirmed. With regard to

Sub-way, Bubbling Well Road. In reply to an observation by the Chairman it is pointed out that the building permit form provides for indemnity of the Council against all claims for damage to water and gas mains, etc, but a special condition will be made to cover this point.

Maintenance of Tram Tracks. After Mr Ezra has explained in detail the considerations by which the Committee was guided in arriving at its decision, it is pointed out that the Tramway Company has already expressed its willingness to agree to revision of the maintenance charge at the end of each period of five years provided the cost of materials and labour at the beginning and end of each such period is made the basis for revision, and that the real obstacle to a settlement is the uncertainty as to the extent of the Company's obligations in respect of more rapid wear due to increase of traffic etc. Consideration of the Tramway Agreement of 1905 suggests that if this point was referred to the Court decision might probably be given that at the time when the agreement was made, the parties could scarcely have contemplated such heavy wear and tear as exists at the present day owing to the phenomenal increase in traffic, and that therefore the limit of the Company's responsibilities in regard to wear has already been reached. In which case an agreement on the lines laid down in the Council's minute of August 22, subject to confirmation at the next meeting of Ratepayers would obviously be of advantage. At the Chairman's suggestion it is therefore decided that the Legal Adviser be requested to advise as to the extent of the Company's maintenance obligations under the agreement of 1905.

Staff, Agreement of Mr Ross. The Treasurer's comment is submitted that Mr Ross's case is similar to that of Captain Hilton-Johnson, Deputy Superintendent of Police, and that it should be dealt with accordingly, that is to say that Mr Ross's agreement should be renewed at the existing maximum rate with a promise of re-consideration upon revision of that maximum. Mr Ezra emphasises the fact that the Public Works Department cannot afford to lose Mr Ross's services and that his case therefore calls for special treatment. The members are however reminded that there are several similar cases in other departments which require consideration: finally it is decided that the Treasurer be directed to confer with the Heads of Departments and to report with a view to the early revision of the schedule of maximum and minimum pay of the senior members of the Municipal Staff approved by the Finance Committee in March 1912. In the meantime Mr Ross will be informed unofficially that his agreement will be renewed at \$500 per mensem.

Volunteer Corps.

"B" Company. The resignation of Lieut. J.H. Crocker, forwarded by the Commandant, is accepted with regret.

Electricity Department, Site for New Offices. The members are informed of

a call made by Mr Saker of Messrs Atkinson & Dallas upon the Chairman and later upon the Acting Secretary with reference to the Council's letter withdrawing its offer for the purchase of the site in Jinkee Road for the Department's offices. Mr Saker stated that the property had not been offered to his firm at a sterling price and that the Nanking Road portion had already been sold. In a letter submitted Messrs Atkinson & Dallas confirm these statements and affirm that it was only after they had received binding offers for the Nanking Road portion that they had on August 7 informed the Acting Chairman that \$50,000 per mow would have to be paid to secure the site required by the Department, and that the delay which had occurred between August 8 and 21 was occasioned by Messrs Probst, Hanbury & Co amending the verbal arrangement that had been made with regard to the exchange of a part of their property in the Jinkee Road for a part of the Nanking Road frontage.

Perusal of the correspondence which has passed discloses certain inconsistencies in the statements made by Messrs Atkinson & Dallas: thus on August 24 "We may mention that the Nanking Road portion of the property has been offered to practically every likely purchaser who have on consideration turned it down without intimating a counter-offer;" later in the same letter "We regret to say that we are very much compromised in the whole matter especially with the parties who have

not

purchased the Nanking Road portion of the property", and again on August 29 "It was only when we had binding offers and purchasers for the Nanking Road portion - we already had for the residue of the property on the Jinkee Road - that we laid the whole matter before the Acting Chairman on the 7th instant". The difficulty in reconciling these statements is increased by the fact that reference to Messrs Probst, Hanbury & Co's letter to Messrs Atkinson & Dallas of August 24 indicates that the latter could not sell any portion of the site as the offer that they had made to the former has not yet been accepted.

After prolonged discussion it is eventually decided to request an explanation of the exact position of the negotiations that have been conducted by Messrs Atkinson & Dallas and a statement of the price per mow for which the Nanking Road and Jinkee Road sites have been offered or sold. If it transpires that these prices having in view the relatively higher value of these sites, bear favourable comparison with the price of the site required for the Department then the purchase of the latter at £50,000 per mow will be sanctioned.

Waterworks Company. A suggestion is made by the Chairman that one of the members of Council should join the Board of the Waterworks Company to protect the interests of the Council and consumers. This suggestion meets with the members' approval and a recommendation that effect be given thereto will be made to the Council for 1918.

The Municipal Gazette for August 30 is submitted in proof and authorised for publication.

The meeting adjourns at 6.40 p.m.

*H. O. Fiddell*  
Acting Secretary.

*E. C. ...*  
Chairman.

At the meeting of the Council held on Wednesday, September 5, 1917,  
at 4.30 p.m. there are:

Present:

Mr. E.C. Pearce (Chairman)  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. E.I. Ezra  
 Baron Y. Fujimura  
 Messrs J. Johnstone  
 A.S.P. White-Cooper

The minutes of the meeting of August 29 are confirmed and signed by the Chairman. With regard to Electricity Department, Site for New Offices. In reply to the Council's request for a statement of the exact position of the negotiations conducted by them, a letter from Messrs Atkinson & Dallas is submitted. The explanations therein proffered are in the members' opinion inconclusive and unsatisfactory, but in view of Messrs Atkinson & Dallas' expressed intention not to trouble the Council with further correspondence on the subject no further action will be taken.

Waterworks Arbitration. Being unwilling to pay the water rates hitherto charged for the fire hydrants installed in their premises on the Bund, the Union Insurance Society of Canton suggested that the Waterworks Company should seal them up until the proper charge for private hydrants has been determined. To this suggestion the Company made reply that the water supply would be turned off at the hydrant main stop cock. A protest at this arbitrary reply was thereupon addressed to the Company by the Council with an intimation that if effect was given thereto the Council would take such measures as might be considered requisite to protect the interests involved. The Chairman of the Company has since explained that the letter to the Society was written without the knowledge of the Board of Directors, that it would be withdrawn, and that he hoped that the Council would consent to withdraw its protest, a course to which the members now give approval.

Official Chinese Newspaper. A proposal made by the Manager of the Hsin Shun Pao that that paper be designated the Council's official Chinese organ is disapproved, past experience in connexion with the semi -

official position occupied by the North China Daily News in Municipal matters having demonstrated the undesirability of designating any newspaper as the official organ of the Council.

Gas Analysis: Copies of reports and documents relative to the decease of the late Monsieur Dantin, Secretary to the French Council, have been widely distributed by the French Council with the object of directing public attention to the presence of carbonic-oxide in the gas produced by the Gas Company. A copy has also been addressed to the Council with the apparent object of securing its co-operation.

After some discussion it is decided subject to favourable comment by the Health Officer to suggest that the Company submit samples of their gas periodically to the Health Department for analysis and publication in the Municipal Gazette as in the case of the water supplied by the Waterworks Company.

China's War Measures. A copy of the Senior Consul's comments on the Chairman's memorandum has been submitted to the members in accordance with the minute of August 29. He observes that Mr Sah did not agree that any proclamation embodying the measures to be enforced by China against enemy subjects was necessary as these were contained in the Official Gazette published in Peking and included in a book of instructions published by the Chinese Government, an official copy of which would in due course be transmitted to the Senior Consul. Mr Sah denied that the registration of enemy subjects at the Bureau for Foreign Affairs was ineffective and expressed himself opposed to any system which required the issue of permits and frequent report to the registration office since the principle laid down by the Chinese Government with regard to enemy subjects was that they should be leniently treated so long as their behaviour was exemplary. As to internment the Senior Consul points out that no definite decision has been reached by the Chinese Government, that internment is costly and that in his opinion the deportation of all non-combatants to their own country was preferable and might be suggested <sup>and supported</sup> by the Allied Governments. As to the procedure to be observed in regard to measures affecting the Settlement, the Senior Consul affirms the views recorded in the minute of August 29. The Chairman, however, remarks that these views and those of H.M. Consul-General on this point have since undergone some modification, so that whilst not fully in agreement with the Council's opinion that application by the Chinese Authorities to the Mixed Court is incorrect, they have nevertheless expressed their concurrence with the Council's contention that in every instance before effect is given to any measures contemplated such measures should be the subject or

request to the Council through the medium of the Senior Consul.

The necessity for re-establishing or affirming this customary procedure in all matters affecting the Settlement has moreover been emphasised by the issue without the Council's knowledge or assent of a notice in the foreign press on August 30 requiring the registration of all Austrian subjects at the Sungkiang and Shanghai Branch Investigation Office established in the office of the Bureau for Foreign Affairs at 122 Bubbling Well Road and by a report by the Captain Superintendent with reference to the farcical measures adopted by the Chinese Authorities in connexion with such registration particularly in regard to the assistance rendered by the Police in the delivery of registration certificates; accordingly a communication was addressed to the Senior Consul yesterday requesting representations to the local Chinese Authorities. In the meantime the Senior Consul has handed the Chairman for consideration draft of a communication which he proposes to address to the Commissioner for Foreign Affairs on the subject of Police surveillance of Germans and Austrians. This draft is submitted with comments by the Captain Superintendent and the Acting Secretary together with a re-draft by the latter: these documents have been shown by the Chairman to H.H. Consul-General who expresses his agreement therewith emphasising the fact that the method by which the requests made by the Chinese Authorities to the Council, through the Senior Consul, should be enforced is entirely a matter for the Council. He suggests also that in view of the fact that the Mixed Court alone can deal with enemy subjects who refuse to obey the Council's regulations, the Council should move the Senior Consul to impress upon the Commissioner for Foreign Affairs the necessity for obtaining an order from Peking vesting the Mixed Court with plenary powers as regards their punishment, such order including, if possible, the power to close down enemy firms dealing in arms or suspected of carrying on business inimical to Chinese interests. A paragraph to cover this suggestion will accordingly be inserted in the Acting Secretary's re-draft prior to its despatch by the Chairman to the Senior Consul.

The Municipal Gazette for September 6 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*N.O. Fiddell*  
Acting Secretary.

*E. P. ...*  
Chairman.

At the meeting of the Council held on Wednesday, September 12, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jozierski  
 Messrs J. Johnstone  
 A.S.P. White-Cooper

The minutes of the meeting of September 5 are confirmed and signed by the Chairman. With regard to Gas Analysis, the Health Officer's report is submitted and the members note that upon the addition by the Gas Company of water-gas to coal-gas in 1907 a monthly analysis was instituted and has since been carried out in the Municipal Laboratory, but that on no occasion has the percentage of Carbon Monoxide exceeded 16 per cent. Should it exceed this percentage the Company will be notified. Publication of the results of analysis will therefore produce no useful result. The Health Officer suggests, however, that the Company should issue a warning as to the danger of geysers in bath-rooms which are not kept properly ventilated and that arrangements should, if possible, be made by the Company for their periodical inspection. With the members' approval copies of the Health Officer's report will be addressed to the Company and to the French Council.

The minutes of the meeting of the Electricity Committee of September 7 are submitted and confirmed. With regard to Office and Sub-Station Site, the importance of obtaining a site for a sub-station in the area bounded by the Soochow Creek, the Bund, Hankow, Kiangse and Honan Roads, is fully realised but having regard to the unsatisfactory nature of the negotiations conducted by Messrs Atkinson and Dallas relative to the acquisition of the Jinkee Road site, it is directed that the Engineer be now instructed to make enquiry and thereafter report as to any sites available in the required area.

The minutes of the meeting of the Foreign Educational Committee of

September 11 are submitted and confirmed. With regard to The Roggers' Case, the members fully endorse the view of the Committee that Messrs Ellis and Hays' suggestion that the Council should pay Mr. Roggers' costs and the Court fees cannot be entertained. The suggestion is in the members' opinion a preposterous one having in view the circumstances under which the case was brought and the efforts made by the Council in the child's interests to keep the case out of Court. Reply to Messrs Ellis and Hays is directed accordingly.

Volunteer Corps.

Disposal of Old Arms. In a report submitted the Commandant requests a ruling as to the sale of old rifles to individuals. In his opinion with which the members are inclined to agree their sale is undesirable, but in the first place the Captain Superintendent's comment will be sought, whereafter the matter will receive further consideration by the Watch Committee.

Procession on the Nanking Road. The Chairman informs the members that Mr. Gordon Morriss has made enquiry on behalf of the relatives of the late Mr Sheng Kung Pao as to whether the Council will issue a permit for the funeral procession to pass along the Nanking Road provided they donate a sum of £10,000 to such charities in the Settlement as the Council may designate. In conversation with Mr Morriss the Acting Secretary has gained the impression that so much as £20,000 would probably be donated for this privilege. In the course of discussion the Chairman states his view that the issue of a permit under these conditions would be tantamount to the acceptance by the Council of a bribe: moreover, the Captain Superintendent has, he understands, certain objections thereto, which should, in his opinion, with which the members concur, receive further consideration by the Watch Committee.

Public Recreation Ground.

Entry Fees. Mr Merriman refers to an enquiry by the American War Association of China as to whether there is any objection to a stand admission fee being charged in connexion with a baseball game which it is proposed to hold on September 20, in aid of the Association. The ruling recorded in the minute of June 13, 1916, in connexion with the Belgian Fete applies: there is accordingly no objection to the proposed admission fee provided it is made a voluntary one, and free admission is allowed to any person refusing to pay. For future guidance, the members direct that in no instance shall so large a space be enclosed for any fete or other entertainment for which an

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admission charge is made as shall unreasonably curtail the enjoyment of the Grounds by the public. This decision will be communicated to the Secretary to the Ground Committee, who will be informed at the same time that every application for permission to make a charge should be referred in the first instance to the Council before the necessary sanction is accorded.

Bank Overdraft. A letter from Mr Stephen, Manager of the Hongkong and Shanghai Bank, notifies the Council that from October 1 and so long as present conditions prevail in the money market the rate of interest charged on the Council's overdraft and on the General Hospital overdraft, for a portion of which the Council is liable under guarantee, will be raised from 6 to 7 per cent. The decision of the Bank with regard to the General Hospital overdraft will be communicated to the Hospital Governors and enquiry will be made as to whether the French Council has been addressed by the bank in like manner in respect of its guarantee.

China's War Measures. On September 7 a warrant for the sealing of the German Post Office was issued by the Mixed Court on the application of the Commissioner for Foreign Affairs, and executed under the Captain Superintendent's directions without reference to the Council. As the execution of this warrant might possibly have been construed by the Commissioner for Foreign Affairs as a weakening in the attitude of protest adopted by the Council against his non-observance of the correct procedure in all matters affecting Germans and Austrians in the Settlement, an additional paragraph to cover this point was, with the members' approval, inserted in the Acting Secretary's re-draft of the communication which the Senior Consul proposed to address to the Commissioner for Foreign Affairs.

On September 9 a notice was issued and published in the China Press by the Sungkiang and Shanghai Branch Investigation Office setting forth certain regulations as to the registration of German and Austrian subjects at that office, and enjoining strict observance thereof. The issue of this notice without the Council's approval and the establishment of the office therein referred to are in the members' opinion further evidence of the studied disregard by the local Chinese Authorities of customary procedure in matters affecting the Settlement and of their endeavour to assert a right of intervention in the affairs of the Settlement. Accordingly after the Chairman had conferred with H.M. Consul-General and the Senior Consul who fully endorsed the Council's views as to the irregularity of the issue of this notice and the establishment of this office, a further protest was addressed

to the Senior Consul requesting representations to secure the withdrawal of the former and the removal of the latter beyond limits. Upon H.M. Consul-General's suggestion directions were also given to prevent the insertion of the notice in the other foreign papers published in the Settlement.

The Senior Consul and H.M. Consul-General have since conferred with the Military Governor and impressed upon him the necessity for observance of the customary procedure in matters affecting the Settlement and that he should obtain some definite instructions from Peking for embodiment in a proclamation under his seal to be forwarded to the Senior Consul for counter-signature and transmission to the Council with the request that the same be posted in the Settlement. At this conference the Military Governor informed the Senior Consul and H.M. Consul-General that he was expecting instructions for the search of the German and Austrian Consulates, and in reply to his enquiry as to the steps to be taken to this end H.M. Consul-General informed him that either a request should be made to the Council who would then make the necessary application to the Mixed Court for a warrant, or that such a warrant should be obtained on direct application by the Chinese Authorities, the counter-signature of the Senior Consul being requisite in either case. To the latter procedure there is however the objection that it is opposed to the Council's contention that in all matters affecting the Settlement prior written request should be made to the Council through the Senior Consul.

In the course of discussion the members express their dissatisfaction at the deadlock that has been reached by reason of the attitude of the Chinese Authorities. It is accordingly decided that the Chairman shall address H.M. Consul-General informing him of this dissatisfaction and of the opinion of the members that the time has arrived when the Council should institute its own measures for the surveillance and registration of Germans and Austrians and enquiring whether the support of the Mixed Court and in particular that of the allied Assessors may be relied on for their enforcement.

The Municipal Gazette for September 13 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*H. O. Fiddell*  
Acting Secretary.

*E. C. ...*

Chairman.

At the special meeting of the Council held on Monday, September 17, 1917,  
at 12 noon, there are:

Present:

Messrs E.C. Pearce (Chairman)  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Captain Superintendent of Police  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jozierski  
 Messrs J. Johnstone  
 A.S.P. White-Cooper

The Chairman informs the members that this meeting has been convened to consider the steps to be taken by the Council for the registration of German and Austro-Hungarian subjects. He states that in accordance with the Council's decision of September 12 he addressed H.M. Consul-General expressing the Council's dissatisfaction at the present impasse with the Chinese Authorities and its view that the time had arrived when it should institute its own measures for the registration and surveillance of Germans and Austrians in the Settlement for the enforcement of which it relied upon the support of the Mixed Court. Subsequently at an interview, at which the Senior <sup>British</sup> Mixed Court Assessor was present, H.M. Consul-General expressed himself as in agreement with the attitude adopted by the Council and informed the Chairman that certain regulations forwarded by the Wai Chiao Pu to the Commissioner for Foreign Affairs, and by him to the Senior Consul were now under consideration by the Consular Body, that these regulations provided inter alia for the registration of enemy subjects and that they would shortly be addressed to the Council, whereupon such registration measures as the Council might institute would, if based upon these regulations, receive the support of the Mixed Court. These regulations with a request by the Senior Consul for their enforcement are now submitted with a draft Municipal Notification, approved by H.M. Consul-General. The latter prohibits enemy subjects from residence in the Settlement or upon any Municipal road after October 6 without a permit and requires registration as a preliminary to the issue of such permits which, the members agree, should be drawn up by the Captain Superintendent of Police and based on the permits of Residence or Visit issued to Germans resident in

*W.S.P.*

or visiting the French Settlement. After some discussion as to the details of registration the issue of a special Gazette containing this Notification, the correspondence with the Senior Consul and the regulations issued by the Wai Chiao Pu is directed.

A report by the Deputy Superintendent of Police forwarding a communication from Mr Kuan, Mixed Court Magistrate, was submitted to the members on September 13. Therein Mr Kuan refers to enquiries addressed to him by Mr Sah as to the arrest of the foreigners concerned in the raid on the Austrian Consulate-General on August 15, and requests the Captain Superintendent to furnish the necessary data for reply. In view of the fact that Mr Sah has on more than one occasion recently addressed certain orders to the Captain Superintendent of Police through the Mixed Court Magistrate thereby endeavouring to establish that Court as a medium for communication with and for exercising authority over the Municipal Police and for asserting a right of intervention in the affairs of the Settlement, the members look upon the communication submitted with feelings of misgiving particularly as it is in their opinion inconceivable that anyone holding the appointment of Commissioner for Foreign Affairs or Mixed Court Magistrate and so deeply interested in the matters therein referred to could possibly be so ignorant of the facts as they would apparently have the Council believe, especially as such great prominence was given thereto in both the Chinese and foreign newspapers published in the Settlement: moreover, should such information be required from the Police enquiry should have been addressed to the Council through the Senior Consul and not through the channel selected. In accordance with the members' directions therefore this communication was forwarded to the Senior Consul with the request that it be returned to Mr Sah. At the same time as the facts given in the communication were calculated to grossly mislead, the true facts of the case were stated for the Senior Consul's information.

The meeting adjourns at 12.30 p.m.

*E. J. ...*

Chairman.

*H. O. Fiddell*

Acting Secretary.

X

At the meeting of the Council held on Wednesday, September 19, 1917,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Mr. J. Johnstone

The minutes of the meeting of September 12 are confirmed and signed by the Chairman.

The minutes of the meeting of the Watch Committee of September 14 are submitted and confirmed. With regard to Procession on Manking Road, Mr Gordon Morriss has submitted a plan of an alternative route embracing that section of the Manking Road between the New World and the Town Hall. Subject possibly to some slight modification the Captain Superintendent has no objection and inasmuch as the Chekiang Road crossing will be avoided thereby there is in the members' opinion no good reason for opposition thereto, provided the necessary arrangements are made by the relatives of the late Sheng Kung Pao with the Tramway Company in respect of any interruption of their service, and provided the procession takes place on a Sunday early in the afternoon and the detailed arrangements meet with the requirements of the Captain Superintendent.

Some discussion ensues as to whether any donation to hospitals should be required in consideration of the issue of the requisite permit. Mr White-Cooper expresses the view that insistence upon a donation will not be tantamount to the acceptance of a bribe as the donation will be devoted entirely to charitable institutions in the Settlement which will thus benefit by the Council's action, and the precedent created can scarcely be considered undesirable. Finally, after the other members have expressed their views on this question it is decided to inform Mr Morriss that the Council expects donations to be made of £10,000 to the General Hospital and of £5,000 each to St. Luke's Hospital and the Shantung Road Hospital.

The minutes of the special meeting of September 17 are confirmed and signed by the Chairman.

The minutes of the meeting of the Works Committee of September 17 are submitted and confirmed. With regard to Tramways, Track Maintenance. In conversation <sup>with</sup> Mr McColl the Acting Secretary has gained the impression that the Company will agree to the payment of a larger sum than £1,000 per annum in respect of extra wear, etc. Subject to arrangements for the payment, if possible, of a larger amount in this respect the decision of the Committee is approved.

Mental Ward, Injury to Inmate. A letter from Mr Godfrey who represented Mr and Mrs Freeman before the recent Commission of Enquiry is submitted. Therein he refers to the Commission's finding that his clients did their duty in requiring an enquiry, to the opinion expressed by Mr Perkins that the enquiry was brought about by Macdonald's fault in not reporting the attack made on him by Bell and to the fact that the enquiry was suggested by the Council: under these circumstances he suggests that the Council should pay his clients costs amounting to £600. Mr White-Cooper informs the members that the Commission was unanimous in its recommendation that a contribution of £250 should be made; this he considers adequate and as the members concur, a contribution of this amount is sanctioned.

Waterworks Shares. The Chairman informs the members that Mr A.L. Anderson has offered to take up debentures to the amount of £10,000 provided the Council will apply through him for a like amount of the new issue of 1650 shares offered by the Waterworks Company. The desirability of applying for part of this issue has already been considered by the Finance Committee and disapproved in view of the present state of the Council's finances. For this reason and because the Council has monies invested to a larger extent than its trust obligations he considers that Mr Anderson's suggestion should not receive approval, a view with which the other members unanimously concur.

Waterworks Arbitration. In a letter submitted the China & Japan Trading Co.Ld. and the Union Insurance Society of Canton Ld. suggest, for the reasons set forth in detail, that the Council should pay at least a portion of Mr Home's fees in connexion with the arbitration. In the members' opinion however no good reason is shown for reversal of the decision recorded in the minutes of June 20 which is accordingly affirmed.

207

Chinese Study. The members are informed of Mr Rawlinson's return to Shanghai and of his desire to resume duty as Director of Chinese Study. During his absence of a year and seven months Dr Parker has carried out his duties as Acting Director to the complete satisfaction of the Council: he is far more popular with those studying than Mr Rawlinson was and, the Captain Superintendent states that, as a result, far greater efficiency has been effected in the study of Chinese by the Police, several of whom after discontinuing study under Mr Rawlinson resumed it under Dr Parker, but will again discontinue if Mr Rawlinson is re-appointed. Under these circumstances and in view of the understanding reached when Mr Rawlinson proceeded on leave in February 1916 and of the fact that his absence has been so much extended beyond that of the nine months originally contemplated the members agree that it would be unfair and undesirable to require Dr Parker to give up the direction of Chinese Study and it is directed that Mr Rawlinson be informed accordingly.

China's War Measures. A letter from H.M. Consul General in reply to the representations addressed to him by the Chairman is submitted and read. Therein he concurs with the view that Mr Sah's action, consciously or unconsciously, tends to the invasion of the Municipality's right to maintain peace and good order within the Settlement, that he cannot go so far as to admit that it is entirely a matter for the Council to decide whether requests from the Chinese Authorities to the Senior Consul in respect of the persons and property of those subject to Chinese jurisdiction should be complied with or not, but he agrees that the manner in which such requests are carried out is within the province of the Council: that no Chinese Authority may call upon the Council's employes to act as subordinates of that Authority and that still less may a Chinese Authority pretend to function in the Settlement. He observes that China's declaration of war has placed enemy subjects on the same footing as Chinese subjects, that the Mixed Court, therefore, has jurisdiction over them and is bound to enforce such regulations of the Chinese Government, as are approved by the Allied Powers and duly communicated by the Senior Consul to the Council for enforcement within the Settlement: that his own instructions from H.M. Legation are to advise the Council to assist the Chinese Government in seeing that enemy subjects are registered and kept under surveillance, that, should any enemy subject offend against the Chinese regulations communicated by the Senior Consul to the Council and duly notified by the latter, the British Assessors would undoubtedly order immediate compliance therewith and

punish disobedience to the Court's order, that he had no reason to think that the Assessors of his colleagues would act differently, but that it might be desirable definitely to ascertain their attitude. The Chairman has accordingly seen the Consuls-General for Italy and Japan whose Assessors will adopt the same attitude as the British Assessors in reference to the enforcement of the Council's regulations as to registration. He has also seen the American Consul General and arranged to transmit to him a memorandum of his representations to H.M. Consul General and of the latter's reply so that Mr Sarmons may obtain instructions in the matter from Peking.

In the meantime Mr Sah has addressed a protest to the Senior Consul against the registration measures taken by the Council and has also forwarded a proclamation to be posted in the Settlement briefly recording the regulations published in the Gazette of August 18 and requiring registration of all enemy subjects at the "Sungkiang and Shanghai Branch Investigation Office", whose notification in the "China Press" <sup>is</sup> embodied therein. To the protest reply will, it is understood, be made that the Council is the proper authority to enforce registration measures and that the establishment of a registration office at the Bureau for Foreign Affairs and the issue of the notification in connexion therewith are irregular: the proclamation will be returned.

On Tuesday afternoon, September 18, Mixed Court Orders made upon the direct application of Mr Sah and countersigned by the Senior Consul requiring the sealing of the German and Austro-Hungarian Consulates-General were received by the Captain Superintendent for execution. As the procedure observed in respect of these Orders was the same as in the case of the Orders for the sealing of the German Bank and the German Club, to which the Council took objection on the ground that they were obtained in defiance of customary procedure requiring a prior request to the Senior Consul for transmission to the Council, the Chairman attended on H.M. <sup>General</sup> Consul with the Acting Secretary and Captain Superintendent. He then learnt that a communication had been addressed by Mr Sah to the Senior Consul, presumably subsequent to the issue of the Orders, informing him that application was being made therefor and requesting their execution. Whilst in complete agreement with the Council's contention as to the irregularity of these Orders inasmuch as a request for the sealing of the Consulates concerned should have been addressed by Mr Sah to the Senior Consul for transmission to the Council who would have then applied to the Mixed Court for the necessary Order, H.M. Consul General expressed the view that under the circumstances the



Council should raise no objection to their execution, but that in order to place the matter on as regular a basis as possible the Senior Consul should be requested to inform the Council in writing of the receipt of Mr Sah's communication on the subject whereupon the Council should reply pointing out the irregularity referred to.

The Municipal Gazette for September 20 is submitted in proof and authorised for publication.

Before the adjournment of the meeting, the Chairman expresses the Council's deep sorrow on learning of Mr A.S. Wilson's death at Weihaiwei on September 14. He refers to the active part which Mr Wilson took in public matters since he came to Shanghai, particularly in the interests of education, first as a member of the Public School Committee from May 1905 to May 1909 and again from May 1911 until 1914 when that Committee was merged into the Foreign Educational Committee, and later in 1916 and 1917 as one of the Ratepayers' representatives on the Permanent Education Committee. He served also on the Library Committee from January 1915 and at the time of his death was Chairman. He always took a great interest in his work on these Committees and his loss would be keenly felt. To his relatives and to his partners in Shanghai to whom a copy of this minute will be forwarded he extends the Council's heartfelt sympathy, the other members associating themselves therewith.

The meeting adjourns at 6.50 p.m.

*E. J. Wilson*

Chairman.

*H. O. Fiddell*

Acting Secretary.

At the meeting of the Council held on Wednesday, September 26, 1917,  
at 4.30 p.m., there are:

Present:

Mr. E.C. Pearce (Chairman)  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. E.I. Ezra  
 Baron Y. Fujimura  
 Mr. J. Johnstone

The minutes of the meeting of September 19 are confirmed and signed by  
 the Chairman. With regard to  
Mental Ward, Injury to Inmate, in a letter submitted Mr Godfrey urges  
 that the Council's offer of a contribution of \$250 towards the legal  
 expenses incurred by Mr and Mrs Freeman in connexion with the Enquiry  
 is insufficient: he contends that the Enquiry was largely necessitated  
 by reason of the inadequacy of the investigations made by the Health  
 Department and that had they been more thorough the employment of  
 counsel at the Enquiry might at least have been obviated. Mr White -  
 Cooper observes that the inadequacy of these investigations was a  
 point to which the Commission did not refer in its report but upon  
 which its members desired to lay emphasis. It seemed to them that in  
 a case where allegations of ill-treatment were made it was reasonable  
 to expect that the Health Department would refer in the first instance  
 to the doctor in attendance on the patient concerned, for his evidence  
 would naturally be of the first importance. In fact Dr Overton who  
 attended Bell, had not been referred to at all, with the result that  
 the evidence submitted to the Council in the first instance was  
 incomplete and unsatisfactory. By the members' directions the Health  
 Officer's attention will be directed to this point, and in the  
 meantime the views of the Commission will be sought upon Mr Godfrey's  
 request for reconsideration of the contribution offered whereafter  
 the matter will receive further consideration by the Council.

The minutes of the special meeting of the Library Committee of September 21  
 are submitted and confirmed, and it is decided to invite Mr R.F.C.  
 Master to join the Committee thus filling the vacancy caused by the  
 death of Mr A.S. Wilson.

Fire Brigade.

Victoria Company. The appointment of 1st Assistant W.S. Clay to be Foreman and of 2nd Assistant N.P. Thomson to be 1st Assistant are submitted and approved.

Fire Hydrants. A letter from the Waterworks Company is submitted, suggesting that the question of the charge for water supplied to private fire hydrants should now be the subject of arbitration proceedings between the Municipal Engineer and the Engineer to the Waterworks Company. The Engineer sees no probability of arriving at any settlement by this procedure and suggests three other arbitrators. Mr Merriman, however, remarks that this question was carefully considered at the Works Committee's last meeting, that its recommendations received the Council's unanimous approval, and that they should accordingly be communicated to the Company, a view with which the other members concur. Briefly these recommendations are to the effect that since such hydrants fulfil precisely the same purpose as those erected in the public streets, and since their erection is in many cases compulsorily required by the Council for fire protection and in the interests of the public streets, the water taken therefrom should be paid for by the Council at the same rate as water used from street hydrants particularly as, to the extent that water is taken from the former less is taken from the latter.

General Hospital Overdraft. To the enquiry addressed to the French Council reply is now submitted that no communication has been received from the Hongkong and Shanghai Bank notifying an increase from 6 to 7 per cent in the interest charge on the Hospital overdraft. After some discussion it is decided to make further enquiry of the Hospital Governors and in the meantime to reply to the Bank, briefly pointing out that the Council's guarantee for a portion of the overdraft expressly limits the rate of interest guaranteed to 6 per cent.

Stray Children's Home.

Medical Attendance. In a letter submitted the Chairman of the Committee of the Door of Hope states that the Medical Officer to the Home is apparently no longer willing to give his services gratuitously, she therefore requests directions as to the future medical care of the inmates. It is recalled that in February a suggestion that an honorarium should be paid to the Medical Officer was not entertained, as, in the Council's opinion, sanction would almost inevitably lead to applications of a similar nature on behalf of other charitable institutions. After some discussion as to the desirability of

reversing the decision then recorded and approving payment of an honorarium, it is decided in the first instance to enquire whether arrangements can be made by the Health Officer for the requisite medical supervision of the inmates, failing which, payment for medical attendance actually given is approved.

North Szechuen Road, Portuguese Lot 17 Pao. A letter from Messrs Algar & Co. Ltd. is submitted, in reply to the Council's letter of September 21, stating that they cannot accept an offer based on the surveyed area of this lot, but only upon the title deed area which includes some of the land already in the road. They also offer B.C. Lot 530 upon the same terms or £23,654 for both lots. The Chairman observes that while he is fully in sympathy with the Works Committee's recommendation to purchase this site, as Chairman of the Finance Committee, he seriously questions whether this improvement should not be deferred having regard (1) to the proposal to spend some £135,000 on land for extension of the Riverside Power Station, (2) to the fact that the expenditure on land for roads this year is already £63,000 over the Budget Appropriation, and (3) to the present condition of the Council's finances. Mr Merriman, on behalf of the Works Committee states that the existing financial situation is constantly borne in mind by the Committee, that the expedient of deferring payment till next year has been considered, but that the Engineer stated that an immediate cash payment was ~~re-~~required. The Chairman states that in the circumstances, he is of opinion that opportunity should be taken of the owners' refusal of the Council's terms, to effect improvement to the North Szechuen Road at this point, by rectification of the line of the Public School boundary wall rather than by expenditure at the present time of ~~over~~ <sup>approximately</sup> £24,000, with a probable further expenditure of a similar amount later for Lots 39 and 726. It is pointed out that purchase of Portuguese Lot 17 Pao and the adjoining lots is desirable not only to widen the road but to acquire control over the class of buildings to be erected near the School, but Mr White points out that if the district is destined to be developed with Chinese owned buildings, acquisition of a few mow of highly priced land will not appreciably better the situation. Finally the members express their agreement that, since there is a stretch of ground between the school and the road which is not required for a playground, the present offer of land on the other side of the road should be declined, and the requisite strip of land for widening should be taken from the School site. It being anticipated that thereby a saving in expenditure will result of some £50,000, less the cost of reinstating the wall and a one storey Chinese building.

W.S.

It is pointed out that this manner of treating the question will still leave unwidened the road on the east of Portuguese Lot 17 Pao, but members reiterate that for the present, the offer of sale be refused, and the matter of acquiring the small strip of land in question be dealt with later if and when development of the land affected is undertaken.

Riverside Power Station, Extension of Site. Reporting on September 6 the Deputy Engineer stated that as a result of further negotiations for the purchase of land on the western and northern boundaries of the Riverside Power Station the beneficial owner had expressed his willingness to sell Lots 6046, 6050, 6052 and unregistered land of a total area of approximately Mow 52 for \$2,600 per mow or a total of \$135,200. Efforts to secure a reduction in price have proved unavailing and in a further report the Engineer states that the offer will lapse on September 28. As the acquisition of the land, particularly Lot 6046, is essential for the future development of the Power Station, and as it is understood that other parties are negotiating for its purchase the members concur that the necessary financial arrangements for its purchase should be made with the bank forthwith. To this end the Chairman will interview Mr Stephen tomorrow. It is noted that Lot 6051 is not included in the area now offered but inasmuch as it will be cut off from all road access its acquisition by the Council at a later date, if desired, should not present any great difficulty.

Prostitution. The Chairman informs the members that in the course of a sermon recently preached in the Cathedral, Bishop Maloney referred to prostitution in Shanghai in such a manner as to convey the impression that this phase of <sup>the</sup> social evil was more pronounced here than in almost any other city in the world and that the authorities had made no adequate attempt to deal with it. The Chairman subsequently discussed the matter fully with the Bishop who finally admitted that he did not realize that the Council had given such careful consideration to the subject, that his own investigations had not been anything like so exhaustive and that he could not offer any suggestions of a constructive or helpful nature.

China's War Measures. On his attention being drawn to an article in the Peking Gazette of September 18 that plans were being made by the Chinese Government to regain control of the Mixed Court, the Chairman addressed a copy of this article to H.M. Consul General who replied that he had information from Mr Musso, the Italian lawyer, that Mr Sah threatened to restore the Mixed Court runners if the Police resisted his will, that this threat was reported to H.M. Legation in Peking,

from whom reply was received that a copy of H.M. Consul General's note to Mr Sah laying down the Settlement's rights and the principle that it was under its own authorities and must so remain, had been transmitted to the Wai Chiao Pu, who had promised to telegraph Mr Sah to co-operate with the Council.

On September 22 when dealing with an application before the Mixed Court, Mr Grant-Jones, the Senior British Assessor, in effect laid down that applications to the Court for warrants in connexion with any war measures affecting the Settlement should be made direct by the local Chinese Authorities, and that the Police would be bound to execute them. As this ruling was in direct opposition to the Council's contention as to the correct procedure, with which H.M. Consul General expressed his agreement on September 18, the Chairman attended on him with the Acting Secretary and the Captain Superintendent on September 27 when the matter was discussed at length and it was finally arranged that as an additional measure of precaution all warrants in connexion with China's war measures should be signed by the Assessor before transmission to the Senior Consul for counter-signature. This additional signature and the recognition expressed by H.M. Consul General and Mr Grant-Jones, that the Council has the undoubted right to return to the Senior Consul any warrant to which it takes objection, provide in the Chairman's view, with which the other members concur, a procedure which, though less to be commended than that for the observance of which the Council has consistently contended, still preserves to the Council such powers as are essential in the interests of the Settlement.

As to the Council's protest to the Senior Consul and request that representations be made to the local Chinese Authorities to secure the withdrawal of the registration office established by the Shanghai and <sup>Sungkiang</sup> Branch Investigation Office and the removal of that office beyond limits, the members learn with satisfaction that a letter has been addressed by H.M. Consul General to the Senior Consul strongly supporting the Council's views and suggesting that the Diplomatic Body be requested to move the Chinese Government to order the removal of the Bureau for Foreign Affairs beyond Settlement limits.

Protests are submitted from Messrs Simecker and Stepharius against the registration required by Municipal Notification No. 2466. It is noted that the former also protests against registration by the local Chinese Authorities and against the establishment within Settlement limits of the Shanghai and <sup>Sungkiang</sup> Branch Investigation Office whilst the latter proclaims the view that the Chinese Authorities occupy the same position in the Settlement to German and

Austro-Hungarian subjects as did the German and Austro-Hungarian Consular Authorities prior to China's declaration of war. The view obtains that in reply no attempt should be made to enter into argument upon the several points raised in these protests and accordingly acknowledgment will be made merely noting their receipt. To an enquiry by Mr Figge as to whether the Council has any objection to the Committee of the German Red Cross Funds holding its meetings as usual reply is directed that provisional permission will be granted so soon as registration at the Town Hall has been completed.

The Municipal Gazette for September 27 is submitted in proof and authorised for publication.

The meeting adjourns at 6.25 p.m.

*W. P. ...*

Chairman.

*H. O. ...*  
Acting Secretary. X

At the meeting of the Council held on Wednesday, October 3, 1917,  
at 4.50 p.m., there are:

Present:

Mr. E.C. Pearce (Chairman)  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. E.I. Ezra  
 Baron Y. Fujimura

The minutes of the meeting of September 26 are confirmed and signed by  
 the Chairman. With regard to

General Hospital Overdraft, a letter from the Secretary to the  
 Hospital is submitted requesting the Council to notify the Hongkong  
 and Shanghai Bank that it will assume responsibility from October 1  
 for interest at the increased rate of 7 per cent per annum under its  
 guarantee of a portion of the Hospital overdraft. A letter from the  
 French Council is also submitted informing the Council of the receipt  
 of a similar request in respect of its guarantee of a portion of the  
 overdraft and enquiring the Council's views. In the course of  
 discussion it is pointed out that the interest guaranteed has always  
 been at the rate of 6 per cent and that the consent given by the  
 ratepayers at the last Annual Meeting to an increase in the total  
 amount of the Council's guarantee was obtained on the basis of a  
 guarantee of interest at this rate. Under the circumstances reply  
 will be made to the Hospital's request that the Council cannot, it  
 is regretted, assume responsibility for any increased rate without  
 the sanction of the ratepayers and a copy of this reply will be  
 addressed to the French Council.

Riverside Power Station, Extension of Site. The Chairman informs the  
 members that in company with the Chairman of the Electricity  
 Committee he called on Mr Stephen, explained the necessity for the  
 purchase of this site and obtained his assurance that there would be  
 no difficulty as regards its finance. Arrangements have in the meantime  
 been made with and an undertaking given by the owner of the property  
 to accept one quarter of the total purchase price in debentures  
 of the 1917 issue at par.



The minutes of the meeting of the Finance Committee of September 27 are submitted and confirmed.

The minutes of the meeting of the Permanent Education Committee of October 2 are submitted and confirmed.

Public Works Department.

Staff, Mr Helsby. In a memorandum forwarded by the Engineer Mr Helsby states that he has been tentatively offered the appointment of Engineer and Surveyor to the British Municipal Council at Tientsin and enquires as to the possibility of his release by the Council. Inasmuch as the appointment offered would undoubtedly mean betterment of Mr Helsby's position, his application would receive favourable consideration in normal times, but the members concur that under present conditions his release can only be granted either at the termination of the war or upon expiry of his agreement in May 1919.

Settlement Boundaries. In a further letter on the subject of the request by the French Council that the French undertaking be permitted to lay a water main on the Siccawei Road between the Route de Say Zoong and the limits of the French Settlement Extension, the Company contends that it has never made any claim to the exclusive right to supply water to properties within the French Settlement. On the other hand it claims the exclusive right to lay mains in roads within the area of the Council's administrative authority for the supply of water to any properties, and in view of its contracts for the supply of water to properties on the French side of the Great Western and Siccawei Roads and of the possibility of claims thereunder, it protests formally against issue of the permit requested.

The Council has already expressed its view that further correspondence will lead to no useful result, but the members are of opinion that the Company's letter might give rise to misunderstanding should their views on the contentions therein contained not be placed on record. It is accordingly directed that reply be made that the agreement of 1905 does not contain any provision upon which any claim to an exclusive right to lay mains can be based, that even if it can be successfully contended that any monopoly is conferred thereby, such monopoly could not be in respect of the laying of mains but of the supply of water, and that inasmuch as it could not extend to an area which is not within the Council's administrative authority, it certainly could not extend to debar the laying of mains - even within the Council's roads if with the Council's permission - for the supply of water within such area. As to the obligations of the Company to

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Oct 3'17. 139.

supply water to consumers within such area, reply is directed that, so far as the agreement of 1905 is concerned, Clause 4 expressly provides that the Company shall not deliver water to any resident outside the Settlement except during such time as he shall remain bound by agreement with the Council to pay the extra-Settlement taxation, that residents on the French side of the Great Western and Siccawei Roads are no longer bound to pay such taxation and that the Company is accordingly no longer bound by the agreement of 1905 to continue the supply of water to such residents, and finally that except for the fact that the Council has a large financial interest in the Company, it is indifferent as to whether the consumers in question are supplied by the Company or by the French undertaking: that should arrangements be possible for the continuance of such supply by the former the Council would raise no objection.

Band. Mr White refers to a letter in the North China Daily News on the subject of the retention by the Council of the German musicians: he states that questions and remarks are constantly being directed to the members of the Band Committee on this subject and that in his opinion some definite ruling as to the Council's attitude towards such musicians, four in number, is desirable.

Their dismissal, which must necessarily involve payment of full pay to the expiration of their contracts in December 1918 and January 1919 and payment of superannuation, would in the members' opinion be undesirable: it seems preferable that their services should be retained for practice work until expiry of their agreements. A suggestion that they be officially informed accordingly and that a minute on this subject be published in the Municipal Gazette does not meet with the support of the members.

China's War Measures. The members are informed that, as there seemed to be an inclination to continue registration after October 1, a Notification was published in the daily papers, with the approval of the Chairman and Mr Johnstone, that the Registration Office at the Town Hall would remain open on October 2. The Captain Superintendent now recommends and the members approve, the publication of a further Notification in the Gazette providing facilities for the registration at the Central Police Station of those who have been prevented by absence or sickness, from complying with the terms of Notification No. 2466 and for the registration of transient visitors of German or Austro-Hungarian nationality.

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Oct 3'17.

140.

Protests against registration by Messrs Schmidt and Daniels are submitted and noted. To the latter reply is directed in the form of the draft submitted, to the former reply will be made that his protest is noted.

The payment of interest on Municipal debentures held by German and Austro-Hungarian subjects and their right to inclusion in the list of those qualified to vote at meetings of Ratepayers is then discussed, the members recording their unanimous view that China's declaration of war and the measures taken subsequent thereto cannot affect enemy subjects so far as these matters are concerned.

The Municipal Gazette for October 4 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*E. J. ...*

Chairman.

*H. O. Fiddell*  
Acting Secretary.

X

At the meeting of the Council held on Thursday, October 11, 1917,  
at 4.30 p.m., there are:

Present:

Mr. E.C. Pearce (Chairman)  
Count L. Jezierski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
The Acting Secretary and  
Assistant Secretary

Absent:

Mr. E.I. Ezra  
Baron Y. Fujimura  
Mr. A.S.P. White-Cooper

The minutes of the meeting of October 3 are confirmed and signed by the Chairman. With reference to The Band, some discussion takes place upon Mr. White's suggestion that no more European Musicians should be engaged until the end of the war, the Band being allowed to revert in the meantime to what it was before any German Musicians were engaged, a Band which is not in any sense an orchestra, but which is merely able to fulfil the requirements of a Manila Band, to give performances in the Public Garden and to play at dances etc. It is pointed out that since there are several non-German European Musicians, the Council might not wish to bind itself not to fill vacancies that may arise if suitable candidates present themselves; likewise that it would be undesirable to so bind the Band Committee that no further appointments could be made if and when the desirability of so doing might become evident. Finally it is decided to leave these points entirely to the discretion of the Band Committee, the Council making no ruling on the subject.

The minutes of the meeting of the Finance Committee of October 5 are submitted and confirmed. With regard to Police Pay, Superannuation and War Bonus, the members unaniously concur with the Committee's view that, to counteract the unsettling effect produced by the advance in the cost of living, the high rate of exchange and the exceptional conditions prevailing by reason of the war, provision should be made for the issue to all employes of a war bonus from the beginning of 1918, Mr Johnstone expressing the view that the bonus should be made retrospective.

MSL

The minutes of the meeting of the Watch Committee of October 8 are

submitted and confirmed. With regard to China's War Measures, the Chairman reads a letter from H.M. Consul-General, wherein the latter points out that whilst the status of Germans and Austro-Hungarians has changed since China's declaration of War, the status of the Settlement has not been affected thereby, that its rights and privileges remain as hitherto, that licensing to carry on business in the Settlement pertains to the Settlement Authorities alone, that it would be fatal to allow any outside authority to arrogate the right to say whether any resident shall or shall not carry on business therein and that to do so in the case of Austro-Hungarians and Germans would admit of future claims by the Chinese Authorities to regulate the business of Chinese residents and would involve interference in the governance of the Settlement. He suggests, however, that should the Senior Consul so request, the Council might supply an annotated list of enemy businesses within the Settlement and might consider application to have some or all of them closed or placed under control or supervision.

Health Committee, the members endorse the views expressed and the decision reached by the Watch Committee. The names of those whose appointment to this Committee is recommended by the Watch Committee will be submitted for the Council's consideration at a later date.

Volunteer Corps. Upon the recommendation of the Commandant commissions are authorised for issue to the following who have passed the necessary examinations:-

"B" Company British, Col-Sgt. F.J.W. Melville as 2nd Lieut.  
Japanese Company. Col-Sgt. Major Shunzo Tanaka as 2nd Lieut.  
Artillery. Sergt. Robert Alexander Stuart as 2nd Lieut.  
First Reserves. Mr Leo Michael French Beytagh as 2nd Lieut.

Stray Children's Home. The Health Officer's reply to the enquiry addressed to him in accordance with the minute of September 26, is submitted pointing out that, with a depleted staff at his disposal, it would be difficult for him to arrange for the medical supervision of the inmates in the Home. Decision has already been recorded that in these circumstances payment should be made for medical attendance actually given, but upon re-consideration it seems to the members preferable that an honorarium of £300 should be granted to Dr Parrott the present Medical Officer. In communicating this decision to the Committee of the Home emphasis will be laid on the fact that the grant of this honorarium is sanctioned under the special circumstances of the case and that identification of the interests of the

Home, which is not a Municipal institution, and the Council's administration is not to be implied therefrom.

Land Tax. Correspondence with Messrs Platt, Macleod and Wilson with reference to the assessment and taxation of Mr Hardoon's property, Lot 83 Central, is submitted, with comments by the Engineer and the Overseer of Taxes and a memorandum by the Assistant Secretary, who deals at length with the question of the assessment and taxation of land in the Settlement. He refers therein to the Ratepayers' resolution of 1909 which provides that, where a portion of any lot is acquired for road purposes at a price higher than the assessed value plus the usual 10 per cent for compulsory sale, the assessed taxable value of the remainder of such lot shall be raised accordingly: he contends that this resolution can in fact at the most only apply to the year in which it was passed and that as regards subsequent years it has no force or effect, and that therefore the annual Budget resolution should be so amended as to confer on the Council yearly the powers that were intended to be conferred by the resolution of 1909. The Legal Adviser's opinion, which is also submitted, agrees in substance with the views set forth in this memorandum.

The 1916 Assessment value of Lot 83 is £70,000 per mow: the price at which a portion of the lot was recently acquired for road widening was £87,029 per mow, but Mr Hardoon refuses to pay Land Tax on this value, Messrs Platt, Macleod and Wilson contending on his behalf that the resolution of 1909 was beyond the powers of the Ratepayers and has no effect, that all land must be valued on the same basis and that any practice to the contrary is opposed to the principles of natural justice and cannot be supported. To these contentions reply is directed that the basis for taxation is indeed the same for all; that that basis is the value of the land; that it is true that it is customary to engage expert assistance to estimate it, but that where that value is shown to be more than the estimated value, namely the price actually paid for surrender of a portion, it was only right that taxation should be paid on such value; that apart therefrom the resolution of 1909 expressly authorized the Council to collect land tax on such basis; that the Ratepayers had ample power under the Land Regulations to pass such resolution, and that having been passed by a majority it was binding on the whole. It is recognised that the Council cannot press its claim to the extent of taking any action in the Courts against Mr Hardoon and that amendment of the Budget resolution at the next Meeting of Ratepayers is desirable on the lines suggested in the Assistant Secretary's memorandum.

China's War Measures. In a letter submitted Mr Fischer, Superintendent of the Austrian Lloyd calls attention to certain proceedings for assault taken by him in the Mixed Court against another Austrian subject named Zuliani, and requests withdrawal of the latter's Permit of Visit. The Captain Superintendent recommends suspension of this Permit until further notice, but Count Jezierski questions the Council's power to comply with this recommendation, inasmuch as Zuliani's offence has already been dealt with by the Mixed Court: the other members however concur with the view that the suspension or withdrawal of Permits is entirely within the discretion of the Council and that in the interests of the peace and good order of the Settlement Zuliani's Permit should <sup>be</sup> suspended, and the Captain Superintendent will be directed accordingly.

In connexion with the issue of Permits it is noted that no provision is made in the conditions endorsed thereon requiring German and Austro-Hungarian subjects, who intend to leave the Settlement temporarily or permanently, to notify their departure to the Captain Superintendent. Such notification is in the members opinion desirable and the Captain Superintendent will be directed to make provision accordingly.

The Chairman then informs the members that his attention has been called by H.M. Consul General to the use of the Chinese character (署) meaning "yamen" on the notice board exhibited at the entrance to the Bureau for Foreign Affairs, the use of this character should not, he points out, be permitted as it implies government authority within the Settlement. With the members' approval a communication will be addressed to the Senior Consul requesting representations for the removal <sup>of</sup> the offending character.

The meeting adjourns at 5.40 p.m.

*H. O. Tiddell*  
 Acting Secretary.

*E. A. Pearson*  
 Chairman.

At the meeting of the Council held on Wednesday, October 17, 1917,  
at 4.30 p.m., there are:

Present:

Mr. E.C. Pearce (Chairman)  
Baron Y. Fujimura  
Count L. Jezierski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
The Acting Secretary and  
Assistant Secretary

Absent:

Messrs E.I. Ezra  
A.S.P. White-Cooper

The minutes of the meeting of October 11 are confirmed and signed by the  
Chairman.

General Hospital Overdraft. A further letter from the Secretary to the  
Hospital is submitted in reply to the Council's letter of October 4  
that its guarantee is in respect of interest at the rate of 6 per cent  
only and that without the Ratepayers' sanction it cannot agree to  
assume responsibility for any increased rate. The view is expressed  
therein that the rate of interest is a matter for arrangement between  
the Council and the Bank; that no undertaking had been given by the  
latter that the rate of 6 per cent would not be increased should  
circumstances demand; that in the estimate of financial working  
for 1919 enclosed with the Hospital's letter of October 17, 1916,  
7 per cent was specifically mentioned; that the correspondence which  
was published in the Gazette of March 20 was such as to justify the  
Governors' view that the Ratepayers were aware at the last Annual  
Meeting that the Council might possibly have to pay interest at 7  
per cent; that no objection was raised thereto, and that under the  
circumstances the further sanction of the Ratepayers seemed to be  
unnecessary.

In the course of discussion it is pointed out that agreement  
with the view that the rate of interest is a matter for arrangement  
between the Council and the Bank would be tantamount to an admission  
that the rate of interest guaranteed is not fixed, but subject to  
increase at the will of the Bank; that whilst it was true that the  
Hospital Finance Committee appeared to have foreseen the possibility  
of the rate of interest on the overdraft being raised to 7 per cent  
as evidenced by the enclosure to the Hospital's letter of October  
1916, the rate of interest under the Council's then existing



guarantee was 6 per cent; that the Council never had in mind the guarantee of any higher rate, and that, when it notified the Bank on August 7 of its agreement to extend its guarantee of the overdraft, interest at 6 per cent was specifically fixed and unquestioned either by the Bank or by the Governors of the Hospital. The members, however, recognise that circumstances have arisen, since the Ratepayers Meeting of March last, which perhaps provide some justification for reconsideration of the rate of interest guaranteed, and it is directed that reply be made to the Secretary to the Hospital that, subject to confirmation at the next Annual Meeting of Ratepayers, the Council will consent to assume responsibility for interest at 7 per cent per annum under its guarantee of a portion of the Hospital overdraft from October 1, and so long as present conditions prevail in the money market.

X Land Regulations and Byelaws. The Chairman reminds the members that no reply has been received to the Council's suggested amendment of Land Regulation IX extending the time for the holding of the Annual Meeting of Ratepayers to April 21 instead of March 21, and that the approval of the Consular and Diplomatic Bodies to the amended Byelaws which were passed at the <sup>Special</sup> ~~last Annual~~ Meeting of Ratepayers <sup>in March last</sup> is still awaited. Enquiry as to the Byelaws will be addressed to Sir Havilland de Sausmarez, Chairman of <sup>that</sup> ~~the Special~~ Meeting of ~~Ratepayers in March last~~ and verbal enquiry as to the Land Regulations will be made of the Senior Consul by the Chairman.

Bribery. In a report submitted the Engineer states that, with the introduction of the new licensing provisions, the number of attempts to bribe members of the Public Works Department staff, to waive objections calling for alterations or additions to premises for which licences are required, has shown a considerable increase. He refers to several specific instances and encloses the sum of \$30 left at the house of a Clerk of Works, with a written request for the waiver of a condition requiring the erection of a staircase to certain premises, in respect of which application has been made for a club licence. The discouragement of this pernicious practice is in the members' opinion of special importance, and accordingly it is directed that the Bribery Notification published in the Gazette and in the local Chinese press in December 1915 be re-published periodically, and that any bribes received by Municipal employees be donated, in equal shares, to the Shantung and St Luke's Hospitals and notified in the Gazette and in the local Chinese press. Some discussion ensues as to the practicability of publishing the names of contractors and others attempting to bribe, but it is recognised

that such publication would be undesirable, as in most instances the evidence would be such as would not secure conviction, and might consequently lead to action against the Council with heavy damages for defamation of character.

Agreement for Service, Form B. Paragraph 8 of agreement Form B provides for the determination of the agreement by either party at the end of any calendar month on three months' previous notice in writing or without notice on payment to the other party of a sum equivalent to three months' Pay. The Acting Secretary points out that there have been instances where employes engaged at Home, and serving under such agreements have, soon after their entry into the Council's service, terminated their agreements under the provisions of this paragraph, with the result that the Council, having already incurred considerable expense in their engagement and for their passages, loses their services and is forced to replace them with the attendant expenses of engagement and passage. He therefore suggests, and the members unanimously approve, the insertion of an additional paragraph in Form B agreements, to provide that, in the event of determination of their services before the expiration of three years under the provisions of paragraph eight, employes shall refund to the Council a one third part of the expenses of their engagement and of their passage to Shanghai for each uncompleted year of service.

China's War Measures. A note from H.M. Consul-General to the Chairman is read that in his opinion the exhibition at the Bureau for Foreign Affairs of any notice board other than the ordinary sign-board is irregular, that the sole object of such exhibition must be to establish a claim to territorial authority in the Settlement, and that in his view any such notice boards should be removed. The members however concur that whilst representations to this end may prove desirable at a later date representations for the removal of the characters ( 界 ) from all notice boards will suffice for the present.

A report of the proceedings in the Mixed Court against Mr Sluemaker for failing to register under the terms of Notification No. 2466 is submitted. The members note that in the course of these proceedings, which have been adjourned until Friday next to enable Mr Sluemaker to obtain legal assistance, correspondence was produced between Mr Sah and himself wherein the former specifically states that any registration apart from that at the Bureau for Foreign Affairs is illegal and objected to by him. In this connexion the members' attention is drawn to a report in the China Press of

October 12 of a statement made by Mr Sah to a representative of that paper, in answer to the Council's protests published in the Gazette of October 11. Mr Sah is reported to have attempted to justify his action in registering enemy subjects and to have protested against registration by the Council on the ground that it had no jurisdiction and that application for permission to carry out registration should have been addressed to him through the medium of the Senior Consul for transmission to the Ministry of Foreign Affairs in Peking. It seems to the members that no useful purpose would be served by taking any cognisance of this statement which evades the real points at issue and is misleading and untruthful in many respects. Moreover it is understood that the Council will shortly receive a communication from the Senior Consul in reply to its protests in connexion with Mr Sah's attempted intervention in the affairs of the Settlement.

Applications by Mr Rudenberg for permission to re-open a Chinese language class for German and Austrian subjects and by Mr Daniels for the services of half the Band on the occasion of a service at the German Church are submitted and approved.

The Municipal Gazette for October 18 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*E. C. Pearce*

Chairman.

*N. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, October 24, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr A.S.P. White-Cooper

The minutes of the meeting of October 17 are confirmed and signed by the  
Chairman. With regard to

X Land Regulations and Byelaws, a reply from Sir Havilland de Saumarez,  
 is submitted, that in the early summer he had conferred with the  
 Senior Consul as to the amendments to the Byelaws, and had made  
 certain suggestions, which, he hoped, would facilitate matters, but  
 that since then he had had no communication from the Senior Consul.  
 The Chairman states that he understands that a reminder has been  
 addressed to the Consular Body by Sir Havilland.

The minutes of the meeting of the Electricity Committee of October 19  
are submitted and confirmed.

The minutes of the meeting of the Foreign Educational Committee of  
October 23 are submitted and confirmed. With regard to  
Public School for Boys - Education of Children of the Staff, the  
 members are unanimously opposed to the principle involved in the  
 proposal that the children of members of the Educational Staff  
 should be educated without fee: moreover approval would unquestionably  
 lead to requests by employes in other departments for special  
 privileges, the grant of which should, in the members' opinion, be  
 discouraged.

North Szechuen Road Widening. A plan by the Engineer showing the amended  
 line of widening of this road near the Public School for Boys is  
 submitted and the Chairman explains for the information of Mr Ezra  
 that during his absence, the question of the purchase of the surplus

land fronting the School came up for consideration but that in view of the heavy cost and of the prevailing financial conditions, the Council over-ruled the recommendation of the Works Committee and directed that the strip required for the widening should be taken from the Public School site, thus saving expenditure of approximately £50,000. Mr Ezra expresses his agreement, remarking that he would only counsel the purchase of the surplus land, if it could be obtained at a low figure. The plan is accordingly approved.

Tsepo Road and Mixed Court. In a report submitted, the Engineer states that the owners of Lot 130 Central District, for the acquisition of which he was directed to negotiate in pursuance of the minute of August 22, refuse to sell: he therefore recommends reference to the Land Commission in accordance with the provisions contained in Land Regulation VIA. It is pointed out however, in the course of discussion, that this Regulation has no application except as regards that portion of the lot which is actually required for road widening. Under the circumstances and as this widening is not a matter of urgency, it seems to the members desirable that the matter should be left in abeyance for the present, in the hope that, at some future date, the owners may be willing to sell the whole of the lot.

Public Works Department Staff.

Mr R.C. Turner's Leave, An application by Mr Turner for nine months leave with full Pay is forwarded by the Engineer and submitted. In reply to the Acting Secretary the Engineer has stated that he considers that Mr Turner's visit to England at the present time in a semi-official capacity will result in some acceleration of contracts outstanding in connexion with the new Central Offices, that it would be of advantage if Mr Turner could have an opportunity of inspecting electric lighting and wiring in public buildings in England and be authorised to have the wiring specifications drawn up by Home experts and that the value of his visit to England from these points of view would amply justify an extension of the usual leave from six to nine months on full Pay. The members concur and Mr Turner's application is accordingly approved. Mr Ezra then emphasises the importance of entering into occupation of the Offices at as early a date as possible and expresses the view that some of the difficulties which have impeded progress thereon can be surmounted to a certain extent locally: he refers in particular to the non-delivery of easements ordered from England and to the non-receipt of the heating plans which are being prepared by Mr Nobbs and suggests that wooden window frames might be used as a temporary expedient and that as Mr Nobbs'

services have been virtually commandeered by the British Government the heating plans might be completed by someone else: finally he suggests and the members agree that the Chairman and himself should confer with the Engineer upon these matters.

Telephone Agreement. In accordance with the members' suggestion Mr Ezra undertakes to see Mr Holliday and inform him verbally and informally of the views recorded in the Works Committee minute of September 17, that a compromise as regards subscription rates should be effected by increasing the inner and outer radii from two and a half to three miles and from four to five miles respectively.

Land Tax. A further letter from Messrs Platt, Macleod and Wilson is submitted in reply to the letter addressed to them in accordance with the minute of October 11. It is noted that the grounds for their contention that the Ratepayers' resolution of 1909 is ultra vires are that the practice thus authorised must lead to inequality of treatment, that the value of land in the Settlement is originally estimated on certain facts, that the same facts are taken so far as possible for each lot, that the resolution suggests that when a new fact arises a new value should be given to a particular lot, and that in their opinion such new fact cannot fairly be allowed to affect the value of any one lot, unless it be also made to affect the value of all, or at least of all of those adjoining, or in the vicinity. In effect their contention is that the Ratepayers have no power to pass a resolution which provides for the taxation of land upon a higher value than the assessed value when a portion of that land is acquired by the Council at such higher value for road purposes. It seems to the members that this contention is untenable and that the Council's claim should be pressed after the next Ratepayers' Meeting when the suggested amendment to the Annual Budget Resolution has been passed, in the meantime however Messrs Platt, Macleod and Wilson's letter will be referred to the Legal Adviser for further advice.

China's War Measures. Copy of a notice to German and Austrian subjects, appearing in the local press, is submitted, and it is noted that two registration offices have been established by the Sungkiang and Shanghai Investigation Head Office outside limits and that, of Germans and Austrians resident in the Settlement, female adults and children, are, owing to the inaccurate wording of the notice, <sup>required</sup> along to register thereat. The members are agreed that objection to the establishment of these registration offices outside Settlement limits cannot be made: on the other hand any attempt to enforce registration thereat

by residents within the Settlement would constitute intervention in the Settlement, against which protest would in the members' opinion, be required, the proper time therefor being, if and when any action is taken by the Chinese Authorities in the Mixed Court to enforce such registration.

With reference to the taking of inventories of German and Austro-Hungarian property on premises sealed by order of the Mixed Court, an informal request has been made by a representative of the Commissioner for Foreign Affairs to the Captain Superintendent, that the delegates, appointed in connexion with the taking of such inventories, might be permitted to remain on the premises overnight between the completion of the inventory on one day and its re-commencement on the following day. It was recognised that the object of this request could only be that the delegates might function practically as police in watching the premises and their contents, and as this is entirely a function which pertains to the Police of the Settlement the Captain Superintendent made reply, in accordance with members' directions that, upon the completion of each day's inventory, the delegates must withdraw, the premises being locked up and remaining under Police protection until the commencement of the following day's inventory. Subsequently, a letter was received from the Senior Consul, forwarding a communication from the Commissioner for Foreign Affairs to the effect that he had decided to <sup>send a representative to</sup> remove the seals from the sealed property: to this letter reply was made, with the members' approval, that application would be made by the Council to the Mixed Court today for an order for the removal of the seals in question, whereafter the Captain Superintendent would communicate with the Commissioner stating the time when it would be convenient for the Police to attend upon the taking of the inventories, and further, that removal of the seals could not of course be effected by representatives of the Commissioner for Foreign Affairs.

A report of the judgment delivered by the Mixed Court in the proceedings taken against Mr Sinnecker for failing to register under the terms of Notification No. 2466 is submitted together with comments from the local press. Mr Sinnecker having failed to comply with the Court's order that he register with the Council within twenty four hours, was arrested and brought before the British Assessor, Mr Grant Jones, this morning when his detention was ordered until such time as he registers.

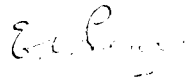
The replies of the Consular Body to the Council's protests published in the Municipal Gazette of September 18 and of October 11 are submitted and the members note with satisfaction that the

Council's attitude, as regards the matters therein referred to, meets with the approval of that Body, and that its protests have been addressed to the Commissioner for Foreign Affairs and to the Diplomatic Body in Peking.


Membership. The Chairman states that Baron Fujimura's attention has been directed to the Standing Order that any member who may require to be absent from Shanghai three months or more should resign office. The Baron who has been absent from the Council meetings from May 23 to October 17, has expressed his regrets, explaining that when he left Shanghai he did not anticipate that this absence would <sup>be</sup> of such long duration, and that had he done so he would have tendered his resignation.

The Municipal Gazette for October 25 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.



Chairman.



Acting Secretary.



At the meeting of the Council held on Wednesday, October 31, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. A.S.P. White-Cooper

The minutes of the meeting of October 24 are confirmed and signed by the Chairman. With regard to Telephone Agreement, the members approve of a suggestion that the compromise in the case of the subscription rate for the inner radius should if possible be effected by Mr Ezra upon the basis of an increase of that radius from  $2\frac{1}{2}$  to  $3\frac{1}{2}$  instead of 3 miles. Land Tax. The Legal Adviser's further opinion is submitted, expressing agreement with the view that the Council should not press its claim until after the amended Budget Resolution has been passed at next Ratepayers' Meeting. It is directed that his opinion be circulated for consideration by the members at their leisure.

The minutes of the meeting of the Band Committee of October 29 are submitted and confirmed, Count Jezierski alone expressing dissent with the views therein recorded on the subject of the composition of the Band, and more particularly with the recommendation that no European musicians should be engaged until after the war. He urges that every effort should be made to improve the quality of the Band rather than let it revert to that of a purely Manila Band, which will be the ultimate result of the Band Committee's recommendation.

The minutes of the meeting of the Watch Committee of October 29 are submitted and confirmed. With regard to Death of Police Sergeant Hamilton, the members unanimously endorse the expression of sympathy and condolence recorded by the Committee. Procession on Nanking Road. The Acting Secretary has ascertained that the Tramway Company has no objection to the route suggested by the

Committee if the breadth of the procession is limited to four persons abreast and every effort is made to facilitate the passage of trams. Limitation of the breadth of the procession is in the members' opinion desirable, and accordingly when notifying the Chinese General Chamber of Commerce of the Council's decision as to the route of the procession, a stipulation to this end will be included, and the hour at which the procession can start will be stated as 1 p.m.

Hospital for Indians. In the course of discussion, Count Jezierski suggests that the appointment of a Sub-Committee or Commission to consider the future development of the present site of the Victoria Nursing Home is unnecessary: that this is a question that might well be referred to the Health Committee, the creation of which has so recently received approval. This suggestion commends itself to the other members and the Chairman undertakes with their approval to discuss the matter further with Mr White-Cooper upon his return.

Rendition of the Mixed Court. The action of the Commissioner for Foreign Affairs in connexion with the Sinnecker registration case, in writing to the defendant in the terms of the letter read at the adjourned hearing in the Mixed Court and in directing the Magistrate, as he is alleged to have done, as to the decision to be recorded, is the subject of severe criticism. In the Chairman's opinion Mr Sah's action constitutes such unwarranted interference in the administration of justice as should receive the very close consideration of the Consular Body when the question of the rendition of the Court is again under discussion, for it would indicate that, with its rendition, the administration of justice therein may be subjected to interference by Chinese Government officials. The members concur and it is decided to address the Consular Body calling attention to the matter, but in the first instance, the Captain Superintendent will be requested to obtain such corroborative evidence as to Mr Sah's directions to the Magistrate as may be possible.

China's War Measures. The members are informed that Mr Sinnecker has registered explaining that he did so on the advice of his doctor as his health required such treatment as could not be accorded to him at the Hongkew Police Station.

In forwarding a letter from Mr A.O. Fischer requesting exemption from registration as an Austro-Hungarian subject, the Captain Superintendent recommends that in this and similar cases exemption from registration should be declined unless the applicants can produce documentary proof, not only of their renunciation of nationality, but of their protection by the Consulate of a nation

not at war with China. A lengthy discussion ensues in the course of which the Chairman states that, whilst he has the greatest sympathy for anyone placed in Mr Fischer's position, he considers that the Council should insist upon registration, that if any exception is permitted it may very conceivably be taken advantage of by certain parties to embroil the Chinese Authorities and the Council. The majority of the members, however, are of opinion that the circumstances of Mr Fischer's case are such that the Council should not insist upon registration.

The Chairman then refers to a conversation with the new Postal Commissioner Mr Ritchie on the possibility of the German Post Office being taken over by the Chinese Authorities as temporary quarters for the Chinese Post Office during the building of their new offices. It seems to the Chairman that the disposition of any German or Austro-Hungarian premises that have been sealed under order of the Mixed Court requires careful consideration, particularly as to the extent of the Council's interest and responsibility in the matter, for it is apparent that the Chinese Authorities will in due course make application to the Mixed Court or request the Council to do so, for an order vesting such premises in them. The question will then arise as to whether the Council should carry out such an order, if countersigned by the Senior Consul, or whether, by doing so, it might possibly become liable to a claim at the instance of the German Authorities upon the termination of the war, and whether the same considerations apply to private property as to Government property. The members are in agreement as to the importance of this question, and it is accordingly directed that it be referred to the Legal Adviser for his opinion, and that the Consular Body be also asked to express its views upon the matter.

Reference is then made to the reported deportation from Japan of an Austrian subject Dr Vlkovsky on the ground that his residence there is detrimental to the interests of that country and of the Allied nations. It seems that this man, who has since arrived in Shanghai and is living in a small hotel in Chaoufoong Road, is a very undesirable character and that his presence in the Settlement is a matter of concern to certain of the Consuls-General, who intend to request the Council to take action. The consensus of opinion is that, provided sufficient evidence is forthcoming as to his deporta- - tion and as to his undesirability, his expulsion from the Settlement is indicated as the proper course.

Oct 31'17. 157.

The Municipal Gazette for November 1 is submitted in proof and authorised  
for publication.

The meeting adjourns at 5.50 p.m.

*E. R. ...*

Chairman.

*H. B. ...*

Acting Secretary: *x*

At the meeting of the Council held on Wednesday, November 7, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Baron Y. Fujimura  
Cout L. Jezlerski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
The Acting Secretary and  
Assistant Secretary

Absent:

Mr A.S.P. White-Cooper

The minutes of the meeting of October 31 are confirmed and signed by the Chairman. With regard to China's War Measures, the members learn that, under order of the Mixed Court, Dr. Vlkovsky has been handed over to the Chinese Authorities for internment as an undesirable alien and a menace to the peace and good order of the Settlement.

The minutes of the meeting of the Works Committee of November 5 are submitted and confirmed. As to Latrine Sites, Mohawk Estates, the fact that permits should have been issued to build upon land owned by the Council is the subject of some comment and a suggestion by the Chairman is approved for communication to the Engineer that Municipal properties should be inspected periodically to avoid any possibility of their reverting to private occupation as in this instance. Fokien and Kiukiang Roads, Lot 391, a further report by the Engineer has since been received stating that the compensation applicable to this lot, as a duly registered property, would be the assessed value \$30,000 per mow, plus 10 per cent or \$9174 for Mow 0.278. He suggests however, that it would probably be advantageous to buy up the entire lot for \$14,000 but the members consider that ~~since~~ the chief reason for the purchase of surplus land is to avoid hardship, where the lot is badly cut up by the scheduled road. No suggestion has been made in this case that such hardship would be inflicted, and as the Engineer states that there is no indication that the owners of the adjoining lot intend to amalgamate and the Council might therefore be left with surplus land for many years in a locality where such is not

required for any public purpose, it is considered preferable to confine the negotiations to the road area only and since the suggestion comes from the would be purchaser rather than the Council, in the first place, to offer the assessed value only for the road area eliminating the 10 per cent for compulsory surrender.

Volunteer Corps.

Light Horse. Upon the recommendation of the Commandant one year's leave of absence from November 12 is granted to 2nd Lieutenant H.M. Spence.

Military Display in the Hongkew Recreation Ground. In a report submitted the Commandant requests permission for the use of the Hongkew Recreation Ground on November 24 for a military display and sports which the British and Chinese officers of the Corps have decided to organise to assist in raising funds for the relief of the Tientsin Flood sufferers. It is recalled that in 1914 permission was accorded to the Far Eastern Athletic Association to hold its Olympic Games in the Ground and to admit Chinese by tickets, the distribution of which was entrusted to the Association. It is suggested that on this occasion the admission of Chinese be also secured by tickets, the distribution of which will be undertaken by the Chinese Company of the Corps prior to the event. This arrangement will, in the members' opinion, provide the necessary restriction upon the admission of Chinese to the Ground, for the use of which permission is granted in accordance with the Commandant's request on the understanding that the admission fee of \$1, which it is proposed to charge, is either made a voluntary one free admission being granted to any one refusing to pay, or, if the admission fee is made a compulsory one, that it must apply only to a given area of the Recreation Ground suitably roped off or enclosed for the occasion, the situation and size of such area being such as will not unreasonably curtail the enjoyment of the Ground by the public. Subject to the views of the Parks Committee, the detailed arrangements in this connexion are left for settlement by the Chairman and the Chairman of that Committee in conjunction with the Commandant and the Engineer.

Sergeant Hamilton's Death. The report of the Board of Enquiry appointed to enquire into the circumstances attending the death of this Sergeant with covering report by the Captain Superintendent are submitted and the findings of the Board are noted as follows: (1) that the composition of the search party was adequate, (2) that the instructions as to its disposition were not observed, a fact which in the members' opinion in the main contributed to Sergeant Hamilton's

death, (3) that the steps taken to capture the two desperadoes concerned were inadequate; that the Captain Superintendent's directions to search parties in this respect were clearly disregarded, that Havildar 192 is deserving of severe censure, that Havildar 242 is guilty of gross negligence if not cowardice and that the other members of the search party are guilty of neglect of duty in varying degrees and (4) that the .45 revolver issued to search parties is an entirely reliable and efficient weapon for all uniform Police purposes. The Captain Superintendent's recommendations thereon are approved and discussion then ensues as to the desirability of publishing the findings of the Board and the Captain Superintendent's covering report in the Municipal Gazette. Mr Johnstone inclines to the view that their publication in extenso would be undesirable, on the other hand he favours publication of a brief minute such as will provide a reply to the comments that have appeared in the local press particularly in reference to the efficiency of the .45 revolver. Decision on this point is, however, deferred until Mr Johnstone has had an opportunity of discussing the matter with the Captain Superintendent.

Opium Smuggling. The Captain Superintendent's report as to the further enquiries made by him in accordance with the Watch Committee's minute of October 29 is submitted. It is apparent therefrom that extensive opium smuggling is carried on in the Yangtzeppoo and Wayside Districts by organised gangs of Chinese, who, by a system of bribery, have succeeded in securing the assistance of the Police in these districts. The conclusions deduced by the Captain Superintendent are that this assistance at first partook of a passive rather than an active character, but that with the higher bribes obtainable certain members of the Force are now actively engaged in opium smuggling. These conclusions will be the subject of a most searching enquiry, the results of which will be submitted to the members in due course.

Land Tax on ex German Post Office and Disposition of Enemy Property. A letter from Mr G.H. Wright, whose views are endorsed by Mr McNeill, is submitted in comment on the recent decision of the Mixed Court dismissing the Council's claim against the German Post Office for Land Tax. He contends that the Court's decision is wrong, that the Post Office is no longer the reuter of the property concerned and therefore no longer liable to Land Tax. Whilst it is recognised that this contention is not without good ground, it does not seem to the members that an appeal will serve any good purpose. The members note the Assessor's remarks in the course of his judgment:

"The outbreak of war between two states, although it does not of itself work a confiscation confers on the sovereign authority in each state a right to take the persons and to confiscate the property of its enemies found within its jurisdiction, even though the humane policy of modern times may mitigate the exercise of this right in practice; and if the sovereign authority chooses to exercise this right and to direct confiscation then the judicial department will have no option but to give effect to it. Property belonging to the enemy state, which ~~is~~ a belligerent finds within his jurisdiction at or after the declaration of war, and which is not protected by some special immunity, is liable to seizure. In the exercise of this right the Chinese Government has attached the premises of the former German Post Office and has cancelled or at any rate suspended the operation of the perpetual lease under which the property in question was held, and has become, as is contended by the Consul-General for the Netherlands, the de facto owner of the premises and the site on which they have been erected." Mr Wright's statement that "the right of the Chinese Government to confiscate the property as being official property cannot be disputed" is also noted. Under the circumstances it appears unnecessary to refer the question of the disposition of enemy property to the Legal Adviser for further opinion in accordance with the minute of October 31: but the attention of the Consular Body will be called to the Assessor's remarks and an expression of its views will be requested on this question.

Coal. The members' attention has been drawn to certain articles in the local press in connexion with the large advance in the price of coal, advocating that the Council should acquire a mine or an interest in one, or in the alternative should place a contract for the supply of a large quantity of coal from Chinese mines for subsequent retail to the public, but it is evident that the consensus of the members' views is that action by the Council in either of these directions would be undesirable even if possible. Limitation of the price of coal could be effected by licensing vendors and dealers therein, the necessary enabling powers being first obtained by resolution of the Ratepayers, but it is realised that with the present available sources of supply the only result of such licensing with a condition limiting the price of coal would be a coal famine, which would ultimately result in the defeat of the object of such licensing.

The Municipal Gazette for November 8 is submitted in proof and authorised for publication.



The meeting adjourns at 5.30 p.m.

*E. B. ...*

Chairman.

*W. D. ...*

Acting Secretary.

At the special meeting of the Council held on Friday, November 16, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Messrs J. Johnstone  
 A.S.P. White-Cooper

The minutes of the meeting of the Electricity Committee of November 9 are  
 submitted and confirmed. With regard to  
Sub-Station and Office Site, the Acting Engineer-in-Chief and Manager's  
 report with relative plans, comment by the Engineer and a memorandum  
 by the Acting Secretary are submitted and considered. The site, the  
 purchase of which is recommended by the Committee, is Lot 77B Peking  
 Road between Klauge and Szechuen Roads of an approximate area of  
 Mow 2.564, the assessed value of the land being \$36,000 per mow and  
 the purchase price \$45,000 per mow, or a total of approximately  
 \$115,380, which appears to be reasonable for a property so situated.  
 The Chairman however observes that there is no Budget appropriation  
 for the purchase: apart from this and other considerations to which  
 he refers the Council's financial position at the present time is such  
 as to demand very close consideration of the recommendation now before  
 the Council. Extraordinary Expenditure for which there is no Budget  
 provision has already been incurred to a total of approximately  
 \$216,000 including expenditure of \$135,200 for the purchase of the  
 Riverside site extension: in addition extraordinary expenditure has  
 been incurred in excess of the Budget appropriation to a total of  
 approximately \$213,710: these totals added to the estimated amount of  
 loan unissued at the end of the year, \$550,000, will necessitate  
 carrying forward a deficit of \$979,710 to 1918, eliminating the  
 possibility of an excess in revenue. Under these circumstances it  
 seems to the Chairman, and the members appear to be in general  
 agreement with his views, that the Council should not sanction any  
 purchase at the present time unless satisfied that it is absolutely

necessary and urgent. This cannot be said of the purchase of a site for new offices and accordingly it remains only to consider whether immediate provision for a site for a sub-station is essential.

The Chairman of the Electricity Committee and the Acting Engineer-in-Chief and Manager then attend and are informed of the Council's views. In reply they explain that the district which the new three phase sub-station is intended to supply is at present supplied by five small single phase sub-stations which have more than reached the limit of their intended capacity and are extremely dangerous, and absolutely unable to supply the large new blocks of offices in course of erection in this district; none of them moreover is capable of conversion into a three phase sub-station, so that provision of a site therefor has become a matter not only of necessity but of great urgency. Provision of a site for new offices, is not, they agree, pressing, but as the owner of the site under consideration is unwilling to sell a less area than approximately Mow 2.564, and as so small a site as is required for a sub-station can only be secured if the Council is prepared to pay an exorbitant price, they strongly recommend purchase of the Peking Road property as a site not only for the three phase sub-station but for new offices, which should they urge be erected as soon as reasonably possible in the Central District.

Mr Burkill and Mr Blagden then withdraw.

Decision is deferred until next meeting but it is apparent from the views expressed that the members are satisfied that the provision of a sub-station is a matter of urgency and further that they incline to the view that the Peking Road site should be purchased, so much thereof as is required being allocated for a sub-station, and the balance being held as surplus land for re-sale or otherwise as may hereafter be decided.

Mr Merriman's suggestion that it should be possible to make provision in the new Central Offices for the Electricity Department's offices commends itself to the members and it is directed that the Engineer be requested to report thereon.

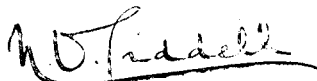
Town Hall. It is pointed out that, if effect is given to the recommendation of the Band Committee that dance performances be given on Tuesdays as well as Fridays during this winter, the Volunteers will be deprived of the use of the Town Hall on both these days: accordingly pending the members' further consideration of this recommendation, Friday performances only have been notified in the Municipal Gazette. It is suggested that the difficulty might be avoided if the Drill Hall in

the new Central Offices block could be made available for the  
Volunteers. With the members' approval reports on the subject will  
be called for from the Commandant and the Engineer.

The meeting adjourns at 5.30 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, November 21, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Court L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr A.S.P. White-Cooper

The minutes of the meeting of November 7 are confirmed and signed by the Chairman. With regard to Sergeant Hamilton's Death, a minute of the findings of the Board of Enquiry is submitted and approved for publication in the Municipal Gazette.

The minutes of the special meeting of November 16 are confirmed and signed by the Chairman. With regard to Sub-Station and Office Site, having given further consideration to this question and particularly to the statements made by the Chairman of the Electricity Committee and the Acting Engineer-in-Chief and Manager at the last meeting, the members are satisfied that provision of a three phase sub-station is a matter of urgency: on the other hand provision for new offices is not, in their opinion, of such urgency as would justify the purchase of a site therefor, at a time when financial conditions require the utmost economy in extraordinary expenditure. Since however the owner of the site in Peking Road is unwilling to sell a less area than approximately Mow 2.564 and since so small a site as is required for a sub-station can, it seems, only be secured at an exorbitant price, purchase of the whole is sanctioned. A sufficient area will be set apart for a sub-station and the balance will be held as surplus land pending further consideration of the question of the provision of new offices for the Department.

Volunteer Corps.

Medical Staff. Upon the recommendation of the Commandant a commission as Lieutenant is authorised for issue to Dr. N.H. Bolton.

107

Shay Kung Pao Funeral Procession. The members direct that an expression of their appreciation and commendation of the Police arrangements in connexion with this procession be conveyed to the Captain Superintendent. In their opinion the fact that the occasion passed off without untoward incident in spite of the dense crowd of sightseers reflects the greatest credit on all members of the Force concerned, to whom the Captain Superintendent will be requested to express their thanks.

Mortality amongst Convicts. Reports by the Captain Superintendent and the Health Officer in reply to the Chairman's comment on the apparently high death rate amongst convicts confined in the Gaol are submitted and it is noted that the deaths for the first ten months of this year are 78 compared with 55 for the same period of 1916. The number of prisoners in the Gaol is approximately 1800, for whose accommodation there are only 510 cells, so that in many cases four prisoners are confined in a cell intended for only one: as a result there is a considerable amount of sickness, 610 prisoners being on the sick list including 61 suffering from and 286 under observation for beri-beri to which disease the increase in mortality is mainly due. In view of the seriousness of these facts the Chairman and Mr Johnstone have made a close inspection of the Gaol accompanied by the Captain Superintendent of Police and Dr Davis the 2nd Assistant Health Officer. The cells were clean: food was good and sufficient and there was no reason to suppose that the increase in beri-beri was attributable to the existing diet though a change would be introduced: medical supervision required strengthening and accordingly the Health Officer would try to secure the whole time services of a specially trained Chinese doctor: the overcrowding would be remedied with the completion early next year of the new blocks containing 960 additional cells; it was evident however that more infirmary accommodation was required, a point which the Chairman commends to the consideration of the Watch Committee in connexion with the estimates of extraordinary expenditure for 1918.

Corporal Punishment. Mr Johnstone comments on the number of old offenders confined in the Gaol and expresses the view that the present gaol routine, devoid as it is of corporal punishment, offers no terrors to the criminal and is scarcely looked on by him as any real hardship. In his view, with which the members concur, the remedy lies in the reintroduction of corporal punishment. Accordingly representations will again be addressed to the Consular Body, from whom no reply has been received to the Council's communication of October 19, 1916 advocating the re-introduction of the bamboo as a form of punishment in the Mixed Court.

not

Rendition of the Mixed Court. The Captain Superintendent has reported forwarding corroborative evidence as to Mr Sah's directions to the Magistrate in connexion with the Simecker Registration case. In reversal of the decision recorded in the minute of October 31, it is decided ~~not~~ to address the Consular Body for the present, but rather to defer action until such time as the rendition of the Mixed Court is again under consideration.

Dual Lighting. The gas lighting recently installed in Broadway between the Garden Bridge and the Hongkew Creek and in the North Szechuen Road between the Soochow Creek and Boone Road was inspected on November 15 by the Chairman of the Council, the members of the Works Committee and the Acting Chairman of the Watch Committee with the Engineer, the Captain Superintendent of Police, the Acting Engineer-in-Chief and Manager of the Electricity Department and the Engineer-in-Chief of the Gas Company. In the opinion of the members present, the effect when both electric and gas lamps were lighted was good, and though, when the former were turned off, the lighting was necessarily considerably reduced, it at least demonstrated how desirable an auxiliary system of gas lighting would be in the event of failure of the electric light. That the latter will remain the predominant light is emphasised by Mr Ezra at whose suggestion the comprehensive scheme drawn up by the Engineer is referred to the Works Committee for close scrutiny and elimination of such of the gas lamps provided thereunder as can in its opinion be dispensed with. Subject thereto adoption of the dual system of street lighting is unanimously approved.

Coal. A letter from Mr G.C. Bouman, enquiring whether the Council will enter into an agreement to take the whole of the output of a Chinese mine, in which he states that he is interested, has been submitted for the members' consideration together with a report by the Engineer. From enquiries made, however, it has been ascertained that Mr Bouman's credentials are not such as warrant further consideration of his proposal.

A suggestion that employes' private coal requirements be included in the Council's tender for 1918 commends itself to the members and is approved.

The Municipal Gazette for November 22 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*H. O. Fiddell*  
Acting Secretary.

*E. C. Bouman*  
Chairman.

At the meeting of the Council held on Wednesday, November 28, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Baron Y. Fujimura  
Messrs W.L. Merriman  
E.C. Richards  
Ed. White  
The Acting Secretary and  
Assistant Secretary

Absent:

Count L. Jezierski  
Messrs J. Johnstone  
A.S.P. White-Cooper

The minutes of the meeting of November 21 are confirmed and signed by the  
Chairman. With regard to  
Electricity Sub-Station and Office Site, a letter from Mr White of  
Messrs Probst, Hanbury & Co.Ld. is submitted enquiring whether the  
Council will sell a portion of the Peking Road site. Pending further  
consideration of the question of the provision of new offices for the  
Electricity Department, reply is directed that decision as to the  
re-sale of a portion of the site is in abeyance.  
Mortality Amongst Convicts. The members note with satisfaction that  
for the period November 21 to November 27 there were only seven fresh  
cases of beri-beri and one of tuberculosis, with no deaths from  
either of these diseases.

The minutes of the meeting of the Finance Committee of November 22 are  
submitted and confirmed. With regard to  
War Bonus, the Chairman states in reply to an enquiry by Mr Merriman  
that the bonus is not intended to compensate for any extra duty  
performed by employes as a result of the absence of other employes  
on war service, but only for the increased cost of living.

The minutes of the meeting of the Electricity Committee of November 26 as  
to the breakdown of generating plant at the Riverside Power Station  
are submitted and confirmed. Reports by the Acting Engineer-in-Chief  
and Manager are also submitted and it is noted that the total  
generating plant at Riverside now out of commission is 14,000 kilowatts  
the only plant in commission being the recently installed 10,000  
kilowatt set. Mr Richards, however, informs the members that



everything possible is being done to accelerate repairs and that the No. 3 machine or a composite machine made up of the No. 3 and No. 4 machines will be placed in commission in about a week's time, the No. 1 machine in about three weeks, the No. 2 in two months and the No. 4 in four months. He emphasises that, there would have been no dislocation in the supply of electricity and that the breakdowns would probably not have occurred, had the 25,000 kilowatts additional generating plant ordered in December 1915 come to hand. As it is only 10,000 kilowatts has been delivered and placed in commission; of the balance, the Parsons 10,000 kilowatt set which was commandeered by the British Government is being replaced, the approximate date for delivery being August 1918, whilst the 5,000 kilowatts Fraser and Chalmers set which should have been delivered in August 1916 is, according to latest advices, ready and waiting to be tested.

To meet the present situation it has been found necessary temporarily to cut off the power supply between the hours of 4 and 10 p.m. daily as well as to disconnect the supply to all sign and outside unessential lighting. A Notification has also been published directing the attention of consumers to the necessity of exercising economy in the consumption of electricity and warning them that unless they voluntarily comply therewith it may become necessary compulsorily to effect further curtailment.

In view of the seriousness of the position the members recommend that, in addition to the telegram to Messrs Preece, Cardew, Snell & Rider, a telegram should also be sent to the Engineer-in-Chief and Manager, who is at present in America, informing him briefly of the position, so that he can take whatever steps may be possible to accelerate delivery of the generating plant the purchase of which has been authorised.

#### Volunteer Corps.

Customs Company. The resignation of Lieutenant J.H. Cubbon with effect from November 27 is forwarded by the Commandant and accepted with regret.

#### Astor House Hotel, Dance Licence.

Correspondence between the Engineer and Messrs Lafuente and Wootton, architects, in respect of alterations to the ballroom in the Astor House Hotel is submitted, and it is noted that apparently no provision has been made for the external staircases shown on the plans approved on issue of the building permit, and further that no hydrants have been fixed although the interior alterations to the ballroom have been completed in accordance with requirements. Meantime a dance has been advertised

for to-night and the attention of the Manager of the Hotel has been drawn to the fact that a licence is required. An application therefor has been made within the last hour, but as there is not time for the necessary Departmental inspections and reports to be made, the members' directions are requested as to whether the dance shall be permitted. Mr Ezra expresses the opinion that there must be some misunderstanding as regards the external staircases, due possibly to a not altogether satisfactory procedure in connexion with the issue of building permits, upon which accordingly report is directed from the Engineer. He states however that, if it is a fact that the Council's requirements have not been complied with, no further public functions should in the meantime be permitted in the ballroom: on the other hand he points out that it will seriously inconvenience a large section of the community if the dance is prohibited at this late hour, and he gives his personal undertaking that, if the dance is permitted, he will arrange for such safeguards to be taken as are feasible and as may be required by the Chief Officer of the Fire Brigade. After some discussion it is decided to accept Mr Ezra's undertaking and to allow the dance to be held, the Acting Secretary being directed to communicate with the Chief Officer of the Fire Brigade and arrange for firemen to be present and for other safeguards to be taken.

The Municipal Gazette for November 29 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*E. P. ...*

Chairman.

*H. V. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, December 5, 1917,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Baron Y. Fujimura
- Count L. Jezierski
- Messrs W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary

Absent:

Mr J. Johnstone

The minutes of the meeting of November 28 are confirmed and signed by the Chairman. With regard to War Bonus. It is decided that the bonus shall apply to the staff of the Electricity Department as to the staff of other Departments in compliance with the view of the Electricity Committee that it should so apply.

Astor House Hotel, Dance Licence. The Engineer's report as to the procedure in connexion with the issue of building permits is submitted and referred to the Works Committee for consideration.

The minutes of the meeting of the Works Committee of December 3 are submitted and confirmed.

Sheng Kung Pao Funeral Procession. A letter from Mr Nie, Secretary to the Sheng family, is submitted, requesting the Council's assistance in distributing, on their behalf, the sum of \$10,000 to hospitals in Shanghai, in appreciation, as explained by Mr Nie, of the facilities given and of the arrangements made for the passage of the funeral procession of H.E. the late Sheng Kung Pao through the Settlement.

In conversation with Mr Nie the Acting Secretary has gathered that the Sheng family will in due course contribute further to local hospitals and that they desire to make a special contribution at the present time to a fund for the benefit of the Police Force. The view obtains that this contribution might be made most fittingly to the Police Recreation and Rewards Fund, but this is a matter which will receive further consideration by the Watch Committee. In the meantime it is decided to address Mr Nie expressing appreciation of the generosity of the Sheng family, whose present donation of \$10,000

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will be divided as follows:- \$4,000 to the General Hospital, \$2,000 to the Shantung Road Hospital, \$1,000 to St. Luke's Hospital and \$3,000 as expressly requested by the Sheng family, to the Tien Oen Dong Church Council towards the cost of the erection of new school premises.

Tramways, Railless Electric Traction. A further letter from the Tramway Company is submitted pressing for more detailed information as to the Council's reasons for refusing to sanction the comprehensive scheme of railless extension submitted with its letter of March 12. This communication has received the careful consideration of the Works Committee which is of the unanimous opinion that reply should be made pointing out that the views expressed in the Council's letter of refusal of September 8 and those expressed by the Chairman at the Annual Meeting of Ratepayers in 1916 are not at variance, that the Council is still of opinion that railless electric traction seems to have proved a success, and that the assent of the Ratepayers to such further reasonable development of the system, as the Council may think fit to approve from time to time, is still confidently assumed. That the meaning intended, - and it is submitted made clear - by the Council's letter was that the Council did not think fit to approve the Company's comprehensive scheme, that that scheme was submitted as a comprehensive one and disapproved as such: that it is possible that certain extensions covered thereby might receive approval, but that it was and is still considered unnecessary and undesirable that any detailed consideration of any particular extension should be entered into until such time as the Company is in a position not only to seek approval of, but actually to carry out, such extension if approved. That when that time arrives the Council is prepared to give the matter its closest consideration, weighing the advantages and disadvantages and indicating such amendments as may in its opinion be necessary or desirable, but that until then its view is that no good purpose will be served by further argument or by reference of the matter, as suggested, to a sub-committee. That conditions may undergo a radical change, and an extension, that may now be indicated as desirable, may in the light of altered conditions prove undesirable or less desirable than some alternative extension, that the Council's view, moreover, is that the most satisfactory extension of the railless system is the provision of frequent and rapid communication between densely populated districts and those thinly populated, rather than intensive development of already congested areas, and finally that the Council will be glad to accept the Company's

suggestion and receive the full statement of its case in favour of the scheme, so that it may receive consideration when the Company is in a position to carry out any particular extension for which approval is sought. The members unanimously endorse these views and reply to the Company is approved accordingly.

Town Hall. An application by Mr Chioheh Nieh is submitted, that the usual charge for the use of the Town Hall be waived in respect of a musical entertainment recently given therein by the Ladies' Society for the relief of the Chili Flood sufferers. In this connexion the members' attention is directed to the decisions recorded in the Council minutes of January 9, 1907, and December 1, 1909, sanctioning the use of the Town Hall for certain charitable performances by Chinese with charges for lighting and heating only, but having regard to the large number of charity entertainments, which are now held in the Town Hall, they are of opinion that Mr Nieh's application should not be granted and that it should be definitely laid down for future guidance that applications of this nature cannot be entertained.

China's War Measures. The members note that although Mr Sah has been relieved of his office as Commissioner for Foreign Affairs by a Mandate issued in Peking on November 24 and Mr Tseug Chung-chien appointed as his successor, he has not apparently left the Bureau for Foreign Affairs. On the contrary he has recently exhibited considerable activity in propaganda in the local Chinese press on the subject of the recovery of China's Sovereign Rights, including the restoration of the Mixed Court and the Whangpoo Conservancy to Chinese Government control and further pressing his views on the subject of the registration of German and Austro-Hungarian subjects. The Chairman undertakes to lay these facts before the Senior Consul with a view to some action being taken to speed Mr Sah's departure from the Bureau of Foreign Affairs.

The reply of the Senior Consul to the Council's request for an expression of the views of the Consular Body on the subject of the disposition of German and Austro-Hungarian properties is submitted and its opinion is noted that the Council has no responsibility as regards the measures taken in respect of such properties on the application of the Chinese Government by order of the Mixed Court.

H.M. Consul-General has addressed the Chairman on the subject of the registration of German and Austro-Hungarian subjects, especially with reference to the Chinese Government Regulations prohibiting their entry into Chinese territory except under Government permit. In comment the Acting Captain Superintendent of Police points out that the German subject Boerter, to whose case H.M. Consul General

particularly refers, was informed upon his arrival in Shanghai that he must obtain the requisite passport from the Chinese Authorities, that this was issued to him upon application to the Commissioner for Foreign Affairs, who informed the Police that directions had been received from the Wai Chiao Pu to permit him to land in Shanghai and proceed to Tsinanfu. That in regard to the general question of the control of German and Austro-Hungarian subjects arriving from abroad, it must be recognised that before reaching the Settlement they must pass through Chinese territorial waters where they come under the jurisdiction of the Chinese Authorities, whose duty it was to enforce the Government Regulation; that in those cases however where it is ascertained that these Regulations have been infringed the matter would be brought to the attention of the Mixed Court. The members approve and the Chairman will inform H.M. Consul General accordingly.

The Municipal Gazette for December 6 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*G. Pearce*

Chairman.

*H. O. Liddell*  
Acting Secretary.

After the Chairman has pointed out the valuable work performed by Mr Liddell the Acting Secretary and the very efficient and satisfactory manner in which the duties of Secretary have been performed since the death last January of the late Mr J.B. Mackinnon, it is unanimously decided to offer Mr Liddell an agreement similar to the late Mr Mackinnon's last agreement, to date from July 1 last. In view however of the short term of Mr Liddell's services with the Council the Pay will be £1,000 per mensem.

*G. Pearce*

Chairman.

At the meeting of the Council held on Wednesday, December 12, 1917,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Baron Y. Fujimura
- Count L. Jezierski
- Messrs J. Johnstone
- W.L. Merriam
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary

The minutes of the meeting of December 5 are confirmed and signed by  
the Chairman.

The minutes of the meeting of the Foreign Educational Committee of  
December 4 are submitted and confirmed, and it is noted that after  
conference with the Assistant Superintendent in charge of the Sikh  
Branch of the Police Force, the Headmaster of the Thomas Haubury  
School for Boys recommends that the fee for children attending the  
School for Indians be fixed at \$5 per mensem, subject to reduction  
as recorded in the Committee's minute.

The minutes of the meeting of the Electricity Committee of December 7 are  
submitted and confirmed. Some discussion takes place as to how the  
heavy increase in the price of coal for generating purposes is to be  
met. Mr White-Cooper states that this is a question which will receive  
the consideration of the Electricity Committee, but that presumably  
the increase will have to be borne by the consumers, and that so far  
as power consumers are concerned this is automatically so under the  
terms of their supply agreements. Messrs Ezra and Johnstone express  
the view that the lighting rates should not be increased, as the  
policy of increasing such rates in order to maintain the very large  
profits made by the Department, is open to considerable criticism and  
objection, particularly in view of the fact that the original object  
of the Council in municipalising the electricity supply was to  
provide lighting. Count Jezierski, on the other hand, urges that the  
selling price should be maintained at such a figure as will produce a  
net return of approximately 9 per cent on the original capital outlay,  
a return, the maintenance of which was recommended by the Finance  
Committee at its meeting of June 5.

185

Police Legal Assistant. The members are informed that Mr E.W. Godfrey of Messrs Teesdale and Godfrey, has recently approached the Chairman on two occasions and has also written him on the subject of an arrangement being made whereby Mr Newman might assist him in his practice as a Solicitor, either continuing in the Council's service but devoting part of his time to Mr Godfrey's assistance, or on the other hand leaving the Council's service and entering Mr Godfrey's firm, but continuing to carry out Police prosecutions and other Police legal work under terms providing for the payment of a monthly retainer irrespective of the work required of him.

Mr White-Cooper has discussed the matter with Mr Newman who feels that his work which is almost entirely confined to Police prosecutions in the Mixed Court offers no future: on the other hand he is anxious to remain in the Council's service if the scope of his work can be increased and some definite indication can be given to him as to his prospects. Mr White-Cooper reminds the members of the discussion that took place at the meeting of the Watch Committee of January 8 and of the decision reached by the Council on January 18, and of the view, which he then expressed, that some change might be made in the present system whereby the whole of the Council's legal work is entrusted to Messrs Hanson, McNeill, Jones and Wright; in his opinion two alternatives present themselves; the first, to allow Mr Newman to leave the Council's service, still conducting its Mixed Court prosecutions under retainer, - but to this arrangement there is, he states, objection by the Legal Adviser - the other alternative would be to change his title from "Police Legal Assistant" to "Legal Assistant" and increase the scope of his work by assigning to him all the Council's legal work other than that of importance, which, without questioning Mr Newman's competency, would, of necessity, still have to be referred to the Council's Legal Adviser. The Acting Secretary points out that the volume of the Council's legal work is not considerable, but that if, the members approve of Mr Newman's appointment as Legal Assistant, arrangements might then be made for him to assist the Secretariat in connexion with licensing work, the volume of which has increased very substantially, since the introduction of the new licensing procedure. The members approve of this suggestion and, subject to the views of the Acting Captain Superintendent, Mr Newman's appointment as Legal Assistant is approved.

Indecent Cinematograph Film. Acting upon a memorandum by Mr White-Cooper questioning the desirability of permitting the exhibition of the film "Purity" which is advertised to be given at the Olympic Theatre to-night and succeeding nights, the Acting Captain Superintendent



appointed a Board of Censors, comprising the two Assistant Superintendents of Police and Chief Inspector Aiers. Having regard to the views expressed by this Board after a private exhibition of the film and to those expressed by Mr White-Cooper, who saw the film recently in Peking, the Watch Committee directed that its exhibition be prohibited. This decision was communicated to Mr Ramos, the proprietor of the Theatre, on whose behalf, a letter from Mr Musso, is now submitted pressing for a statement of the reasons for the prohibition, emphasising the heavy expenses incurred in connexion with the proposed exhibition, offering to eliminate such parts as were considered objectionable and finally inviting the members to attend a private exhibition with a view to re-consideration of the Watch Committee's decision.

In the course of discussion the members generally voice the opinion that the exhibition of a film of this character, particularly to an audience which will undoubtedly include a number of Asiatics, is undesirable, and that the decision of the Watch Committee should be affirmed. They also express the view that the reasons for the prohibition should have been communicated to Mr Ramos, whereupon the Acting Secretary states that these were expressly omitted in the view that, if they were stated, the Council's defence would thereby be limited, in the event of an action for damages being brought in the Court of Consuls. The members are in disagreement with this view and accordingly reply will be made to Mr Musso, specifically stating that the film was prohibited, because, in the Council's opinion, it was indecent.

Street Watering. The Chairman refers to correspondence appearing in the local press on the subject of the condition of the streets, and recalls the fact that in reply to an enquiry made by the Engineer in June last the Health Officer stated that in his opinion the use of disinfectants for street watering would be a waste of money. Upon his suggestion it is decided to refer this matter to the Works Committee for further consideration, as also the question of the possibility of utilising the tram service for street watering, a question to which, it is understood, the Engineer has already given his attention.

Registration of German and Austro-Hungarian Subjects. A report is submitted by the Acting Captain Superintendent of Police that certain German and Austro-Hungarian subjects, including Mr Sinwecker, have failed to observe Condition 2 endorsed on the Residential Permits issued in accordance with the Registration measures notified in Notification 2466. This condition provides that "the holder (if a male) is required to present himself in person once weekly between the hours of 8 a.m. and 6 p.m. at the Police Station of his district in order to

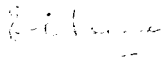
have his permit checked by the Police". In the opinion of the Police Legal Assistant this condition cannot be legally enforced unless the Court will hold that the power to issue a permit carries with it the power to attach conditions thereto. He expresses the view that it would be undesirable to take a test case in the Mixed Court lest the result might be adverse to the Council and suggests that in accordance with the Regulations issued by the Chinese Government, published in the Municipal Gazette of September 18, recourse should be had to the Minister of the Interior. Perusal of these Regulations discloses that there is no provision for the attachment of any conditions to the permits issued thereunder, but it seems to the members that such is undoubtedly intended. Moreover the Chinese Authorities have apparently interpreted the Regulation thus, as is evidenced by the notification issued by the Sungkiang and Shanghai Branch Investigation Office in September, requiring periodical report ~~after~~ initial registration. Accordingly even if the Council's right to register Germans and Austro-Hungarians is based on the Regulations alone it would seem that the Council has authority thereunder to require periodical report as provided by Condition 2. Even if it has no such authority the detailed arrangements, under which effect is given to the Regulations, must in the members' opinion be a matter within the Council's discretion. Apart, however, from the Regulations, the Council is the authority immediately responsible for the peace and good order of the Settlement, and the view obtains that, as such, it is entitled not only to insist upon registration but also to require periodical report thereafter. Furthermore, the underlying principle of registration, is undoubtedly, the provision of efficient Police surveillance, which, in view of the depleted strength of the Force, cannot be effected except by periodical report. For these reasons the members are of opinion that the Mixed Court must recognise the validity of and enforce Condition 2 just as much as it would and does enforce e.g. the Traffic Regulations. With a view, however, to the avoidance of any adverse decision, the Chairman has conferred with H.M. Consul-General, who has substantially endorsed the views expressed by the members, suggesting as an alternative that steps might be taken to expel Mr Sinnecker, and others who may intentionally fail to report themselves, for breach of regulations deemed necessary for the peace and good order of the Settlement. For the present, however, and unless Mr Sinnecker fails to report for the next two or three weeks, the members direct that no action be taken against him in the Mixed Court.

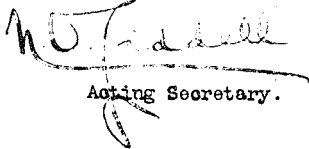
With reference to the general question of control of German and Austro-Hungarian subjects arriving from abroad, the Chairman has interviewed the Commissioner of Customs and has ascertained that there would be no difficulty in the Customs carrying out the inspection of passports provided a request to that effect is made by the local Chinese Authorities. The Chairman has directed the Senior Consul's attention to this matter.

Council for 1918. It is decided to address the Senior Consul suggesting that Thursday and Friday, January 17 and 18, be fixed as the dates for the election of Councillors and for the election of a Land Commissioner by registered owners of land in the Settlement. It is also decided to invite Messrs E.F. Mackay and Cecil Holliday to act as Scrutineers in the event of a poll and to request the Hongkong and Shanghai Bank to place their Hongkew Branch at the Council's disposal as a polling station as in previous years.

The Municipal Gazette for December 13 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

  
Chairman.

  
Acting Secretary.

At the meeting of the Council held on Wednesday, December 19, 1917,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura.

The minutes of the meeting of December 12 are confirmed and signed by  
 the Chairman. With regard to

Indecent Cinematograph Film. After treating the Council to a lengthy  
 dissertation upon Art in contradistinction to indecency, in spite of  
 his expressed intention not to do so, Mr Misso, in a further letter  
 submitted, suggests the appointment of a new committee, including  
 nominees of his client, to view and decide whether the film "Purity"  
 should be shown, as it stands, to the Foreign and Chinese Communities,  
 or whether, on grounds of expediency, certain scenes should be omitted  
 before its exhibition to the latter. With the obvious intention of  
 limiting the issue to a consideration of whether the film is decent or  
 indecent, Mr Misso endeavours to lay undue emphasis on the reason  
 given by the Council for the prohibition of the film. To counteract  
 this effort, he will accordingly be informed, in reply, that the  
 narrow and limited interpretation which he places on the expression  
 "indecent" was not intended, and that it was and is still considered  
 unnecessary to communicate to him in detail those reasons - perhaps  
 more adequately covered by the expression "on grounds of public  
 policy" - which led to the prohibition of the film. He will further  
 be informed that the Council is satisfied with the report made by the  
 Board which viewed the film on its behalf, and that it cannot,  
 therefore, agree to his suggestion that another committee be appointed  
 to pass judgment on the film, but that without prejudice it will again  
 refer the matter to its own Board, with a view to the excision, if  
 possible, of such portions of the film as may enable its exhibition  
 in an expurgated form to the public, Asiatic and non-Asiatic.

Registration of German and Austro-Hungarian Subjects. Mr Sinnecker having again failed to report, the Captain Superintendent will be instructed to take action against him and other delinquents in the Mixed Court.

The minutes of the meeting of the Electricity Committee of December 14 are submitted and confirmed, and considerable discussion ensues as to Charges for Electricity. Mr Merriman expresses agreement with the principle that the selling price of electricity should be maintained at such a figure as will produce a nett return of approximately 9 % on the original capital outlay of the Department, but he questions whether an exception should not be made in these abnormal times. The Chairman, however, points out that whilst there might be justification for making an exception and fixing the lighting rate at 13 instead of 14 candareens, the result would be a loss in revenue of £174,000, which, it would be extremely difficult for the Council to make good under present circumstances. Mr Ezra sharply criticises the proposal that the lighting rate should be fixed at 14 candareens per unit: he points out that if it is adopted the proportion of the increase in the cost of coal borne by lighting and power will be most unfair; that the statement made by the Acting Engineer-in-Chief and Manager, that the lighting rate will be raised only 21.73 per cent as against an increase in the power rate of 38 per cent, is unconvincing; that the only comparison, that affords any true perspective of the Committee's proposal, is that provided by the estimate of revenue for 1918, viz: lighting-units sold 17,200,000, increase in coal prices borne £448,356; power and traction-units sold 69,485,000, increase in coal prices borne £388,896: he expresses the view that the present most unsatisfactory state of affairs is entirely due to a lack of foresight in not providing an adequate coal clause in power agreements and maintains that the Council and not the lighting consumers should pay therefor.

In reply Mr White-Cooper takes exception to Mr Ezra's severe criticism, which he characterises as undeserved: he points out that no one could have foreseen the extraordinary rise in the price of coal and that the existing coal clause is based on that which, he understands is customary in the case of power supply agreements in England. As regards the comparison drawn by Mr Ezra between the proportion of the increase in the price of coal borne by power and lighting consumers respectively, he observes that it has always been a matter of extreme difficulty to compare the relative cost of the production of power and lighting, but that it must be remembered that the admittedly low rate,

at which lighting is at present provided, is in no small degree due to the enormous growth in the production of electricity for power purposes. Finally, after emphasising the fact that an amended coal clause will be drawn up for new power agreements to provide against any abnormal rise in prices, he assures the members that if 9 o/o on the original capital outlay is to be the rate of profit aimed at, the proposed increase of the lighting rate to 14 candareens is essential, as even with this increase the Department's estimated profits for 1918 will be ₹60,000 below the figure required to achieve such result.

After some further discussion, the recommendation of the Electricity Committee that the price of lighting be fixed at 14 candareens per unit is approved, Mr Ezra alone recording his dissent with this decision.

The question of the Allocation of Profits is referred to the Finance Committee for consideration.

The minutes of the meeting of the Library Committee of December 17 are submitted and confirmed.

The minutes of the meeting of the Works Committee of December 17 are submitted and confirmed.

The minutes of the special meeting of the Works Committee of December 19 are read and confirmed, the members generally expressing themselves in agreement with the view that an enclosed fire escape of the type in course of construction at the Astor House Hotel was more likely to prove a danger to life than a means of safety. As however, it would be unfair to the Chief Officer to condemn the escape without first considering his views, his report as to whether it is of a type that is in use in other cities, and if so whether it has met with approval, will be obtained for submission to the members.

Public Gambling. Certain facts in connexion with a recent case of alleged fraud and embezzlement on the part of a Portuguese subject have again demonstrated the danger to the Community of the continued existence of the gambling establishment in North Houan Road. As the establishment is outside Settlement limits and not on a Municipal road, the Council has no jurisdiction or power to suppress it, moreover its efforts to secure its suppression by the authorities concerned have proved fruitless, although as a result of representations to the Consular Body, the need for its suppression and the prevention of its removal to other premises has been brought to the attention of the Diplomatic Body in Peking. Of these steps and of the very

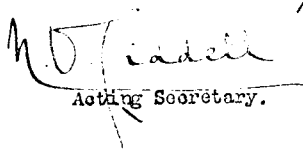
exhaustive consideration given to this question, the Acting Captain Superintendent is unaware and accordingly they will be brought to his notice in reply to a memorandum submitted by him, at the Chairman's request, setting forth certain suggestions for tackling this most difficult problem, the adoption of which unless with the approval of the Consular Body might, as a consequence, be detrimental to the Council's good relations with that Body.

Medical Examination of Employes from War Service. A ruling is sought as to whether or not employes returning from war service should be required to undergo the usual medical examination. The members unanimously record their opinion that they should be required to do so, but that the examination be not so exacting as in the case of applicants for new appointments in the Council's service. Directions accordingly will be transmitted to the London Agents.

The Municipal Gazette for December 20 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

Chairman.

  
Acting Secretary.

I N D E X.  
M I N U T E B O O K.

No. 29.

A.

<u>Accidents.</u>	145
<u>Advertisements:-</u>	
On Rioshas	129
Taxation by Chapel Authorities	157
War Tank parade	60
<u>Armistice Celebrations:-</u>	
Expenditure	149
German Property, protection	149
Traffic Control	154
<u>Astor House Fire Escape.</u>	12,53,56,78,101

B.

<u>Band, Public:-</u>	
Committee	41,43
Conductor-in-Charge	89,95,99,159
Conductor's leave & termination	74
<u>Bars beyond limits, Disorderly.</u>	45,48
<u>Boys' School in the Western District.</u>	152,174
<u>Brothels see Prostitution.</u>	
<u>Budget see Finances.</u>	
<u>Building Rules:-</u>	
Astor House Fire Escape see Fire Brigade	
Cinematograph exhibitions on roofs	103
Committee, permanent	103,118
Fire Requirements see Fire Brigade	
Godown, Birt's Wharf	129
<u>Bund Foreshore.</u>	28,59,89,157
<u>Byelaws.</u>	2,5,26,32,35,84,135,145

C.

<u>Celebrations, Armistice see "A".</u>	
<u>Central Offices:-</u>	
Artesian Well	85
Electricity Department Office Accommodation	11,30,39,64,67,81,86,150
Occupation, probable date	150
<u>Charity Organisation Society.</u>	29
<u>Childrens' Playgrounds see Parks.</u>	
<u>China Association Secretaryship.</u>	50



China's War Measures in the Settlement:-

Internment of Enemy Subjects foreshadowed	20,22
Inventory of Enemy Property	29,30,75
Sinnecker's removal to Chapel	75
" Visiting Permit	75
Registration of German & Austro-Hungarian Subjects:-	
Bi-weekly Registration	62
Voights	80
Chinese Registration Offices	111,113

Chinese Educational Committee see "E".

" Schools, proposed increase of fees.	30
---------------------------------------	----

Cinematograph Exhibitions on roofs. 103

" Film, Indecent.	1,9,11,15
-------------------	-----------

Council:-

Chairman Pearce's re-election	41
Election:-	
Date	2
Polling Stations	2
Scrutineers	2
Fujimura resigns	109
Ibukiyama joins	109,113
Office Bearers & Standing Committees	14,41,80,109,113,132,151
Special Meetings	3,61,71,170
Vice Chairman White-Cooper's re-election	41
" " " resignation	131
" " Johnstone's election	132
1919	155,156

Court of Foreign Consuls, Constitution. 7Creeks see Drainage .Culverting see Drainage.

## D.

Debentures see Finances.Defence Creek, Culverting, see Drainage.Disorderly Bars beyond limits. 45,48Drainage:-

Defence Creek	13,85,136,158,159
Lock gates for flushing Creeks	85
Love Lane Creek	77
Peking Road	125
Traie Effluents, contamination of Water Supply see Sewage Disposal	
Yangtszepoo Creek	85
Yungzeenpang	46,78

## E.

Easements:-

Gasolene Pump	7
Sub-way, Bubbling Well Road	25,27

Educational Committee, Chinese. 41

" " Foreign.	41,43,98,133,135
" " Permanent.	33,34,41,47,48,132

Electricity Department:-

Accidents caused by defective Radiators	145
Charges see Tariff Committee	8,14,41,132

Electricity Department:- (continued)

Finances:-	
Allocation of Profits	34
Interest on unproductive capital	64
Loan Redemption	49,88,93,96
Nett Revenue Disposal	18
Plant extensions	164,165,170,172
Return on Capital Outlay	27
Sinking Fund	83
Loan Redemption see Finances under Electricity Department	
Office Accommodation	11,30,39,64,67,81,86,136,139
Plant depreciation	64
"    extensions	3,31,44,52,164,170,172
Power Agreements, Coal clause, validity	1,10
Properties, sale or exchange procedure	19
Public Lighting see Lighting	
Radiators, Defective	145
Railless Cars in Peking Road	163,165
Reports	31,136
Sub-station, Chungking Road	19
Supply beyond Settlement Limits:-	
Chinese City	166
Kiangnan Dock	165
Subject to investment in Municipal Loans	165
"    "    payment of G.M.R.	147,163,165
Tariff, Public Lighting Rates	6,19,28

## F.

Finances, Municipal:-

Budget	26
Electricity Department see "E"	
Loan of 1918	31
Loan Redemption Procedure:-	
Electricity Department see "E"	
Special Committee's Report	6,33,35
Sterling Loan	164,171,172

Fire Brigade:-

Chief Officer's motorcar	46
Company system, proposed abolition	53,55
Fire Requirements:-	
Astor House Fire Escape	12,53,56,78,101
Chief Officer's unreasonable demands	23,47,54,56,101
Fire Walls	12
Godown, Birt's wharf	129
Long Service Medal, non-issue to professional members	82
Officers:-	
Deluge Company	24
Hongkew "	24,49,69
Mih-Ho-Loong "	24
Victoria "	24
Professional Brigade	46,53
Stations, Yungtzeppoo	117,121
Workshops, Hongkew Station	12?

Flower Show. 38

Food Hawkers see "H".

Foreign Educational Committee see "E".

Foreshore rights. 59,89,157

Functioning by Japanese Consular Police. 135

## G.

Gambling, Public:-

Lotteries:-	
French Settlement	140,142
New World Amusement Company	140
Northern Flood Relief Fund	34,38
Mount Pleasant	45,48,98,128,131
Premium Bonds	142

Gazette, Municipal:-

Venereal diseases, Warning Notices	102
Gasolene Pump, Erection on Footway.	7
General Hospital see Hospitals.	
Germany-China's War Measures see "C".	

Grants & Donations:-

Charity Organisation Society	29
Chinese Y.M.C.A.	137
Educational	174
Horticultural Society	28
Police Recreation Fund	102
St. Elizabeth's Hospital	94

## H.

<u>Handbook of Local Regulations.</u>	65
<u>Hawkers riots.</u>	56,61,63
<u>Health Committee, Membership.</u>	14,80,132
<u>High School &amp; Kindergarten, Avenue Road.</u>	33
<u>History of Shanghai.</u>	2,104,122,133
<u>Hongkew Disturbances.</u>	106,113,116,135,139,152,156, 170
" <u>Recreation Ground see Parks.</u>	
<u>Horticultural Society.</u>	28
<u>Hospitals:-</u>	
General Hospital:-	
Control, Financial	109,138
Extension & Finances	78,109,138
Governors	8,33
Transfer to Council proposed	79,109,138
Indian	94
Shantung Road	148
Victoria Nursing Home, German patients & doctors	91
<u>Hydrants see Water Supply.</u>	

## I.

<u>Iltis Monument.</u>	157
<u>Innocent Pictures &amp;c.</u>	102
<u>Inspection of Schools.</u>	9,174
<u>Insurance, Marine.</u>	118

## J.

Jessfield Park see Parks.

## L.

<u>Labour, Chinese.</u>	67,71,73
<u>Land Commission:-</u>	
Bell's re-election as Council's representative	2,5
Dr. Ivy's election as Landowner's representative	10
Cases 116 & 117 - Awards	7
" 118           Award	17
" 113           "	133,159,163
" 114, 115     "	133

<u>Land Regulation IX. Amendment.</u>	20,32
" <u>Tax see Taxation.</u>	
<u>Latrines, Dry.</u>	84
" <u>Mohawk Estate.</u>	86
<u>Library:-</u>	
Request by Executors of the late Mr A.S. Wilson	86
<u>Committee:-</u>	
Members' re-election	42
McGillivray's resignation	42
Master's "	47,48
Kendall joins	87
Reference	86
<u>Licensing see Taxation.</u>	
<u>Liddell, Mr John., Death.</u>	92
<u>Lifts, inspection.</u>	55
<u>Lighting, Public, Electricity, Overcharge.</u>	6,10,38
<u>Loans see Finances.</u>	
<u>Lotteries see Gambling.</u>	

## M.

<u>Marine Insurance see "I".</u>	
<u>Markets, Mohawk - Site Extension.</u>	64
<u>Mixed Court:-</u>	
Administration & Upkeep, Expenditure	20,32,44,102,106,127
<u>Assessors:-</u>	
Byrne's conduct	132,135,138
Disputes	45,48
Grant-Jones' "	161
City Authorities refusal to permit service of summons	87,98
Civil Cases, procedure	161
Magistrates' salaries	102,106,127
Opium prosecutions under Chinese Criminal Code	91
Security Bonds	109,132
Warrant, French Authorities refusal to sign	137,138,143
<u>Mokanshan Sanatorium.</u>	69
<u>Moral Conditions in the Settlement.</u>	16,50,101,145
<u>Municipal Properties:-</u>	
Central Offices see "C"	
<u>Electricity Department:-</u>	
Disposal procedure	19
Sub-station Site, Chungking Road	19
Latrines, Mohawk Estate	86
Mohawk Market - Site Extension	64
Polytechnic Public School for Chinese, building extension	96
<u>Municipal Publications.</u>	65,104,122,133
<u>Municipal Service Club:-</u>	
Use of petty officers of H.M. Fleet	65

## N.

Newspapers see Press.

## O.

<u>Opium:-</u>	
Prosecutions, future procedure	60,91
Shops, suppression	47,48,60
Wholesale quantities	47

## P.

Parks & Open Spaces:-

Bund Foreshore	28,59,89
Children's Playgrounds	77
Chinese Recreation Grounds Committee	19 41
Hongkew Recreation Ground:- Extension offer	13
Tennis Courts for Chinese Co, S.V.C.	65
Jessfield Park:- Admission of Chinese	19
Glass House	55
Public Recreation Ground Committee	41

Permanant Education Committee see "E".Plague, Pneumonic. 14,15,39,44Police Force:-

Armistice Celebrations	149,154
Assistant Superintendent of Sikhs, additional	150
Captain Superintendent's commendation	136
Defence of the Settlement	106
Hongkew Riots	106,113,116,135,139,152,156.
Japanese Branch, increase	108,114,135 (170)
" Consular Police, functioning in the Settlement	135
Legal Assistant's leave & termination	174
Mixed Court Staff, Expenditure	20,22
Recreation Fund	103
Special Constables	58,59,61,64,69,154
Station, Avenue Edward VII & Mohawk Road	86
Terms of Service, Chinese Branch, revision	77
War Service, depletion	1
" " return of employes	150

Political Refugees. 92,93,137Polytechnic Public School for Chinese:-

Site, utilization	17
Building extension	96

Pond, J.A., Death of. 82Premium Bonds see Gambling.Press:-

National Salvation Daily News	137,138,142
Shanghai Gazette's policy	75,77

Prostitution. 16,45,48,50,101,145Public Recreation Ground see Parks.Public School for Boys:-

School in the Western District	152,174
Site - Excision for Road Widening	7

Public School for Chinese - Fees, proposed increase. 30Publications, Municipal. 65,104,122,133

## R.

Ratepayers' Meeting:-

Chairman	33
Date, Amendment	20,22
Resolutions	32,36,37,38
Speeches	40
Voting qualifications	154,156

Recess. 82Recreation Grounds see Parks.Ricsha advertisements. 129

## " riots. 49,61

Riots:-

Council's non-liability	136,170
Hawkers	56,61,63
Hongkew	106,113,116,135,139,152,156
Ricsha	49,61 (170)

Road Extensions & Widening:-Central District.

Foochow	30
Thibet	13,136,158

Northern District.

North Szechuen	7,117
----------------	-------

Western District.

Bubbling Well	26,77,96,167
Great Western	160

Miscellaneous.

Irregular lines to be avoided	160
New Roads to be of adequate width	160
Official Plans	26,31,160

<u>Russian Refugees.</u>	31,58,63,67,75,77,81
--------------------------	----------------------

S.

Savings Bank, Investments on behalf of Inspector Spottiswoode's widow. 45

<u>Schools, Inspection.</u>	9,174
-----------------------------	-------

Sewage Disposal:-

Activated Sludge Process installations, inspection	147
" " " land acquisition	85
Cesspool contents, removal	91,124
Engineer's visit to America	147
French Council's co-operation	90
Latrines, Dry	84
Lock gates for flushing Creeks	85
Professor Fowler's Fee	82,85,93
" " Report	82,90,93
Reports, publication	148
Septic Tanks	85
Trade Effluents, discharge	84

Shanghai Gazette see Press.Staff, Personnel:-

Abbott	1,143
Adams	1
Alberti	89,95,99,159
Aldridge	168
Allen	104
Buck	74
Creasy	150
Critchley	136
Dalton, Nurse	121
de Kryger	89,95,99,159
Diercking	168
Eitter	168
Hamilton	148,157
Hoyland	6
Lanning	2
Leveson	8 <i>11/1</i>
Macphail	23,67
Martin	150
McEuen	136
McKee	28
McNelly	74
Newman	50,174
Perrin	6
Pett	23,46,53
Pond	82
Popp	168

Staff, Personnel:- (continued)

Powell	1
Rice, Nurse	121
Sawada	108,114,116
Schroeder	168
Schultz	168
Spottiswoode	45
Swinton, Nurse	121
Terrill	141
Upton	46,53,55
Veit	168
Zillig	139

Staff, General Matters:-

Educational Department:-	
Assistant Mistresses, temporary appointments	53
Family Passages	1,126,143
Funeral Expenses	116,136
German & Austrian Employes	168
Gratuities, Honorary &:-	
Alldridge's work for Hongkong Electric Co. during visit to America	169
Hamilton Estate	148,157
Sawada Estate	108,114
Zillig	139
Honorary Secretaryships	50,104
Leave Pay for deferred leave	159
" " issue on termination of service	74
" " Japanese Employes	69
" prior to termination	175
Nurses, Order re War Service not applicable	119,121
Passages	1,115,119,126,143
Pay of Senior Employes	18
Pond's widow, Pension	82
Secretaryships, Honorary	50,104
Superannuation Fund:-	
Critchley	136
Employes over 50 years of age, withdrawal	118,121
Extension to Employes on War Service	96,111,136,140
Rule 10a, interpretation	88
Sterling Investments, transfer	141
Withdrawals only on completion of periods of 15 years' service	121,154
Zillig	139
War Service see "w"	

Sub-Way, Bubbling Well Road. 25,27

Sun Yat-sen's arrival. 92,93

Survey beyond limits. 65

T.

Taverns outside limits. 45

Taxation:-

Advertisements in Chapel	157
Electricity Supply beyond limits & G.M.R.	147,163,165
Handbook of Local Regulations	65
Hawkers licence fees	56
Land Tax on a valuation in excess of assessed value	110
" " Riverine Lots	104
Licensing Procedure	54
Premium Bond concerns	142
Vehicles in Chapel	128,157,173

Telephones, German Subscribers' disconnection. 148

Thomas Hanbury School for girls:-

New Building	174
Site, disposal	174

Town Hall:-

Free use to American contingent	133
Y.M.C.A. dinner	46

Traffic:-

Automobile Association's interview with Watch Committee	12,45
Commission, appointment undesirable	44
Control on Great Western Road	12
Handcarts & Wheelbarrows	137
Hungjao Road	137
Motor & vehicle ranks	59,89
Rickshas, control	49
Signals	154
Sub-way, Bubbling Well Road	25,27
Tramway War Tank	94
War Tank, parade through Settlement	60

Tramways:-

Bubbling Well Road Track, deviation	96,167
Railless System Extension	12,96,108,125,163,165,167
Routes, determination	125
Terminus Bubbling Well & Mohawk Roads	119,125
War Tank	60,94

Trust Fund Investments - U.S. Liberty Bonds.

54

## V.

Victoria Nursing Home see Hospitals.Volunteer Corps:-

"B" Company Impasse	166,172
Commandant Acting	116
"     Bray's return	153
"     Trueman's retirement	153
Commissions:-	
"A" Company (British)	156
<del>American-Company</del>	
"B" Company (British)	127
Customs "	28,42
Italian "	93
Light Horse	34
Medical Staff	28
Reserves, First	145
Staff	69
Eurasians, Enlistment	15
Field operations, Press comments	15,18
Leave	1,12,46,69,74,81,116,148,137
Ratepayer's interference	15
Resignations	31,56,85,89,127,142,167
Retired Rank	31
Staff Reserve Officer	39
Tennis Courts for Chinese Co.	65,67
Transfers	156

Voting qualifications.

154,156

## W.

War Service:-

American Employes	80
Conscripts	80
Employe's return	150
Passage & Pay of returned Employes	115,119,140
Police Force, depletion	1
Order 3797 not applicable to Nursing Staff	119,121

Waterclosets see Water Supply.Waterworks Company:-

Acquisition by Council proposed	25,32,36,38,161
Proposed Increase of Capital	24,27,32,36,38,50
Special Committee, Membership	42,43,45,54,116
Water Supply:-	
Artesian Wells	85
Clause VII, modification	78,100,113,116,124
Foreign Dwellings	100
Hydrants:-	
Private	99
Street	36,100



Waterworks Company:- (continued)

Water Supply:-	
Mains extension in New Roads	55,78,100
Meter Supply	113,161
Plumbing work	160
Pressure	160
Professor Fowler's visit see Sewage Disposal	
Waterclosets	99,124

At the meeting of the Council held on Wednesday, January 2, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Mr. J. Johnstone

The minutes of the meeting of December 19 are confirmed and signed by  
 the Chairman. With regard to  
Indecent Cinematograph Film. The opinion of the Board has been  
 communicated to Mr Musso, that, since the essence of the film is an  
 almost continuous exhibition of female nudity, the excision which  
 would enable its presentation to the public, would be such that his  
 client would not consider its exhibition worth while.  
Charges for Electricity. Upon the Chairman's suggestion, it is  
 decided to obtain the Legal Adviser's opinion as to whether the coal  
 clause in existing power agreements is binding upon the Council under  
 the circumstances which have resulted in the abnormal rise in prices.

The minutes of the meeting of the Watch Committee of December 21 are  
 submitted and confirmed. With regard to  
 / Family Passage Allowance, the members unanimously disapprove of any  
 extension of the rules governing the issue of this allowance to cover  
 Abbott's application.  
War Service. Sir Everard Fraser has interviewed Sergeants Powell and  
 Adams, but the Acting Captain Superintendent reports that both of  
 these men are determined to offer their services to H.M. Government.

Volunteer Corps.

American Company. The Commandant's recommendation is approved that  
 Captain S.A. Ransom be granted an extension of three months' leave  
 from January 4.

Mr Lanning. The members recall Mr Lanning's assurance recorded in the minute of May 30, 1917, that the whole of the manuscript for the first volume of his history dealing with the advent of the foreigner to the year 1850, would be ready by the end of 1917. Since no confirmation of this assurance has been forthcoming Mr Lanning will be requested to report progress for the members' consideration.

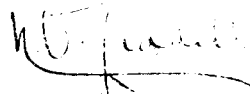
Byelaws. As no official communication has been received of the approval or disapproval by the Consular and Diplomatic Bodies of the amended Byelaws which were passed at the Special Meeting of Ratepayers in March last, and as it is desirable that some announcement in reference thereto should be made at the forthcoming Annual Meeting of Ratepayers, it is decided, upon the Chairman's suggestion, and subject to his first ascertaining that Sir Havilland de Sausmarez has no objection to this course, to address the Consular Body on the subject.

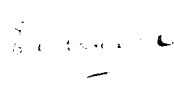
Land Commissioner. It is unanimously decided to invite Mr A.D. Bell, whose nomination to fill the vacancy caused by the resignation of Mr H.E. Campbell was published in the Gazette of August 9, 1917, to continue as the Council's representative on the Land Commission for the year 1918.

Council for 1918. It is noted that Messrs E.F. Mackay and Cecil Holliday have accepted the Council's invitation to act as Scrutineers in the event of a poll, and that the Hongkong and Shanghai Bank has agreed to place its Hongkew Branch at the Council's disposal as a polling station. The dates for the election have been fixed by the Consular Body for January 17 and 18 and nominations will accordingly be due on Thursday, January 10.

The Municipal Gazette for January 3 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.

  
Acting Secretary.

  
Chairman.

207

At the special meeting of the Council held on Tuesday, January 8, 1918,  
at 12 noon, there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

At the Council's invitation Mr A.W. Burkill, Chairman of the Electricity Committee, and the Acting Engineer-in-Chief and Manager attend, and the Committee's minute of January 4 Tenders for Turbo-Generators is submitted.

The Chairman briefly recalls the discussion that took place in July last in regard to the purchase of additional generating and distributing plant and the replacement of the 10,000 kilowatt Parsons' turbo-generator commandeered by H.M. Government, and the decision then reached that Mr Aldridge should proceed to America and obtain tenders for a 10,000 and a 15,000 kilowatt set. Subsequently it was learned that H.M. Ministry of Munitions had issued a permit to Messrs Parsons and Co. to make another turbo-generator to replace that commandeered, and the directions given to Mr Aldridge in regard to the purchase of a 10,000 kilowatt set were accordingly cancelled. Tenders for a 15,000 kilowatt set had been sent in by British manufacturers only, and the Council had now to decide whether, under the circumstances detailed in the Committee's minute, Mr Aldridge's recommendation should be approved, that the tender of the General Electric Company of New York for a 20,000 kilowatt set be accepted.


In reply to the Chairman's enquiry as to the comparative <sup>suitability</sup> ~~ability~~ of a 20,000 as against a 15,000 kilowatt set, Mr Burkill states that the former will upset, for the time being, the plant combination tabulated in the Engineer-in-Chief and Manager's report of July 9, 1917, which was designed to meet the probable demands in 1920, and to provide a 30 per cent margin of spare plant. For this reason the purchase of a 15,000 kilowatt set, would have been preferable under ordinary circumstances, but, since Mr Aldridge had full knowledge of


the position of affairs in Shanghai and in America, and the likelihood of obtaining delivery of plant from Great Britain was problematical, the Committee considered that their only course was to endorse his recommendation. Moreover the margin of spare plant would be automatically adjusted by purchase, within the next few years, of such additional generating plant as would be required to meet the demands of the future.

In reply to Count Jezierski's observation that the cost of the General Electric Company's set is considerably higher per kilowatt than that of the other sets for which tenders have been received, Mr White-Cooper points out that the higher cost is compensated for by the fact that a larger condenser is supplied therewith than with the other sets, and that consequent economy in steam consumption, which is of considerably importance, will be obtained.

Under the circumstances and in view of the favourable terms for delivery and of the fact that plant ordered from America is less likely to be commandeered than plant ordered from Great Britain, the members unanimously endorse the recommendation of the Committee that the tender of the General Electric Company for a 20,000 kilowatt set be accepted, and the despatch of a telegraphic communication to Mr Aldridge to this effect is authorised.

The meeting adjourns at 12.20 p.m.

  
Chairman.

  
Acting Secretary.

At the meeting of the Council held on Wednesday, January 9, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

The minutes of the meeting of January 2 are confirmed and signed by the  
 Chairman. With regard to

Byelaws. As a result of an interview with H.H. Consul-General, the  
 Chairman has ascertained that the Consular Body is not prepared to  
 accord its approval to the amended Byelaws, objection being taken,  
 in particular, to the gradation of penalties therein provided. The  
 Chairman gathered that it was the intention of the Consular Body to  
 remodel the amended Byelaws, thereafter transmitting them to the  
 Council, with a view to their re-submission to the Ratepayers.

Land Commission. A letter from Mr A.D. Bell is submitted accepting the  
 Council's invitation to continue as its representative on the Land  
 Commission for 1918.

The minutes of the meetings of the Finance Committee of December 28 and 31,  
 1917, are submitted and confirmed. In regard to

Loan Redemption. Count Jezierski emphasises the fact that the main  
 difference between the Special Committee's proposals and those of the  
 Treasurer is that provision is made under the former for the gradual  
 re-payment of loans over the period of their term, whereas under the  
 system advocated by the Treasurer and at present in operation, no such  
 compulsory provision for gradual re-payment is made, the annual  
 redemption appropriation being transferred, at least within recent  
 years, to Extraordinary Income in reduction of borrowings, with the  
 result that, in any year in which any loan falls due for re-payment,  
 the Council ~~will~~<sup>is</sup> be faced with the necessity of borrowing not only to  
 meet the requirements of that year in respect of Extraordinary  
 Expenditure, but also for the re-payment of such loan which might very

conceivably place the Council in a position of considerable embarrassment. It is evident that members are generally in agreement with the recommendations of the Special Committee, and in particular with the view that the gradual and compulsory re-payment of loans over their term should be adopted by the Council as a policy of sound finance, but pending the Finance Committee's consideration of the Treasurer's further comment and of the replies to the enquiries addressed to the Special Committee in accordance with the Finance Committee's minute, no decision is reached.

The minutes of the meeting of the Electricity Committee of January 4 and of the special meeting of the Council of January 8 are submitted and confirmed. As to

Public Lighting Rates, 1917. Mr Ezra observes that the lighting rates are calculated at so much per lamp, the charge therefor including not only the supply of current but the provision by the Electricity Department of poles, lamps, wires and for their maintenance, that the 15 per cent increase in the lighting rate for 1917 was calculated on this amount and not on that portion attributable to the supply of current only. This fact was overlooked by the Engineer when the increased charges were approved, and it was the adjustment of this overcharge which was in question, to which end the members concur with his suggestion that the Engineer should confer with the Acting Engineer-in-Chief and Manager of the Electricity Department.

Staff. The Chairman points out that the Committee's approval of the recommendation that Perrin should receive £400 per mensem—the same Pay as Hoyland would get were he in Shanghai—on the ground that the latter has ceased to draw Pay and the former is qualified to carry out his duties will, if endorsed by the Council, establish the principle that upon appointment to fill a vacancy, the appointee should receive the same rate of Pay as his immediate predecessor. In his opinion the principle is wrong, and if approved, would undoubtedly have to be extended to the rest of the Municipal service with the result that employees appointed to fill vacancies would receive more favourable treatment than employees who have held their appointments for some years. He points out that Hoyland entered the Service in February 1913, with Pay at £250 per mensem and that it was only at the expiry of three years' service in February 1916, that his Pay was increased to £400 per mensem. If the Committee is of opinion that the appointment and Perrin's qualifications therefor justify payment of £400 per mensem that rate of Pay should be accorded to him on those grounds and on those alone and not because that was the rate of Pay which

Hoyland would have received were he in Shanghai. The members endorse these views, which will accordingly be communicated to the Committee.

Court of Consuls. A communication from the Consular Body is submitted informing the Council of the election of the representatives of Denmark, Great Britain and Belgium to constitute the Court for 1918.

Public School for Boys.

Playground. A report by the Headmaster is submitted with reference to the setting back of the south boundary wall of the playground to provide for the widening of the North Szechuen Road at this point. To compensate for this expropriation he suggests that an equivalent area on the north of the playground be incorporated therein. This report with comment by the Engineer and a plan indicating the areas in question have received the consideration of the Works and Foreign Educational Committees, whose views on the subject are not, however, unanimous: Drs Ivy and Woodbridge and Mrs Billinghamurst endorsing the Headmaster's suggestion and the other members recording the view, with which the members now express their concurrence, that since the area required for the widening of the North Szechuen Road has never been utilised as a playground and as the playground has not been affected thereby, alteration in the existing boundaries with consequent alteration of the playing shed which has only recently been built on the northern boundary and the re-making of paths, etc. would not justify approval of the Headmaster's recommendation.

Gasolene Pump. In a report submitted, the Chief Officer of the Fire Brigade, refers to the minute published in the Gazette of January 3 recording approval of the application of Messrs H.S. Honigsberg & Co. to erect a second pump outside their premises at No.40 Bubbling Well Road. He states that from a licensing point of view it is most undesirable that the attachment of a second pump to the existing gasolene tank should be permitted until the first pump erected has stood its trial for a longer period. The members have given consideration to this point and are unable to concur with the view of the Chief Officer and accordingly the permission given to Messrs Honigsberg & Co. for the installation of a second pump is affirmed.

Land Commission. The decisions of the Commissioners in Cases 116 and 117, the first awarding compensation at the assessed value of the area to be surrendered with 10 per cent for compulsory purchase and less one-third for betterment and the second admitting the Council's claim for a free surrender of a portion of the area to be surrendered and payment for the balance on the terms offered by the Council viz. the assessed value plus 10 per cent for compulsory surrender, are submitted and ordered for publication.



Jan 9'18. 8.

General Hospital Governors. A communication from the Consular Body is submitted informing the Council of the election of the Consuls General for Italy, Portugal and Japan as representatives on the Board of Governors for 1918.


Electricity Committee. It is decided to invite Mr S.B. Neill to fill the vacancy on this Committee resultant upon the resignation of Mr C.M. Bain.

Mr Leveson. The members note with pleasure that news has been received of the award to Mr Leveson, on New Year's Day, of the Military Cross and in accordance with their directions a congratulatory message has been despatched to him by cable.

The Municipal Gazette for January 10, is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

Chairman.

  
Acting Secretary.

201

At the meeting of the Council held on Wednesday, January 16, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

Baron Y. Fujimura

Count L. Jezierski

Messrs J. Johnstone

W.L. Merriman

E.C. Richards

Ed. White

A.S.P. White-Cooper

The Acting Secretary and

Assistant Secretary

The minutes of the meeting of January 9 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Permanent Education Committee of  
January 8 are submitted and confirmed and the members concur with  
the Chairman's suggestion that the comments contained therein and in  
the Committee's memorandum on the inspection of schools, in so far as  
they refer to the Council's Foreign and Chinese schools, be communi-  
cated to the Foreign and Chinese Educational Committees respectively.

The minutes of the meeting of the Chinese Educational Committee of  
January 11 are submitted and confirmed.

Indecent Cinematograph Film. A letter from Messrs Ellis and Hays on  
behalf of Mr Bari, the owner of the "Purity" film, is submitted.  
After referring therein to the correspondence which has already  
passed between the Council and Mr Misso and to certain views alleged  
to have been expressed by audiences to whom the film has been  
privately shown, Messrs Ellis and Hays request permission for its  
exhibition to audiences composed of foreigners only, which they  
define to mean audiences other than and not including Chinese.

In the course of discussion Messrs Johnstone, Ezra, White and  
Merriman observe that their objection to the exhibition of the film  
was based chiefly on the fact that if its exhibition was permitted  
Chinese audiences would view and pass remarks upon a naked white  
woman, and that in their opinion this was calculated to lower the  
prestige of the foreigner in the East. Baron Fujimura notes that  
the exhibition of a film of this character would not be permitted

201

in Japan. After further discussion the members unanimously affirm their decision that the film cannot be exhibited to any audience as it stands, but that there is no objection to its exhibition in an abridged form. In communicating this decision to Messrs Ellis and Hays it will be pointed out that, since the essence of the film is an almost continuous exhibition of female nudity over seven reels, the necessary excision would be such that Mr Bari would probably not consider its presentation worthwhile.

Electricity Power Agreements - Coal Clause. The Legal Adviser's opinion which has been sought in accordance with the decision recorded in the minute of January 2, is submitted, confirming the view that the coal clause is binding upon the Council and that accordingly no modification therein can be insisted upon as of right. He suggests, however, that the Council might point out to power consumers that they would best serve their own interests by agreeing to some modification therein, so that the Council might not be hampered in the supply of electricity, and that if the consumers did not agree the Court of Consuls might allow cancellation of agreements on fair terms. Members are unanimous in the view that no attempt should be made to enforce any modification of the agreement, but the suggestion that power consumers should be approached with a view to some give-and-take arrangement is in their opinion worthy of further consideration by the Electricity Committee, to whom the Legal Adviser's opinion will be communicated.

Council for 1918. All the members having been duly nominated and no further nominations having been received, the Council for 1918 will be the same as for 1917.

Land Commission. Dr R.S. Ivy having been duly nominated by land owners is, in accordance with Article VIA of the Land Regulations, considered to be elected as the land owners' representative of the Land Commission for 1918.

The Municipal Gazette for January 17 is submitted in proof and authorised for publication.

The meeting adjourns at 5.25 p.m.

Chairman.

Acting Secretary.

At the meeting of the Council held on Wednesday, January 23, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Esra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Count L. Jezierski

The minutes of the meeting of January 16 are confirmed and signed by the  
 Chairman. With regard to  
Indecent Cinematograph Film. In accordance with a further request by  
 Messrs Ellis and Hays, directions have been issued to the Captain  
 Superintendent that the Police Board re-view the film from which the  
 most objectionable features have been excised, thereafter reporting  
 (1) whether, in its opinion, the film can now be presented without  
 objection to a non-Asiatic Audience and (2) whether it can be presented  
 to audiences including Asiatics and in either case whether further  
 excision is desirable.

The minutes of the meeting of the Foreign Educational Committee of  
 January 15 are submitted and confirmed.

The minutes of the meeting of the Works Committee of January 21 are  
 submitted and confirmed. With regard to  
Central Offices. Mr Merriman comments on the fact that although it was  
 directed at the meeting of November 16, 1917, that the Engineer should  
 report as to the possibility of making provision for the Electricity  
 Department's offices in the New Central Offices block no report has  
 yet been submitted for members' consideration. He states that, in the  
 meantime, he has given further consideration to this question and is  
 of the opinion that such provision should not present any great  
 difficulty, especially if the residential flats comprised in the  
 scheme are dispensed with. The members concur, and the Engineer will  
 accordingly be requested to report as to whether by such dispensation

and by re-arrangement of the existing allocations of space it will be possible to accommodate the Electricity Department in the new buildings.

Tramways. A suggestion to indicate those extensions which the Council would preferably consider, when the Company is in a position not only to seek permission therefor but actually to proceed there - with, does not commend itself to the members and accordingly reply will be made to the Company in accordance with the Committee's minute.

Building Rules. The members are informed that the Engineer has arranged with Mr Moorhead for the submission of new plans providing for a fire wall between the sizing room and weaving shed on Lot 4315 Markham Road and providing also for the removal of the mill race from the north to the south of the weaving shed.

Traffic. The Committee's comments on the subject of the control of traffic proceeding across the Great Western Road to the French Settlement from Yates and Seymour Roads will be referred to the Captain Superintendent with the suggestion that an arrangement be made for the French Police to control one of these crossings, the other being controlled by the police. The Chairman then informs the members that Mr E.S. Little has recently approached him stating that the Automobile Association desired that its Committee should be afforded an opportunity of meeting the Watch Committee for discussion on this subject. In this connexion it is pointed out that ready compliance with requests by Ratepayers to attend personally and explain their views before a committee of the Council on questions upon which they are in disagreement with the Council, or, upon which they consider that action should be taken by the Council, tends to create an undesirable precedent. The members are, however, of the opinion that, in this instance, the request should be complied with, provided the views of the Association and the points, upon which discussion is desired, are first communicated in writing and their consideration indicates that such discussion is desirable. Reply will be made to Mr Little in this sense.

Volunteer Corps.

Medical Staff. Upon the recommendation of the Commandant six months leave is granted to Captain C.N. Davis from May 11.

Astor House, Fire Escape. Having given careful consideration to the Chief Officer's report, submitted in accordance with the minute of December 19, 1917, the members unanimously endorse the views recorded in the minute of the Works Committee of December 19, 1917, and accordingly, provided such a course is practicable, the brickwork

of the present staircase will be removed and the reinforced concrete staircase will be provided with a suitable handrail.

Defence Creek and Thibet Road. In accordance with the Works Committee minute of July 9 and the Council minute of July 11, 1917, provision has been included in the preliminary estimates of Extraordinary Expenditure for the culverting of the remaining section of the Defence Creek from Peking Road Bridge to the Soochow Creek, at a cost of £23,450, to which a contribution of one-half would probably be made by the frontage owners concerned, the Gas Company and Mrs Chin Chin Hsieh's estate. After giving careful consideration to the advantages and disadvantages of culverting, the members express agreement with the view that the expenditure of public funds thereon would not be warranted and that it would be preferable to thoroughly dredge the creek and retain it as a dock with landing accommodation for heavy cargo and refuse, which can be conveniently handled in this neighbourhood without creating a nuisance. Moreover it seems to them that, even if culverting commended itself as the best policy, the frontage owners concerned should bear the whole of the cost inasmuch as adoption of the Company's suggestion that provision should be made for a road of 65 instead of 80 feet in width would result in the acquisition by the Company of land worth £11,000 and by Mr Chin Chin Hsieh's estate of land worth £11,550 taken at the present assessment value and without any question of enhancement by reason of the culverting. An appropriation for the dredging of the creek is accordingly directed for inclusion in the Public Works Department estimates of Ordinary Expenditure, whilst that for culverting will be excised from the estimates of Extraordinary Expenditure.

Hongkew Recreation Ground. In a letter submitted, Father G. Castrillo refers to an offer made by him in March 1915 on behalf of the Augustinian Corporation to sell to the Council certain property, on the north-east corner of the Ground, of a total area of Mow 25.599 for £3,000 per mow. He states that development of this area is now contemplated, but that the Corporation is still willing to sell at this price, accepting Municipal debentures of the 1917 loan in payment. The Engineer recommends the purchase provided the price is reduced to £2,000 per mow but in the members' opinion further extension of the Ground, at least for the present, is undesirable.

Pneumonic Plague. The Chairman informs the members of an exchange of telegrams between H.E. Li Shun, Tuchun of Kiangsu, and himself. He states that in accordance with the request made by the Tuchun Dr Stanley left this morning for Nanking to confer on the subject of the steps to be taken to prevent the spread of plague to the Yangtze Valley. The members welcome the Tuchun's action and direct that the fullest co-operation possible be afforded to him in this matter.


Health Committee. The members learn of the acceptance by Drs Marshall and J.W. Jackson and Mr Halse of the invitations addressed to them to serve on this Committee. Messrs White-Cooper and White signify their willingness to serve as the Council's representatives and accordingly the membership of the Committee is complete and a minute as to its constitution and membership is directed for publication in the next issue of the Municipal Gazette.

Electricity Committee. The members note that Mr Neill has accepted the Council's invitation to fill the vacancy on this Committee following upon Mr C.M. Bain's resignation.

The Municipal Gazette for January 24 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

Chairman.

  
Acting Secretary.

At the meeting of the Council held on Wednesday, January 30, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

Baron Y. Fujimura

Count L. Jezierski

Messrs J. Johnstone

W.L. Merriman

E.C. Richards

Ed. White

A.S.P. White-Cooper

The Acting Secretary and

Assistant Secretary

The minutes of the meeting of January 23 are confirmed and signed by  
the Chairman. With re-gard to

Indecent Cinematograph Film. By the members' directions Messrs Ellis  
and Hays have been informed of the further report of the Police  
Board, that the film should not be exhibited until excision has been  
effected of all representation of Miss Mynson in the nude and semi-  
nude and of that section of the film which apparently depicts Satan  
tempting the man to seduce the woman.

Pneumonic Plague. The Health Officer's report on his visit to  
Nanking and a letter from the Tuhun are submitted and ordered for  
publication.

Volunteer Corps.

Press Comment on Field Operations. An article published in the North  
China Daily News of January 21, burlesquing the field operations  
carried out on the previous Saturday, is the subject of a protest by  
the Commandant on behalf of the officers of the Corps who take  
exception thereto on the ground that it is calculated to belittle  
the work of the Corps, which is seriously undertaken and loyally  
discharged by officers and men alike at considerable personal  
sacrifice. The members are in agreement with the view that the  
article in question is in extremely bad taste, but it seems to them  
that, apart from the mention of this view to the Editor of the paper  
and its verbal communication to the Commandant by the Chairman,  
further action is not required.

Enlistment of Eurasians. A report by the Commandant is submitted  
forwarding a letter, addressed by Mr Little to the officers of the  
Corps, expressing certain views on the subject of admission to the



Corps, particularly in so far as the admission of Eurasians is concerned, and suggesting that the time has arrived for the appointment of a commission to control the Volunteer movement; such commission consisting of Ratepayers and representatives of the Corps. The Commandant protests against Mr Little's action, which he characterises as irregular and <sup>an</sup> insult to himself. He points out that the admission of Eurasians received close attention during the past year, a fact of which Mr Little is well aware, that the matter is again under consideration and that it is hoped that a satisfactory solution will result which will be submitted in due course for the Council's approval. Finally he requests the Council's action to prevent further interference by Mr Little in military affairs upon which he contends that he is not competent to express an opinion. In the meantime Mr Little has forwarded a copy of the letter, to which objection is taken, with the request that it be transmitted to the officer of the Corps, to whom, however, he states that a copy has already been addressed.

In the course of the ensuing discussion the members concur with the views set forth in the Commandant's reply to Mr Little of January 30, a copy of which accompanies his report, and the Commandant will be informed accordingly. To Mr Little reply will be made that the Council's only communication on matters affecting the Corps is with the Commandant and that, in its opinion, his action in addressing individual officers is irregular and tends to the subversion of good discipline and that communications on the subject of the Corps should be addressed to the Commandant or preferably, particularly when they deal with matters such as those covered by his letter, to the Council, by which the appropriate action will be taken.

Prostitution etc. Mr White-Cooper informs the members that on January 17, in response to a request made by the Shanghai Missionary Association, the Watch Committee, represented by Mr White and himself, met a sub-committee of the Association consisting of Dr. Rankin and the Rev. I. Mason. The meeting was informal in character and the discussion covered practically the same ground as that covered by the Council's letters to the Association of August 12, 1916 and to the Women's Christian Temperance Union of December 2, 1916. The points, however, to which the sub-committee devoted themselves in particular were the suppression of brothels and of street-soliciting and the abolition of the system of registration and examination of certain Cantonese prostitutes at the Chinese Isolation Hospital. On all these questions extraordinary ignorance was exhibited by Dr. Rankin and the Rev.

I. Mason both as to the facts and as to the difficulties with which the Council has to contend, but be believed that they eventually left the meeting satisfied that the Council was doing all that was possible in regard thereto.

Polytechnic School Site. Mr Ezra refers to the Chinese Educational Committee's minute of January 11 with regard to the proposal to utilise a further portion of the Polytechnic site, of which the lease shortly expires, either as a playground or for an extension of the school buildings. He states that it has since transpired that specific provision is made under the Polytechnic Trust Deed for the renewal of the lease of this portion until May 1925, the rents collected thereon being paid to the Chinese members of the Polytechnic Committee for application in accordance with the Trust Deed. It seems to him, and the members concur, that Mr Ambrose, whose application for renewal of the lease on behalf of the lessee was refused in June last, should be informed of the lessee's rights, and that further extension of the school should await the expiry of outstanding leases in 1925 since previous negotiations for their surrender indicate that further action in this direction will have no satisfactory result.

Land Commission. The decision of the Commissioners in Case 118, admitting the Council's claim for <sup>a</sup> free surrender is submitted and ordered for publication.

The Municipal Gazette for January 31 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*E. J. ...*

Chairman.

*H. J. ...*  
Acting Secretary.

At the meeting of the Council held on Wednesday, February 6, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Baron Y. Fujimura
- Messrs J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and
- Assistant Secretary

Absent:

- Count L. Jezierski

The minutes of the meeting of January 30 are confirmed and signed by the Chairman. With regard to Volunteer Corps, Press Comment on Field Operations. The Editor of the North China Daily News has expressed sincere regret to the Chairman that during his absence from Shanghai, the article, to which objection is taken, was published. The Commandant will be informed accordingly.

The minutes of the meeting of the Finance Committee of January 31 are submitted and confirmed. With regard to the Pay of Senior Employes. The members direct communication to Heads of Departments of the new minima and maxima applicable to employes in their respective Departments and that they be informed that the schedule will serve as a guide only, the actual Pay of the incumbent of any post included therein depending on qualifications, ability, responsibility and length of service, and further that new appointees to the Service are not necessarily to be placed on the minima set forth in the schedule until they have proved their ability. Electricity Department, Disposal of Net Revenue. In approving communication of the views of the Finance Committee to the Electricity Committee, it is directed that the latter be informed that the transfer of the net profits of the Department to the Council's general funds will take effect from the commencement of this year, so that the balance appearing at the credit of the Net Revenue Appropriation Account at December 31, 1916, will be retained by the Department. To facilitate agreement as to the basis upon which the General Reserve Fund shall be calculated, the Chairman suggests and

Messrs White-Cooper and Richards concur, that the Treasurer might with advantage attend at the next meeting of the Electricity Committee to explain his views on this question.

The minutes of the meeting of the Parks Committee of January 31 are submitted and confirmed subject to a minor amendment in the paragraph, under the heading of Ordinary Expenditure, in reference to the expense of maintenance, the words "considerably reduced" being substituted for the words "merely nominal".

In regard to Mr Peebles' request for an expression of the Council's views, members express themselves unanimously opposed to the admission of Chinese to the Jessfield Park by ticket: in their opinion such admission would create a very undesirable precedent and would ultimately have to be extended to other open spaces now reserved for the Foreign Community. On the other hand, they endorse the view that sympathetic consideration should be given to any proposal for the provision of open spaces for Chinese residents, when there is evidence of a wide-spread desire for such provision and the Chinese Community is prepared to take the initiative in regard thereto.

The minutes of the meeting of the Electricity Committee of February 1 are submitted and confirmed. With regard to Sub-Station Site, Chungking Road. The Works Committee will give consideration to the question of the sale or exchange of Municipal properties in the occupation of the Electricity Department with a view to placing the procedure in regard thereto on a more satisfactory basis than at present, but, since negotiations in respect of the exchange arranged with Messrs Atkinson and Dallas have proceeded so far the members are of opinion that, in this instance, the transaction should be approved and the Electricity Committee will be informed accordingly.

Public Lighting Rates 1917. The Chairman informs the members that it transpires on further investigation that shortly before the death of the late Mr Mackinnon, a report by the Engineer-in-Chief and Manager, wherein specific reference was made to the fact that the increase in the public lighting rate was calculated not only on the current consumed but also on the cost of poles, wires and maintenance, was submitted to and approved by the members. Under the circumstances he suggests, and the other members agree, that adjustment of the rates charged for 1917 should not be pressed further, but that the question of whether the increase should reasonably be calculated on maintenance charges as well as current consumption should receive further consideration by the Works Committee in connexion with the rates for 1918.

The minutes of the meeting of the Health Committee of February 4 are submitted and confirmed.

Mixed Court. The Chairman informs the members of a suggestion made by the Senior Consul that the expenses of the upkeep and improvement of the Court and the Pay of the Registrar and of the Police allocated to the Court should, for the future, be borne by the Council, all fines and fees being paid to the credit of the "Senior Consul Account".

It appears that the funds at the credit of this account will be exhausted in September next and that provision for the payment of the magistrates' salaries thereafter is required. It seems to the Chairman, however, that the Senior Consul's proposal is largely influenced by the mistaken idea that the fines and fees exceed the expenditure on the Court and that the Council is consequently deriving a profit from its administration of the Court. That this is not so is clearly shown by a statement prepared by the Treasurer wherefrom it is noted that for the period November 10, 1911 to December 31, 1917, the expenditure exceeded the income by £106,796. With the members' approval, the Chairman undertakes to inform the Senior Consul of this fact and of the Council's view that adoption of his suggestion is unnecessary, because so soon as the "Senior Consul Account" is exhausted periodic contributions of whatever amount may be requisite to ensure provision for the magistrates' salaries could be made by the Council to the Consular Body, and undesirable, because it would place a substantial and unwarranted burden on the Community to the ultimate benefit of the Chinese Authorities upon rendition of the Court.

X Ratepayers Meeting. The Chairman states that although no official communication has yet reached the Council he has ascertained from the Senior Consul that approval has been accorded to the amendment of the Land Regulations providing for the calling of the Annual Meeting in February or March instead of in January or February. In anticipation of such communication the date for the meeting will be fixed for March 27, should it be found impossible to prepare the accounts for the past year in time to permit of its being held on the usual date, March 21. X

China's War Measures. Reference is made in a memorandum by the Acting Secretary to a report, to which publicity has recently been given in the local Press, that the Chinese Government has decided upon the internment of enemy subjects. Although there is no confirmation of this report, it seems likely that it has some basis and that it may foreshadow action by the Government in this direction and a request for similar action by the Council. Since it may be questioned whether

the internment of enemy subjects is necessary in the interest of the peace and good order of the Settlement and since the protection afforded to members of Council by Land Regulation XXVI applies only to action taken by them bona fide for the purpose of executing the Regulations it seems desirable that an expression of the views of the Consular Body should be sought on this question, since such views would, it seems, constitute an adequate defence not only in any action that may be brought hereafter in the Court of Consuls, but also in the Courts having jurisdiction over individual Councillors, inasmuch as their respective governments representatives would be party thereto.

In this connexion, it is realised that it may be suggested that internment should be carried out by order of the Mixed Court, but it seems undesirable that such a precedent should be created in favour of that Court exercising administrative and executive as distinct from judicial functions within the Settlement: accordingly, in seeking the views of the Consular Body, the suggestion will be made that the most suitable procedure will be publication of the Chinese Government Regulations in regard to internment in the Municipal Gazette with a Notification calling upon enemy subjects resident in the Settlement to report themselves at a stated date or dates to the Police, who would then escort them to the Settlement limits, there handing them over to the competent authorities. Recourse to the Mixed Court would thus only be necessary in cases of failure to comply with the Council's Notification. This procedure may, it is recognised, require some modification to accord more closely with the regulations promulgated by the Chinese Government, but since it is assumed that the Council will be called upon to take immediate action when decision is reached on this question by the Chinese Government, it nevertheless seems prudent and desirable that the principle that the Council should take action thereon should now receive the written approval of the Consular Body.

The Municipal Gazette for February 7 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*E. H. ...*

Chairman.

*H. O. ...*  
Acting Secretary.

At the meeting of the Council held on Wednesday, February 20, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Messrs E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman

The minutes of the meeting of February 6 are confirmed and signed by the Chairman. With regard to Mixed Court, the Chairman informs the members of the view expressed by the Senior Consul that, since the expenses of the Police allocated for duty at the Court prior to the Consular Body's assumption of control in 1911 were borne by the Community, that proportion of such expenses should not now be debited to expenses of the Court. The Treasurer's summary will be amended accordingly and re-submitted for members' further consideration.

X Ratepayers' Meeting. A communication from the Senior Consul is submitted to the effect that the Foreign Representatives and Supreme Chinese Government at Peking have confirmed the amendment of Land Regulation IX suggested by the Council and consulted upon and settled by the Foreign Consuls and local Chinese Authorities: such amendment providing for the substitution in the said Regulation of the words "February or March" for the words "January or February". Publication of the correspondence in this connexion and of a Notification giving notice of the amendment is directed. X

China's War Measures. The Chairman states that, on February 7, in accordance with the wish of the members, he called on H.M. Consul - General, who concurred with the suggestion that the Consular Body should be requested to express its views on the question of the internment of enemy subjects: a letter accordingly was despatched to the Senior Consul on February 8. A few days later, Sir Everard Fraser informed him that H.M. Minister at Peking advised against this action, which might, he considered, embarrass the Consular and Diplomatic

Bodies. Under these circumstances, the Chairman had taken the opportunity of informing the Senior Consul that, if the Council's letter had not already been circulated to the Consular Body, there was not, so far as the Council was concerned, any urgency in the matter. The members approve of this action.

The minutes of the meeting of the Finance Committee of February 8 are submitted and confirmed. With regard to the Committee's comments in respect of Tea Shops and Places of Entertainment, Mr Ezra emphasises the view that, whilst every reasonable precaution should be taken for the protection of life and property, the opinion is very generally entertained that fire requirements, in particular, are being enforced in an unnecessarily stringent manner, entailing in some instances extensive alterations at heavy expenditure and, in others, the closing up of the premises affected with consequent loss of revenue to the Council. The Chairman points out that in matters of this nature the Council must be guided by its technical advisers, but that, in view of the seemingly general complaints of the unreasonableness of Mr. Pett's requirements, it might be desirable, and the members concur with the suggestion, that the Watch and Works Committees should visit one or more premises, in respect of which the Chief Officer has insisted upon alterations before the issue of licences.

Finance Department, Staff. A request by Mr. Macphail for re-consideration of the terms of renewal sanctioned by the Committee is forwarded by the Treasurer with a recommendation that it be favourably considered. The Chairman observes that the Treasurer has seen him personally, urging Mr Macphail's claims pointing out the satisfactory nature of his services and emphasising that should the recommendation of the Loan Redemption Committee be approved, a large amount of extra and responsible work will fall on him, and that, this being the case, it was undesirable that he should feel that he had not been fairly treated in the matter of the renewal of his agreement. The members, however, endorse the view that renewal with Pay at £475 for the first two years and £500 per mensem for the third year adequately and suitably recognises the satisfactory character of Mr Macphail's services.

Loan Redemption. Having given further consideration to the Treasurer's suggestion that the views of the Local Government Board should be obtained, the Chairman now expresses his conviction that no useful purpose would be served thereby, a view which is supported by the other members, Mr White-Cooper observing that it was most unlikely that the Local Government Board would assent to express any opinion



on the subject. The members concur, however, that enquiry should be made as to whether the Special Committee desires to reply to the Treasurer's last comments, with the suggestion that before doing so, it should again meet the Treasurer for an exchange of views on the question generally.

Subject thereto the recommendations of the Special Committee, summarised in the minutes of the meeting of the Finance Committee of December 28 and 31, 1917, are unanimously endorsed by the members, and directions are given that the several reports and comments be published in the Gazette and that a resolution be drafted for submission at the forthcoming Meeting of Ratepayers recommending adoption of the Special Committee's report and of the recommendations therein contained.

Fire Brigade. The election of officers for the year 1918, notified by the Chief Officer, is approved as follows:-

Mih-Ho-Loong Company. Mr. H.W.P. McMeekin Foreman and Mr. C.V. Jensen 1st Assistant.

Hongkew Company. Mr. E.S. Thellefsen Foreman and Messrs P.C. Mansfield and M.H.E. Frederiksen 1st and 2nd Assistants respectively.

Deluge Company. Mr. J.W. Stavers Foreman and Messrs W.G. Smith and H.P.B. Jones 1st and 2nd Assistants respectively.

Victoria Company. Mr. W.S. Clay Foreman and Mr. N.P. Thomson 1st Assistant.

Waterworks Company, Proposed Increase of Capital. A circular notice to shareholders of the Company is submitted having reference to a resolution to be brought forward at an extraordinary general meeting of the Company on March 28, authorising an increase of the Company's capital from £400,000 to £1,000,000 by the creation of 30,000 shares of £20 each. It is noted that it is intended, subject to the necessary permission of the Lords Commissioners of H.M. Treasury, to issue immediately 3,000 of these shares at a premium, allotments being made in the sole discretion of the Directors with preference to existing shareholders.

The present capital of the Company is £400,000 divided into 20,000 shares of £20 each, of which the Council's holding is slightly less than one-eighth, viz: 2,470 shares. Of these, 975 were issued to the Council credited as fully paid, under the terms of the agreement concluded with the Company in 1905, 975 were subscribed for by the Council in that year, 195 were purchased in 1915 upon the issue of the increased capital then authorised and 325 were purchased on the market in 1916.

In comment on these proposals the Treasurer expresses the view that they are not in the best interests of local shareholders, inasmuch as it is probable that the financial situation will debar many local shareholders from increasing their holdings, their control being consequently weakened by the voting power that will be acquired by new shareholders. He also points out that it would seem to be more in order that the old shares should carry a definite right to participation in the new issue rather than that reliance should be placed on the very indefinite statement that preference in allotments will be given to existing shareholders, and further that in his view a short term debenture issue would afford a greater protection to the interests of local shareholders. As to this view the Chairman recalls a similar view expressed by him at the meeting of the Company in June 1915 upon the occasion of the increase in the capital then authorised, when in reply, the Chairman of the Company stated that, as the low rate of exchange then ruling was favourable to the issue of sterling capital, the Board had waived their original objection to the issue of shares and had met the wishes of the London shareholders, that the Board had, however, not abandoned the idea of issuing debentures at some future time if thought desirable, when, for instance, exchange was high and therefore unfavourable to the issue of sterling. The present proposal to issue shares is thus inconsistent with the views then expressed: moreover it is apparent that if it is carried, it may render purchase of the Company's undertaking by the Council in terms of Clause 9 of the agreement of 1905 a matter of greater complication than it now is: that the undertaking should be made a Municipal undertaking seems to him, and the other members express concurrence, to be clearly indicated as the policy that should be adopted when the time is opportune. That its adoption at the moment may present objections is realised, but it seems to the members desirable that any action that may tend to render this policy difficult of realisation, at what may be considered a more propitious time, should be opposed. Since the proposed increase of capital so vitally affects the interests of the Community, the Chairman's suggestion that the Company's circular notice, together with the resolutions therein referred to, be published in the Gazette, with a suitable minute in explanation of the Council's views, commends itself to the members, particularly as it is probable that between the date of publication and the date of the Annual Meeting of Ratepayers some indication will be forthcoming as to the views of the Community, thus providing guidance for subsequent action by the Council.

Subway at the Junction of Bubbling Well and Nanking Roads. Reference is made to the inconvenience to traffic caused by the construction of this

subway, Mr Ezra expressing the view that, had it been realised that the work was to be carried out by any other method than by tunnelling under and without interference with the road, permission for its construction would not have been accorded.

At Mr White-Cooper's suggestion it is directed that the Engineer take every possible step to accelerate completion of the work, that enquiry be made as to whether, when reporting on the construction of the subway, he had in mind that a main drainage scheme may possibly be recommended for adoption by Dr. Fowler, and that an assurance be required of him that the subway will not inter-fere with any such scheme.

Official Plans. The Official Plans of Road Extensions and Widening for the five districts of the Settlement, amended under direction of the Works Committee, are submitted by the Engineer for approval and signature by the Chairman. The Chairman of the Works Committee remarks that the alterations authorised have been duly carried out, but as regards the Bubbling Well Road the Committee considers that the lines of widening shown are not the most suitable. He therefore indicates on the plan and explains in detail to members the further alterations considered requisite by the Committee, and these receive the Council's endorsement.

Byelaws. The members approve of the despatch of a communication to the Senior Consul pointing out the desirability of some announcement being made at the forthcoming Annual Meeting of Ratepayers on the subject of the amended Byelaws passed at the Special Meeting of Ratepayers in March last and emphasising that the approval or disapproval of the Consular and Diplomatic Bodies has an important bearing on the estimated revenue to be included in this year's Budget, which is now the subject of consideration.

The Municipal Gazette for February 21 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

*E. Cooper*

Chairman.

*N.O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, February 27, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E I. Ezra
- Baron Y. Fujimura
- Messrs W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary

Absent:

- Count L. Jezlerski
- Mr. J. Johnstone

The minutes of the meeting of February 20 are confirmed and signed by the Chairman. With regard to Waterworks Company, Proposed Increase of Capital. A minute is submitted and approved for publication in the Gazette subject to modification suggested by the Chairman and Mr White-Cooper to meet certain verbal objection raised by the Chairman of the Company. Subway at the Junction of the Bubbling Well and Nanking Roads. A report by the Engineer is submitted in regard to the detailed arrangements made with the architects Messrs Davies & Brooke as to the conduct of this work and as to the steps taken to accelerate its completion and to obviate further inconvenience to traffic. The Engineer's assurance is noted that there need be no apprehension that the subway will interfere with any main drainage scheme that may possibly be recommended for adoption by Dr. Fowler.

The minutes of the meeting of the Health Committee of February 21 are submitted and confirmed.

The minutes of the meeting of the Electricity Committee of February 25 are submitted and confirmed. In reply to an enquiry by Mr White-Cooper, the members concur that, in directing that the Department should aim at a net return of approximately 9 per cent on capital outlay as recorded in the minute of the Finance Committee of June 5, 1917, they had in mind that such return would provide a substantial margin of profit and that accordingly should the higher interest charges on capital expended in recent years result in only a small margin of profit, the percentage return aimed at should be increased accordingly.

207

The minutes of the meeting of the Chinese Educational Committee of February 26 are submitted and confirmed.

Volunteer Corps.

Medical Staff. Upon the recommendation of the Commandant a commission as Captain is authorised for issue to Dr. E.L. Marsh, and Lieut. F.M. Neild is promoted to be Captain.

Customs Company. Upon the recommendation of the Commandant a commission as 2nd Lieut. is authorised for issue to Mr. S.V. Mills on first appointment.

Horticultural Society. A letter from Sir Havilland de Sausmarez, President of the Horticultural Society, is submitted requesting permission for the Society's Spring Flower Show to be held on the Bund. In effect, Sir Havilland also requests that the Council should erect the matshed required for the occasion without charge, having regard to the services rendered by the Society in fostering the growth of flowers and vegetables and thus contributing to the beauty of the Settlement and the health of its residents. There is no objection to compliance with the request that the Show be held on the Bund, but the Chairman suggests, and the members approve, that rather than that the matshed should be erected by the Council free of charge, a grant-in-aid to the Society of £300 should be included in the Budget for this year. Reply will be made to Sir Havilland accordingly.

Public Lighting Rates 1917. A request by the Engineer is submitted that the decision recorded in the minutes of February 6 receive re-consideration. In support of this request, he refers to a letter received by him from the Engineer-in-Chief and Manager of the Electricity Department in January 1917, that "the increase in the public lighting rates was only brought about through the rise in the price of coal". He contrasts this with the statement that "the rate was calculated not only on the current consumed but also on the cost of poles, wires and maintenance". The members however unanimously affirm the decision that adjustment of the rates charged for 1917 should not be pressed further.

Secretariat.

Staff. The Chairman states that he has conferred with the Acting Secretary in accordance with the Finance minute of February 8, and is of the opinion that Mr. McKee's application for Extra Pay whilst signing "for Assistant Secretary" should be met by the issue of Extra Pay of £50 per mensem with effect from April 1, 1917 when in the Acting Secretary's opinion his increased responsibilities

justified some recognition, apart from promotion as Chief Clerk.

China's War Measures. A letter from the Senior Consul is submitted transmitting a communication from Mr Ivan Chen, the new Commissioner for Foreign Affairs, requesting the assistance of the Consular Body in obtaining a return for the Chinese Government of property belonging to German and Austro-Hungarian subjects resident in the Settlement. The Chairman states that after reference to H.M. Consul General and upon his advice reply was made to the Senior Consul, that the Council would deliver the necessary forms to German and Austro-Hungarian subjects registered with the Police, with directions as to their completion and return, but that, in the first instance, more definite information was required as to whether the form of return should apply to land and house property only or to other property as well.

Charity Organisation Society. Mr White-Cooper refers to an enquiry made of him by the Secretary of the Charity Organisation Society as to whether the Council would assume responsibility for the rent of one of the two charity homes established and hitherto supported by Mrs. Wheelock and a few friends. He points out that to do so would involve a departure from the principle laid down in the report of the Special Committee appointed in accordance with the amendment to Resolution V passed at the Ratepayers' Meeting of March 21, 1916, that the Council should not assume responsibility for foreign poor relief, he reminds the members that the Council's grant-in-aid to the Society was for this very reason specifically earmarked for organisation in preventing duplication of charitable work and for the operation of an employment bureau and finally he expresses the view, with which the other members are in unanimous agreement, that the Council's reply to the Society should be that it cannot assume responsibility for the rent in question.

The Municipal Gazette for February 28 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

Chairman.

Acting Secretary.

At the meeting of the Council held on Wednesday, March 6, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

The minutes of the meeting of February 27 are confirmed and signed by the Chairman. With respect to China's War Measures. The Chairman observes that no reply has been received from the Consular Body to the Council's letter, requesting more definite information as to what the return of German and Austro-Hungarian property should contain.

The minutes of the meeting of the Works Committee of March 4, are submitted and confirmed. Some discussion takes place on the tentative proposal of the Engineer to take advantage of a possible rebuilding of the Hongkong & Shanghai Bank premises to widen Foochow Road beyond the present scheduled width and the Committee's decision meets with unanimous endorsement.

As regards Office Accommodation of the Electricity Department in the Central Offices, the Chairman states that Mr A.W. Burkill has requested the Council to defer further consideration of this matter until Mr Aldridge returns to Shanghai as the question of the accommodation of the Department is a matter of particular interest to him. This course is agreed to.

The minutes of the meeting of the Permanent Education Committee of March 5, are submitted and confirmed. With respect to the suggestion made by Dr. Hawks Pott that the fees at the Chinese schools should be increased from \$20 to \$30, Mr Ezra states that the Chinese Educational Committee will give the matter their close attention. Mr White-Cooper remarks that as Dr. Hawks Pott is a schoolmaster himself, he should be in a position to know precisely what the Chinese can or cannot pay. Mr Ezra concurs but adds that the Educational Committee would naturally

hesitate to fix the fees at a rate that might result in Chinese going to other schools on the score of economy.

The minutes of the meeting of the Band Committee of March 5 are submitted and confirmed.

Volunteer Corps. The resignation of Major G.R. Wingrove forwarded by the Commandant is accepted by the Council with regret. Upon Major Trueman's recommendation, retired rank, with the right to wear the specified uniform, will be conferred on Major Wingrove in consideration of long service, and a letter expressing appreciation of his service will be forwarded to him through the Commandant.

Russian Refugees. With reference to an informal discussion which took place on this subject at the last meeting of Council, Mr White-Cooper remarks that the number of refugees is rapidly increasing, that they appear to be chiefly well-to-do and peaceful Russians escaping from the state of chaos in their country, that the Russian Consul is no doubt well informed as to the state of affairs and that their presence so far as can be foreseen, will not constitute any danger to the Settlement. It is recognised that the Council cannot take any direct measures to prevent ingress of such persons to the Settlement and for the moment any indirect measures such as representations to the Chinese Authorities or the Senior Consul do not appear to be called for, a waiting policy being indicated as the most desirable for the present.

Official Road Plans. The completed Official Plans of 1918 for the five districts of the Settlement, containing the modifications directed by the Works Committee and Council are signed by the Chairman. The usual notification will appear in tomorrow's issue of the Municipal Gazette.

Electricity Report. The report of the Electricity Committee for the year 1917 is submitted and is considered satisfactory. It is noted that the commitments in respect of capital expenditure ~~are~~ for the Riverside Extension, including provision of a 5,000 K.W. set for the purchase of which authority will be sought at the forthcoming meeting of Ratepayers, amount to £257,500 of which it is anticipated that £79,000 or Tls. 516,000 will be required during the year, to which must be added general capital expenditure making the total requirements for the year Tls. 1,448,000. The amount required to be raised by loan will probably be in the neighbourhood of a million taels, the balance being provided out of revenue.

Attention is drawn to the fact that in the past five years, the number of units sold has risen from 11,000,000 to 78,000,000, and the Chairman remarks that the indications of growth render it impossible to



forecast to what degree development may reach in the next five years. Members are in agreement that the capital requirements of the coming year must be met, since the present plant is overworked and to that extent the present state of affairs is unsatisfactory.

Waterworks Company.

Proposed Increase of Capital. The procedure where<sup>by</sup> the matters referred to in the minute published in the Gazette of February 28 shall be introduced at the forthcoming Meeting of Ratepayers is the subject of lengthy discussion. The members are agreed that the initiative as regards any proposal to be submitted should come from the Council and not from any individual Ratepayer, and further that such proposal should definitely raise the question of the desirability of municipalising the water supply by purchase of the Company's undertaking. There is however no unanimity of view as to whether this should be effected by a resolution directing the Council to enter into negotiations with a view to the acquisition of the undertaking in accordance with the provisions of Clause 9 of the Agreement of 1905, or by a resolution directing the appointment of a committee to consider and report as to whether such acquisition will be in the best interests of the Community or not.

Mr. White-Cooper favours the latter, expressing the view that it is desirable if possible first to ascertain approximately what financial arrangements will be involved by purchase of the undertaking. Mr. Merriman believes that this course would be preferred by the Ratepayers and the Chairman endorses this view. On the other hand the other members generally incline to the view that the Council should seek authority to enter into negotiations itself rather than to appoint a committee to consider the whole question, since such committee would of necessity have to cover a good deal of the ground that has already been covered by the Council with no different result.

Finally decision is deferred until the members have had an opportunity of considering the matter further: in the meantime the Acting Secretary is directed to submit the wording of the proposed alternative resolutions to the Legal Adviser for his opinion.

Byelaws. In reply to the Council's enquiry, as directed at the meeting of February 20, a communication from the Senior Consul is submitted that the amended Byelaws, passed at the Adjourned Special Meeting of Ratepayers in March last, have not received the approval of the Consular Body. With this communication there is submitted for the Council's consideration a revised code drawn up by the Consular Body covering practically the same ground as the Ratepayers' code. From a

memorandum by the Acting Secretary it is noted that whilst the revision effected by the Consular Body consists largely of alterations of wording or of alterations, which accord with the views expressed from time to time by the Council, there are certain omissions or amendments which have the effect, as Mr White-Cooper observes, of limiting rather than of extending certain of the Council's powers in regard to licensing and the issue of permits. It seems, however, that this result is in large measure due to inadvertence or to a lack of appreciation by the Consular Body of the limitations thus effected and that it may yet be possible to reach an agreement with the Consular Body that will enable submission of its revised code to the Ratepayers with the Council's recommendation that it be adopted. With this end in view the Chairman and Mr White-Cooper will give their further consideration to the points raised in the Acting Secretary's memorandum, whereafter a suitable communication on the subject will be addressed to the Consular Body.

Ratepayers Meeting.

Permanent Education Committee. The Chairman's suggestion is approved that Mr. G.A Richardson be invited to allow his name to be proposed for election to fill the vacancy caused by the death of the late Mr. A.S. Wilson. Dr. Hawks Pott will be invited to stand for re-election.

General Hospital. The suggestion is approved that Messrs Mackay, Johnstone, Macleod and Jackson be invited to stand for re-election to serve on the Board of Governors during the coming year.

Chairmanship. Sir Havilland de Sausmarez will be requested to serve as Chairman of the meeting as in former years.

Avenue Road High School. The Chairman states that he is informed that the guarantors of the High School will seek a mandate from the Ratepayers that the Council pay the £3000 for which they have agitated during the past year. Members are familiar with the circumstances, and it is decided to oppose the proposal.

The Municipal Gazette for March 7 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

*[Signature]*  
Chairman.

*[Signature]*  
Acting Secretary.

At the meeting of the Council held on Wednesday, March 13, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

The minutes of the meeting of March 6 are confirmed and signed by the  
 Chairman. As regards the  
Membership of the Permanent Education Committee, the Chair-man states  
 that Mr G.A. Richardson has expressed his inability to serve. It is  
 accordingly decided to invite Mr R.F.C. Master to allow his name to be  
 proposed for election.

The minutes of the meetings of the Finance Committee of March 6 and March 11  
 are submitted and confirmed.

The minutes of the meeting of the Electricity Committee of March 8 are  
 submitted, but their confirmation except as regards Allocation of  
Profits is deferred until next meeting.

Volunteer Corps, Light Horse. The Commandant reports that it is  
 necessary to appoint another Officer for this unit and his recommenda-  
 tion that a commission be issued to Squadron Sergeant Major F.W.  
 Foster is approved.

Charity Lottery. A letter from Mr Chu Pao San, Chairman of the Chinese  
 Benevolent Association is submitted giving details of a proposed  
 lottery in aid of the Northern Flood Relief Fund and of various other  
 charities. The members' attention is directed to precedental cases  
 of a similar character when the requests made for permission for the  
 sale of lottery tickets within the Settlement were invariably  
 discountenanced. It is noted that in the present instance the  
 lottery is one involving large sums, that the prizes are to be money,  
 and that the commission and expenses represent 17½ per cent on the  
 total. After some discussion decision with respect to this matter

E.C.S.

is deferred pending consideration by the Watch Committee.

Byelaws. The Chairman and Mr White-Cooper have called on H.M. Consul-General and discussed with him the draft of a letter in reply to the Consular Body's invitation to the Council to consider its re-modelled text of the amended Byelaws passed at the Adjourned Special Meeting of Ratepayers in March last. Mr White-Cooper's notes on this interview, the Acting Secretary's comments and the draft reply to the Consular Body have had the members' consideration, and after some discussion, the view is unanimously recorded that it would be a retrograde step to recommend adoption of the Consular Body's re-modelled text, which so seriously limits some of the Council's existing powers unless the amendments suggested in the Council's draft reply are accepted. To do otherwise would be to make local government subservient to the many national interests here represented to the possible prejudice of the Community as a whole since there are at present no less than 15 Consuls-General and Consuls and unanimity of view amongst them may not always be possible. Finally it is decided to transmit a copy of the correspondence and of the proposed reply to the Secretary of the late Licensing and Byelaws Committee and after a suitable interval to despatch the reply to the Consular Body subject to some slight amendment. In the meantime it is recognised that due to the delay of the Consular Body in communicating its views on this question to the Council it will be impossible to bring forward any resolution at the forthcoming Meeting of Ratepayers.

Loan Redemption. Two letters from the Loan Redemption Committee are submitted the first dealing with the Council's enquiry on the subject of the Sterling Loan and Short Term Loans; the second forwards the Committee's final comments on the points raised by the Treasurer. The members record their view that all points connected with this difficult subject have now received careful and exhaustive treatment, and that the Committee's recommendations should be adopted in their entirety, to which end a resolution is approved for proposal at the forthcoming meeting of Ratepayers. The whole of the documents in connexion with this matter will be published in a special issue of the Municipal Gazette, to appear on Saturday morning.

Waterworks Company. Summarizing the various points at issue in connexion with the Waterworks Company, the Chairman remarks that the Legal Adviser's opinion on the alternative draft resolutions submitted at the last meeting has not yet been received. In the meantime an interesting report by the Municipal Engineer on the question of the water supply has been submitted for members' consideration. In regard

to his remarks as to the limitation of dividends in the case of non-Municipal water supply undertakings in Great Britain, it is noted that in the agreement of 1881 with the Waterworks Company the dividends were limited to 8 per cent, but that this limitation was abandoned in the agreement of 1905 when the Company made a free grant to the Council of a proportion of its share capital.

The Chairman then refers to visits paid to him and Mr Ezra by Mr Cubitt, Chairman of the Company. In receiving him, they referred to the fact that recent relations with the Company had been far from amicable since the Company had stated that they did not wish any discussion with the Council amicable or otherwise. Mr Cubitt then expressly receded from this standpoint, expressed the hope that in the future relations would be of a more cordial description and suggested that the Directors of the Company should meet the Works Committee with a view to the amicable settlement of all questions outstanding including the question of public hydrants as to which he pointed out that Mr Pett's requirements on Yangtze-poo Road had recently been carried out at a cost to the Company of £12,000; but that it would be quite impracticable for the Company to carry out similar requirements in respect of all other roads in the Settlement. The members generally consider this suggestion of a joint meeting to be an excellent one and effect will be given thereto after the forthcoming Meeting of Ratepayers.

As regards the question of the purchase of the Company's undertaking, Mr Cubitt suggested that it would not prejudice the position at all, if the Company increased its capital, since additional shares would only be issued to carry out necessary development, which if not carried out by the Company must be carried out by the Council. He strongly urged therefore that the Council should not oppose the Company's resolution in regard to an increase of its capital. Mr White-Cooper observes that Mr Cubitt's contention is not necessarily correct, since the Council's ideas of development may differ from those of the Company. The Chairman and Mr Ezra remark that in any event it is highly improbable that the Council will be in a position to finance any purchase of the Company's undertaking under less than five or six million taels and for at least some time to come. Finally it is decided to await the outcome of a further interview between the Chairman, Mr Ezra and Mr Cubitt before coming to a definite decision with respect to this matter. In the meantime subject to the views of the Legal Adviser the consensus of opinion appears to be in favour of a resolution directing the appointment of a committee to consider and report upon the desirability of purchasing the Company's undertaking.

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Ratepayers' Meeting. The Council's resolutions, with the exception of that having reference to the Waterworks Company, are submitted and approved.

The Municipal Gazette for March 14 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

*E. P. ...*

Chairman.

*M. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, March 20, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Baron Y. Fujimura  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

Absent:

Count L. Jezierski

The minutes of the meeting of March 13 are confirmed and signed by the Chairman. With respect to the Charity Lottery. Mr White-Cooper remarks that apart from the expediency or otherwise of countenancing any such form of lottery, the proposal under discussion is an extravagant, wasteful and demoralising method of raising money for charitable purposes and that the Watch Committee is averse to sanction being given thereto. The members endorse this view, and the sale of lottery tickets in the Settlement is disapproved accordingly.

Waterworks Company. The Chairman states that Mr Ezra and himself have again interviewed Mr Cubitt in connexion with the Waterworks Company's proposed increase of capital. Mr Ezra states that Mr Cubitt was able to convince them that it was undesirable that the increase of capital should be opposed. The Company's bank overdraft will upon payment of the dividend now due amount to about £360,000, and this will be increased by the programme of extensions which is in course of being carried out. Mr Cubitt estimated that during the next two years the Company would require not less than £250,000 for further extensions, which he pointed out, are not only desirable but essential since, under the terms of the concession agreement of 1906, the Company cannot shut down upon new applications for water, but must, under penalty, supply water when required.

As regards the suggestion made at the last meeting by Mr. White-Cooper that the Company were not perhaps proceeding upon

up-to-date lines, Mr Cubitt assured them that the Company was fully alive to the necessity of adopting the most satisfactory modern methods of filtration, that they acted throughout under expert advice and had been assured that the method that they had adopted was that best suited to local conditions. Under the circumstances the members generally concur in the view that the Company should not be hampered in meeting its legitimate financial requirements and that the proposed increase of its capital should not therefore be opposed. As regards purchase of the undertaking, they are in agreement that for the present nothing should be done beyond obtaining the sanction of the Ratepayers to the proposed appointment of a committee to go fully into the question of whether such purchase is desirable or not.

The minutes of the meeting of the Finance Committee of March 14 are submitted and confirmed.

Volunteer Corps.

Staff. Upon the recommendation of the Commandant, Captain W.J.N. Dyer. Reserve of Officers, is appointed Staff Reserve Officer.

Pneumonic Plague. Mr White-Cooper briefly refers to the proceedings which took place today at a meeting of the Health Committee at which representatives of the shipping Companies of the railway and of other interested authorities were present and it is noted that the minutes of the proceedings will be circulated later for members' information.

Electricity Offices. Mr Ezra states that he has been in informal consultation with the Engineer, and, that subject to the Council's approval in principle, he believes that accommodation can be provided for the Department without difficulty in the south-west wing of the new offices. The proposal will involve extensive re-arrangement of the provision made for the Health Department and minor re-arrangement of the sections of the building allocated to the Public Works Department and the Secretariat at the expense of the proposed quarters for the Secretary over the Secretariat Offices. The Engineer will report on this proposal in detail at a later date in the meantime, it is unanimously approved in principle.



Annual Meeting. The Chairmans speeches for the forthcoming Annual Meeting on the subject of the Report and Accounts and on the Budget are read, and approved subject to slight amendment.

The Municipal Gazette for March 21 is submitted in proof and authorised for publication.

The meeting adjourns at 7.10 p.m.

*[Faint handwritten signature]*

Chairman.

*[Handwritten signature: W. O. Fiddell]*  
Acting Secretary.

*[Small handwritten mark]*

At the meeting of the Council held on Thursday, March 28, 1918,  
at 12 noon, there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- Baron Y. Fujimura
- Messrs J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary

Absent:

- Count L. Jezierski

The minutes of the meeting of March 20 are confirmed and signed by the Chairman, who thereupon vacates the Chair, to which he is re-elected upon the proposal of Mr. White-Cooper seconded by Mr. Ezra, Mr. White-Cooper being re-elected as Vice-Chairman.

The Standing Committees agree to serve as heretofore, Mr. White replacing Mr. Richards on the Electricity Committee.

Sub-Committees.

Band Committee. Mr. White suggests that Mr. N.G. Maitland might be willing to fill the vacancy created by the resignation of Mr. Burrett, but in the first instance he will confer with Mr. Green as to this suggestion.

Permanent Education Committee. In accordance with Resolution X passed at the Annual Meeting of Ratepayers the Committee will consist of Dr. F.L. Hawks Pott, and Mr. R.F.C. Master with the Chairmen of the Foreign and Chinese Educational Committees and Mr. White-Cooper. The Foreign Educational Committee will, subject to their consent to serve, consist as before of Mrs. Billinghamurst and Mrs. Merriman, Mr. C.P. Dawson, Drs. Ivy and Woodbridge and Mr. Pearce.

The Chinese Educational Committee will also, subject to the like consent, remain as before, Messrs Ezra, Phillips, Shen Tun Ho and the Rev. W. Hopkyn Rees.

Public Recreation Ground Committee. Mr. Merriman will again represent the Council on this Committee.

The Parks Committee will remain as at present, Messrs E. Jenner Hogg and P. Peebles and the Rev. Brother Faust.

NOT  
NOT

The Library Committee. The vacancy created by the resignation of Dr. MacGillivray will be the subject of a recommendation by the other two members of the Committee, who will be invited to serve again.

Special Committee. The members concur in the suggestion made by Mr. White that Mr. Stephen of the Hongkong and Shanghai Bank be requested to serve as one of the Ratepayers on the Special Waterworks Committee to be appointed in terms of Resolution VII passed at the Annual Meeting of Ratepayers.

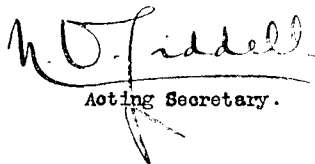
Volunteer Corps.

Customs Company. Upon the recommendation of the Commandant a commission as 2nd Lieutenant is authorised for issue to Mr. H. Dawson-Groves.

The meeting adjourns at 12.20 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, April 3, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Baron Y. Fujimura  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Count L. Jezierski  
 Mr. J. Johnstone

The minutes of the meeting of March 28 are confirmed and signed by the  
 Chairman.

Mr. White states that he has not had an opportunity of conferring with Mr. Green as to the vacancy on the Band Committee, but that he is sure that the suggestion that Mr. Maitland be invited will meet with Mr. Green's approval: accordingly Mr. Maitland will be invited to join the Committee. In a letter submitted Dr. Woodbridge expresses his inability to serve on the Foreign Educational Committee during the forthcoming year, owing to his early departure for America. Mr. White-Cooper thereupon suggests that the resulting vacancy might suitably be filled by the Rev. G.H. Bondfield who was formerly a member of the Thomas Hanbury School Committee for many years and with the members' approval the Chairman undertakes to lay this suggestion before the Committee. As to the suggestion that Mr. Stephen be invited to serve on the Special Waterworks Committee, the Chairman states that on further reflection he questions the desirability of giving effect thereto since it is doubtful whether Mr. Stephen would be able to devote the time and attention which would be required of the Committee appointed even if he should consent to serve thereon, which is problematical: moreover there will be nothing to prevent the Committee from taking his advice on the financial questions involved. The other members express concurrence with these views. In the course of further discussion the names of other Ratepayers who might suitably be invited to serve are mentioned and of these, the members favour Messrs Clear and Ambrose, but definite choice is deferred for the present.

The minutes of the meeting of the Electricity Committee of March 8 are submitted and confirmed. With regard to Tenders for Turbo Generators, a copy of Mr. Aldridge's report will be circulated to the members for perusal at leisure.

The minutes of the meeting of the Health Committee of March 20 are submitted and confirmed.

The minutes of the meeting of the Watch Committee of March 21 are submitted and confirmed, the members recording the unanimous view that the appointment of a permanent traffic commission, as suggested by the Traffic Committee of the Automobile Club, is neither necessary nor desirable. It is directed that a copy of the minutes of the Watch Committee be forwarded to the Traffic Committee of the Automobile Club.

Mixed Court. An amended Statement of Income and Expenditure is submitted in accordance with the minute of February 20 and it is noted that, after deduction of the allocation in respect of the police staff at the Court on the date the Consular Body assumed control, the Income from that date to the end of 1917 exceeded the Expenditure by the sum of £11,837, but it is pointed out that this result is reached by crediting Income with the Court fines though these were invariably paid to the Council in reduction of Police expenses even prior to the Consular Body's assumption of control. The only extra revenue that the Council has received from the Court since then is the Filing and Hearing Fees, which have amounted to a total of only \$93,156 as against additional expenditure of \$293,160 incurred by the Council during the like period. The Chairman will forward a copy of this amended Statement to the Senior Consul with a covering explanatory note.

Pneumonic Plague. The members unanimously endorse the Chairman's suggestion that a letter of thanks be addressed to the Railway and Steamship Companies and others who so cordially co-operated in the measures taken to prevent the spread of infection to Shanghai.

The Municipal Gazette for April 4 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

  
Acting Secretary.

  
Chairman.

At the meeting of the Council held on Wednesday, April 10, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and
- Assistant Secretary

Absent:

- Baron Y. Fujimura
- Count L. Jezierski.

The minutes of the meeting of April 3 are confirmed and signed by the  
Chairman. After further discussion it is finally decided to invite  
Messrs A.C. Clear and H.G. Simms to serve on the Special Waterworks  
Committee. In regard to the minutes of the Watch Committee of March  
21, Mr Little has specially requested that it be noted that he  
attended as Chairman of the Automobile Club and not as a member of  
the Club's Traffic Committee which was represented by Messrs C.R.  
Burkill and G.E. Tucker.

The minutes of the meeting of the Watch Committee of April 5 are submitted  
and confirmed. With regard to  
Disorderly Bars Outside Limits, the Chairman expresses his willingness  
to take up with the Commissioner for Foreign Affairs this question as  
also that of the suppression of the gambling establishment in North  
Houan Road.

The Late Inspector Spottiswoode. Permission is given for the invest -  
ment in the Municipal Savings Bank of certain mounds collected on  
behalf of the deceased's widow.

Mixed Court. In conversation with the Senior Consul the Chairman and  
Mr White-Cooper have learnt that the Consular Body is already taking  
action in regard to the subject matter of the Acting Registrar's  
memorandum. Under the circumstances it is decided, after brief  
discussion, not to despatch to the Senior Consul the letter drafted  
by the Acting Secretary in accordance with the Committee's directions.  
On the other hand the members approve of the Chairman's suggestion  
that he should refer to this matter in conversation with H.M. Consul-  
General showing him the draft letter as an indication of the views of  
the Council.

*MS*

Fire Brigade, Chief Officer's Motorcar. Mr White-Cooper observes that although, at the Committee's meeting, the Chief Officer had failed to state any sufficiently convincing objection to the purchase of a Ford, he had since done so in a written report submitted to the members. Purchase of a Buick is accordingly approved.

Fire Brigade, Foreign Staff and Mr Upton's Status. The members concur that the desirability of establishing a professional brigade and of terminating Mr Pett's services should receive immediate consideration. As a preliminary step Mr Johnstone will address Mr Henry Keswick unofficially asking him to make enquiries as to the possibility, under present conditions, of obtaining a suitable candidate for appointment as Chief Officer. To enable further consideration of these questions and the question of Mr Upton's status, the file having reference to the differences which arose between the Chief Officer and the volunteer members in 1915 will be circulated for members' consideration at leisure.

The minutes of the meeting of the Works Committee of April 8 are submitted and confirmed. With respect to the

Culverting of the Yungzeopang, Mr Ezra remarks that the Works Committee desires to see the complete abolition of this creek, where it borders on the Bubbling Well Road, at the earliest possible date. He adds that the Engineer's estimate has now been received and for the two sections opposite the Gordon Road and the Seymour Road the cost will be \$12,200. After brief discussion the members unanimously endorse the Committee's recommendation that the culverting of these two sections should be put in hand without delay although no provision is made therefor in the Budget.

Volunteer Corps.

Staff. Upon the recommendation of the Commandant six months' leave of absence from May 11 is granted to Captain C.H. Godfrey.

Town Hall. An application by the Young Men's Christian Association to hire the Town Hall for a dinner in celebration of the 20th anniversary of the founding of this institution is submitted with a favourable report by the Engineer. It is pointed out that the use of the Hall <sup>by Chinese</sup> has hitherto only been permitted in connexion with entertainments in aid of charity, but the members record the view that there can be no objection to compliance with the request of the Association and reply is directed accordingly.


Opium. The members learn of certain visits made by Mr Misso on Mr White-Cooper and the Acting Secretary in reference to proceedings taken against a client of his for selling opium without a licence contrary to Byelaw XXXIV. With a view to ascertainment of the Council's attitude in regard to opium, more particularly in regard to the wholesale vending of raw certificated opium Mr Misso has procured the adjournment of the case until later in the week. In effect he desires that directions be issued that no proceedings be taken for the sale of raw certificated opium in wholesale quantities, which he contends should be defined to mean quantities of not less than four ounces at a time. It is evident in the course of discussion that the members are generally of the opinion that since, by their directions as to closure of the Opium Shops at the Annual Meeting in 1915, it was the unmistakable intention of the Ratepayers that every effort should be made to secure the suppression of the opium traffic, prosecution under the Byelaw should be undertaken in every case when the sale of opium is detected. Mr Misso will be informed of this view and directions will be given to the Legal Assistant to appear on the Council's behalf at the resumed hearing.

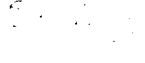
Licensing. Referring to the Council's recorded decision of February 20, Mr White-Cooper reports that members of the Watch and Works Committees recently visited certain premises in respect of which the Chief Officer of the Fire Brigade has recommended insistence upon alterations before issue of licences. Taking everything into consideration the conclusion they had reached was that the requirements in question would not involve heavy expenditure and that they were reasonably required in the interests of public safety.

Library and Permanent Education Committees. Letters from Mr R.F.C. Master tendering his resignation of membership of these Committees, following upon his decision to proceed Home on war service, are submitted. As it is understood that he will not be leaving Shanghai until some time in May, acceptance of his resignation will be deferred in the hope that he may consent to remain on these Committees until his departure.

The Municipal Gazette for April 11 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

  
Acting Secretary.

  
Chairman.



At the meeting of the Council held on Wednesday, April 17, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.O. Pearce (Chairman)  
E.I. Ezra  
J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

Absent:

Baron Y. Fujimura  
Count L. Jezierski

The minutes of the meeting of April 10 are confirmed and signed by the Chairman. With regard to Disorderly Bars and Gambling outside Limits. The Commissioner for Foreign Affairs will give consideration to these questions. Mixed Court. The Chairman informs the members of his call on H.M. Consul General when, at the outset of the conversation, the latter expressed the view that the Assessors' differences and the conditions prevailing at the Court were no concern of the Council and that the Consular Body were taking such action as the circumstances required. The Chairman accordingly refrained from directing the Consul General's attention to the draft letter submitted to the members at the last meeting.

Opium. Mr White-Cooper states that at the adjourned hearing, when judgment was reserved, Mr Musso contended that inasmuch as Byelaw XXXIV provides for the issue of licences for the sale of opium, the prohibition of its sale could only be by amendment of that Byelaw or by the passing of a new byelaw and that the mere directions of the ratepayers at the Annual Meeting in 1915 conferred on the Council no power to refuse the issue of licences. To this contention the Court replied that if the Council was wrong in its administration the aggrieved party should go to the Consular Body and mandamus the Council.

Library and Permanent Education Committees. Mr Master's consent to remain on these Committees until his departure from Shanghai is submitted.

NO

The minutes of the meeting of the Electricity Committee of April 12 are submitted and confirmed except in so far as the Committee's recommendations in regard to Loan Redemption are concerned. These will be the subject of further consideration upon receipt of the Treasurer's comment.

Fire Brigade.

Hongkew Company. The resignation of Mr M.H.E. Frederiksen from the rank of 2nd Assistant Foreman forwarded by the Chief Officer is accepted with regret.

Riots Riot. Consideration is given to a report by the Captain Superintendent of Police in reference to certain disturbances which occurred in the Sinza Police District this morning and in the course of which considerable damage was done to a number of tramcars whilst Police Inspector Aiers and a foreign civilian were injured, a rioter shot dead and two others wounded. The disturbances, which are attributed to the resentment of the riots coolies at the more rigorous enforcement of the traffic regulations, directed particularly, to the prevention of touting and the relegation of riots to the stands provided, were apparently precipitated by the confiscation of an unusually large number of licence plates, and the attacks made on the tramcars seem to have been due to the fact that to the riots coolie the tramcar is the only really serious rival means of locomotion in the Settlement. It is evident from a consideration of the facts that but for the prompt action of Chief Inspector A.H. Aiers in using his automatic pistol against certain of the rioters who were violently assaulting Inspector R.O. Aiers, the disturbances might have reached serious proportions. As it was, it was deemed necessary as an emergency measure, in view of the depleted strength of the Foreign Branch of the Police Force and of the possibility of the trouble spreading, to arrange for two companies of the volunteer Force to stand by in case of need. The Captain Superintendent has since reported that all is quiet, but upon his recommendation certain units of the Volunteer Force will carry out patrol work tonight in specified districts under arrangements to be made between him and the Commandant. A Police Board of Enquiry will be constituted to investigate all the circumstances attendant on the disturbances and its report will be submitted for members' consideration later. In the meantime an expression of the Council's appreciation and thanks will be conveyed to those foreign civilians who rendered valuable assistance to the Police.

Moral Conditions in the Settlement. Letters from the Shanghai Missionary Association and the Women's Christian Temperance Union are submitted communicating the terms of resolutions adopted by these bodies urging the appointment by the Council of a commission to enquire into the moral conditions existing in the Settlement. In the course of discussion the Chairman briefly alludes to the complexities with which this subject is fraught and to the fact that its many phases have been the subject of constant study by the Council, of periodical public discussion and of lengthy correspondence with interested parties, whose criticism had however seldom been of a practical and constructive character. He was not of the opinion that the appointment of a commission was desirable, but in the hope of reaching some measure of finality in discussion for at least a time he thought that the suggestion might be made to the several interested bodies that they should themselves appoint their own representative committee to co-ordinate their own divergent views, thereafter submitting for the Council's consideration such practical and constructive suggestions as they may be able to make. These could then receive the Council's careful attention and if their consideration indicated that any meeting for discussion thereon was desirable arrangements might be made accordingly. With these views the members are generally <sup>in</sup> agreement and reply to the Missionary Association and the Women's Christian Temperance Union will be made accordingly.

Waterworks Shares. The Company's circular notice to share holders offering 3,000 new shares of £20 each at a premium of £15 per share is submitted with the Treasurer's comment that there would seem to be little justification for increasing the Council's holding in the Company. This holding represents approximately one-eighth of the issued capital of the Company, and if the proportion is to be maintained 375 shares of the new issue must be acquired at a cost of from £55,000 to £60,000, at the present rate of exchange. Apart from all other considerations the premium of £15 per share is, in the members' opinion, excessive and accordingly advantage will not be taken of the Company's offer.

China Association.

Secretaryship. A letter from Mr Newman, Legal Assistant, is submitted requesting that he may be permitted to undertake the duties of Secretary to the Association. He states that the appointment is normally a salaried one but that as acceptance of a salary would conflict with the rules and regulations governing employes in the Council's service he would only act in an honorary capacity. In the course of discussion it is pointed out that it has been the Council's invariable policy not

to encourage Municipal employes to accept any outside employment, even if it be of an honorary character. In view however of the abnormal conditions prevailing at the present time, the members approve of Mr Newman's acceptance of the appointment as a temporary measure with the proviso that should its retention be at any time considered to conflict with the Council's best interests he shall resign upon direction of the Council.

The Municipal Gazette for April 18, is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

*G. J. Bennett*

Chairman.

*M. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, April 24, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Count L. Jezierski

The minutes of the meeting of April 17 are confirmed and signed by the  
 Chairman.

Electricity Department.

Generating Plant. A telegram from Mr. Aldridge is submitted requesting re-consideration of the decision recorded in the minutes of the Electricity Committee of April 12 and endorsed by the Council, dis-approving purchase of three 2,000 K.W. Willans Siemens' turbine sets. He recommends their purchase instead of the British Thomson-Houston 5,000 K.W. set, for which provision is included in this year's Budget, he emphasises the probability of delay in delivery of the 20,000 K.W. General Electric set and he refers to the absence of any advice in regard to delivery of the 5,000 K.W. Fraser and Chalmers set and the 10,000 K.W. Parson's set. Mr. Burkill, who attends with the Acting Engineer-in-Chief and Manager, observes that the purchase of these three sets would be in the nature of temporary insurance, that in conformity with the general policy of the Department in adopting large generating units they would have to be replaced as soon as conditions permitted and that in the meantime they would not enable the Department to undertake an increased load but would provide a certain margin of spare which does not exist at present and the lack of which might, in the event of breakdown, involve the Council under the terms of its old power agreements in penalties to the extent of no less than £10,000 per day. After hearing Mr. Burkill's observations, the members record the view that the necessities of the situation demand that Mr. Aldridge's recommendation should be adopted and a telegram to him authorising purchase of the three Willans Siemens' sets at an estimated cost of G.£117,000 will be despatched accordingly.

Messrs Burkill and Blagden then withdraw.

The minutes of the meeting of the Foreign Educational Committee of April 16 are submitted and confirmed, and directions are given that until the termination of the war and the restoration of normal conditions no further appointments of Assistant Mistresses be made to the Educational Staff except appointments of a temporary character or on agreement subject to termination on three months' notice on either side.

Astor House Fire Escapes. Correspondence with Messrs Lafuente and Wootten in regard to the provision of further means of escape in case of fire with relative comments by the Engineer and an explanatory plan are submitted. It is noted therefrom that in addition to the existing means of egress provided by the old staircase and the new cement concrete staircase recently constructed at the north end of the ballroom and the Hotel main staircase, the Engineer requests provision of two escape staircases on the west side of the ballroom, the provision of an enclosed staircase at the north-east end of the new wing facing Broadway and the reconstruction of the staircase at the southeast end of this wing.

In the course of discussion Mr. Ezra contrasts the existing means of egress with that provided before reconstruction of the ballroom expressing the view that the present egress is all sufficient and that therefore all restriction on the use of the ballroom should now be withdrawn. In view, however, of the responsibility, that might attach to the Council in the event of a fire with loss of life, should decision be made against the advice of the Engineer and the Chief Officer, it is eventually decided that the Chairman accompanied by Messrs White-Cooper and Merriman shall inspect the premises with the Engineer, whereafter the matter will receive the Council's further consideration.

Fire Brigade.

Foreign Staff and Mr. Upton's Status. Having given careful consideration to the file relating to the differences which arose between the Chief Officer and the volunteer members in 1915 and to the Acting Secretary's memorandum thereon, the members express themselves in sympathy with the view that the existing company system must be abolished and that it is improbable that any success can attend a compromise designed to retain the volunteer element without the company system. Definite decision is however deferred pending members' consideration of a scheme drawn up by the Chief Officer, which will be circulated for members' perusal. In the meantime they concur with the Chairman's suggestion that in accordance with the

undertaking given to the Foremen in 1915 he should meet them informally with the Chairman of the Watch Committee and ascertain how they would view the contemplated change in the constitution of the Brigade.

At the conclusion of the discussion Mr. Merriman expresses the view that should ultimate decision be reached to constitute the Brigade an all professional one, Mr. Pett should be given a trial as Chief Officer under such conditions. This view meets with endorsement by the other members and accordingly Mr. Johnstone will abstain from addressing Mr. Henry Keswick in accordance with the decision reached at the meeting of April 10.

Licensing. A memorandum by the Acting Secretary is submitted in reference to certain unsatisfactory features in the existing licensing procedure particularly as regards inspections by the Chief Officer of the Fire Brigade. Therein he submits that whilst it might seem that inspection by the Chief Officer could well be entirely dispensed with in a large percentage of cases, ~~the latter~~ the Chief Officer urges the opposite view very strongly. The only immediate amendment recommended, therefore is that which provides for the elimination of a second or subsequent inspections by the Chief Officer in those cases where his requirements are of a trifling nature and their fulfilment can easily be checked upon inspection by the Engineer. This recommendation meets with approval, but it is directed that should it prove during the next two or three months not to meet the case adequately then the further recommendation shall be adopted whereunder inspection by the Chief Officer will only be made when in the Engineer's discretion such inspection seems desirable or requisite.

Trust Fund Investments. It is decided to subscribe Gold \$5,000 to the U.S.A.  $4\frac{1}{2}$  per cent Liberty Bonds.

Special Waterworks Committee. Letters from Messrs A.C. Clear and H.G. Simms are submitted accepting the Council's invitation to serve on this Committee.

The Municipal Gazette for April 25 is submitted in proof and authorised for publication.

The meeting adjourns at 5.35 p.m.

*E. J. [Signature]*  
Chairman.

*H. T. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, May 1, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura

The minutes of the meeting of April 24 are confirmed and signed by the  
 Chairman. With regard to  
Fire Brigade Foreign Staff. Having considered the Chief Officer's  
 scheme, the members record the view that it is scarcely probable that  
 its adoption would be attended with success, inasmuch as it would  
 involve surrender by the volunteer members of all right to control  
 themselves besides necessitating their working as ordinary firemen  
 with the trained Chinese firemen.

The minutes of the meeting of the Works Committee of April 29 are submitted  
 and confirmed. With regard to  
Mains Extension, Great Western Road. In addressing the Waterworks  
 Company, emphasis will be laid on the fact that the proposal recorded  
 in the Committee's minutes is only made under the special circumstances  
 of the case, so that neither the Company nor prospective consumers  
 shall be led to believe that similar treatment will necessarily be  
 accorded in other instances.

Lift Regulations. The Chairman enquires whether by inspection of  
 lifts the Council will assume any responsibility for accidents that  
 may occur after inspection, and whether the lift owners generally will  
 welcome the proposal. In reply, Mr Ezra expresses the view that the  
 owners will gladly take advantage of the proposed inspection which  
 cannot in his opinion involve the Council in any responsibility. With  
 the members' approval however, these points will receive further  
 consideration by the Works Committee.

Glass House. In view of the fact that there is no Budget appropriation  
 and since the price required is considered excessive, acceptance of



Messrs Jacks' offer is disapproved.

Astor House Fire Escape. Mr Merriman's view that the present means of escape are sufficient are endorsed by the Chairman and Mr White-Cooper, but in view of the reluctance of members to accept the responsibility of disregarding the joint recommendation of the Engineer and the Chief Officer the Chairman suggests that as a compromise the Council should insist on the additional staircase at the south west end of the ball-room marked A on the Engineer's plan. In reply Mr Ezra observes that as an interested party, he would prefer to take no part in the discussion, but that since many complaints had been made to him as Chairman of the Works Committee as to the unreasonableness of the Council's requirements in other cases he considered it to be his duty to press the matter in this instance and to express his views frankly as a complaining party rather than as a member of Council. As to the Chairman's suggestion in regard to the provision of an additional fire escape from the ballroom, this was a compromise which his Directors could not accept as they were of opinion that the existing means of escape were simply sufficient, an opinion which is supported by several different architects, from whose written reports on the subject extracts are read by him to the meeting. Mr White-Cooper then emphasises the view, which meets with general support, that in considering the requirements of public safety the Council's expert advisers should aim at what is reasonable rather than at what is ideal: he also ventures the opinion that in this and in other instances complaint is traceable to a tendency to strive for the ideal. After further discussion Mr Ezra hands in the Architects' reports, and it is directed that the Engineer be requested to comment thereon, whereafter the whole question including the suggested provision of an enclosed as distinguished from an unenclosed escape staircase at the point marked F on the Engineer's plan will receive further consideration.

Volunteer Corps.

Japanese Company. The resignation of Lieutenant N. Oki forwarded by the Commandant is accepted with regret.

Hawkers Riots. The Chairman reviews the events leading up to and the measures taken in connexion with the disturbances of the past few days. He recalls his brief reference at last Wednesday's meeting to a visit from the Chairman of the Chinese Chamber of Commerce, Mr Chu Pao San, in regard to the petition addressed to him by the hawkers and vendors of market produce and cooked food, who complained of the great hardships that would be inflicted on them by the operation of the licence fee alterations for which provision had been made in the Budget passed

at the recent Annual Meeting of Ratepayers as follows:-

Cooked food stalls (previously \$2 per mensem) \$1 to \$20 per quarter according to the nature of the article sold.

Fruit shops and fruit stalls (previously \$10 per quarter ) \$5 per mensem.

Hawkers of fruit and other foods considered dangerous and posted as such in the Municipal Markets (previously \$2 per mensem) \$3 per mensem, the ordinary hawkers fee remaining as heretofore \$2 per mensem.

He had informed Mr Chu Pao San that the hawkers' grievances would receive sympathetic attention if embodied in a written communication for the Council's consideration.

On the afternoon of Friday April 26 written representations on the subject were duly received through Messrs Platt, Macleod & Wilson and in accordance with the usual procedure were referred for comment by the Health Officer, whose report compiled on Monday April 29, would in the ordinary course of events have received the Council's detailed consideration at this meeting. On Tuesday morning April 30, however, the rowdy element among the hawkers assisted by loafers attempted to force matters by violence, intimidation and damage to property as described in detail in the police reports submitted to the members, thus, it is to be regretted, adopting a policy which might well have alienated the members' sympathy and rendered them antagonistic to the hawkers' complaints.

The situation was undoubtedly serious and demanded immediate action such as did not admit of the delay that prior reference to the whole Council would have necessitated, he had accordingly treated the matter as an emergency one, hastily conferring with the Chairman of the Watch Committee and the Acting Secretary who had in turn ascertained the views of the Captain Superintendent of Police and the Health Officer. As a result he was convinced that the increased licence fees would, for various reasons and in particular on account of the recent upward tendency in the cost of living, work a real hardship on the concerned: it was moreover apparent that insufficient notice of the increases had been given. Under these circumstances and having regard to the general under current of unrest manifested in the recent riosha riots it had seemed absolutely necessary to give immediate notice that the increased licence fees would not be enforced but that the hawkers and others concerned must more strictly observe the conditions of their licences and the requirements of public health. The decision not to enforce the increased rates was forthwith communicated to the hawkers by Dr. Parker, Director of Chinese Study, a fluent Chinese speaker, who was deputed to make a round of the sub-district Health Offices, and to address the

hawkers explaining the Council's attitude in the matter and emphasising that further disturbance or violence would not be tolerated. The hawkers expressed themselves as entirely satisfied and gave their undertaking that there would be no further trouble and that business would be resumed as usual.

The Chairman then emphasises the fact that the increased fees were designed not as a revenue measure but to secure the elimination of the beggar and parasitic class of vendors of fruit and foodstuffs who by their utter disregard of licence conditions and the most elementary requirements of public health were a serious menace to the health of the Settlement and that in this respect the events of the past few days had shown them <sup>increases</sup> to be ill-conceived though the intention was unquestionably good. Finally after referring to the measures taken to cope with the disturbances and to maintain the peace and good order of the Settlement, to the utilisation of the Volunteer Cor-ps, to the posting of proclamations and to the distribution of handbills, he contends that although the fact that decision not to enforce the increases was reached after the attack made on the No 2 Central District Health Office on the morning of April 30 is liable to be construed as a concession to force, yet justice demanded that decision. With the exception of Mr White, who expresses his view very strongly that no concession should have been made, the members approve of the action taken. As to the continuance of the disturbances in spite of the hawkers' undertaking the Chairman states the view that this may be attributed in large measure to an undercurrent of unrest and to the presence of agitators who have no real concern for the welfare of the hawkers but whose object is to foment trouble to suit their own ends. The Captain Superintendent then attends and states that he considers that the present position of affairs is far from re-assuring inasmuch as, upon intimidation, most of the shops in the Hongkew District had closed down, whilst those in Fokien and Nanking Roads were rapidly following suit. He considers it desirable to call still further on the Volunteer Corps and the members accordingly approve of his communicating with the Commandant and making such arrangements as he may consider requisite to meet the situation. After the Captain Superintendent of Police's withdrawal, Mr Johnstone expresses the view that the situation generally requires very careful consideration, that in this connexion immediate steps should be taken to institute a force of Special Constables to assist in the policing of the Settlement and further that in an endeavour to stop the influx of undesirable refugees from the chaos that has overtaken Russia, the Council should seek the co-operation of the companies whose steamers ply between Shanghai and Vladivostok and other northern ports requesting

insistence upon production of proper passports by all would-be passengers to Shanghai and evidence that they have some regular means of support or definite employment in view and further that the Consuls of the countries under whose flag these ships sail should also be addressed requesting their assistance. The members fully concur with these views and action will be taken accordingly. The question of the enrolment of Special Constables will be referred for consideration at a meeting of the Watch Committee to be convened for noon, tomorrow.

Traffic Regulation. In accordance with the directions recorded at the meeting of the Watch Committee of March 21, a report by the Captain Superintendent is submitted recommending the provision of ranks for motorcars and other vehicles in certain selected positions in the Central District as follows:-

- (1) On the Bund Foreshore, north of the Customs Examination Shed.
- (2) On the Bund Foreshore, opposite the Peking Road and adjoining the entrance to the Public Gardens.
- (3) In Soochow Road, between H.B.M. Consulate grounds and the Reserve Garden.
- (4) In Hankow Road, between Honan and Kiangse Roads.
- (5) In the centre of Avenue Edward VII, between the Bund and Szechuen Road.

A plan on which these ranks are more precisely indicated is also submitted and inspected. As to (1), it is recalled that a suggestion made in June 1917 that a rank should be provided at this point was disapproved, as apart from the objection that the members had to the conversion of any part of the grass foreshore, it was felt that its approval might involve the question of foreshore rights, the settlement of which had in the past been consistently avoided by the Council. The members are generally unwilling to re-view the opinions then recorded and the Captain Superintendent will be informed accordingly. As to (2), (3), (4) and (5), the members concur with the Captain Superintendent's recommendations but it is directed that, for the present at least, instead of attempting to compel vehicles to repair to these ranks, a notification be issued, informing the public of their provision and requesting them to make use of them so far as possible. In the first instance however a plan showing the ranks approved will be submitted to the Traffic Committee of the Automobile Club in accordance with the undertaking given at the meeting of the Watch Committee on March 21. It is further directed that the numbers of all vehicles kept standing in the narrow and busy thoroughfares for an unreasonable period be taken, and the owners addressed in writing

on the inconvenience thus caused to traffic and with the request that they make use of the ranks provided.

Opium. In view of the far-reaching importance of the judgment delivered in the Mixed Court, in the case to which reference is made in the minutes of April 17, that in prohibiting the sale of opium the Council is acting "ultra vires", the Chairman and Mr White-Cooper have called on H.M. Consul-General, when as a result of discussion it appeared that either the Land Regulations should be amended to prohibit or enable the prohibition of the sale of opium in the Settlement or prosecution should be taken under the Chinese Provisional Criminal Code. The first course presents many difficulties and objections, but as regards the latter, H.M. Consul General stated that he felt sure that the British Government did not desire that Indian Certificated Opium should any longer enjoy immunity and that the British Assessors would be instructed accordingly. The members concur that subject to definite ascertainment that these instructions have been given, future prosecutions should be taken under the Chinese Provisional Criminal Code, and further that in order that publicity may be given as to the Council's intentions in this respect, application should in due course be made by the Legal Assistant to the Mixed Court for a pronouncement as to its attitude in this connexion.

War Savings Tank. An application from the Hon. Secretary and Treasurer of the China and Japan War Savings Association is submitted requesting permission to parade a "War Tank" for the purpose of advertising National War Bonds. Subject to some amendment in the route to be followed, the Captain Superintendent has no objection. The permission is requested for the period May 1 to May 10, but the members record the view that May 4 to May 10 is ample, and that the application be treated as a special case in view of the Council's general refusal to permit the exhibition of advertisements on vehicles in the public streets.

The Municipal Gazette for May 2 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

*W. C. Cooper*

Chairman.

*H. O. T. ...*

Acting Secretary.

*W. C.*

At the special meeting of the Council held on Friday, May 3, 1918,  
at 12 o'clock noon, there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

Count L. Jezierski

Messrs W.L. Merriman

E.C. Richards

Ed. White

A.S.P. White-Cooper

The Captain Superintendent of Police and

The Acting Secretary

Absent:

Baron Y. Fujimura

Mr. J. Johnstone

Special Constables. The recommendations of the Watch Committee which are outlined in a note read to the meeting are unanimously endorsed and approved. In regard however to the suggestion that pay should be issued on the basis of the special allowance issued to the Detective Branch of the Police Force, the members express the opinion that volunteers for enrolment as special constables would resent payment for their services and that the issue to them of certain equipment is sufficient consideration to secure to them and to the Council under their agreements for service, the like protection to that enjoyed by the Police Force.

After consideration of several names submitted to the meeting, it is decided that the appointment of Assistant-Superintendent in charge of Special Constables be offered in the first instance to Mr A.L. Anderson whose qualifications in the members' opinion render him eminently suitable for this office. Failing his acceptance, the appointment will be offered in turn to Mr F.J. Burrett and Mr R.E. Wilson. In the meantime directions are given that a notification be issued calling for volunteers for enrolment and stating briefly that those selected will serve under agreements terminable upon one month's notice and will be required to attend periodical drills, to pass a course in the use of firearms and to undertake such duty as may be assigned to them entailing under normal circumstances night duty for from 3 to 4 hours at a time on not more than 3 days per week.

In this connexion reference is made by the Chairman to representations that have been addressed to him by H.M. Consul-General in regard to the closer supervision of enemy subjects. In view of these

May 3'18.

62.

representations and of suspicion that the recent local disturbances have been in some measure fostered by enemy subjects the Chairman suggests that they should be required to report at the Police Stations of their districts twice weekly on Wednesdays and <sup>Sundays</sup> ~~Saturdays~~, instead of once weekly as at present and that later when the system of special constables has been established on a proper basis, daily reporting should be required should circumstances indicate this to be desirable.

In reply to the members, the Captain Superintendent states that from a police point of view there will be no difficulty in under - taking this extra supervision of enemy subjects and accordingly a notification requiring bi-weekly reporting will be issued immediately.

The meeting adjourns at 1 p.m.

*E. J. ...*  
Chairman.

*W. J. ...*  
Acting Secretary.

At the meeting of the Council held on Wednesday, May 8, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Mr. J. Johnstone

The minutes of the meeting of May 1 are confirmed and signed by the  
 Chairman.

The minutes of the special meeting of the Watch Committee of May 2 are  
 submitted and confirmed. With regard to  
Food Hawkers' Riot. The members learn of Mr Johnstone's interview with  
 Mr Chu Pao San when the latter gave his assurance that the hawkers  
 were satisfied with the Council's decision and that there would be no  
 further trouble. In this connexion attention is directed to the very  
 inaccurate reports that have appeared in the Chinese press in regard  
 to the riot and to the Council's decision not to enforce the increased  
 licence fees, but since their correction might only tend to encourage  
 correspondence and criticism in the press, it is decided after brief  
 discussion not to take any action in reference thereto.

Russian Refugees. Letters from the British Steamship Companies are  
 submitted signifying their willingness to co-operate on the lines  
 indicated by the Council in checking the influx of undesirable  
 foreign refugees into Shanghai: on the other hand a communication  
 from the Russian Volunteer Fleet expresses inability to assist in  
 this direction. Under the circumstances it seems that no real measure  
 of success can be attained except by action on the part of the  
 Chinese Authorities in insisting upon production of passports and  
 evidence of means of support before passengers by rail and steamer  
 are permitted to proceed to Shanghai, action to which it is improbable  
 that the Consular Body or individual Consuls would give the requisite  
 support. In view, however, of the importance of the question the  
 members undertake to give the matter their further consideration  
 before the next meeting.



The minutes of the special meeting of the Council of May 3 are confirmed and signed by the Chairman, who informs the members of Mr A.L. Anderson's acceptance of the appointment of Assistant Superintendent in charge of special constables. The members note with satisfaction that Mr Johnstone has received a telegraphic communication from Hongkong that full particulars of the scheme of Special Constables in operation there have been despatched in response to his request, and further that Mr Jenkin who was responsible for the organisation of this scheme has offered to leave for Shanghai to assist the Council in organising its scheme. In the opinion of the Captain Superintendent and Mr Anderson no real advantage would accrue from acceptance of this offer, and reply will be made accordingly expressing the Council's appreciation and stating that the particulars sent will in the Council's opinion be all that is requisite.

The minutes of the meeting of the Electricity Committee of May 3 are submitted and confirmed. The question of the desirability of providing for special depreciation in respect of the 3-2000 K.W. Turbo-Generators as also that of interest on unproductive capital have been referred to the Treasurer for comment and will receive further consideration in due course.

As regards office accommodation the members learn with regret of the determination shown by certain members of the Committee to secure a separate building for the Department, in pursuance of their policy of separating the Department so far as possible from the Council. To counteract this determination directions are given that the Committee be informed that the Council has definitely decided to accommodate the Department in the new Central Offices block and that the question that requires further consideration therefore is not one of what accommodation is available but of what the Department's requirements are. To enable decision on this point the Secretary to the Committee will be requested to furnish a schedule of the present requirements room by room with the space allotted to each employee together with a statement indicating probable future requirements.

Mohawk Market - Site Extension. In a report submitted the Engineer recommends acceptance of an offer to sell the scheduled area adjacent to the market on the south at £6000 per mow or £7542 for an area of Mow 1.257 with £300 compensation for the removal of houses and a grave. His recommendation is endorsed by the Health Officer and approved by the members.

Survey beyond Limits. The Engineer reports obstruction on the part of the Chinese Police in regard to the survey of the Fahwa line outside Settlement limits. It is recalled that similar obstruction was met with in 1906 in regard to the northern outside survey and in 1911 in regard to the western outside survey. The relative files are submitted and considered and directions are given that a protest be addressed to the Senior Consul in the sense of the reply made to the Taotai's protest in 1911, emphasis being laid on the fact that the whole of the outside survey was undertaken at the request of the Consular Body and that plans of the completed survey will be forwarded in due course for record by the Chinese Authorities.

Municipal Service Club. Members direct that the Chairman of the Club be informed in reply to his verbal enquiry that there is no objection to petty officers of ships of H.M. Fleet being made honorary members of the Club while in port provided satisfactory arrangements are made for the payment of their accounts.

Handbook of Local Regulations. Directions are given that the revised handbook, copies of which are in members' hands, be issued to the public at the fixed price of \$2.50 and that a notification be issued in next week's Gazette informing the public accordingly and that the revised licence conditions therein contained will come into operation as from July 1. In this connexion a suggestion made by the publishers Messrs. Kelly & Walsh is approved that they undertake the sale of this publication and such other publications as may from time to time be brought under this arrangement upon a commission basis of 20 % on sales effected by them, it being understood that this arrangement shall not preclude their sale by the Revenue Office as heretofore.

Volunteer Corps - Tennis Courts for Chinese Company. The Chairman refers to an informal enquiry addressed to him by the Commandant at the request of Captain Grayrigge as to the possibility of setting aside a sufficient space in the Hongkew Recreation Ground or of providing a site elsewhere for two tennis courts for the use of the members of the Chinese Company. The members are generally in agreement that the enquiry deserves the Council's sympathetic consideration but since a considerable difference of view exists as to the desirability of allotting space in the Hongkew Recreation Ground, it is decided to refer the matter to the Works Committee with a view to the accommodation required being provided on a site elsewhere.

The Municipal Gazette for May 9 is submitted in proof and authorised for publication.

May 8'18.

66.

The meeting adjourns at 6.20 p.m.

*[Handwritten signature]*

Chairman.

*[Handwritten signature]*

Acting Secretary.

At the meeting of the Council held on Wednesday, May 22, 1918,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura.

The minutes of the meeting of May 8 are confirmed and signed by the  
 Chairman. With regard to

Russian Refugees. Upon consideration the members express the view  
 that no useful purpose would be served by addressing the Senior Consul  
 requesting representations to the Chinese Authorities that production  
 of passports and evidence of means of support be required before  
 passengers are permitted to proceed to Shanghai.

Office Accommodation for Electricity Department. To an enquiry as to  
 whether steps should now be taken to dispose of the unrequired portion  
 of B.C. Lot 8535, Peking Road, the members reply in the negative.

Volunteer Corps - Tennis Courts for Chinese Company. A report by the  
 Commandant forwarding Captain Grarigge's formal enquiry in this  
 connexion has received the members' consideration and directions have  
 been given that a portion of the surplus land at the south end of the  
 Rifle Range be laid out with two ash courts at an approximate cost of  
 £380 and set aside for the use of the Chinese Company.

The minutes of the meeting of the Finance Committee of May 9 are submitted  
 and confirmed. With regard to

Finance Department Staff - Mr. Macphail. The members endorse the  
 Chairman's views as recorded in the Committee's minute.

The minutes of the meeting of the Watch Committee of May 16 are submitted  
 and confirmed.

The minutes of the special meeting of the Works Committee of May 16 are  
 submitted and considered in conjunction with the following:-

251

- (1) Report by the Deputy Engineer as a result of exhaustive enquiry into the case of the road repairing coolies.
- (2) Report by the Engineer forwarding two petitions by the Ningpo carpenters employed by the Council requesting that the daily wage of 60 ten cash pieces be raised to \$0.60 large money.
- (3) Schedule of wages for Chinese labour employed under the Public Works Department.
- (4) Report by the Health Officer in regard to the increased cost of coolie living and recommending that the monthly wage of refuse and latrine coolies be raised from \$8 to \$9.
- (5) Report by the Superintendent of Revenue in regard to the increased cost of coolie living.

From the preliminary investigations made, the members are satisfied that the road repairing coolies have a real grievance and that some increase in their wages should undoubtedly be accorded. The Chairman, however, expresses the opinion, with which the other members are in agreement, that since the increased cost of living must also adversely affect other branches of Chinese labour employed by the Council, as is indicated by the reports submitted, the present scale of wages should be exhaustively re-viewed as a whole instead of being dealt with piecemeal as each demand or recommendation for an increase is made and that in the view that the question is one that equally concerns the French Council and that independent action would not be in the best interests of the administration of the two Settlements it should be given joint consideration by the two Councils. To this end directions are given that the French Council be invited to appoint three of its members in company with members of the French Municipal Staff to meet the Chairman, Messrs Ezra and White-Cooper and Heads of Departments concerned in the Council Room on either Monday or Tuesday next, May 27 or 28 at 4.30 p.m. Pending reply to this invitation copies of the several reports submitted to the meeting will be forwarded to the French Council with the request that particulars of the scales of wages for Chinese obtaining in the French Settlement be forwarded for the Council's perusal. In the meantime the road repairing coolies will be informed that the Council is satisfied ~~that~~ as the result of its preliminary investigations that an increase or wages should be accorded to them but that no pronouncement as to the amount of such increase is possible until a further and more complete investigation has been made; that the Council is not only considering their petition but also the whole question of the wages of other labour employed by it; that when its decision has been reached it will be duly communicated; that until then they should continue to

carry out their work as before; that any threats of strike will prejudice them in the eyes of the Council and not be to their advantage and further that under no circumstances will any increase approved come into operation before the end of this month.

The minutes of the meeting of the Health Committee of May 19 are submitted and confirmed, the members recording that the terms of Order No. 2170 do not apply to Japanese employees.

Volunteer Corps.

Staff. Upon the recommendation of the Commandant the commission of Major H.W. Pilcher is authorised for renewal from April 10.

Maritime Company. Upon the recommendation of the Commandant 4 months' leave is granted to Captain A.W. Dixon from May 20.

Fire Brigade - Hongkew Company. The election of Mr A.F.T. Holland as 2nd Assistant notified by the Chief Officer is confirmed.

Special Constables. The Captain Superintendent's report is submitted forwarding draft form of agreement for service with the Legal Assistant's memorandum thereon and a letter from Mr Anderson relative to the question of compensating special constables in case of accident or death while discharging their duties. In regard thereto, whilst the question of compensation is unlikely to involve the Council in any serious responsibility under normal circumstances there is, it is realised, always the possibility that in the event of a riot or other disturbance the responsibility may become a serious one, but the members generally record the view that any definite scheme of insurance would be undesirable and that special constables should be treated on the same basis as members of the Volunteer Corps and the Fire Brigade, that is to say that each case of injury or death whilst in the discharge of duties should be considered as and when it arises on its merits. Subject to elimination of the clause having reference to compensation the draft agreement submitted is approved.

Mokanshan Sanatorium. A report by the Health Officer is submitted forwarding an offer by Mr J. Gaillard to sell his property at Mokanshan of about 32 mow immediately adjoining the Council's Prospect Point property. After brief discussion his recommendation which is endorsed by the Engineer that an offer of £3000 be made is approved. In this connexion Mr White-Cooper states that the executors of the estate of the late Dr Mills own certain property at Mokanshan which they would, he thought, be only too willing to transfer to the Council without any payment. He undertakes to obtain further particulars which will be submitted to the Health Officer and the Engineer for comment.

May 22'18. 70.

The Municipal Gazette for May 23 is submitted in proof and authorised  
for publication.

The meeting adjourns at 6 p.m.

*E. C. ...*

Chairman.

*M. D. ...*  
Acting Secretary.

At a conference between Members of the Council and of the French Council  
held on Tuesday, May 28, 1918, at 4.30 p.m., there are:

Present:

Representing the Municipal Council.

Messrs. E.C. Pearce (Chairman)

E.I. Ezra

A.S.P. White-Cooper

The Engineer

The Deputy Engineer

The Treasurer

The Acting Secretary and

Assistant Secretary

Representing the French Municipal Council.

A. Wilden (Consul-General for France)

W.J.N. Dyer

Ch. Jasson

The Engineer

The Secretary.

This conference is convened in accordance with the directions recorded in the Council minute of May 22, to consider what if any increases should be granted in the wages at present paid to the different classes of Chinese outdoor labour employed by the two Councils.

After welcoming the representatives of the French Council and the French Municipal Staff, the Chairman informs them of the preliminary consideration given to this question at an informal meeting this morning at which Messrs Ezra, White-Cooper and himself had conferred with the heads of the different departments of the Municipal Service. As a result they had formed the opinion that it would be a mistake, during these abnormal times, to effect any definite revision of wages which would necessarily be on an unsound basis inasmuch as it was impossible to foresee what conditions would obtain on the termination of the war. It was possible that the cost of living and the rates of wages now prevailing in the labour market might re-vert to what they were in pre-war days: on the other hand the contrary seemed probable. That the cost of living had increased and that it was bearing very hardly on the Chinese labouring classes was borne out by the several Departmental reports which had been submitted and considered and copies of which had been furnished for the information of the French Council. Under these circumstances they thought that the needs of the present would best be met by granting an all round percentage increase designed to compensate to some extent for this increase in the cost of living and subject to revision or readjustment should circumstances



hereafter require. Considering the question from this standpoint they were of opinion that the road sweeping and ordinary coolies should receive an increase in their daily wage of 3 and 4 ten cash pieces respectively i.e. from 25 to 28 and from 28 to 32 ten cash pieces, and that other branches of outdoor labour other than that paid according to ability and experience should generally speaking receive an increase of approximately twelve and one half percent calculated on their pay not exceeding in the case of daily labour 50 ten cash pieces and in the case of monthly labour \$10 and that these increases should have no application to the Fire Brigade and the Electricity Department whose Chinese employes appeared on investigation to be already sufficiently well paid. As regards the road sweeping and ordinary coolies they felt moreover that the increased rates should be considered as the minima and that the Engineer should have discretionary power to pay at a higher rate for work of a special character e.g. tarring and concrete mixing. These were the views that they held and they now invited the views of the French Council as it was desirable that the Councils of the two Settlements should act in unison so that neither should compete with or prejudice the other in regard to the employment of Chinese labour.

Mr. Wilden expresses the entire concurrence of the French Council with the sentiments expressed in the Chairman's concluding remarks. In the course of discussion he also signifies approval of the suggested increases which will therefore be brought into operation in the two Settlements as early as is possible after the end of this month. As to the extension of the suggested increases to the Police, he states that the Chief of the French Police is of opinion that their Chinese "agents" are already adequately paid. Under these circumstances the Chairman suggests and the other members agree that no recommendation should be made in regard to the pay of the Chinese Branch of the Police Force in this Settlement pending further consideration and comparison of the Terms of Service prevailing in the two Settlements.

In regard to the form in which the increases should be announced, the members agree after some discussion that, whilst it is impossible that any withdrawal of the increases approved will be possible in the future, yet it is desirable that it should be stated that they are subject to revision hereafter should the cost of commodities show any decline thus preserving to the Council the right to adjust labour wages on a proper basis when times are normal.

The conference adjourns at 5.30 p.m., the Chairman thanking the representatives of the French Council for their attendance.

*H. O. Fiddell*  
Acting Secretary.

Chairman.

At the meeting of the Council held on Wednesday, May 29, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura.

The minutes of the meeting of May 22, are submitted and confirmed.

The minutes of the conference of May 28 between representatives of the Council and of the French Council are read and confirmed and it is directed that effect be given from June 1 to the increases therein recommended which will, it is noted, involve an approximate excess on the Budget estimates of \$2,400 per mensem for the Public Works Department and of \$685 per mensem for the Health Department. In regard to the Police, it appears from enquiries made by the Captain Superintendent that the scale of Pay for Chinese "agents" employed by the French Council approximates that applicable to the Chinese Branch of the Force, but that "agents" holding the rank of sergeant are able to rise to a maximum of \$28 per mensem as compared with \$20 in the Chinese Branch, that all "agents" are provided with single quarters, and that a seniority allowance of \$0.50 per mensem is granted to them for each period of five years' service and that in the case of certain of the French supernumeraries Pay is at a higher rate than for those attached to the Chinese Branch. After careful consideration of these facts and comparison of the increases approved for the Public Works and Health Departments with those recommended in the Captain Superintendent's report of May 27 the members unanimously approve of effect being given to the latter from June 1. Including provision for an extra class in the rank of 1st class constables these increases will involve a total annual additional expenditure on the Chinese Branch of approximately \$15,000.

It is directed that a copy of the minutes of the conference and schedules showing the increases approved be transmitted to the French Council for its information.

Volunteer Corps. Upon the recommendation of the Commandant the leave of the following is postponed:-

Staff. Captain C.H. Godfrey gazetted April 11, 1918.

Medical Staff. Captain G.W. Davis gazetted January 24, 1918.

Leave Pay. A report by the Health Officer is submitted forwarding the resignation of Nurse McNelly and recommending payment of her passage to England when circumstances permit of her obtaining her passport and the issue of leave Pay in consideration of the fact that she has completed 5 years' exemplary service. In regard thereto, it is pointed out that leave Pay has, in the past, only been granted upon termination of an employe's service in those cases where members of the Police Force have insisted upon their right under the old Police Terms of Service of taking leave after 5 years and three months in spite of the exigencies of the service and have so arranged that this leave should coincide with the last nine months of their agreements and also, since the war, in those cases where the leave of employes has been deferred in the interests of the Municipal Service. In Nurse McNelly's case leave only became due on March 7, and the issue of leave Pay will accordingly establish the right of an employe to leave Pay upon termination of his agreement after a period of 5 years' service. In the course of discussion members generally express concurrence with the view that leave is primarily granted as a reward for past services and that accordingly when such services have been entirely satisfactory leave Pay should be issued whether or not the employe actually proceeds on leave. In Nurse McNelly's case, service has been exemplary and accordingly the Health Officer's recommendations in regard to passage and leave pay are approved. ✓

Band.

Conductor's Leave and Termination of Service. In an application submitted Professor Buck applies for long leave for the last ~~nine~~<sup>six</sup> months of his agreement which expires on ~~September~~<sup>December</sup> 23 and renewal of which has been disapproved. In submitting this application he requests the Council's support of an application to the Commissioner for Foreign Affairs for a permit to proceed to Chefoo where he intends to remain until the end of the War. Whilst approving the request for long leave on the condition that leave Pay be issued monthly in view of the fact that Professor Buck does not intend to leave China, the members express their unwillingness to comply with his request in regard to an application to the Commissioner for Foreign Affairs.

Shanghai Gazette. The Chairman informs the members of a recent interview with H.M. Consul-General when he drew the latter's attention to the campaign being conducted by this publication, in connexion with the Sino-Japanese Military Convention, against the established Government in Peking and against the Japanese Government and championing the cause of the South against the North. To his suggestion that it was desirable that some action should be taken to prevent the continuance of these attacks, H.M. Consul-General had informed him that the matter was receiving the attention of H.M. Minister in Peking but that he thought it improbable that any action would be taken unless and until the Japanese Authorities moved in the matter.

Russian Refugees. The Chairman refers to a conversation with H.M. Consul-General and the Consuls General for Belgium and Russia when he was informed that upon the arrival of the Russian Volunteer Fleet S.S. Penza from Vladivostok, the British and Russian Vice-Consuls would proceed to Woosung, board the ship, examine the passengers and issue permits to land in appropriate cases and that a request would shortly be made for the assistance of two plain clothes detectives in this connexion and that the Council should refuse to allow passengers to land from the tender at the Customs Jetty unless provided with such permits. The members welcome this action on the part of the Consular representatives of Great Britain, Belgium and Russia, but in the course of discussion it is pointed out that, inasmuch as the Penza is presumably under Russian jurisdiction, the more correct procedure would be for the Consul General for Russia to issue permits to land and to request the Council to send Police representatives to assist on the ship's gangway in preventing other than those provided with these permits from landing.

China's War Measures. The members learn that Mr. Sinnecker has expressed his intention of removing to Chapel and has requested a Permit of Visit to enable him to pass on Municipal Roads and to enter the Settlement. The Captain Superintendent strongly opposes the issue of this Permit, and in view of Mr. Sinnecker's consistent refusal to comply with the Council's registration measures except under compulsion of the Court it is directed that his request be not sanctioned and further that the Chinese Authorities be informed of the fact that he has not yet made his property return on the form issued at the request of the Chinese Authorities. Should Sinnecker not remove to Chapel further consideration will be given to the desirability of other action in regard to his failure to make this return.

The Municipal Gazette for May 30 is submitted in proof and authorised  
for publication.

The meeting adjourns at 5.50 p.m.

*E. J. [unclear]*

Chairman.

*N. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, June 5, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.O. Pearce (Chairman)  
E.I. Ezra  
W.L. Merriman  
E.O. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary.

Absent:

Baron Y. Fujimura  
Count L. Jezierski  
Mr. J. Johnstone.

The minutes of the meeting of May 29 are confirmed and signed by the Chairman. A copy of the Terms of Service for the Chinese Branch of the Police Force, revised in accordance with the increased rates of Pay sanctioned, is submitted and approved.

Shanghai Gazette. The Chairman has ascertained from Mr. Perkins, Consul in Charge, that this newspaper is not registered at the American Consulate-General.

Russian Refugees. In reply to H.M. Consul-General's formal request the members have approved a communication suggesting adoption of the procedure briefly outlined in the Minute of May 9, which the Chairman has ascertained personally from H.M. Consul-General meets with his approval.

The minutes of the meetings of the Works Committee of May 27 and June 4 are read and confirmed. With respect to the Widening of the Bubbling Wall Road the Committee's views, which are the subject of detailed explanation by Mr. Ezra, meet with the members' unanimous concurrence. As to the straightening project, i.e. elimination of the pronounced double bend opposite Lots 2940 and 2945, Mr. Ezra states that whilst the Committee would under ordinary circumstances have overruled the McBain protest the circumstances in regard to the Wrightson property were in its opinion different, and such as to require that the scheduling should be eliminated unless the Council was prepared to buy the whole of the property outright at the present time, moreover though the straightening would undoubtedly be of public benefit, such disadvantages as the bend presented could probably be mitigated by the provision of traffic islands or by other means of traffic

control as to which the views of the Captain Superintendent of Police will be sought. In regard to purchase of the whole of the property, the Chairman refers to the file of negotiations and minutes relative to the provision of a children's playground in this locality and consideration is given to two alternative schemes of thus utilising this property as indicated on a plan submitted. The members, however, finally record their view that to proceed with either proposal at the present time of financial stringency would be inopportune and the Works Committee's decision to eliminate the straightening project is accordingly endorsed. As regards the playground, Mr. Merriman suggests and the members concur that the culverting of the Love Lane Creek might provide a suitable piece of ground for this purpose.

In regard to the culverting of the remaining section of the Bubbling Well Road Creek, the members express the view that the condition of this creek is such as to require that the work should be undertaken ~~as~~<sup>so</sup> soon as financial considerations permit.

With respect to extension of the Waterworks mains in residential areas it is pointed out that some uncertainty exists as to whether the Company will agree to modification of Clause 7 of the Agreement of 1905 to the extent that the "return" on mains will be accepted instead of the "net profit", but the view obtains that in either case the main to Mr. Worcester's house should be extended on the terms set forth in the Committee's minutes.

The minutes of the meeting of the Foreign Educational Committee of June 4 are submitted and confirmed.

Astor House, Fire Escapes. The Engineer's report in accordance with the minute of May 1 commenting in detail upon the architect's reports has been submitted to the members who concur in the Chairman's view that under all the circumstances the restriction on admission to the ballroom should be increased from 200 to 350 persons, and that upon an undertaking from the Company to observe this restriction the annual licence, for which application has been made should be issued, it being understood and agreed that should admission for a larger number be desired at any time special application shall be made therefor and referred for departmental report and consideration by the Watch Committee in accordance with the usual licensing procedure.

General Hospital, Finance. In reply to a request by the Hospital Governors for payment of the Council's share of the interest on the Bank overdraft for the quarters ending December 31, 1917, and March 31, 1918, the opportunity has been taken of referring to the several points to which reference is made in the minutes of the meeting of the Finance Committee

of March 14 as also of enquiring whether the interest on certain Hongkong and Shanghai Banking Corporation shares, a portion of the George Ford estate, which has not yet been realised would be credited in reduction of the interest on the building account overdraft. The reply of the Governors is now submitted and after close examination and consideration the members direct that the following observations be embodied in a further letter to the Governors.

1. That the Governors have no authority to transfer the overdraft on the Hospital current account to the overdraft guaranteed by the Council nor has the Council at present any authority to accept responsibility therefor.
2. That it is quite incorrect to state that the Council's acceptance of the financial scheme set forth in the Hospital letter of March 6, 1917, (vide Annual Report of that year p.106A) nullifies the arrangement in regard to rents: to this extent therefore the interest payable by the Council under its guarantee should be relieved. If on May 31, at expiry of the lease to which reference is made in the Hospital letter the demolition of the houses is decided on, then automatically the arrangement made will come to an end.
3. That the interest on the 60 Hongkong and Shanghai Bank shares should it seem be utilised in reduction of the interest and not in reduction of the capital amount of the building account overdraft.

The members next proceed to review the Council's present position vis-à-vis the Hospital. Emphasis is laid on the fact that it is at present a non-Municipal institution for the finance of which the Council is very largely responsible, but over which it has but a very small measure of control and it is suggested that under these circumstances consideration might now be given to the desirability of taking over the Hospital as a Municipal institution under the Council's entire control. To this change in the status of the Hospital the Chairman points out what he considers to be a very serious objection, namely that private donations, and legacies will cease and possibly also the financial support extended by the French Council may be withdrawn with the result that the Council would be saddled with still further financial responsibilities. On the other hand he concurs with the other members in the view that it should be possible to provide for a greater measure of control of that expenditure for which the Council is ultimately responsible and that this question should accordingly in the first instance receive the attention of the Finance Committee for whose consideration the Treasurer will be directed to report.



Staff, War Service. In reply to an enquiry by the Engineer the members direct that the terms of Order 3797 be extended to apply to American employes, that Order 4090 shall not apply to employes who are required by their Governments to proceed on war service, and that such employes shall accordingly be entitled to all the benefits of Order 3797.

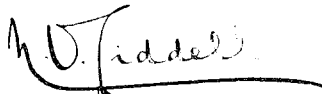
Health Committee. A letter from Dr. Marshall is submitted in reference to his forthcoming absence from Shanghai for a period of nine months expressing his willingness to accept the invitation of the Council to rejoin on his return and stating that Dr. Marsh will consent to serve during his temporary absence as suggested by the Council.

China's War Measures. In reply to the Captain Superintendent's request for directions, proceedings are authorised against a German subject named F. Voights for failure to register in accordance with the Council's registration measures. On the other hand the question of proceedings against him for failure to make his property return is left in abeyance.

The Municipal Gazette for June 6 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

Chairman.

  
Acting Secretary.

At the meeting of the Council held on Wednesday, June 12, 1918.

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
A.S.P. White-Cooper  
The Acting Secretary and  
Assistant Secretary

Absent:

Baron Y. Fujimura  
Count L. Jezierski.

The minutes of the meeting of June 5 are confirmed and signed by the  
Chairman. With regard to  
Russian Refugees, the Chairman reports that arrangements have been  
made between the Russian Consul General and the Captain Superintendent  
in accordance with the procedure suggested by the Council.

The minutes of the meeting of the Electricity Committee of June 7 are  
submitted and confirmed. With regard to  
Office Accommodation. To the Committee's request for a plan showing  
the space at present available and that which would be allowed to the  
Department for future extensions reply is directed that in the  
Council's opinion provision could if necessary be made for a floor  
space of 23,410 square feet, but that no definite statement could be  
made on this point nor could plans be prepared until reply had been  
made to the Council's communication of May 13 pointing out that the  
question that required consideration was not one of what accommodation  
was available but rather of what the Department's needs were and  
requesting the submission of a schedule of present requirements, room  
by room, with the space allotted to each employe together with a  
statement indicating probable future requirements.

The minutes of the meeting of the Library Committee of June 11 are  
submitted and confirmed.

Volunteer Corps.

Medical Staff. Upon the recommendation of the Commandant nine months'  
leave is granted to Major R.J. Marshall, principal Medical Officer,  
from June 11.

Fire Brigade.

Long Service Medal. A letter from the Chief Officer is submitted calling attention to the fact that he has now served for over five years in the Brigade and enquiring whether he is entitled to receive the long service silver medal, which was instituted in 1904 when the Brigade was composed entirely of volunteers. The members are of opinion that this medal was never intended for anyone but volunteers and that it should not therefore be granted to the Chief Officer who will be informed accordingly.

Sewage Disposal. An advance proof of Professor Fowler's report on the problem of water supply and sewage disposal with a covering letter is submitted and directions are given that copies be furnished to members of the Health Committee and of the late Building Rules Commission Sub-Committee on Waterclosets, that the comments of the latter be invited and that the report receive consideration in the first instance by the Health Committee at a meeting to be convened on Monday next when Professor Fowler, the Health Officer and the Engineer will be invited to attend.

In regard to Professor Fowler's remarks in reference to his agreed fee of Gas. 500 and expenses, the members incline to the view that under all the circumstances of the case it would not be unreasonable that this fee should be increased to Gas. 750 and expenses, but decision is left in abeyance until Professor Fowler's report has received final consideration.

The late Mr. J.A. Pond. A letter from Mrs. Bosustow is submitted in reference to the death of her father Mr. J.A. Pond, who was for 38 years in the Council's service as Accountant. She states that the widow who is a confirmed invalid of 73 years of age, and an unmarried daughter have been left with an income of about £200 per annum and enquires whether as an act of grace the Council will continue to pay to the widow a proportion of the pension of £500 per annum granted to the deceased upon his retirement from the Council's service in 1909. The members note that the fact that the Superannuation Fund had only been in operation for a period of six years upon the deceased's retirement was taken into consideration when the pension was granted, but under the circumstances detailed by Mrs. Bosustow and having regard to the deceased's exceptional record of service they concur in sanctioning the grant to the widow of a <sup>annual</sup> life pension of £300. *MLT*

Recess. Upon the Chairman's suggestion the Annual Recess is fixed from July 31 to September 11.

The Municipal Gazette for June 13 is submitted in proof and authorised  
for publication.

The meeting adjourns at 5.40 p.m.

*E. B. ...*

Chairman.

*H. O. Fiddell*

Acting Secretary.

At the meeting of the Council held on Wednesday, June 19, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Count L. Jezierski.

The minutes of the meeting of June 12 are confirmed and signed by the  
 Chairman.

Professor Fowler then attends and the minutes of the meeting of  
the Health Committee of June 17 are submitted and confirmed. Mr.  
 White-Cooper explains in detail the several points which were the  
 subject of discussion and enquiry by the Committee. He refers in  
 particular to Professor Fowler's remarks on the subject of dry  
 latrines: admittedly the latrines provided by the Council were better  
 than those to which Chinese were ordinarily accustomed, but it seemed  
 to him that an effort should be made to improve their condition and  
 thus set an example to neighbouring Chinese Administrations. This  
 could be effected by more constant supervision and he thought also by  
 the provision of enamel instead of iron buckets. The members endorse  
 his views and directions are given that the necessary steps be taken  
 accordingly. He also refers to the emphasis laid by Professor Fowler  
 on the importance of excluding trade effluents which did not reach a  
 certain standard of purity from any future sewage system. Mr. Johnstone  
 thereupon enquires how far such exclusion could be made effective and  
 whether the Council had any power to prevent mills and factories from  
 discharging their effluents through their own pipes into the creeks  
 and River. In reply it is pointed out that so far as the French  
 Settlement and the areas under Chinese jurisdiction are concerned the  
 cooperation of the French and Chinese Authorities respectively would  
 be essential but that, as regards the Settlement, the powers conferred  
 under Byelaw XXXI would seem to be such as to enable the Council in  
 some degree at least to prevent pollution by trade effluents that did  
 not reach the necessary standard of purity.

In the course of discussion and in reply to members' further questions Dr. Fowler emphasises the following additional points:-

1. That objection to the septic tank on the ground of smell could be obviated by the use of proper vent pipes, that the danger from imperfect purification was removed by the addition of properly supervised aerobic filters but that since such filters were liable to give rise to quantities of small gray flies, their presence in close proximity to dwellings was objectionable.
2. That the ultimate area of land required for the Activated Sludge Process would be considerably less than that mentioned in his report, but that his experience indicated that during the experimental stages at least it was prudent and desirable that control should be obtained of a large area either by purchase or by lease, thus obviating claims, against the Council for damages based on the ground of nuisance or on some similar ground, however ill-founded such claims might be.
3. That the difficulty of extending the existing works of the Waterworks Company might be met to some extent by the erection of tanks in various parts of the Settlement for the storage of water after filtration, and that the Company was giving consideration to this matter. In this connexion and in reference to Professor Fowler's remarks in regard to artesian wells Mr. White-Cooper suggests, and the members concur, that the desirability of providing such a well for the new Municipal offices should receive further consideration.
4. That the construction of lock gates to secure the flushing of culverts and inverts, did not seem to present any difficulty. In this connexion it is pointed out that the construction of such gates at the Yangkingpang and the Defence Creek outlets would effect the flushing of a very large part of the existing system of culverts and inverts.

Professor Fowler then withdraws and the Chairman makes further reference to the question of his fee and to a suggestion made by the Engineer that this question might be adjusted by the payment to Professor Fowler of a retaining fee for a few years inasmuch as it was evident that it would be necessary to seek Professor Fowler's advice on many points that would arise. Before deciding the members direct that the Engineer be requested to state his views on this subject in writing.

Volunteer Corps.

Italian Company. The resignation of Lieutenant M. Commencini, forwarded by the Commandant, is accepted with regret.

X Police Station and Latrine Sites, Mohawk Road. A letter from Messrs Lester, Johnson & Morriss is submitted offering to sell a piece of vacant land at the corner of Avenue Edward VII and Mohawk Road at the rate of £10,000 per mow, on condition that the land be used for a police station and that the Council's claim in respect of the provision by Mr. Henry Morriss of two latrine sites in this district be waived.

A plan and reports by the Captain Superintendent and the Engineer are also submitted and the members note therefrom that the construction of a police station in this district is strongly advocated, that the position of the site offered is considered eminently suitable and that the price required, £10,000 per mow is deemed reasonable provided that it applies only to the area of Mow 0.881 registered in Mr. Morriss' name and excludes the area in the road Mow 0.210 and two pieces of unregistered Chinese land, which are inset into the property and measure Mow 0.616. It is suggested however and the members concur that the price should be reduced to the extent of the value of the two latrine sites which should be made good and that the advantage which will undoubtedly accrue to the rest of the Henry Morriss estate as a result of the provision of a police station should be taken into consideration. In view however of the fact that there is no Budget appropriation the Watch Committee will in the first instance give consideration to the desirability of deferring the purchase for inclusion in next year's Budget.

X Electricity Department Offices. A copy of the report by Messrs Burkill, Neill and Peebles and of the separate report by the last named, to which reference is made in the minutes of the meeting of the Electricity Committee of June 7, have been submitted and circulated for members' information pending receipt of the Engineer's comments thereon. In the meantime no action has been taken on the directions recorded at the last meeting of the Council.

X Bequest to Library. A letter from Mr. R.N. Macleod is submitted expressing the wish of the relatives of the late Mr. A.S. Wilson to donate books to the Library to the value of £150 sterling. The members are informed of the suggestion made by the Library Committee that the gift should form the nucleus of a reference library on the institution of which the Committee has recently decided. The members concur that, in expressing thanks for this donation Mr. Macleod should be informed of the wish that a suitable inscription should be drawn up by him for insertion on the fore front of each volume donated thus marking the high esteem in which the late Mr. Wilson was held by all sections of the Community.

WJ

Library Committee. A letter from Mr. F.C. Kendall accepting the Council's invitation to join the Committee is submitted.

The Municipal Gazette for June 20 is submitted in proof and authorised for publication. Reference is made to the remarks of the Acting Registrar in his report for May as to the action of the City Authorities in refusing to permit the service of a Mixed Court summons on a defendant residing beyond limits on the ground that the plaintiff must sue in the Chinese Court. It is directed that a detailed report be submitted contrasting the present attitude of the City Authorities with that adopted by them in the past.

The meeting adjourns at 6 p.m.

*E. C. Rogers*

Chairman.

*M. O. Kendall*  
Acting Secretary.



At the meeting of the Council held on Wednesday, June 26, 1918,  
at 4.30 p.m. there are:

Present:

- Messrs E.C. Pearoe (Chairman)
- E.I. Ezra
- J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- A.S.P. White-Cooper
- The Acting Secretary and  
Assistant Secretary.

Absent:

- Baron Y. Fujimura
- Court L. Jezierski

The minutes of the meeting of June 19 are confirmed and signed by the  
Chairman.

The minutes of the meeting of the Finance Committee of June 21 are

submitted and confirmed. With regard to Electricity Department, Loan Redemption, the Chairman refers to certain conversations with Messrs Peables and Neill when they strongly endorsed the view that provision should be made for a sinking fund. In this connection and in supplement of the views recorded by the Committee it is pointed out that the institution of such a fund would necessarily involve re-opening the whole question of the basis upon which the General Reserve Fund is calculated, as to which decision was only reached in March last after prolonged examination and discussion. Apart from this and other considerations the members are of the opinion that no good purpose would be served by instituting a sinking fund upon a basis which would almost certainly have to be the subject of re-consideration when the recommendations of the Special Committee on Loan Redemption receive further consideration after the war, and that accordingly the whole question should remain in abeyance. It is directed that the members' views be communicated to the Electricity Committee.

Superannuation Fund Rules. The members unanimously endorse the views of the Committee and direct that in applying Rule 10a the question of whether or not an employe leaves with the consent and approval of the Council, that is to say, whether or not he leaves against the wishes of the Council, be the subject of consideration by the Committee in each case, thus securing consistency in the application of the rule. At the

*207*

same time they indicate the view that an employe who insists on leaving under present conditions when the Municipal Staff is so much depleted should, apart from any special circumstances, be considered as leaving against the wishes of the Council.

The minutes of the meeting of the Band Committee of June 24 are submitted and confirmed and some discussion ensues in regard to the question of whether Mr. de Kryger should continue as Conductor in charge, or whether Mr. Alberti should be appointed to that position. In this connexion reference is made to a letter from Professor Buck and to a recommendation made by the Italian Consul-General in favour of Mr. Alberti. Finally the members concur that this is a question that should properly receive the consideration of and be the subject of a recommendation by the Band Committee, to whom it is accordingly referred.

Volunteer Corps.

Shanghai Scottish. The resignation of Lieutenant J.S. Chisholm, forwarded by the Commandant, is accepted with regret.

Foreshore - Vehicle Ranks. The reply of the Automobile Club to a communication addressed in accordance with the Council minute of May 1 is submitted, expressing appreciation of the provision being made for the ranking of motorcars and suggesting that the Bund foreshore opposite the Russian and German Banks might also be utilised for a similar purpose. In comment the Captain Superintendent points out that the Council's adverse decision of June 27, 1917 which was affirmed on May 1 of this year renders it somewhat difficult for him to re-open the subject; he nevertheless directs attention to certain considerations which may, he suggests, have been overlooked. In a memorandum also submitted the Acting Secretary refers to the fact that the provision of a rank in 1911 opposite the McBain building and the Shanghai Club was the subject of a somewhat belated protest on behalf of the Club Committee by Messrs Hanson, McNeill, Jones & Wright, that from the Council minute of June 21 of that year it seemed that the Council of that date held no doubt as to the public rights over the foreshore, but that doubt <sup>had</sup> however, always existed as to the extent of those rights, i.e. how far the rights of the frontagers concerned were affected by the public rights and vice versa. He points out that from a perusal of Municipal records on the subject, more particularly in regard to the Ince Foreshore Case, which was tried in H.M. Supreme Court in 1885 and subsequently dealt with by the Privy Council on appeal in 1886, it seemed that the Council had the right to prevent the frontagers from using the foreshore in any way inconsistent

with or obstructive to the rights of the public. That what exactly the public rights were was not clearly defined, but that the Lords of the Privy Council had advised that the public uses were those to which beach ground was held subject, such as probably to beach boats, to have access to the River and other things of that nature. That whether such access took the form of a grass plot or an asphalted roadway seemed to be immaterial and that there did not seem to be any objection to utilisation of such a plot for a stand for vehicles, provided that it was primarily intended for the convenience of access to the River, e.g. for vehicles used for those going to the Customs Jetty, and such access was not thereby obstructed. Should it now be desired to reverse the decision disapproving provision of the rank opposite the Russo-Asiatic Bank, the Acting Secretary suggests either that steps be taken to construct the rank without notice to the frontagers concerned, leaving them to protest to the Court of Consuls, when such doubt as existed in regard to foreshore rights would, so far as action by the Council was concerned, be settled once and for all, or that the frontagers be approached with a view to their agreement to conversion of the grass plot on the understanding that if after trial the rank was proved to be a nuisance or an eyesore the grass would be replaced. He points out that to the first course there might be objection on the ground that the decision of the Court of Consuls might possibly, though it scarcely seemed probable, be adverse to the Council with extremely far-reaching results, and that to the second course there was objection inasmuch as it would be tantamount to an admission that the Council could not utilise the foreshore in any particular manner without the consent of the frontagers concerned, thus creating a very undesirable precedent.

The members have given consideration to these views but with the exception of Mr. White, they generally endorse the view which is expressed by Mr. Richards that apart from any question of foreshore rights the Council should not sanction a step which would curtail the recreative amenities provided by the Bund foreshore. The decision recorded in the minute of May 1 affirming disapproval of the suggested rank is accordingly re-affirmed.

Sewage Disposal. A further proof of Professor Fowler's report on the problem of water supply and sewage disposal is submitted and directions are given that a copy be forwarded to the Engineer-in-Chief of the Whangpoo Conservancy Board with an expression of the Council's appreciation of the assistance rendered by him to Professor Fowler. It is also directed that a copy be transmitted to the French Municipal

Council together with extracts from the relative minutes with the request for an expression of its views, more particularly in regard to its willingness to co-operate in dealing with a problem which concerned the French Settlement no less than this Settlement. Professor Fowler's report with extracts from the minutes of the several meetings at which it was the subject of consideration will be published in the form of a special Gazette.

In regard to improvement in the existing method of emptying cesspools, Mr. Ezra suggests, and the members concur, that immediate steps be taken to secure the construction of a suitable vacuum tank by either the New Engineering & Shipbuilding Works Ltd, or the Shanghai Dock and Engineering Co.Ltd. The Health Officer will be directed accordingly.

#### Victoria Nursing Home.

German Patients and Doctors. A report by the Health Officer forwarding a petition by the nurses requesting the exclusion of German patients and doctors from the Home, is submitted and the members give consideration to the comments of the Health Committee thereon. To adoption of the suggestion made by Dr Marsh, with whom Dr. Jackson concurs, that a letter be addressed to the German doctors informing them of the feeling of the nursing staff and suggesting that their patients should so far as possible be sent to the General Hospital there is in the members' opinion considerable objection. On the other hand they concur in the suggestion made by the Chairman that the Matron should be informed that there was no objection to her making reply to applications for the admission of German patients, generally to the effect that there is no accommodation available at the time.

Opium. The Captain Superintendent reports in reference to the minute of May 1 that the Mixed Court will not permit the Legal Assistant to make an application for a pronouncement as to its attitude in the matter of opium prosecutions under the Chinese Provisional Criminal Code. The Captain Superintendent understands however that as the stocks of legitimate opium in Shanghai ought, in the Court's opinion, to have been disposed of, persons selling opium without a licence will, after July 1, be fined the maximum penalty of \$100 provided by Byelaw XXXIV, unless there are special reasons in particular cases why such fine should not be inflicted; and that as regards the application of the Chinese Criminal Code the Court was of opinion that this question should be left in abeyance until that of the alleged Government monopoly was disposed of. After the Chairman has observed that the Captain Superintendent's report bears out certain views expressed to him by

H.M. Consul-General at a recent interview, the members direct, in reply to the Captain Superintendent's request for instructions, that prosecutions be taken under the Byelaw until further notice.

Dr. Sun Yat-san. The Chairman refers to a report made to him this morning by the Captain Superintendent that Dr. Sun Yat-san was due to arrive in the Settlement from Japan at 1 o'clock this afternoon. He states that upon receiving this information, he communicated with H.M. Consul-General who informed him that the question of Sun's removal from the Settlement was one in respect of which the Chinese Government should move and that he would refer the matter to H.M. Minister in Peking. The Captain Superintendent has since reported that Dr. Sun did not land in the Settlement but left the steamer by launch and proceeded to and landed in the French Settlement. In the members' opinion the presence in Shanghai of so well-known a fire-brand is most undesirable and with their approval the Chairman undertakes to convey this view to Mr. Wilden, French Consul-General and Chairman of the French Municipal Council, in the hope that some action may be taken to secure his departure from the French Settlement.

Death of Mr. J. Liddell. The Chairman refers to a telegram received this morning announcing the death of Mr. John Liddell who was a member of Council for the years 1905 and 1906. Upon his proposal it is decided to record an expression of deep regret and of sympathy with Mrs. Liddell and the other members of the late Mr. Liddell's family.

The Municipal Gazette for June 27 is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

*E. C. Pennington*  
Chairman.

*M. O. Liddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, July 3, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Count L. Jezierski.

The minutes of the meeting of June 26 are confirmed and signed by the  
 Chairman. With regard to

Electricity Department, Loan Redemption, the Acting Treasurer states  
 in a report submitted that he has nothing to add to the views recorded  
 in the minutes of the meeting of the Finance Committee of June 21.

Dr. Sun Yat-san. The Chairman informs the members of a conversation  
 with Mr. Wilden, when the latter stated that the French Council would  
 be more than glad to be rid of Dr. Sun but that action in this  
 direction might precipitate trouble on the Tonquin frontier, a  
 possibility which the French Authorities wished to avoid. He stated,  
 however, that he had applied to the French Minister in Peking for  
 instructions.

Volunteer Corps.

Italian Company. Upon the recommendation of the Commandant the  
 following commissions are authorised for issue:-

Mr. V. Chieri as Lieutenant in command and Mr. C. Bedoni as 2nd  
 Lieutenant: both on first appointment.

Sewage Disposal. The members direct that an advance proof of Professor  
 Fowler's report be forwarded to the Waterworks Company and to Messrs  
 A.C. Clear and H.G. Simms, members of the Special Waterworks  
 Committee, and that the Engineer and the Health Officer be requested  
 to submit their recommendations thereon.

In regard to the question of Professor Fowler's fee a report by  
 the Engineer is submitted and after brief discussion his recommendation  
 is adopted that instead of increasing Professor Fowler's fee the  
 Council should offer to retain him as Consulting Chemist for a period

not

of five years at an annual retaining fee of Rs. 100, such fee to cover such consultation whether verbal or by correspondence as will not necessitate his leaving his headquarters at Bangalore. This offer will be communicated to Professor Fowler accordingly.

Hospital Accommodation for Indians. The Health Officer's report as to his enquiries in pursuance of the Health Committee minute of May 17, as to the terms on which St. Elizabeth's Hospital will admit and treat Indian women and children on lines which will accord with the special requirements of Indian caste and religion is submitted and the members note that the Hospital authorities are willing to place two wards of three beds each at the disposal of the Indian Community in return for a grant-in-aid of ₹1000 per annum which will be in addition to the present charge of 30 cents per day which is paid by the inmates themselves, and that suitable arrangements in regard to food can be made with the Indians' kitchen at Sinza Station. The Captain Superintendent reports favourably on this arrangement and its adoption is recommended by the Health Committee. After brief consideration the members unanimously endorse the recommendation of the Health Committee and directions are given that effect be given thereto from July 1, the annual grant-in-aid in respect of the remainder of this year being accordingly ₹500.

Tram Tank. Mr. White-Cooper suggests and the other members concur that the Tramway Company be informed that in the interest of traffic regulation the Tank, which is being utilised in connexion with the raising of funds for various war charities, should discontinue running from the end of the present week.

The Municipal Gazette for July 4 is submitted in proof and authorised for publication.

The meeting adjourns at 5 p.m.

Chairman.

*H. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, July 10, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Count L. Jezierski  
 Mr. Ed. White.

The minutes of the meeting of July 3 are confirmed and signed by the  
 Chairman.

The minutes of the meeting of the Watch Committee of July 4 are submitted  
 and confirmed.

The minutes of the meeting of the Band Committee of July 4 are submitted  
 with a memorandum by the Acting Secretary pointing out that Alberti  
 cannot carry out the business arrangements required of the musician in  
 charge of the Band by reason of his inability to understand and make  
 himself understood in any other language than Italian and suggesting  
 that under the circumstances the best compromise would be effected by  
 the appointment of De Kryger and Alberti as Joint Conductors-in-charge,  
 the latter to lead the Band in the Winter when string instruments are  
 used and the former in the Summer and on Volunteer parades, etc. when  
 brass instruments are used, the former also assuming responsibility  
 for the business arrangements. The members give careful consideration  
 to this suggestion, to the views of the Band Committee thereon and to  
 those recorded in the minute of the Committee and finally the view is  
 recorded unanimously that good as may be Alberti's qualifications from  
 a musical standpoint it is impossible to consider his appointment as  
 Conductor-in-Charge having regard to his inability to converse in any  
 other language than Italian, and that under these circumstances De  
 Kryger should continue as at present as Conductor-in-Charge. This  
 view will be communicated to the Band Committee and in the meantime  
 and until that Committee has had a reasonable opportunity of expressing  
 its views further on the subject no action will be taken in regard to  
 notifying Alberti or De Kryger.



The minutes of the meeting of the Chinese Educational Committee of July 5 are submitted and confirmed. With regard to Polytechnic School, Building Extension. The members concur with the Engineer's recommendation in a report submitted that rather than call for tenders with consequent delay the contract should be given to the contractor who constructed the existing building.

The minutes of the meeting of the Electricity Committee of July 5 are submitted and confirmed. With regard to Loan Redemption, the Chairman reads a memorandum handed to him by Mr. Peebles and after brief discussion it is directed that a copy with a copy of the Committee's minute be referred to the Acting Treasurer for comment whereafter the matter will receive further consideration.

Superannuation for Men on War Service. It is pointed out that this question was only recently the subject of consideration by the Finance Committee in connexion with an application by Sub-Inspector C. Mills for the issue of a gratuity or bonus, when the members endorsed the view, which was subsequently confirmed, that the Council cannot contribute to the Superannuation Fund in the absence of an employe on war service. The Electricity Committee will be informed accordingly, the members being unwilling to re-consider the matter.

The minutes of the meeting of the Works Committee of July 8 are submitted and confirmed. With regard to Railless Trams, Mr. Johnstone refers to the suggestion made by him on a previous occasion that when examining the question of extension of the railless system consideration should be given to the possibility of deviating the existing tram route along the Bubbling Well Road so as to turn off into Park Road and thence along Burkill Road to Carter Road. In reply Mr. Ezra states that full attention will be given to this suggestion when the matter is further considered by the Works Committee.

Bubbling Well Road. Mr Ezra informs the members of certain amendments of the minutes approved by the Committee since their circulation to the Council and considerable discussion ensues in reference thereto and in particular in regard to the terms of the communication addressed to Mr Haroon on the subject of his Lot 242 and in regard to the reply to be made to other protests at the scheduled widening of this road. Referring to the minute of the meeting of the Committee of June 4, Mr Ezra states that the Committee intended that surrenders from the Mohawk Road to the Bubbling Well, with the exceptions noted in the amended minutes of July 8, should not be required until re-building

was undertaken or until the properties affected were utilised for other purposes than the present, that the Committee had no intention of making the reservation that surrender would however be required at any time should the public need for widening become pressing, that such reservation should not have been made and that, if the Council desired its retention, the Committee would press for the removal of the scheduling from the plan as it would be inequitable that it should remain under such conditions as would permit of surrenders being required under conditions that would in certain cases inflict hardship. In reply it is pointed out that the Assistant Secretary understood that the Committee desired that such reservation should be made, that it was ~~minted~~, that the minute was passed by the Committee and Council, that the reservation was accordingly communicated to Mr Haroon and that it was understood that it was intended to preserve freedom of action in regard to the widening for future Councils since any under-taking given without such reservation might obstruct an improvement which might in the future be considered essential in the public interest. The Chairman and Mr White-Cooper concur in the view that it is undesirable that any undertaking should be given that will tie the hands of future Councils. Finally, after further discussion, in the course of which the members of the Works Committee further emphasise their views, it is directed that, in reply to protests not yet answered, it be stated that the Council has no intention of requiring surrenders until the properties concerned are put to some other use than at present or until rebuilding takes place, this statement being such, in members opinion, as will not bind future Councils, though clearly indicating to them the views of the present Council.

In regard to the Committee's recommendation that a temporary modified line should be adopted for the widening from Mr Haroon's own garden, the Engineer states that the cost of the complete scheme would be approximately £10,000 as compared with £4000 - 4500 for the modified scheme including the pulling down and re-construction of the temporary wall upon adoption of the complete scheme. The members then examine the plans of the two alternative schemes and the Chairman expresses the view that the modified scheme whilst securing <sup>some</sup> improvement will not provide such an improvement as is desirable, particularly at the point facing the Ferry Road turning and that the Council should accordingly proceed with the whole widening forthwith. The members of the Works Committee strongly support the view that for the present only the modified scheme should be undertaken and finally decision is recorded in this sense.

Mixed Court.

Service of Summons on Defendants residing beyond Limits. A memorandum by the Acting Registrar forwarded by the Captain Superintendent with a covering report is submitted in accordance with the minute of June 19 and the members concur in the view that the refusal of the City Authorities to permit the service of Mixed Court summonses on defendants residing beyond limits, on the ground that the plaintiff must sue in the Chinese Court, is a matter that concerns the Assessors and the Consular Body rather than the Council and that action by the Council would therefore be undesirable.

The Wheel. Members direct that the remarks of H.M. Judge on the subject of the Wheel when passing sentence in the recent case Rex v. J.H. Tait be brought to the notice of the Consular Body in accordance with the Council's policy of taking every opportunity of emphasising the need for the suppression of the establishment on the North Honan Road.

Foreign Educational Committee. A letter from Mrs. Merriman tendering her resignation from the Committee is submitted and accepted with regret.

The Municipal Gazette for July 11 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

Chairman.

*M. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, July 17, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Baron Y. Fujimura  
 Count L. Jezierski  
 Mr. Ed. White.

The minutes of the meeting of July 10 are confirmed and signed by the

Chairman. With regard to

Band - Conductor-in-Charge. Having considered a report by the Acting Secretary as to Alberti's knowledge of English and as to the efforts being made by him to master the language the members are of the opinion that the existing arrangement whereby de Kryger acts as Conductor-in-Charge should be continued for the present, but that having regard to the strong recommendation of the Band Committee in favour of Alberti his application for appointment as Conductor-in-Charge should be considered so soon as his knowledge of English is sufficient for the purpose.

The minutes of the special meeting of the Works Committee of July 8, which are submitted and read, are the subject of detailed examination and discussion as follows:-

Private Hydrants. The Committee's views are unanimously endorsed that the Council should be responsible for the charge for water drawn for fire purposes which should be payable only in respect of actual consumption to be ascertained on the same principles as are applied for measurement of consumption in the case of public fire hydrants. Mr. Ezra observes that he has formed the impression that the Company will probably accept the Council's views on this point.

Waterclosets. The members concur that an additional charge is warranted for the supply to waterclosets in those cases where the charge for the ordinary water supply is made on rentals, the basis of such additional charge being the average amount of water used as ascertained by meter in accordance with the Engineer's suggestion.

Street Hydrants. It is pointed out that Clause 6 of the Agreement of 1905 places on the Company the obligation of providing and erecting such number of hydrants as the Council may consider necessary. The members concur with the Chairman's view that it would be very undesirable to agree to any modification of this provision: on the other hand they endorse the views of the Works Committee and approve of an assurance to the Company that in practice the Council, whilst providing so far as possible for future requirements by provision of T connexions, does not require more than the minimum number of hydrants necessary for the time being to be actually affixed.

Mains in New Roads. Mr Ezra explains that it is the view of the Works Committee that those who purchase land in outlying districts should, in the event of their requiring water, contribute towards the cost of the necessary mains, the amount of the contribution being governed by the circumstances of each case but that when there was reasonable indication that development of such districts would materialise in the near future it was only reasonable that the Company should aid in such development by facilitating the supply of water. This was also the view held by the Company, but the difficulty lay in its interpretation, since what might be considered to be reasonable indication of such development by the Council might not be, and in fact had not in the past been, considered as such by the Company. Under these circumstances the Works Committee was of the opinion that the Company should in all cases negotiate with the intending consumer on the understanding that in the event of disagreement as to the contribution to be paid by such consumer or as to whether any contribution should be paid, the matter should be referred by the Company to the Council whose ruling should be binding. The members are in agreement with this view and also approve the suggestion made by Mr Hide in regard to the modification of Clause 7 of the Agreement of 1905 in those cases in which that Clause is applied.

Supply to Foreign Dwellings. In this connexion it is pointed out that, although, in the recent Arbitration, the arbitrators ruled that, where the charge for water supply was based on rentals, the expression "rentals" meant current rentals or current rental assessments, yet subsequent research had revealed the fact that at the Meeting of Ratepayers held on March 21, 1905, the then Chairman of Council when moving the resolution authorising the Council to enter into the Agreement of that year, specifically stated in his speech " We stipulated that there will be no increase in the present charges to ordinary private consumers whether rents advance or not. In many cases the existing rates are considerably below 4 per cent on rentals", and

again "We stipulated that the rate for new foreign houses will be based on the existing scale as mentioned in the schedule. The Company disclaims any intention of imposing a higher scale of charges on new buildings than is at present charged on existing ones". It seems to the members reasonably evident that the Company is aware of the fact that it was intended that the charges for water when made on a rental basis should be on a basis comparable to the rents of 1905 and that this explains their anxiety to secure the abolition of the schedule to the Agreement, a course to which the members will not agree under any circumstances. In view of the importance of the statements quoted and of the fact that they were not before the arbitrators in the recent arbitration, it is directed that the opinion of the Legal Adviser be obtained as to the feasibility of applying to the arbitrators to re-consider their decision on this point.

At the conclusion of the discussion Mr Ezra states that the Works Committee would like to meet the representatives of the Waterworks Company on July 29 for further discussion and he suggests and the members approve that a copy of the minutes of the Committee be forwarded to the Company as a record of the views interchanged with a suitable covering letter inviting their attendance on that date.

X Astor House, Fire Escapes. A letter from the Managing Director of the Shan-ghai Hotels Ltd. is submitted stating that the Council's recent decision calling for the conversion of the enclosed ballroom fire escape into an open escape has involved the company in expenditure amounting to £825.59 which, the Company suggests, should be reimbursed by the Council. Reports by the Engineer and the Chief Officer of the Fire Brigade are also submitted and after consideration of their views the members who are conversant with the whole of the circumstances of the case direct that reply be made expressing inability to admit any liability in the matter.

Y Moral Conditions in the Settlement. In reply to the Council's invitation of April last to the Shanghai Women's Christian Temperance Union to combine with all other interested parties in appointing a representative committee to consider and discuss the moral conditions existing in the Settlement, a communication is submitted notifying the appointment of a committee called the "Shanghai Moral Welfare Committee" representative of seventeen local philanthropic and religious organisations, the aim of the Committee being the promotion of the moral welfare of Shanghai. In the same communication reference is made to the decision of this Committee to enter upon a publicity campaign in the Autumn and suggestions are submitted to the Council in regard to

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- (1) The use of the Gazette for the publication of warning notices as to the danger of gonorrhoea and syphilis<sup>h and</sup> containing advice as to their cure.
- (2) Notification of these two diseases to the Health Officer and
- (3) The co-operation of the public with the Police in matters of street solicitation, the sale of indecent pictures and the exhibition of indecent cinematograph films.

In regard to (1) the members express considerable surprise that the Society should put forward such a suggestion in view of the Council's emphasis on the need for practical suggestions only. The suggestion is one that cannot commend consideration. In regard to (2) the adoption of this suggestion would be impracticable for the reasons set out at length in the Health Officer's report which is submitted. In regard to (3) the co-operation of the public in the manner suggested is most desirable, but it seems from the report of the Captain Superintendent that such co-operation is scarcely to be expected. Generally in regard to the suggestions of the Committee the members record the view that the issue of a pamphlet by the Committee calling attention to the several points mentioned might possibly secure some result and reply is directed accordingly.

Mixed Court. The Chairman states that the Senior Consul has again referred to the question of provision for the payment of the Magistrates' salaries and has suggested that the Council should pay to the credit of the Senior Consul Account the balance of income over expenditure amounting to £11,837 for the period from November 10, 1911 to December 31, 1917. In this connexion the Chairman refers to the minute of February 6, 1918 and the members endorse the view therein recorded that so soon as the Senior Consul Account is exhausted periodic contributions should be made by the Council of an amount sufficient to ensure provision for the Magistrates' salaries. It is understood that the amount required is approximately £2,900 a month and in the members' opinion a quarterly contribution of £9,000 should accordingly be made by the Council payable in advance and with effect from September 1 next. The Chairman undertakes to communicate these views to the Senior Consul.

Police Recreation Fund. In accordance with the directions recorded in the minute of January 28 a report by the Acting Treasurer is submitted suggesting a basis for the establishment of this Fund as a fund separate from the Rewards Fund. He recommends an annual grant-in-aid by the Council in support of the Fund, to be supplemented by deduction from the Pay of members of the Force of a sum of £0.50 per mensem in

accordance with a resolution passed by them on May 6 and reported on by the Captain Superintendent on May 23, that the administration of the Fund be left to members of the Force under the Chairmanship of the Captain Superintendent and that an annual audit be carried out by the Finance Department. He submits figures for the last five years and recommends that the grant-in-aid for this year be fixed at ₹3,000 based on the average expenditure for such years with an allowance for an increased ice grant and for a contribution to Sikh Sports. These recommendations commend themselves to the members and directions are given that effect be given thereto retrospectively from January 1, 1918, the amounts already disbursed by the Council for objects intended to be covered by the Fund to be treated as paid on account of this year's grant-in-aid.

\* Building Rules. Consideration is given to reports by the Engineer and by the Chief Officer of the Fire Brigade in reference to applications made for permission to hold cinematograph exhibitions on the roofs of the Wing On and New World buildings. In regard thereto it is pointed out that Rule 3 of the New Building Rules with respect to new theatres, etc provides in effect that cinematograph licences shall only be issued in respect of buildings which are so constructed that they do not form part of any other building and contain only such offices and appurtenances as are essential for the purposes for which the buildings are licensed and that a note to this effect appears at the foot of the Cinematograph Licence Conditions in the new Handbook of Local Regulations. Under this rule accordingly the issue of cinematograph licences for the Wing On and the New World buildings cannot be sanctioned, but on consideration of the reports of the Engineer and of the Chief Officer and of the plans submitted therewith, the members express the view that the rule never had in contemplation structures of such a character as the New World and the Wing On buildings, which from the point of view of safety are to all intents and purposes separate buildings. Subject therefore to application in the usual manner and to compliance with the requirements of the Engineer and the Chief Officer licences to hold cinematograph exhibitions will be issued in respect of both buildings.

In this connexion members direct that the desirability of revising Rule 3 and of amending or adding to certain other of the Building Rules be referred for consideration by the members of the late Building Rules Commission or to a standing Building Rules Committee to be constituted for this purpose as may be considered best by the Works Committee which will give further consideration to this point.



Land Tax. A verbatim report of the proceedings in the friendly action instituted in H.M. Supreme Court to settle the long outstanding questions of the taxation due from Messrs Jardine Matheson & Co.Ld. as agents for the Shanghai and Hongkew Wharf Co.Ld. upon their Riverine lots is submitted with a copy of the judgment delivered by Sir Havilland de Sausmarez and an explanatory plan prepared by the Engineer. The judgment provides that shenkoed land between the old River line and the Normal line is not taxable until (a) it is capable of development, that is until by being filled in or by natural causes it is above high water mark or (b) it is occupied by pontoons. Applied to the property of the Wharf Company the effect is that the Council is entitled to tax the whole of Lot 1037 including the shenkoed area and Lot 1000 plus a portion of the shenkoed area of Mow 2,664 but is not entitled to tax the balance of the shenkoed area of this lot or any part of the shenkoed areas of Lots 51 and 520. The Acting Secretary has ascertained in discussion with Messrs Peebles and Halse, the Assessors for 1916, that the judgment does not affect, or at the most but slightly affects, the value per mow placed by them on Riverine lots. Under the circumstances the members concur that a re-valuation of these lots is unnecessary.

History of Shanghai. A report by Mr. Bos of the Oriental Press Id. is submitted on the tenders received for the printing of the first volume of Mr Lanning's History. Mr. Bos recommends that the tender of Messrs Kelly and Walsh excluding binding be accepted, but that they should be requested to reduce their price for block making. For binding he recommends acceptance of the tender of the Chung Wha Book Company for cloth cover. After consideration of these recommendations the members record the view that it is desirable that the whole of the work should be placed with one firm and that Messrs Kelly and Walsh's tender should accordingly be accepted. In the first instance however this firm will be requested to reduce their price for block making and to provide a cloth cover of a similar character to the specimen submitted by the Chung Wha Book Company at a price approximating that quoted by the latter. In regard to the number of copies of the History to be printed and the price of sale, Messrs Kelly and Walsh's views will be obtained and submitted for the members' consideration in due course.

St. George's Society. An application by Mr Allen, Superintendent of Revenue, for permission to accept appointment as Honorary Secretary to St. George's Society is submitted and approved on conditions similar to those recently recorded when the Legal Assistant's

acceptance of the Secretaryship of the China Association was sanctioned.

The Municipal Gazette for July 18 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*E. C. Brown*

Chairman.

*H. B. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, July 24, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 A.S.P. White-Cooper  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Count L. Jezierski  
 Mr. Ed. White.

The minutes of the meeting of July 17 are confirmed and signed by the  
 Chairman. With regard to  
Mixed Court. The Chairman states that he has communicated the Council's  
 views to the Senior Consul who contends that a certain portion of the  
 Court fines should be allocated to the Senior Consul Account on the  
 ground that the Council's proposal presented the objection that its  
 adoption would make it appear that the Magistrates' salaries were being  
 paid by the Council. The members are, however, of the opinion that  
 this objection will be met by the Council's quarterly payment being  
 made without any statement either as to the purposes for which or of  
 the fund from which it is contributed and the Chairman will inform the  
 Senior Consul accordingly.

The minutes of the special meeting of the Watch Committee of July 20 are  
 submitted and confirmed and the Chairman informs the members of the  
 course of subsequent events. He refers to a telephone message from the  
 Japanese Consul General, Mr Ariyoshi, early in the afternoon of July 20,  
 to Mr Ariyoshi's call on him later accompanied by Mr Ibukiyama when  
 they stated that the Japanese residents were very excited and expressed  
 the fear that there was danger of further trouble from the irresponsible  
 section and that there might be a recurrence that night of the events  
 of the previous night: they therefore requested that the Volunteers  
 should be called out. In reply he informed Mr Ariyoshi that the  
 Captain Superintendent had already advised that the Police were in a  
 position to handle the situation, and that the assistance of the  
 Volunteers was unnecessary. As Mr Ariyoshi was insistent, suggesting  
 that at least the Japanese Company and one British unit should be  
 detailed for patrol work in the Hongkew District, he communicated with  
 the Commandant, after reference to the Captain Superintendent and

arranged that the Japanese, the American and one British unit - the Shanghai Scottish - should be called out. Still later in the evening, at about 6 o'clock Mr Kishi, the Japanese Vice Consul telephoned the request that Japanese marines and sailors should be landed to patrol the streets: he informed Mr Kishi very definitely in reply that this request could not be approved, that the defence forces of the Settlement were well able to handle the situation and that in any case the landing of the armed forces of any nation could not be approved except in accordance with the usual formalities. Messrs Kishi and Ibukiyama subsequently called and the former again pressed for the landing of Japanese marines and sailors but he refused to approve of this step. They then stated that they would land them for the protection of the Consulate General, to which he replied that, since the Japanese Consulate General was Japanese Government property, the Council could not press objection to the employment of a certain number of marines and sailors for its protection, if the Japanese Consular Authorities considered that such a step was necessary, but that in his opinion it was quite unnecessary since the Council was willing and able to grant adequate Police protection. He understands that eventually some 20 to 30 marines and sailors were landed without arms and posted at the Japanese Consulate General. Finally he informs the members of his attendance in company with Mr Johnstone at the funeral of the Japanese Police Sergeant.

Consideration is then given to the Police reports for July 21, 22, 23 and 24: covering further enquiries into the disturbances on the night of July 19 and recording the events subsequent thereto. The members note therefrom that considerable difficulty has been experienced in persuading the Chinese Police to go on duty in certain of the Police districts, that no further disturbances have occurred, but that feeling amongst the Chinese and Japanese in Hongkew is still running high. The members also note the Captain Superintendent's remarks in regard to the danger in the continued use of the Japanese Club for meetings at which large numbers of Japanese have assembled and inflammatory speeches have been made. In this connexion a translation is submitted of an extract from the Shanghai Nichi Nichi Shimbun of July 23 setting forth certain resolutions alleged to have been passed at a meeting at the Club on July 22 at which 1700 Japanese are stated to have been present. These resolutions have not been officially communicated to the Council and accordingly consideration of them is unnecessary, but the members concur that they lend confirmation to the views of the Watch Committee as to the real cause of the disturbances and further that, should any demands based on such resolutions be formulated and submitted, reply

should suitably be made generally on the lines of a memorandum which is read to the meeting by Mr Johnstone.

Arising out of the disturbances and pending the completion of the enquiry which is now proceeding the members consider two points and decisions are recorded as follows:-

Compensation. The Chairman reminds the members that it has been customary, when a member of the Chinese Branch is killed in the execution of his duty, to issue a gratuity to his dependants which has varied in amount from \$200 to \$300, the latter under circumstances of an exceptional character. He expresses the opinion and the members concur that in this instance a voluntary grant should be made to the dependants - a widow and one child - of the Japanese sergeant killed on the night of July 19, and that on comparison of the Pay of the Japanese and Chinese Branches \$500 to \$600 would seem to be a suitable sum. Finally after discussion the issue of a gratuity of \$600 is authorised, the members preferring that it should be liberal rather than otherwise. The question of compensation for civilians injured and for property damaged during the disturbances will, in the first instance, be referred to the Legal Assistant for his opinion.

Additional Japanese Police. The Chairman reminds the members of the decision reached prior to the last Meeting of Ratepayers and of the approval then accorded to an increase in the strength of the Japanese Branch. He states that following upon this decision negotiations have proceeded and as a result, 20 to 30 applicants have been chosen by the Japanese Authorities, that their papers have been forwarded and are now under consideration but that before sending an officer of the Force to make the final selections, the Captain Superintendent desires instructions. After short discussion the members direct that no further steps be taken in the matter until full consideration has been given to the report on the enquiry into the disturbances now proceeding.

At the conclusion of the discussion Mr White-Cooper expresses the view, which meets with approval, that the policing of Hongkew by the Chinese Branch should be resumed so soon as the Captain Superintendent considers that conditions so warrant, but that this should not be done for the next few days at least.

The minutes of the meeting of the Works Committee of July 22 are submitted and confirmed. With regard to

\* Railless Trams, the members direct that the Council's approval of the suggested experiment with alternative forms of road metalling in the section of the Peking Road between Thibet and Fokien Roads and of the extension of the railless system along this section be subject to publication in the Gazette of the Company's request, and of the Council's

reply and to no sufficiently cogent objection being forthcoming within a reasonable time thereafter, the members concurring that the absence of such objection may be taken as an endorsement by the Ratepayers of the Council's views in regard to this question. As to the expenditure involved, provision therefor will be included in the Estimates for 1919.

X Resignation of Member. With the support and concurrence of the members the Chairman expresses appreciation of Baron Fujimura's work as a member of the Finance Committee and regret at the loss of his services on his resignation upon his departure from Shanghai on election as a member of the House of Peers in Japan.

In accordance with the members' decision an invitation has been addressed to Mr Irukizama to fill the vacancy thus created and his acceptance is now submitted and recorded.

X Mixed Court.

Security Bonds. A report by the Captain Superintendent is submitted forwarding a memorandum by the Acting Registrar in regard to two instances of the refusal of the Spanish Assessor to accept security bonds for the appearance of defendants in Chinese civil cases although in both instances the bonds were reported by the Acting Registrar to be satisfactory. There is also submitted the file relative to a similar instance of the Spanish Assessor's refusal in December 1917 to accept a good security bond. After consideration of the Captain Superintendent's report and of the Acting Registrar's memorandum the members endorse Mr White-Cooper's view that when the process of the Court is abused as in these instances the Council should as representing the Community and interested in the administration of justice either call public attention to such abuse through the medium of the Acting Registrar's monthly report or bring the matter to the attention of the Consular Body in accordance with the Captain Superintendent's recommendation, and directions are given that a communication on the subject be addressed to the Senior Consul accordingly.

X General Hospital Finance. The reply of the Governors of the Hospital admitting the contentions contained in paragraphs 1 and 3 but expressing dissent from that contained in paragraph 2 of the Council's letter written in accordance with the minute of June 5 has been submitted to members, by whose directions a further communication has been addressed to the Governors reiterating the Council's views as set forth in paragraph 2 and denying the right of the Governors to apply the rents therein referred to towards the expenses of the Hospital Working Account.

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In a separate letter, which is now submitted, the whole question of the ultimate responsibility for the deficit on the Working Account is dealt with and upon examination of the views therein set forth the members concur that the ultimate responsibility for the deficit must rest upon the Community. Members, however, consider that before the necessary authority is sought for assumption of this further financial responsibility further consideration should be given by the Finance Committee to the question of financial control, in respect of which the views of the Treasurer as recorded in the minute of the Finance Committee of June 21 are recalled that either the Council should take over the Hospital as a Municipal institution or should allow the status quo to continue, since any attempt to control finance, whilst leaving the administrative control with the Governors, must in practice prove unsatisfactory.

X Loan Redemption. The Treasurer's comment has been submitted in accordance with the minute of July 10 and the members have noted his opinion that no argument has been raised either in the minutes of the Electricity Committee of July 5 or in Mr. Peckles' memorandum, such as to justify any alteration in the views of the Finance Committee as recorded in its minute of June 21. He points out that if it is the intention of the Electricity Committee that loans to the Electricity Department should be repaid out of profits, the effect so far as present indebtedness is concerned will be that in thirty or forty years the electricity undertaking will be held debt free by the Ratepayers of that date at the expense of those of the present time, and that the alternative is repayment provided by new loans from the Council equal to the repayments to be made: finally he recommends that the question of repayment of the Department's borrowings should await the end of the war when the whole question of loan redemption is further considered. In this connexion the Chairman informs the members of an informal discussion on this subject with Mr Peckles with the Acting Treasurer and the Acting Secretary present, and of the view then reached that it would be better to defer further consideration at least until Mr Aldridge's return from America. This meets with members' approval.

Land Tax.

The Council v. Haroon. The judgment of H.M. Supreme Court is submitted on the claim by the Council to levy land tax on Mr Haroon's Lot 83 Nanking Road in accordance with the provision contained in the recommendation in the Schedule of Rates, Taxes, Dues and Fees, adopted at the Annual Meeting of Ratepayers on March 27 last, as follows:-

"Land Tax from January 1, 1918, at the rate of six-tenths of 1 per cent, payable half-yearly in advance on the assessed values of all land within the limits of the Settlement, provided that when any portion of a Cadastral lot has been acquired for public purposes under Article VIA of the Land Regulations at a price based on a higher valuation than the assessed value, plus 10 per cent, land tax shall be levied on the remaining area of such Cadastral lot at the rate, as from the date of such acquisition, of six-tenths of 1 per cent on such higher valuation".

In his judgment which is adverse to the Council's claim, the Judge states in effect that the value for taxation must in all cases be estimated according to the same rules and that those rules must be applied in the same way, that land in the Settlement was assessed in 1916 on a certain basis that the Council could not therefore by means of the resolution passed at the Meeting of Ratepayers in March last apply to the assessment of lots required for public purposes a different rule to that applied to other lots, discarding the provision laid down for regulating the assessments, putting aside an assessment made by competent professional men and adopted by the Council and substituting therefor a tax applying to a very limited number of lots based not on the assessment but on the opinion of the owner and the Council as to what the former is prepared to pay and the latter to accept for a portion of such lots.

The judgment affects a number of lots on which taxation has been paid upon a value higher than the assessed value either under specific agreement between the Council and the land owner concerned or without agreement, but members defer decision as to the treatment to be accorded to applications for a refund.

Employees on War Service Superannuation. A request signed by the Heads of the several Departments of the Council's Service is submitted that the Council should continue to credit the accounts of employes on war service with superannuation as though they had continued in the Council's service. The members, however, unanimously endorse the views expressed on this question in 1916 and affirmed on June 21 and July 10 of this year and reply is accordingly directed that the Council is unable to comply with the request submitted.

China's War Measures. A report by the Captain Superintendent is submitted forwarding a circular addressed by the Netherlands Consul General to enemy subjects requesting their obedience to the instructions contained in a notification issued by the Chinese Authorities calling upon them to forward their photographs to the registration offices named therein. One of these is the Bureau for Foreign Affairs in



Bubbling Well Road and the terms of the notification are such as make it clear that not only have the Chinese Authorities not abandoned their claim to the right of the Bureau to officiate as a registration office but that the Bureau is so officiating.

The Chairman has shown the circular to H.M. Consul General who concurred with the view that it should be made the subject of protest to the Consular Body. He had, however, suggested that, since the circular was also addressed to enemy subjects resident in the French Settlement, the Council should first ascertain the views of the French Consul General, a suggestion with which the members are in unanimous agreement and to which effect will accordingly be given by the Chairman.

The Municipal Gazette for July 25 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

Chairman.

*N. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, July 31, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

T. Ibukiya

J. Johnstone

W.L. Merriman

E.C. Richards and

The Acting Secretary

Absent:

Count L. Jekierski

Messrs Ed. White

A.B.P. White-Cooper.

Office Bearer. On behalf of the members the Chairman extends a welcome to Mr. Ibukiya who is appointed to serve on the Finance Committee.

The minutes of the meeting of July 24 are confirmed and signed by the Chairman, who reports in regard to China's War Measures, that he found that Mr. de la Prade, who is in charge of the French Consulate-General, in the absence of Mr. Wilden, was unaware of the existence of the circular issued by the Netherlands Consul-General, that he concurred with the Council's views thereon, but that he did not express any views as to whether or not the French Municipal Council would take action in the matter.

Waterworks Company. Mr. Ezra informs the members of the matters discussed with the Company's representatives at a further special meeting of the Works Committee held on July 29. He refers in particular to the suggested modification of the Agreement of 1905 so as to entitle the Company to place consumers on meter and consumers to call upon the Company to do so: he also refers in detail to the amendments in the minutes of the special meeting of the Works Committee of July 8 suggested by the Company and agreed by the Committee. In confirming these amendments the members also confirm their views as recorded in the Council minutes of July 17.

Hongkew Disturbances. Taking up the narrative of events since <sup>the</sup> last meeting, the Chairman refers to a call made on him on July 24, the day following the meeting, by the Japanese Consul-General, Mr Ariyoshi, who stated that there were certain matters arising out of the recent disturbances to which he thought that the Council should give its attention:

- (1) Compensation in respect of the Japanese civilian killed and of Japanese civilians wounded during the disturbances of July 19 and compensation for damage to property.
- (2) The importance of giving immediate effect to the decision taken at the last Meeting of Ratepayers to increase the number of Japanese Police.
- (3) The punishment of the Chinese Police involved in the disturbances.
- (4) The transfer of the Chinese constable who arrested the sailors on the night of July 19 to another district where his presence would not incite further trouble.
- (5) The advisability of not resuming the policing of the Hongkew District by Chinese for some time to come.

The Chairman states that in regard to these points generally he replied that the whole of the circumstances attending the disturbances were now the subject of an exhaustive enquiry and that no action could be taken by the Council until the report on such enquiry had been submitted and considered.

As to (2) he informed Mr Ariyoshi that further action in regard to the selection of the candidates for appointment had been deferred pending consideration of the report on the enquiry now proceeding. As to (4) he stated that the Council would take such action as might seem necessary. As to (5) he informed Mr Ariyoshi that steps for the gradual resumption of the policing of the Hongkew District by Chinese had already been taken. Before leaving Mr Ariyoshi stated his intention of writing the Council officially on the several points mentioned. In the afternoon Mr Ariyoshi telephoned to the Acting Secretary expressing the view that the gratuity of \$600 authorised by the Council for payment to the widow of the Japanese Police sergeant killed during the disturbances was inadequate and that a pension should be granted with provision for the education of the child. The Acting Secretary informed Mr Ariyoshi generally as to the basis upon which this gratuity was granted and of the Council's views as to its liberal character. ~~of the gratuity authorised.~~

On the following Saturday afternoon, Mr Ibukiyama called and discussed several points arising out of the disturbances. In the course of conversation he informed Mr Ibukiyama that the Council considered it extraordinary that so many Japanese, including the lawless element should have been allowed to make use of the Japanese Club on July 19 and on subsequent dates. To this Mr Ibukiyama replied that many of these had sought protection at the Club and that the Japanese Authorities had allowed them to remain there, in the view that by so doing they would assist in localising the trouble.

Reverting to the question of the compensation granted to the widow of the dead sergeant, the Chairman states that Mr Ibukiyama emphasised the view that the amount granted was inadequate though he would not venture an opinion as to what would be adequate and that as a matter of fact the Captain Superintendent subsequently reported that the widow had refused to accept this payment. Mr Johnstone thereupon observes that, if this is the case, then presumably the Council will reserve to itself the right to reconsider whether any payment, which he emphasises is voluntary, should be made.

The Chairman next refers to the enquiry and informs the members that the statements of over a hundred witnesses, Chinese and Japanese, have already been taken, that there are still a number of witnesses to be examined, but that the report should be ready for submission to the Watch Committee within a few days.

Employes returned from War Service.

Pay and Passage Money. The members' ruling is sought as to whether the passages of employes returning from war service is to be paid by the Council and as to whether they should receive half Pay whilst en route. Order No.3797 which lays down the conditions of voluntary war service, provides for the advance by the Council of the cost of passages and employes, other than reservists, have hitherto been called upon to make a refund. It is pointed out, however, that conditions have changed since this Order was issued and that failing the return of such employes their places would need be filled by new employes, whose passages and half Pay en route would be paid by the Council. The members unanimously agree in directing that the passages of all employes returning from war service of the class to which each is entitled be granted with half Pay whilst en route, and that the value of a 3rd class passage be claimed by the Council from H.M. Government as suggested by Mr Richards.

The Municipal Gazette for August 1 is submitted in proof and authorised for publication.

The meeting adjourns at 5.15 p.m.

*E. P. ...*  
Chairman.

*H. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, September 11, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 Ed. White and  
 The Assistant Secretary

Absent:

Messrs E.I. Ezra  
 J. Johnstone  
 E.C. Richards  
 A.S.P. White-Cooper.

The minutes of the meeting of July 31 are confirmed and signed by the  
 Chairman.

x The minutes of the special meeting of the Works Committee of July 29 are  
 read and confirmed. Members comment on the fact that throughout the  
 proceedings the Company makes a great point of the amicable tone of  
 the discussion, but they appear to be disposed to concede nothing of  
 importance, and on the contrary, to press for revision of those clauses  
 in the Agreement of 1905 which, from the consumers' point of view, form  
 its most desirable features. They are inclined to the opinion that, in  
 the long run, little satisfaction will be obtained from the Company  
 and, in this connexion, enquiry is made as to when the Special  
 Waterworks Committee appointed under Resolution VII at the Ratepayers  
 Meeting will meet for consideration of the questions awaiting their  
 decision. The Chairman explains that this matter must in any case  
 be delayed until the return of the Chairman of the Works Committee.

x Volunteer Corps. The application of Major Pilcher, Acting Commandant, is  
 submitted for leave of absence from September 14 to October 5, and  
 noting that Major Trueman will return from leave September 15, and  
 in the interim, the command of the Corps will devolve upon Captain  
 S.A. Ransom, the application is approved.

x Hongkew Disturbances. With reference to the statement by the Chairman at  
 the last meeting that the circumstances attendant upon the disturbances  
 were under exhaustive enquiry, a memorandum signed by Messrs C.E.  
 Anton, W.S. Jackson and W.C. Sprague has now been received, and is  
 submitted. It is directed that in the first place a copy be forwarded

to the Captain Superintendent of Police for comment, whereafter the matter will be dealt with by the Watch Committee. The question of the funeral expenses of the late Japanese Constable Sawada, in regard to which an extraordinary account has been presented for payment by the Japanese Residents' Corporation, will receive consideration at the same time.

Yangtzepoo Fire Station. An offer is submitted by the Credit Foncier d'Extreme Orient to sell Lot 5028 adjoining the Fire Station. The price asked is £2867 per mow, slightly less than was paid for the Fire Station site in 1916. The Engineer sees no good reason for the purchase, since the land already owned by the Council, is amply sufficient for both Police and Fire purposes, so far as can at present be foreseen, and Members decide to decline the offer.

Plans of the proposed new Fire Station are then submitted. The estimated cost of the buildings shown is £60,000. It is noted that the Watch Committee has long required a fire station in this district, the land was purchased in due course, and £10,000 as part of the cost of the building was included in the Estimates of 1917, but was not expended; the sum was increased to £17,500 in the Estimates for the present year. The drawings now submitted are based on the schedule of requirements put forward by Mr Pett, which have not yet undergone close examination. Members deliberate as to whether it may be possible to erect a less expensive building or to erect part only for the present, if such will suffice for the needs of the locality, but no decision in the matter will be made until the whole question has received further attention at the hands of the Watch Committee.

X North Szechuen Road. An offer by Mr Luthy is submitted to arrange a suggested widening opposite the Public School for Boys at the rate of £6,500 per mow plus 10 per cent for compulsory surrender. The Chairman recalls the circumstances under which the Council, declining to purchase the pieces of land opposite the School, authorised obtaining the requisite widening by setting back the School wall. As re-erected, however, the wall does not follow the curve of the road but is built in a straight line, with the result that, in part, the road is some 8 feet short of its full width. There is also the question of the widening of the road on the eastern side of the property. The present offer covers the strips of land necessary to effect these widenings. The matter is the subject of discussion, in the course of which Count Jezierski remarks that for important trunk roads in the Settlement, a width of 60 feet is barely sufficient, that traffic on this main thoroughfare is already of such volume as to

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seriously tax the efforts of the Police to control it; and that it is steadily increasing in volume. Members unanimously endorse the views of Count Jezierski, though it is recognised that since the North Szechuen Road has only recently been widened to 60 feet a further widening throughout its length would be quite impracticable for many years to come. It is decided, however, as regards the section opposite the Public School for Boys, that a 60 foot width will not suffice, and directions are given to accept the price per mow offered in the present claim, upon condition that additional land be surrendered at the same price sufficient to widen the road up to 65 or 70 feet.

Marine Insurance. Mr W.S. Jackson, Manager of the Yangtze Insurance Association, has enquired why marine insurance policies have not been taken out by the Council's London Agents for at least a year. The Chairman alludes to the fact that in 1897 directions were given that all marine insurance in connexion with the Council's business should be divided as equally as possible between the North China Insurance Co., the Union Insurance Society of Canton and the Yangtze Insurance Association. This arrangement remained in force until the outbreak of the War, when, owing to more favourable rates quoted by the Union Insurance Society, all business was placed in their hands by the London Agents. Members are of opinion that provided the other insurance companies will make a similar reduction in rates, business should be divided among them, as heretofore, and directions are given that the Companies be informed of this decision.

X Building Rules Committee. With reference to the minute of Council of July 17 and subsequent recommendation by the Works Committee that a permanent Building Rules Committee be formed to advise the Council on points which may come up for discussion, which were not within the knowledge of the original Building Rules Commission, the Chairman states that after giving prolonged consideration to this matter, he has come to the conclusion that the appointment of an additional Committee for such a purpose would be undesirable, at any rate for the present, and his suggestion meets with approval that such points as have arisen or may arise later, can be efficiently dealt with by the Watch and Works Committees with the advice and assistance of the Heads of Departments concerned.

X Superannuation Rules. Mr L.R. Lemire, Assistant Accountant, applies for permission to withdraw the amount standing to his credit in the Fund by reason of the circumstances that he has attained the age of fifty years. The Treasurer endorses the application. It is pointed out that the existing Rules provide that such payment shall be made upon

8/11/18

retirement from the Service after 15 years' service or upon reaching the age of 50; that the Council subsequently permitted employes of 15 years' service to withdraw their superannuation without retirement, but that no ruling has been made as to whether those aged 50 may do likewise. Since the principle underlying permission for such withdrawal is that in approved cases, employes entitled to full superannuation may at once obtain the use of the money, extension of the privilege to men aged 50 would appear reasonable; at the same time it is pointed out that its approval, as a general rule, might result in withdrawals by men of only a few years' service. At the same time it is realised that appointment to the Council's service of employes approaching middle age seldom takes place. Members desire to give this matter further consideration, and it will be discussed again at next meeting.

\* War Service - Nursing Staff. The Health Officer reports that two nurses desire to proceed on war service under Order 3797. He considers the term of this Order unsatisfactory, owing to extreme shortage of staff, and the difficulty of procuring suitable substitutes. He recommends an amendment to the Order to the effect that it will only apply if the exigencies of the service permit. It is decided in the first place to obtain the views on this subject of the Health Committee.

✓ Passages for Employes on War Service. With reference to the minute of the last meeting relative to this matter, the Chairman remarks that in the North China Daily News of September 9 appears a telegram from London notifying that passage money will be refunded to officers and men on war service, provided that the outlay was borne personally; he considers it probable that upon the termination of the War similar provision will be made in the matter of return passage. He therefore proposes, and members unanimously approve, that the decision at the last meeting to pay passages of returned employes, thereafter claiming the amount from H.M. Government, be modified in the sense that the London Agents and others concerned shall only advance the cost of such return passages as a loan to the employe, who will then be entitled to claim its refund by the Government. Cases, if any, where such application proves unsuccessful will be dealt with on their merits.

k Tramway Terminus at Junction Bubbling Well and Mohawk Roads. Mr Merriman alludes to the suggestion of Mr Johnstone, which received endorsement at the hands of the Works Committee, that this terminus be removed. He states that the congestion of traffic there caused by stoppage of the trams is becoming unbearable; that in his personal experience a number of motorcars are continually being held up at that point, as the service of the tramcars temporarily stops all passage. Members





At the meeting of the Council held on Wednesday, September 18, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- T. Itukiyama
- Count L. Jezierski
- Messrs W.L. Merriman
- E.C. Richards
- Ed. White
- The Acting Secretary and  
Assistant Secretary

Absent:

- Messrs E.I. Ezra
- J. Johnstone
- A.S.P. White-Cooper.

The minutes of the meeting of September 11 are confirmed and signed by  
the Chairman. With regard to  
Yangtzenoo Fire Station. The Chairman states that he has visited the  
site of the proposed new station in company with Mr White and the  
Chief Officer, and that he is convinced that the station is urgently  
required. Mr White endorses this view with which the members concur  
after inspection of a plan whereon are shown the mill godown and wharf  
properties in the district which the station will serve.

× Superannuation Rules. A report by the Acting Treasurer is submitted  
generally endorsing the views recorded in the last minute, and after  
some discussion the members record their approval of compliance with  
Mr Lemaire's request for permission to withdraw the amount standing to  
his credit in the Fund. On the suggestion of Count Jezierski however  
the question of whether withdrawals should be permitted as a general  
rule upon the attainment of 50 years of age irrespective of the length  
of an employe's service, will be submitted for consideration by the  
Finance Committee as also the question of further withdrawals by  
employes who have already availed themselves of the privilege of  
withdrawing from the Fund: in this connexion members generally express  
the view that it would defeat the intention of the Fund if such  
employes were permitted to make such subsequent withdrawals as and  
when they desire. Pending decision on this point further withdrawals  
will not be sanctioned.

War Service, Nursing Staff. In view of the urgent need of reaching a  
decision on this matter and of the fact that there is only one member  
of the Health Committee in Shanghai at the present time the members  
have, after further consideration of the Acting Health Officer's

MSK

recommendation, approved of the amendment of Order 3797 to provide that British and American subjects shall be allowed to volunteer thereunder only when the exigencies of the Service permit. The applications of Nurses Dalton, Rice and Swinton are disapproved in the view that the exigencies of the Service do not permit of their being released from service with the Council.

Hongkew Fire Station.

Workshops. A report by the Deputy Engineer is submitted forwarding a drawing of the proposed new workshop at the Hongkew Fire Station to be erected at an estimated cost of \$12,000. Provision for this expenditure is included in the Budget, but after inspection of the plan members express the view that it should be possible in view of present financial conditions, either to postpone their erection or to erect them on less expensive lines, and with this end in view the matter is referred for further consideration by the Watch Committee.

History of Shanghai. In reference to the minutes of July 17, it is noted that Messrs Kelly and Walsh have agreed to reduce their price for block-making and to provide a cloth cover similar to the specimen submitted by the Chung Wha Book Co. at a price of \$0.30 and that their tender for 1500 copies of the History with provision for stereo flongs at a cost of approximately \$150 per volume has been accepted on this basis.

Messrs Kelly and Walsh's written proposals in regard to the sale of the History are submitted that the sole selling agency should be entrusted to them on a commission basis of 25 per cent to cover registration of copyright at Stationer's Hall Court, advertising and placing the work on sale at their head and branch offices. On it being pointed out to them that a commission of 25 per cent was excessive, since a publication of this nature would without advertisement other than in the Municipal Gazette, reach a sale of at least 400 or 500 copies, they have stated their willingness to accept 20 per cent. Members, however, are of opinion that this is still excessive and reply to Messrs Kelly and Walsh is directed that their proposals cannot be accepted unless they are willing to accept 10 per cent.

Decision is deferred in regard to their suggestion that the price of each volume should be fixed at \$9 with a special price of \$7.50 for advance subscriptions some of the members inclining to the view that the History should be published at a more popular price.

The Municipal Gazette for September 19 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

Chairman.

*H. O. Fiddell*  
Acting Secretary.

At the meeting of the Council held on Wednesday, September 25, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Messrs E.I. Ezra  
 J. Johnstone  
 A.S.P. White-Cooper.

The minutes of the meeting of September 18 are confirmed and signed by  
 the Chairman.

Upon the suggestion of the Waterworks Company and for greater explicitness in meaning the members direct that the paragraph contained in the minutes of the special meeting of the Works Committee of July 8, which reads as follows: "As regards application of Clause 7 of the Waterworks Agreement, Mr Hide states that the clause might be revised to provide for 12 per cent on the gross revenue instead of the existing arrangement", be amended to read "As regards application of Clause 7 of the Waterworks Agreement, Mr Hide states that the clause might be revised to provide for the difference between 12 per cent (instead of "10 per cent") and the gross revenue (instead of "nett profit")."

Sewage Disposal. The comments and recommendations of the Engineer and of the Health Officer on Dr Fowler's Report have been submitted to members together with the comments of members of the Health and Works Committees and the members note in particular those of Dr Marsh summarising the recommendations to which in his opinion immediate attention should be given: these will be the subject of detailed consideration at the next meeting of the Health Committee. In the meantime the members express agreement with the Chairman's view that consideration of Professor Fowler's report, of the departmental comments and of the views of the Health and Works Committees indicates very definitely that although the question of the removal of the Waterworks intake is not immediately pressing that of sewage disposal is and that the Council is faced with the adoption, sooner or later,

of an ejector sewage scheme combined with the activated sludge process. From the rapid increase in the number of watercloset installations within a comparatively short period it seems to the members that it will shortly be necessary to adopt such a scheme on a small scale devised on lines that will dovetail in with the main scheme ultimately adopted and, with this in view, the Engineer will be directed to visit one or other of the cities mentioned in Professor Fowler's report for the purpose of examining the ejector schemes in operation there, thereafter drawing up a scheme for submission for members' consideration.

X Tramway Terminus at Junction Bubbling Well and Mohawk Roads. The Tramway Company's reply demurring to the Council's request that the use of this cross-over be discontinued except when special measures are necessary, is submitted together with the comments of the Captain Superintendent and the Deputy Engineer and the members approve of reply in the terms of a draft submitted, that, although the Council is content, as a general rule, to leave the determination of tramway routes to the Company, it reserves the right to take such action in this connexion as it may from time to time consider desirable in the public interest, that the provisions of Clauses 26 and 29 of the Agreement of 1905 vest the Council with unrestricted powers to regulate the traffic upon any road traversed by the tramway as well on as off the tramway and with respect as well to the tramway traffic as to other traffic, but that with a view to compromise the Council will consider a substitute cross-over at the junction of the Bubbling Well Road and Love Lane.

X Railless Trams. The file in reference to the proposals submitted by the Company on May 7, in regard to the trial of alternative forms of road metalling in the section of Peking Road between Thibet and Fokien Roads with permission to the Company to provide the necessary overhead equipment to permit of railless cars being run on this section is submitted, together with the Council's reply of August 16 in accordance with the Works Committee minute of July 22 and the Council minute of July 24.

Mr Smeaton, Acting General Manager for the Company, has stated in reference thereto that the Company is willing to accept the Council's conditions except in regard to the contribution of one half of the cost of the reconstruction of the sewer in this section of Peking Road pointing out that the reconstruction, if not already necessary, would become so within the next few years and that it could not be reasonably claimed that it would be necessitated by the running of the railless system since the railless car load on the

road surface would be considerably less per square inch than that of handcarts, and wheelbarrows, which use this road extensively. For these reasons, apart from consideration of the fact that the Company will contribute half of the cost of the road reconstruction, the Company claims that it would be inequitable to call upon them to make any contribution to the cost of the sewer reconstruction.

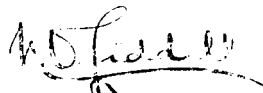
While not admitting the correctness of the comparison of the wear on the road surface of railless cars and other vehicles, the members express the view, upon re-consideration, that to press for a contribution of half of the cost of the sewer would perhaps be inequitable and accordingly with a view to avoidance of contentious correspondence on this point the re-writing of the Council's letter of August 16 with the omission of Condition 2 in this connexion is authorised.

x Family Passage Allowance. An application by a Japanese police constable, invalided from the Force, for payment by the Council of his wife's passage is forwarded by the Captain Superintendent and submitted. In reference thereto it is pointed out that the standing rule with regard to family passages only applies in the case of long leave, but that upon the establishment of the Japanese Branch, the Council did defray the passages of the families of married members. Under these circumstances the members consider that the present application should be sanctioned but that the question of extension of the family passage allowance rule to apply to employees leaving the Service should be the subject of a recommendation by the Finance Committee, to whom the matter is accordingly referred for consideration at its next meeting.

The Municipal Gazette for September 26 is submitted in proof and authorised for publication.

The meeting adjourns at 5.15 p.m.

Chairman.

  
Acting Secretary.

At the meeting of the Council held on Wednesday, October 2, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

Absent:

Messrs E.I. Ezra  
 A.S.P. White-Cooper.

The minutes of the meeting of September 25 are confirmed and signed by  
the Chairman.

The minutes of the meeting of the Chinese Educational Committee of  
September 30 are submitted and confirmed.

Volunteer Corps.

"B" Company, British. Upon the recommendation of the Commandant  
 the transfer of 2nd Lieut. L.M. ff. Baytagh from the First Reserves  
 to the active list and his appointment to "B" Company, British, are  
 approved.

Japanese Company. The resignation of 2nd Lieut. Inowka, forwarded  
 by the Commandant, is accepted with regret.

Mixed Court. A letter from the Senior Consul is submitted referring to  
 the exhaustion of the funds available for the payment of the salaries  
 of the Magistrates and requesting that a portion of the receipts  
 from the Mixed Court sufficient for this purpose be paid to him  
 quarterly with effect from October 1, the amount at present required  
 being ¥9,000 or ¥36,000 per annum. After reminding members of the  
 consideration already given to this subject the Chairman states that  
 a cheque for ¥9,000 was duly forwarded to the Senior Consul early in  
 September in accordance with the decision reached at the meeting on  
 July 17 but that the Senior Consul had expressed his unwillingness  
 to receive this contribution unless the Council specifically stated  
 that it was contributed out of the receipts from the Mixed Court  
 since it might otherwise seem that the Council was responsible for  
 the payment of the Magistrates' salaries and that the Magistrates



were therefore under the control of the Council and not the Consular Body. Continuing the Chairman states that the letter now submitted is the outcome of further discussion with the Senior Consul and with H.M. Acting Consul General and that it was written at his suggestion in the view that a compromise would thereby be effected which would be acceptable both to the Consular Body and the Council, to the latter because its terms were such that if a request for a like contribution should be made by the Chinese Government, in the event of the rendition of the Court, the Council might well reply that the Mixed Court fines have always been received by the Council and that the present contribution was only made by the Council in view of the exhaustion of the funds at the disposal of the Consular Body for this purpose and that the same considerations could not possibly apply in the case of the Chinese Government. The members approve of the Chairman's action and reply is directed complying with the Senior Consul's request.

x Public Gambling. An extract from the Police Daily Report of September 30 is submitted in reference to a raid on The Wheel carried out on the night of September 28/29 under the instructions of the Military Governor, General Lu, following upon certain verbal representations made to him on the subject by the Captain Superintendent of Police. The circumstances, particularly the publicity given in the Chinese press during the past few weeks to the intention of the Chinese Authorities to carry out the raid, are such as to convey the very definite impression that the raid was not unexpected by the proprietors and that it is somewhat problematical whether it will mark an end to gambling of this nature in the territory adjoining the Settlement but under Chinese jurisdiction. It seems to the members that the time is now opportune to give publicity in the Gazette to the efforts which the Council has made for the suppression of the Wheel since October 1916, when representations on the subject were addressed to the Consular Body. To this end directions are given for the correspondence between the Council and the Consular Body to be set up in print for members' consideration.

x Taxation of Vehicles in Chapel. Extracts from the Police Daily Reports of September 24 and 25 are submitted with reference to certain attempts made by the Chapel police to enforce the payment of vehicle licence fees on vehicles particularly motor cars already licensed in the Foreign Settlements upon their passing from Municipal roads on to roads in the Chapel District, the instances having mostly occurred on the road running parallel to Boundary Road in the

vicinity of the Shanghai-Nanking Railway Station. In the course of discussion it is pointed out that, when a system of vehicle licences for Chinese territory adjoining the Settlement was first introduced in 1910, the Council adopted an attitude of passive resistance, representing to the Consular Body, however, that the introduction of this system would no doubt eventually harass and prove a source of vexation to foreign vehicle owners, and that it must be regarded as in the nature of an effort to multiply the barriers opposed to the desire of the Foreign Community and the Consular Body to include the Chapei District in an extension of the Settlement: that in 1912 this attitude gave way to one of passive submission, when the Council signified its non-objection to the placing of Nantao licences on rickshas, provided there was no interference with the position of the Council's licences. Under the circumstances the members concur in the view that it would be a mistaken policy to force the issue by any formal protest at the action of the Chapei police and that any repetition of such action should be dealt with on the lines already adopted by the Captain Superintendent, the Chinese Authorities being informed that their proper course is to take action, if they are so minded, in the Consular Court of the foreigner concerned. It is hoped that this policy may result in the Chinese Authorities abandoning the levy of vehicle licence fees on Settlement residents, especially since no attempt to enforce their payment has apparently been made, except in the case of rickshas, since their introduction in 1910 until the present time.

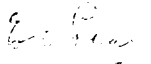
X Advertisements on Rickshas. An application by the Liberty Loan Committee for permission to affix a small poster bearing the words "Buy a Bond" on the back of rickshas, such poster forming part of the Committee's campaign to advertise the Fourth Liberty Bonds issued by the United States Government, is submitted together with the comments of the Captain Superintendent and the Superintendent of Revenue. It is pointed out that it has in the past been the invariable practice to refuse sanction for advertising on rickshas and that even though the advertisement in this instance is not of a commercial character, yet to sanction its display on rickshas will establish a precedent of which others will probably seek to avail themselves. The members, however, are not of the view that the precedent established will prove objectionable and accordingly the Committee's application is approved.

Building Rules. In a report submitted the Deputy Engineer refers to an application made by Messrs Iddell Brothers & Co., for a permit for the construction of a one-storied godown at Birt's Wharf. He states

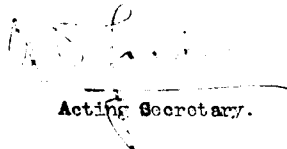
that the fire risk appears to be rather a bad one and that the Chief Officer of the Fire Brigade accordingly recommends that the permit should not be granted unless a 15 foot passage is provided between the existing godown and that to be constructed. Whilst in sympathy with this recommendation he is of opinion that the Building Rules do not permit of refusal of a permit unless this recommendation is complied with. The members concur, but it is directed that the recommendation of the Chief Officer be brought to the notice of Messrs Liddell Brothers.

The Municipal Gazette for October 3 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.



Chairman.



Acting Secretary.

866

At the meeting of the Council held on Wednesday, October 9, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- T. Irukiyama
- Count L. Jezierski
- Messrs J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White and
- The Acting Secretary

Absent:

- Messrs E.I. Ezra
- A.S.P. White-Cooper.

The minutes of the meeting of October 2 are confirmed and signed by the Chairman, and publication is approved of the correspondence between the Council and the Consular Body on the subject of Public Gambling with a covering minute drafted by the Acting Secretary.

x

Membership of the Council. In a letter to the Chairman, which is submitted and read, Mr White-Cooper tenders his resignation as a member of Council explaining that he does so under medical advice and with the greatest regret since it has always been a pleasure to him to work with the Chairman, his fellow Councillors and with the Municipal staff. In asking the members' acceptance of Mr White-Cooper's resignation the Chairman makes the following remarks:-

"It is with much regret, I am sure, that the Council receives  
 "Mr White-Cooper's resignation. He was elected by the Ratepayers as  
 "a member of the Council in 1913 and for six years has given the  
 "Council invaluable service and advice as a member of the Finance  
 "Committee, the Watch Committee, the Foreign Educational Committee,  
 "the Permanent Education Committee, the Health Committee - which he  
 "himself inaugurated - and the Electricity Committee. He has always  
 "taken the keenest interest in the Electricity Department and  
 "rendered the Committee of Ratepayers who went thoroughly into the  
 "working of that Undertaking most valuable help. In losing Mr  
 "White-Cooper we not only lose a good Councillor and Vice-Chairman  
 "but a man who always had the welfare of the Settlement at heart,  
 "and accordingly I would like to place on record the very high  
 "opinion and appreciation that we have always held of him, of his  
 "sound judgment and of his advice so freely given in the Community's  
 "interest."

E.C.

The members unanimously associate themselves with these remarks and the suggestion is approved that in accepting Mr White-Cooper's resignation a special letter be addressed to him thanking him in the name of the Community for his eminent public services.

The vacancies caused by Mr White-Cooper's resignation are filled as follows:-

Vice-Chairman of Council. Mr Johnstone.

Watch, Health and Electricity Committees. Mr Merriman.

Health Committee. Mr Johnstone.

Permanent Education Committee. Mr Richards.

Although filling the vacancy on the Watch Committee Mr Merriman will continue for the present as a member of the Works Committee until the questions in regard to water supply, at present under consideration by that Committee, have been disposed of.

The vacancy in the membership of the Council is not filled, the members considering it desirable to await the next Election of Councillors, when the candidate heading the Poll of those who are not members of the present Council will be co-opted.

#### Mixed Court.

Security Bonds. The Chairman informs the members that, in the course of a recent conversation with the Senior Consul, the latter stated that the reference made by the Acting Registrar in his report for July, to the action of the Spanish Assessor in refusing to accept certain security bonds, had considerably incensed the Spanish Consul-General, who took the view, which was supported by the Consular Body that in matters pertaining to the Mixed Court the Acting Registrar should address himself direct to the Consular Body. The Senior Consul added that the incident had been considered closed but that it must be re-opened unless the Council withdrew its letter to him of August 20 a course which he urged the Council to adopt. The Chairman reminds the members that it was largely due to the strong views held by Mr White-Cooper that this letter was written and he states that on his informing Mr White-Cooper of his conversation with the Senior Consul, the former expressed the view that it would be well to meet the Senior Consul's wishes so far as possible and that under the circumstances the members might consider it desirable not to press the matter further and to sanction withdrawal of the letter. This course is approved, the members considering that it is sufficient that the Council's protest has been brought to the notice of the Senior Consul.

Complaint against Junior British Assessor. A report by the Captain Superintendent is submitted in reference to the conduct of the Junior British Assessor, Mr G.P. Byrne, when visiting the Gaol under permission granted to him as a matter of courtesy by the Captain

Superintendent. It seems that he conversed with convicts, asking whether they had any complaints to make and that he also suggested that the Assistant Gaoler should tell certain convicts to apply to have their sentences reconsidered as he thought that the Mixed Court would consider such an application favourably. When the Assistant Gaoler stated that he must first ask the permission of the Assistant Superintendent in charge of the Gaol, Mr Byrne replied "in that case never mind." The members are of opinion that Mr Byrne's conduct does not call for official protest but with their approval the Chairman undertakes to refer thereto in the course of conversation with H.M. Consul-General.

X Town Hall. Members are informed of the permission given for the use of the Town Hall on Sunday and Monday last by a contingent of American Navy and Army men en route for Manila and a letter of thanks from the Secretary to the Y.M.C.A. for this facility is submitted and read. In reference thereto it is pointed out that it has been the almost invariable practice to make the regulation charge for the use of the Hall whatever the occasion, but the members concur that in this instance no charge should be made, the Hall having in fact been placed at the disposal of the U.S. Naval and Military Authorities and not at that of any private undertaking.

X History of Shanghai. A letter from Messrs Kelly and Walsh is submitted notifying their acceptance of the proposals addressed to them in accordance with the minute of September 18 with the modification however that their commission be increased to 20 per cent upon the expiry of six months after the first publication of the History and that they be not required to undertake any special advertising: this modification is accepted on the understanding that Messrs Kelly and Walsh will supply the trade on the usual commission basis. The price of publication for each volume will be fixed at \$7.50.

X Land Commission. The decision of the Commissioners in Case No. 113 and their awards in Cases Nos. 114 and 115 are submitted and ordered for publication, the first adjourning the hearing to enable the registered owner to submit his claim, whereafter, if it is not acceptable to the Council, the Commissioners will give their award, the second allowing compensation on the basis originally offered but subsequently withdrawn by the Council and the third recognizing the Council's claim for betterment.

X Foreign Educational Committee. The Committee's recommendation that Mr J.W.C. Bonnar be invited to fill the vacancy caused by the resignation of Dr Woodbridge is approved.

The Municipal Gazette for October 10 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

*E. B. ...*  
Chairman.

*A. B. ...*  
Acting Secretary.

At the meeting of the Council held on Wednesday, October 16, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- T. Ibukiyama
- Count L. Jezierski
- Messrs J. Johnstone
- W.L. Merriman
- E.C. Richards
- Ed. White
- The Acting Secretary and  
Assistant Secretary

Absent:

- Mr E.I. Ezra.

The minutes of the meeting of October 9 are confirmed and signed by the Chairman. With regard to Mixed Court, Complaint against Junior British Assessor, the members learn that H.M. Consul-General concurs with their views and that this matter is receiving his attention.

Foreign Educational Committee. Mr J.W.C. Bonnar's consent to serve as a member of this Committee is submitted.

The minutes of the special meeting of the Watch Committee of October 7 and 14 are submitted and considered in detail, and observations on the Committee's views and recommendations are recorded as follows:-

No. 2. Members endorse Mr Johnstone's suggestion that the difficulty under which the Council labours in consequence of the Consular Body's action in withholding approval of the amended Byelaws should be brought to the attention of that Body.

Nos. 4 and 5. Referring to the Committee's views in regard to the Japanese Consular Police Mr Ibukiyama states that any action that the Japanese Consular Authorities have taken in this connexion has been bona fide and with a desire to assist the Municipal Police. Mr Pearce observes that the bona fides of the Japanese Consular Authorities are not in question, but that it is of the greatest importance that the policing of the Settlement should be reserved entirely for the Municipal Police, especially since an impossible situation would arise should each of the nations represented in Shanghai by Consular Authorities have its own police functioning in the Settlement.

Nos. 7 and 8. The members direct that a copy of the Watch Committee's views and recommendations be forwarded to the American Association of China by way of reply to their representations on the subject of the



Japanese Police.

No. 14. In reply to an enquiry by Mr Itukiyama, Mr Pearce directs attention to the Committee's recorded opinion that if the Japanese Consular Authorities remain of the view that compensation for damage to property is properly payable by the Council they should take action in the Court of Consuls. He points out that any voluntary admission of liability in this instance would be unwarranted since it would involve admission of a principle which might in other instances have very far reaching and serious consequences.

No. 15. Mr Itukiyama observes that the bill for funeral expenses presented by the Japanese Residents' Corporation, through the Consul - General, represents actual expenditure only. In reply it is pointed out that the Committee's recommendation is based on the fact that the total is exorbitant and includes items, e.g. the hire of carriages, presents, etc., of a character for payment of which the Council cannot make itself responsible.

Confirming the minutes the members direct that the views and recommendations therein recorded be published in the Special Gazette to be issued in connexion with the Hongkew Disturbances; they also concur with the Chairman's suggestion that their appreciation of the Captain Superintendent's able and exhaustive narrative and report be recorded in the minutes.

The minutes of the meeting of the Electricity Committee of October 8 are submitted and confirmed. With regard to the

Report and Accounts for the Half-year ended June 30, 1918, members note that the disconnexion of outside lighting and economy in the use of electricity are given as the main causes for the nett profit for the half-year being considerably below the estimate.

Superannuation Withdrawal, Mr P.B. Critchley. Members' confirmation of the Committee's decision is subject to ascertainment that the retention of this employe's services on expiry of his present agreement is recommended by the Acting Engineer-in-Chief and Manager.

At Mr White's request consideration of the minutes in regard to Superannuation for Men on War Service and Office Accommodation is deferred until next meeting.

The minutes of the meeting of the Works Committee of October 14 are submitted and confirmed. The members unanimously endorse the

Committee's views in regard to Defence Creek, Suggested Culvert, Mr Pearce observing that, with the extension of the Settlement, the Thibet Road must become a thoroughfare of considerable importance and will probably provide the main connexion with the Shanghai-Nanking Railway Station.

In reply to an enquiry as to whether it is possible that the title deeds of frontage owners may cover a portion of the creek area and claims in respect thereto be made against the Council, it is pointed out that in the case of Lot 1 at the corner of Bubbling Well and Thibet Roads, which came before the Land Commission in Case No.106, the Commissioners held that no compensation was payable in respect of the area surrendered for road purposes.

Motor Traffic, Hungjao Road. The posting of notices at several points of vantage is directed.

Handcart and Wheelbarrow Traffic. Mr Merriman emphasises the importance, when considering this matter, of keeping in view the Captain Superintendent's report and in particular his opinion that any change would almost certainly create very serious trouble among the coolies concerned.

Scurrilous Newspaper, Refusal of French Authorities to countersign Mixed Court Warrant. An extract from the Mixed Court Register is submitted in reference to an application by the Legal Assistant in regard to the refusal of the French Authorities to countersign a Mixed Court warrant issued against the "National Salvation Daily News" for inciting to murder and other acts of violence against the Central Government. In reply to the Legal Assistant's request that the Court should ask the French Authorities for an explanation of their refusal to countersign the warrant the Senior British Assessor, Mr Grant-Jones, stated "It would be better for the Council to write in to the Consular Body in this matter." The members however consider that representations should be made direct to the French Consul General, and with their concurrence the Chairman undertakes to bring the matter to his attention.

In this connexion Mr Merriman remarks how unsatisfactory it is that political agitators should be suffered to carry on their intrigues in the French Settlement and from thence menace the peace and good order of this Settlement.

Chinese Y.M.C.A., Grant-in-Aid. Reply is directed to an application on behalf of the Y.M.C.A. for a grant of \$25,000 towards the purchase of land for the extension of the Association's headquarters that present financial conditions preclude its consideration.

The Municipal Gazette for October 17 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*H. B. [Signature]*  
Acting Secretary.

*[Signature]*  
Chairman.

At the meeting of the Council held on Wednesday, October 23, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- T. Ibukiyama
- Count L. Jezierski
- Messrs W.L. Merriman
- E.C. Richards
- Ed. White
- The Acting Secretary and  
Assistant Secretary

Absent:

Mr J. Johnstone.

The minutes of the meeting of October 16 are confirmed and signed by  
the Chairman. With regard to  
Mixed Court. Complaint against Junior British Assessor. Members learn  
that Mr Byrne denies the truth of the Assistant Gaoler's report as  
to his conduct when visiting the Gaol, and that a copy of this report  
has been handed to H.M. Consul-General.

Scurrilous Newspaper.-Refusal of French Authorities to countersign  
Mixed Court Warrant. The Chairman states that on his bringing this  
matter to the attention of the French Consul-General the latter  
expressed the view that it was probable that the refusal of counter-  
signature was due to some irregularity in connexion with the issue of  
the Mixed Court warrant adding that he would take up the matter and  
communicate further with the Chairman in due course.

The minutes of the meeting of the Finance Committee of October 21 are  
submitted and confirmed. With regard to  
General Hospital Finance. The Chairman informs the members that  
after ascertaining from Mr E.F. Mackay that the Governors had no wish  
to force the Council in the matter of the control of the Hospital  
though they considered that it should be made a Municipal institution,  
he had discussed the whole question at some length with Dr Macleod and  
the Acting Secretary. As a result of this discussion it appeared  
that the question of financial control which was of main importance,  
could be satisfactorily settled, at least for the time being, by the  
separation of the Hospital House and Finance Committee into two  
separate committees; the Finance Committee being composed of the  
French Council's representative on the Board of Governors and two  
members of Council to be elected to the Board of Governors by the

Ratepayers. This arrangement could be carried out without any modification of the Hospital Trust Deed and it seemed that it would be acceptable to the Governors. Members record their approval and it is directed that enquiry be made of the French Council as to whether, with this suggested measure of financial control, it will assume responsibility for one-third of the annual deficit on the Hospital Working Account, the Council recommending the Ratepayers at the next Annual Meeting to sanction acceptance of responsibility for the remaining two-thirds.

In this connexion the Chairman states that Dr Macleod informed him that the Governors had now admitted the correctness of the Council's contentions in regard to the Council's present responsibility under its guarantee to the Hongkong and Shanghai Bank and that the rents derivable from a portion of the Hospital property had accordingly now been transferred in relief of the Building Account Overdraft, thus carrying out the arrangement reached in 1912 when the guarantee of that overdraft was extended to include an amount of £90,000 then advanced by the Bank to enable extension of the Hospital site.

Revenue Office Staff - Collector Zillig's Resignation. The Chairman points out that under almost similar circumstances a gratuity of £1,100 was approved for issue to Collector Kongsberg upon his leaving the Service in 1915. Whilst noting this and other precedents for the issue of a gratuity the members endorse the Committee's view that the issue of passage money and Superannuation under Rule 10b of the Fund Rules will suitably meet the requirements of the case.

Hongkew Disturbances. The Chairman reads a letter from Mr Ibukiya in the following terms:-

"In going through the narratives and statements of the Hongkew Disturbances, reported by the Captain Superintendent of Police, I find that there are several points which do not seem to agree with those I heard from Japanese sources.

"Which is right I do not know and, as you are well aware, I am in a somewhat awkward position and have not the slightest intention of going into the matter at present. I should, however, like to record here that I cannot say that I am personally entirely in agreement with the above report and that I endorse the same as being perfectly correct in every respect.

My position in this matter being, as everyone knows, of a delicate nature, I thought it better to mention the above to you at the present juncture."

Appreciating Mr Ibukiya's position Members direct that his letter, with the omission of the last paragraph, be published in the special Gazette on the Hongkew Disturbances, an advance copy of which is submitted and approved, subject to the addition of a prefatory minute and minor additions and corrections.

Electricity Department Offices. Reference is made to the Electricity minute of October 8 and a report by the Deputy Engineer is submitted

stating that he was given to understand by the Acting Engineer-in-Chief and Manager that this matter could not be settled until the Engineer-in-Chief and Manager's return. Members direct that the Electricity Committee be informed of this fact and of their opinion that the matter should now remain in abeyance until Mr Aldridge's return.

X Lottery. A request by the New World Amusement Company for permission to conduct a form of lottery in connection with the sale of tickets of admission is submitted with an adverse report by the Captain Superintendent. The Acting Secretary states that, when this request was handed to him by Mr T.H. Suffert on behalf of the New World Management, he explained that it had been the Council's invariable policy to refuse permission for the conduct of lotteries within the Settlement when cash prizes or prizes in kind of substantial value were given. Mr Suffert then suggested that the request should be put forward on the basis that the prizes given should be in the form of orders on shops for goods to a value not exceeding \$10.

The files in regard to former requests for permission to conduct lotteries are submitted and after brief consideration members endorse the Captain Superintendent's view that even in its modified form the request should not be granted since other establishments would almost certainly make similar requests whilst the encouragement of business on these lines would inevitably result in the conduct of fraudulent lotteries. In this connexion consideration will be given by the Watch Committee to the concluding paragraph of the Captain Superintendent's report to the effect that the policy of the Authorities in the French Settlement has rendered the handling of matters of this nature somewhat difficult and that it would be advantageous if similar regulations could be enforced in both Settlements in respect of licensed establishments.

Superannuation Fund.

Superannuation for Men on War Service. The minute of the meeting of the Electricity Committee of October 8 is read and Mr White informs the members of the views held by the Committee and by himself that those who have left the Council's service to proceed on war service and who subsequently rejoin should be credited with the Council's superannuation contributions as though they had continued in the Council's service without intermission. The views already recorded on previous occasions when this subject has been under discussion are recalled and Mr Ezra also reminds members of the ruling that voluntary war service should not adversely affect the seniority of

employees who rejoin the Service, their rank and rate of Pay upon their rejoining being treated accordingly: he expresses the view that in approving this ruling the Council acted generously. The other members concur and reply is directed to Mr Neill's enquiry that members are not of the opinion that a resolution on the lines suggested by him should be moved by the Council.

X Transfer of Superannuation into Sterling Investments. An application by Inspector Terrill of the Health Department in similar terms to that considered at the meeting of the Finance Committee of April 19, 1917, is submitted and the views then recorded are endorsed, his application being disapproved accordingly.

The Municipal Gazette for October 24 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*E. C. Pearce*

Chairman.

*A. J. L. Ladd*  
Acting Secretary.

At the meeting of the Council held on Wednesday, October 30, 1918,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- T. Ibukiyama
- Count L. Jeziorski
- Messrs W.L. Merriman
- E.C. Richards
- Ed. White
- The Acting Secretary and  
Assistant Secretary

Absent:

- Mr. J. Johnstone.

The minutes of the meeting of October 23 are confirmed and signed by the  
Chairman. With regard to

X

Scurrilous Newspaper - Refusal of French Authorities to Countersign  
Mixed Court Warrant. In a letter submitted the French Consul-General  
explains that countersignature was refused by his Assessor because the  
"National Salvation Daily News" is published in the French Settlement  
where the offence was accordingly committed and prosecution and  
repression must therefore be instituted. Members consider that this  
letter is eminently satisfactory so long as effect is given to the  
assurance therein contained that provided information is given to the  
French Police in similar instances where the public order is affected  
the latter will not fail to take the appropriate legal measures, as  
will be done in this instance.

X

The minutes of the meeting of the Permanent Education Committee of October  
25 are submitted and confirmed.

X

Volunteer Corps.

"A" Company British. The resignation of Lieutenant St. G.R. Clark,  
forwarded by the Commandant, is accepted with regret.

X

Premium Bonds. A report by the Captain Superintendent is submitted  
forwarding an extract from the "North China Daily News" advertising  
the issue of premium bonds by L'Epargne Franco-Chinoise, a company  
registered at the French Consulate and having its office at 6 Foochow  
Road. In forwarding this extract with a request for instructions as  
to whether any action should be taken by the Police, the Captain  
Superintendent quotes the Legal Assistant's opinion that the premium  
bond scheme is a lottery although recognised as legal by French law,

and that if the attention of the Crown Advocate were directed to the advertisement in question it was probable that, following upon similar action taken in connexion with the advertisement of the Hongkong Lottery, steps would be taken to compel discontinuance of the advertisement, though he thought that action on these lines might be mis - construed by the French Authorities.

It is pointed out that the Company's premium bond scheme is similar to that of the International Savings Society to which consideration was given by the Council in 1912 and that in the absence of any complaint against the latter no action has been taken to prohibit the sale of its bonds within the Settlement. It is noted, however, that the International Savings Society has its office in the French Settlement.

In the course of discussion Count Jezierski expresses the view that the premium bond scheme should not be classed as a lottery but rather as a form of investment seeing that bond holders ultimately receive back the total amount of the premia paid by them with interest, irrespective of the possibility of drawing a prize in the meantime. The other members also incline to this view and express the opinion that interference by the Council is uncalled for unless and until complaint is made in regard to the activities of the two Companies mentioned, or the number of premium bond concerns increases substantially when the desirability of licensing them should be given consideration.

Family Passage Allowance. Reference is made to the Watch Committee minute of December 21, 1917, and to that of the Council of January 2, 1918, disapproving extension of the rules governing the issue of family passage allowances to cover an application by Sergeant Abbott for the issue of passage allowance from England for his wife, whom he had married in Hongkong upon her arrival from England, and to the Council's decision of February 1918, on this Sergeant's further application, that since his leave was not due until October 1918 further consideration of his application must be deferred until then. His <sup>renewed</sup> application is now submitted and after brief discussion members approve of compliance therewith, on the basis suggested by the Treasurer in his report of February 11, 1918, and accordingly an advance to Sergeant Abbott of the equivalent of the passage allowance for his wife is approved with deferment of repayment until such time as he actually proceeds on leave and he is consequently entitled to such allowance.



The Municipal Gazette for October 31 is submitted in proof and authorised for publication.

The meeting adjourns at 5 o'clock p.m.

*E. C. ...*

Chairman.

*N. O. ...*  
Acting Secretary.

At the meeting of the Council held on Wednesday, November 6, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary

The minutes of the meeting of October 30 are confirmed and signed by  
 the Chairman.

The minutes of the meeting of the Electricity Committee of November 1 are  
 submitted and confirmed. With regard to  
Death by Electric Shock. A notice drafted by the Engineer-in-Chief and  
 Manager and forwarded with the request that it be published in the  
 next issue of the Gazette, is submitted. Members, however, consider  
 that the notice should be limited to a warning against the use of  
 defective radiators with a reference in general terms only to the  
 case recorded in the "China Press", since no specific reference as  
 that contained in the Engineer-in-Chief and Manager's draft would only  
 result in useless newspaper correspondence. A Municipal Notification  
 accordingly will be drafted by the Acting Secretary and submitted in  
 the first instance to the Engineer-in-Chief and Manager.

Volunteer Corps.

First Reserves. Upon the recommendation of the Commandant Lieut.  
 G.A. Johnson is promoted to be Captain with seniority from October 27  
 and a commission as 2nd Lieutenant on first appointment is authorised  
 for issue to Mr C.H. Ryde.

Moral Conditions in the Settlement. Members have already given  
 preliminary consideration to a letter from the Moral Welfare Committee  
 forwarding a statement of the Committee's "Present aims" with a  
 request for an expression of the Council's views thereon. This  
 letter is re-submitted with the comments of the Health Committee, the  
 Health Officer and the Captain Superintendent of Police, members  
 noting in particular the views expressed by Drs. Jackson and Marsh  
 those of the former being in accord with and those of the latter

dissenting from the views consistently maintained by the Council in regard to brothels and the examination of Cantonese prostitutes.

The request of the Committee for an expression of the Council's views is understood to apply in particular to the two proposed ratepayers resolutions set forth in the Committee's statement of its "Present Aim" the first providing for the deletion from Byelaw XXXIV of the word "brothels" and the second for the cessation of the examination by Municipal officials of female prostitutes and the issue of certificates of freedom from venereal disease to such examinees. In regard to the first, members find it difficult to conceive how the Committee can possibly hold the view that any improvement can be effected in the moral conditions of the Settlement by mere elimination of the word "brothels" from the licen-sing byelaw. This word did not appear in the byelaw until the year 1898 and though the reasons for its insertion are unknown to members, it is obvious that the Special Committee which was appointed in 1896 for the revision of the Land Regulations and Byelaws would not have recommended its inclusion except with good reason. In members' opinion its elimination would be regrettable in the extreme for although no steps have been taken to exercise the right of licensing brothels, the mere existence of the right has proved sufficient to achieve the end which licensing has in view, securing the relegation of these establishments to a very large extent to certain specified districts and their conduct on lines that are at least orderly. In expressing this opinion members endorse the view that any attempt to secure the suppression of brothels must inevitably result in greatly increased street and public resort soliciting, disorderly houses and less efficient Police control.

In regard to the second resolution there seems to members to be no specific reason why the Council should add to the views already expresses time and again to the many societies and well-intentioned persons who have presumed that they are better able than the Council to deal with prostitution and its kindred evils and the fact that the Committee requests the Council's views on the subject matter of this resolution indicates that little heed has been paid to the Council's letter of April 26 to Mrs. L.E. Canning inviting particular attention to the specific instances on which the Council's views thereon had already been expressed.

The members' views as herein recorded will be communicated to the Committee with the statement that the Council will strenuously oppose both of the resolutions referred to should they be submitted to the Ratepayers.


NOT

X Sewage Disposal. Members are informed in reference to the minute of September 25 that the Activated Sludge Process cannot be seen in operation in any of the cities mentioned by Professor Fowler as cities where ejector schemes had been adopted. Under these circumstances members concur with the Engineer's suggestion that he should visit Chicago and possibly also Montreal where activated sludge installations are in operation.

X Electricity Supply and Extra Settlement Tax. The Chairman refers to the practice of extending the services of electricity to mills and other properties on Municipal roads outside Settlement limits without requiring any contribution from them to the General Municipal Rate and he suggests that in this respect the supply of electricity should in future cases be placed upon the same basis as the supply of water under the provision of Clause 4 of the Waterworks Agreement of 1905 with the like exceptions as in the case of the supply of water. Members concur and, subject to an expression of the views of the Electricity Committee, arrangements will be made accordingly.

The Municipal Gazette for November 7 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

  
Chairman.

  
Acting Secretary.

At the meeting of the Council held on Wednesday, November 20, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

T. Ibukiyama

Count L. Jezlerski

Messrs J. Johnstone

W.L. Merriman

E.C. Richards

Ed. White

The Acting Secretary and

Assistant Secretary.

The minutes of the meeting of November 6 are confirmed and signed by  
 the Chairman.

The minutes of the meeting of the Health Committee of November 14 are

submitted and confirmed. With regard to

Sewage Disposal, members endorse the view of the Chairman that the  
 documents and minutes on this subject subsequent in date to those  
 already published in the Special Gazette of July 12 should be  
 published in a supplementary special Gazette.

Shantung Road Hospital. Reply to Mr White-Cooper's letter will be  
 made to Mr Cubitt in the sense of the views recorded by the Committee.

Volunteer Corps.

Staff. Upon the recommendation of the Commandant six months leave  
 of absence is granted to Captain C.H. Godfrey, Engineer Staff Officer,  
 from November 29.

Police Force.

The late Sergeant C. Hamilton. An application by Sergeant John  
 Hamilton, brother of the late Sergeant C. Hamilton, who was killed by  
 armed desperadoes whilst in the execution of his duty on October 25,  
 1917, is submitted requesting the Council's favourable consideration  
 of the issue of a gratuity to the deceased's estate. This application  
 is forwarded by the Captain Superintendent with a favourable recommen-  
 dation but members direct that enquiry be made in the first instance  
 as to how such grant, if approved, will be applied.

Telephone Company.

German Subscribers. A number of letters by telephone subscribers of  
 German nationality are submitted protesting against the action of the  
 Telephone Company in disconnecting and removing their telephones under

instructions of H.M. Consul-General following the issue of General Licence under King's Regulations No. 1 of 1917. The opinion of the Legal Adviser, to whom the matter has been referred, is also submitted. He points out that the obligations of the Telephone Company are set forth in Clause 14 of the Company's Agreement with the Council of 1908 that, by virtue of the Trading with the Enemy Regulations, the Company, being a British Company, is not in a position to comfort enemy subjects without permission, that such permission is now withheld and that these circumstances, in his opinion, constitute an "unavoidable cause" within the meaning of the clause referred to. He further states that the Council is entitled to waive any provision in the Telephone agreement subject to the right of any Ratepayer to apply for an order in the Court of Consuls that it should be enforced, but he adds that the Company should, in his opinion, refund, probably to the Custodian of Enemy Property, a proportion of any payments made in advance as well as any deposits. It seems to the members clear that as the Telephone Company is a British Company, disconnection under a King's Regulation does not involve any breach of the Telephone Agreement and reply in the sense of the Legal Adviser's opinion will accordingly be made to the protests submitted and to the Telephone Company's communication notifying the action taken by them under the instructions of H.M. Consul-General.

#### Armistice Celebrations.

Authorisation of Expenditure. Members confirm the authorisation already given to the expenditure of a sum not exceeding £15,000 upon decorations and illuminations in connexion with the forthcoming Celebrations, it being noted that a large proportion of this sum will be in the nature of capital expenditure, since it will be applied in the purchase outright, instead of in the hire, of electric fittings, and lamps.

Protection of German Property. A communication from the Consul-General for the Netherlands is submitted stating that as he is still in charge of German interests he has cautioned all German subjects to remain in the background during the Celebrations, to give no reason for offence and to strictly abstain from demonstrations, disorder and other tactless acts. At the same time he requests that the Police be instructed to prevent attacks, which may possibly be made on German property in moments of elation, and suggests that special arrangements be made for the protection of German buildings, and in particular of the ex-German Consular buildings. Commenting on this communication, the Captain Superintendent points out that there will be a considerable strain thrown on the Police during the three days of the Celebrations.

but that every possible precaution will be taken to prevent damage to German property: he also suggests that a Notification be published in the Gazette and local press calling upon the public to assist the Police in maintaining order during these three days. Members approve of reply to the Consul General for the Netherlands on these lines and of the publication in the Gazette of a Notification as suggested by the Captain Superintendent.

X Return of Employes on War Service. In a report submitted the Captain Superintendent suggests that the Council's London Agents be requested to obtain the immediate return of Mr Martin, Assistant Superintendent of Police, and as many sergeants and constables as can be spared. Members concur with this suggestion and direct that the London Agents be requested by telegram to arrange to expedite the return of these employes as well as <sup>or</sup> employes in other departments who are at present on war service. In regard to Captain Creasy, 2nd Assistant Superintendent of Sikhs, the Captain Superintendent recommends that he be informed that his services will no longer be required and that the vacancy thus caused be filled through the good offices of the Indian Government. Members are aware that Captain Creasy has already been informed, in reply to an application made in January 1917, that he would be permitted to rejoin at the end of the war, but the Captain Superintendent has explained the reasons for his present recommendation to the satisfaction of the Watch Committee and his recommendation in this respect is accordingly approved.

X Superannuation Fund Withdrawals. In accordance with Members' directions a schedule drawn up by the Treasurer is submitted showing the occasions on which subsequent withdrawals of superannuation have been made and the amounts of such withdrawals. In regard thereto members direct that the Treasurer be informed that he should have sought the Council's instructions before any such withdrawals were permitted.

X Central Offices. Mr Ezra refers to an interview that he has had with the Engineer in regard to the possibility of obtaining early possession of the Municipal Offices, and a report by the latter is submitted that for the reasons stated by him the new buildings would not be ready for occupation until the end of 1919. In regard to the question of accommodation for the Electricity Department, members note that this ~~is~~ matter is engaging the attention of Mr Turner, Chief Architectural Assistant, who has recently returned from leave and that he has reported that on looking into the matter, but without going into detail, he was of the opinion that no material difficulties existed

20/18

in giving effect to the Council's views and that explanatory plans showing alternative suggestions in this connexion will be submitted in due course.

Membership. Mr Merriman's request that he be relieved of membership of the Works Committee is noted and approved and it is decided <sup>not</sup> to fill the vacancy thus caused until after the election of Councillors for 1919.

The Municipal Gazette for November 21 is submitted in proof and authorised for publication.

The meeting adjourns at 5.15 p.m.

*E. C. Merriman*

Chairman.

*H. O. Sedell*  
Asst. Secretary.



At the meeting of the Council held on Wednesday, November 27, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary.

The minutes of the meeting of November 20 are confirmed and signed by  
 the Chairman.

The minutes of the meeting of the Foreign Educational Committee of November  
 19 are submitted and confirmed. With regard to  
Education of Small Boys in the Western District. In reply to Mr Ezra's  
 remarks urging that provision be made in the Western District for a  
 school for boys it is pointed out that the Permanent Education  
 Committee has expressed the view that it may reasonably be inferred  
 from the results attending the establishment of the School for Girls  
 in the Western District that equal need also exists for provision in  
 that District of educational facilities for boys, and that the views  
 of the Foreign Educational Committee are based on financial considera-  
 tions and on the consideration that construction of a school for boys  
 in this district should at least be deferred until such time as  
 financial conditions have permitted of the construction of the school  
 for girls.

The minutes of the meeting of the Watch Committee of November 20 are  
 submitted and confirmed. With regard to  
Hongkew Disturbances. Mr Johnstone points out that, without close  
 comparison with the Japanese Consul-General's letter and the Captain  
 Superintendent's report, the minute under this heading will convey  
 little to members of Council other than those who are members of the  
 Watch Committee and he accordingly suggests, and members concur, that  
 the Council's consideration of the views expressed in this minute be  
 deferred until the draft reply to the Japanese Consul-General's letter  
 is actually in members' hands. Mr Ezra then states that, without being  
 fully cognisant of the reasons that actuated the Watch Committee in  
 making its recommendation to the Council in regard to the punishment

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of the Chinese constables who were concerned in the Disturbances, it had appeared to him that the punishment was inadequate and that even though a conviction might not be obtainable, yet the whole of the constables concerned should have been taken before the Mixed Court on some charge or in the alternative dismissed from the Force. In reply Mr Johnstone points out that the Committee and the Council were definitely advised that no charge could be laid against the constables concerned and that in the view of the Committee and in the view of the Captain Superintendent dismissal, which must necessarily involve dismissal of many constables who were innocent of any participation in the Disturbances, would achieve no good result whilst it would probably lead to further trouble and would certainly tend to embitter the racial feeling which undoubtedly does exist between certain sections of the Japanese and Chinese communities. Upon his suggestion the Legal Assistant's opinion in regard to action against the constables is then read in extenso, and the members note his very definite view first that no charge of riot could be successfully preferred against any of the constables or against C.P.Cs. 964 and 965 in particular, for the reasons stated by him and that in the case of C.P.C. 964 the evidence available was not strong enough to justify the institution of criminal proceedings. In this connexion Mr Ibukiyama observes that Mr Ariyoshi, though not in a position to prove that such is the case, is strongly of the opinion that the Disturbances were premeditated by the Chinese constables, an opinion which he, Mr Ibukiyama, shared. Messrs Johnstone and White thereupon re-affirm the view, which the Watch Committee reached only after very close and careful consideration of the evidence submitted in connexion with the Disturbances, that there was no premeditation nor any deliberately planned scheme on the part of the Chinese constables to violate the peace and good order of the Settlement.

#### Volunteer Corps.

Commandant. The Chairman states that, knowing that Major Trueman was anxious to be relieved of his duties as Commandant of the Corps, he had informally approached him and ascertained his view that, in making application to H.M. War Office for the appointment of a Commandant, the assistance of Brigadier-General Bray, formerly Commandant of the Corps, should be sought. Members concur that steps should now be taken to secure the services of a paid Commandant as soon as possible and after brief discussion it is directed that in the first instance enquiry be made of Brigadier-General Bray as to whether he would be willing to resume command of the Corps, the

members expressing disagreement with the suggestion that his rank may present difficulties, particularly in connexion with the supreme command in the event of outside forces being landed for the Settlement's protection.

Traffic Signals. A letter from Mr G.A. Johnson is submitted in regard to Municipal Notification No.2554, pointing out that the traffic signals therein enumerated make no provision for the many left-hand driven motorcars which are to be found in the Settlement and further suggesting that Signals Nos. I,III and V cover all movements required by Signals Nos. I to V inclusive and that the elimination of Nos. II and IV would simplify matters. To meet the first point, a foot-note is added to the Notification that, in the case of left-hand driven cars, corresponding signals should be made with the left hand. In regard to the second, members are informed that the Deputy Superintendent of Police has pointed out that the five signals are the same as those adopted in London by the "Safety First" Council as the result of practical experience and that, in his opinion, the three signals would not cover all the movements for which provision is made under the five signals. Members direct that Mr Johnson be informed accordingly and that the Council's thanks be extended to him for his suggestions.

Armistice Celebrations. Members cordially endorse a memorandum by Mr Johnstone favourably commenting on the very able manner in which the traffic and the crowd of sight-seers were controlled during the Armistice Celebrations, thus reflecting the greatest credit on the Police Force, which in certain of its Branches, at the present time, is so much below strength, and in accordance with his suggestion it is directed that an expression of the members' high appreciation of the services rendered on this occasion be conveyed to the Captain Superintendent and through him to all Branches including the "Specials", whose assistance was of the utmost value to the regular Branches of the Force.

Voting Qualifications. The Chairman directs members' attention to the provision contained in Land Regulation XIX in regard to the qualification of voters at public meetings, stating in reference thereto that it has been the practice in the past to allow the vote to those who are qualified under this condition, irrespective of the period for which rates and taxes have been paid, so that a Ratepayer who is otherwise qualified and has paid all taxes due, even if it be for only one quarter, has been permitted to vote. He states that it has occurred to him from closer reading of the Land Regulation

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that the intention was that rates and taxes should have been paid for at least one year. Upon his suggestion it is decided to seek the Legal Adviser's opinion on this question.

Council for 1919. The Chairman states that as a result of enquiries which he has instituted amongst members he has ascertained the intention of Messrs Ezra and Richards not to stand for membership during the forthcoming year owing to pressure of business. Count Jezierski expresses a like intention since he will in the future be absent from Shanghai for long periods at a time. The Chairman then points out that this will leave four vacancies to be filled and he invites members to consider whom the Council should invite to stand for election. In this connexion he suggests, all members approve, that Mr H.H. Girardet, who headed the list of unsuccessful candidates at the election in 1917 be invited to stand.

The Municipal Gazette for November 28 is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

*E. C. ...*  
Chairman.

*H. O. Fiddell*  
Acting Secretary.

205

At the meeting of the Council held on Wednesday, December 4, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
T. Itukiyama  
Count L. Jezierski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
The Acting Secretary and  
Assistant Secretary.

The minutes of the meeting of November 27 are confirmed and signed by the Chairman. With regard to

Hongkew Disturbances, members approve of reply to an enquiry by Mr. Ariyoshi that his letter of November 4, is under consideration and that reply will be communicated to him in due course.

Voting Qualification. The Legal Adviser's opinion is submitted, in effect advising that payment of rates and taxes for a full year is not a condition precedent to the exercise of a vote, but that payment for any period, so long as it is on the basis of the annual assessment required as a qualification is all that is requisite.

Council for 1919. The Chairman informs the members that Mr. Girardet will be leaving Shanghai in April or May next for a period of several months and that it will accordingly be useless for him to stand for election, that he has ascertained that Mr. Howard of Messrs David Sassoon & Co. is willing to stand in the Jewish interest whilst Messrs H.A.J. Maoray and R.S.F. McBain, former Councillors, have likewise expressed their willingness to stand should the Council so desire. In view, however, of the fact that the Election will not take place until February next, decision in regard to the candidature of these gentlemen is deferred.

Volunteer Corps.

"A" Company British. A commission as 2nd Lieutenant is authorised for issue to Mr. E.W. Godfrey, upon the recommendation of the Commandant, who is informed by the Officer commanding that he is acceptable to the Company.

Staff. Upon the recommendation of the Commandant the transfer of Captain C.D. Pearson of the Engineers to the post of Engineer Staff Officer and Corps Quartermaster, during the absence on leave of

Captain C.H. Godfrey, is authorised.

Engineers. During the Staff appointment of Captain C.D. Pearson the Engineers will be under the command of Lieut. J.T.W. Brooke.

Iltis Monument. In regard to the disposal of this monument which was pulled down and to some extent damaged by a number of unauthorised persons in the early morning of December 1 and subsequently removed by the Public Works Department to the Depot in Goochow Road for safe custody, the members direct that it be kept at the Depot pending any representations on the subject of its disposal and that the base and railings be removed from the foreshore and the site turfed. As the monument was erected in 1898 with the formal sanction of Messrs Jardine, Matheson & Co.Ld., the frontage owners concerned, members approve of an exchange of letters with them recording approval of its removal.

Taxation of Vehicles in Chapel and Chinese Territory Adjoining the Settlement. A letter from the Senior Consul is submitted forwarding, with a request for an expression of the Council's views, a note from the Wai Chiao Pu to the Diplomatic Body on the subject of the proposed imposition by the Local Chinese Authorities of a licence fee on carriages, motorcars and other vehicles making use of roads in the vicinity of the Settlement under Chinese administration and also a tax on the advertisement of foreign firms exhibited in Chinese territory. In regard to advertisements it seems to the members that this is a matter with which the Council is not seriously concerned. In regard to the taxation of vehicles the members recall the discussion which took place at the Council meeting of October 2 and the views expressed on the subject in the correspondence which passed in July and August 1910 between the Council and the then Senior Consul, Sir Pelham Warren, but in the view that the matter is one which affects the French Settlement equally they direct that the French Council's views be ascertained and considered before reply is made to the Senior Consul.

Police Force.

The late Sergeant C. Hamilton. A report by the Captain Superintendent is submitted forwarding a letter from Sergeant J. Hamilton in reply to the enquiry directed at the meeting of November 20 as to how any grant that might be approved would be applied, and after brief discussion the members authorise the issue of a grant to the deceased's estate of the sum of £1,000..

Defence Creek, Suggested Culvert. A further letter from the Gas Company is submitted in reply to the Council's letter communicating the decision reached at the meeting of the Works Committee on October 14 and confirmed at the meeting of the Council on October 16. The Company expresses its unwillingness to consent to the arrangements proposed by the Council, complains that so little disposition has been shown to meet its efforts to effect an improvement which it claims to be of serious importance to the health of the Settlement and of great public advantage in other ways, emphasises that in its desire to co-operate with the Council in a broad and liberal spirit it has refrained from raising any question as to its rights in this locality, suggests that as a basis for a fair and reasonable agreement the proposal set forth in its letter of October 7 should not be lightly set aside and finally after reference to other minor points requests that the whole of the correspondence be published in the Municipal Gazette.

In regard thereto the Chairman refers to a conversation which he has had with Mr. Jenner Hogg, stating that he gathered the impression that so far as the Company was concerned there was no true understanding of the attitude which the Council adopted in this connexion. Under those circumstances he suggests and members approve that he should take the matter up with Mr. Hogg laying stress on the fact that the Council was quite prepared to consider the culverting of the remaining section of the creek as a matter of urgency, that there were many other public undertakings of urgency which had been postponed on account of the prevailing abnormal financial conditions and that when conditions were more favourable the Council would consider all of these in their order of importance so that it was possible that the culverting might yet be proceeded with in the near future and further that the Council was more than ever convinced that the culverting should be carried out so as to provide for the continuation of the Thibet Road right up to the Soochow Creek, in such manner as would utilise the whole of the culverted area.

The Municipal Gazette for December 5 is submitted in proof and authorised for publication.

The meeting adjourns at 5.15 p.m.

*E. C. P. [Signature]*

Chairman.

*W. J. Adell [Signature]*  
Acting Secretary

At the meeting of the Council held on Wednesday, December 11, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 E.C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary.

The minutes of the meeting of December 4 are confirmed and signed by the  
 Chairman, who states that he has addressed Mr. Jenner Hogg, summarising  
 as clearly as possible the Council's attitude in regard to Defence  
Creek, Suggested Sulphur, and that Mr. Hogg has accepted his suggestion  
 to meet in the Acting Secretary's office to discuss the matter with a  
 view to reaching an understanding that will obviate further lengthy  
 correspondence.

The minutes of the meeting of the Band Committee of December 6 are submitted  
and confirmed. In reply to an enquiry by the Chairman as to whether  
 any further consideration has been given by the Committee to the  
 question of Mr. Albert's appointment as Conductor-in-Charge, Mr.  
 White states that Mr. de Kuyger has carried on quite satisfactorily  
 under the circumstances and that it is not the present wish of the  
 Committee to take any action to disturb the existing arrangement.

The minutes of the meeting of the Finance Committee of December 9 are  
submitted and confirmed, with amendment of the minute in regard to  
Deferred Long Leave, Leave Pay and Exchange so as to provide that the  
 bonus shall be calculated only from the expiration of three months  
 after the date when the employe's leave became or becomes due and that  
 each bonus instalment shall be calculated on the employe's actual Pay  
 at the time when the instalment became or becomes payable, for which  
 purpose the bonus arrangement shall be deemed to have been in operation  
 as from August 1, 1914.

The minutes of the meeting of the Works Committee of December 9 are submit-  
ed and confirmed. With regard to  
Land Commission Case 113, it is pointed out that reference of the  
 matter to the Land Commissioners so that they may have an opportunity



of revising their award if they think fit may result in establishing the precedent that the Commissioners will award compensation on the basis of the price that an owner claims to have paid for land rather than on the basis of its assessed value. It is further pointed out that should the award of the Commissioners be unfavourable to the claim lodged by Mr. Home, the registered owner may either still refuse to surrender, thus forcing the Council to take him into the British Supreme Court or arrange for a transfer of the lot, which is registered in the Italian Consulate-General, to an Italian subject, thus forcing the Council to take the case into the Italian Consular Court, with the probability in either case that the Court will direct the Commissioners to re-consider their decision, a direction which would create a most undesirable precedent, setting up the principle that the awards of the Commissioners are not necessarily final and binding. The members note these points but express some disinclination to authorise compensation in excess of the award of the Commissioners without further reference to them in the view that to do so would suggest lack of confidence in them. Finally to enable further consideration of the matter in all its bearings members direct that the relative file be circulated to them.

Great Western Road. Mr. Johnstone expresses the view that it is highly desirable that in planning new roads provision should be made once and for all for the best line and for adequate width, since the policy of making a detour to avoid grave land or of constructing important roads 30 or 40 feet in width only seems to be radically wrong, often necessitating infinite trouble, difficulty and expenditure in negotiating for a straightening or for a widening. In reply Mr. Ezra observes that the present Works Committee has adopted the policy advocated by Mr. Johnstone and that all important new roads with which the Committee has had to deal have been scheduled or laid out at a greater width than the old standard of 40 feet.

Waterworks Company - Water Pressure. Mr. White alludes to a further complaint by Messrs Gordon and Company as to the interference by the Waterworks Company, in virtue of their position as suppliers, with the plumbing work of the former. In reply Mr. Ezra states that this matter is under consideration and that the principle actuating the Works Committee is that the Waterworks Company should not be permitted to dictate, to any plumbing concern, conditions which tend to restrict their participation in plumbing work, and that, on the contrary, it is to the Council's interest to permit plumbing concerns to increase and prosper under such restrictions only as are indicated as reasonable and desirable.

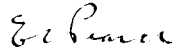
Mr. Ezra then deals at length with the Committee's minute, explaining its standpoint in regard to the general matters outstanding with the Waterworks Company and tracing in particular the origin of the Company's present proposals for the adoption of the meter rate. After hearing his explanations, members concur in the view that reply should be made to the Company in the sense that their proposals will require the very closest scrutiny before any opinion can be ventured thereon and that the Council holds the view that their further consideration should be deferred until such time as the Special Waterworks Committee has concluded its deliberations and submitted its recommendations on the question of the purchase of the Undertaking since should that Committee recommend purchase, consideration of the Company's proposals will have been useless, besides involving a waste of valuable time.

Mixed Court Affairs. In accordance with the minute of the Watch Committee of November 20, the conduct of the Senior British Assessor to the Mixed Court Foreign Staff and Police has been brought to the notice of H.M. Consul-General, whose reply and Police comment have been circulated to members. In accordance also with the Committee's minute of the same date, the Senior Consul has been addressed in regard to the unsatisfactory position of the Civil Cases Procedure and a memorandum by the Legal Assistant has been submitted to members explaining that his agreement with Mr. Grant Jones's verbal ruling that the Acting Registrar is competent to take into custody and detain without an appearance in Court on a civil summons and without a formal order of the Court in writing was the result of misunderstanding and that a satisfactory arrangement on this point of procedure has since been reached; a further letter to this effect has been addressed to the Consular Body. In reference to these matters, a memorandum by the Acting Secretary is submitted recording at length certain conversations on the telephone with Mr. Grant Jones when the questions of Court civil procedure, the status of the Court staff, the difficulties that had arisen because of Mr. Grant Jones' conduct towards them and to the Police engaged in Police prosecutions and other matters affecting the Court were discussed at length. Having considered this memorandum, members concur with the suggestion that an endeavour <sup>should</sup> be made to establish more friendly relations and to assist in the smoother working of the Court and that to this end H.M. Consul-General should be informed that the Council does not desire to press further the question of Mr. Grant Jones' conduct towards the Court staff and the Police, in the hope that the give-and-take policy that is advocated in the

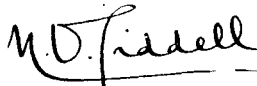
memorandum and the promised change in Mr. Grant Jones' conduct will form the basis of a better era in the affairs of the Court.

The Municipal Gazette for December 12 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.



Chairman.



Acting Secretary.

At the meeting of the Council held on Wednesday, December 18, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
T. Ibukiyama  
Court L. Jezlerski  
Messrs J. Johnstone  
W.L. Merriman  
E.C. Richards  
Ed. White  
The Acting Secretary and  
Assistant Secretary.

The minutes of the meeting of December 11 are confirmed and signed by  
the Chairman. With regard to  
Land Commission Case 113. Members concur with the suggestion that Mr.  
Horn be requested to furnish full particulars as to the purchase of  
this lot at \$6,500 as alleged in his letter of November 16 whereafter  
further consideration will be given to this matter.

The minutes of the meeting of the Electricity Committee of December 6 are  
submitted and confirmed. With regard to  
Extra-Settlement Tax. The Chairman expresses the view, with which  
the members concur, that insistence on the payment of this tax by mills  
and other properties on Municipal roads outside Settlement limits is  
unlikely seriously to cramp the growth of the supply of electric  
power outside the Settlement as is contended by the Committee that  
their exemption from the tax is calculated to encourage the construc-  
tion of mills and the development of properties outside rather than  
inside the Settlement and that there is no logical reason why they  
should be exempted and placed on so advantageous a basis as compared  
with mills and properties inside the Settlement and those outside  
which derive their water supply from the Waterworks Company and pay  
the Extra-Settlement Tax under provision of the Waterworks Agreement  
of 1905 since in a large measure they enjoy the same amenities.  
Tramways - Railless Cars in Peking Road. The Chairman observes that  
the requirements of the Chief Officer in regard to the overhead  
trolley wires and switching arrangements were merely those deemed  
necessary for the protection of members of the Fire Brigade or for  
the proper working of the Brigade at fires, that the overhead trolley  
wires were the property of the Tramway Company which would naturally  
resent any interference therewith <sup>and</sup> that he failed to appreciate the  
intentions of the Engineer-in-Chief and Manager of the Electricity

Department in this connexion.

Generation Plant Extensions. A letter from the Chairman of the Electricity Committee in reference to this matter has been submitted to members together with <sup>a</sup>report by the Engineer-in-Chief and Manager dealing with the suggested programme of extensions, estimated demands in kilowatts and safe loads with due allowance for spare plant etc. covering the period for 1919/1924 and copies of the latter documents are in members' hands. The files in regard to the programme of extensions considered in 1917 and early in this year have also been submitted. Having perused and considered these documents and the Committee's minutes, members unanimously endorse the view that extension on the lines advocated by the Engineer-in-Chief and Manager is unquestionably desirable, that the purchase of a further 18,000 kilowatt turbo-generator should be put in hand forthwith and that in view of the importance of obtaining this additional plant at the earliest possible date and for the other reasons set forth in the Engineer-in-Chief and Manager's report, the quotation of the General Electric Company should be accepted at an estimated price of G.\$500,000 rather than the lower quotation through Messrs Preece, Gardew, Snell & Rider at an estimated price of £92,000. Members realise however that before the quotation can be accepted, its finance and the finance of the extensions generally must first be arranged. From a statement of approximate expenditure drawn up by direction of the Acting Engineer-in-Chief and Manager it is noted that the new programme of extensions and the extensions to which the Council is already committed, at existing exchange rates, will involve an approximate expenditure of £2,000,000 for 1919, of £2,300,000 for 1920 and of £1,470,000 for 1921, or a total of £5,770,000. The Chairman points out that not only will this large amount of capital have to be found, but that it must be borne in mind that, of £1,800,000 the total authorised loan issue for this year for electricity and general purposes, only £442,000 has thus far been taken up, and that, apart from the requirements of the Electricity Department, large sums will be required for general purposes for the years 1919 to 1921. In view of present financial conditions and the difficulty of placing Municipal Debentures it seems to members that it will be impossible to proceed with the programme of extensions unless the Hongkong and Shanghai Bank is prepared to accord the necessary financial support or unless arrangements can be made to float a gold loan for gold payments, though in regard to the soundness of the Council making gold borrowings there appears to be some difference of view.

Power Supply - Klangman Shipbuilding and Dockyard Co. The Chairman states that it had occurred to him that approval of the supply of electricity to the Klangman Shipbuilding and Dockyard Co. should perhaps be made the subject of prior reference to the Ratepayers, but that on further consideration he had reached the conclusion, which was supported by certain views on the question expressed by Mr. Cecil Holliday, that so long as the contract for supply was made on a satisfactory basis, there was no reason to refer the matter to the Ratepayers since they had made it clear that they desired that the Electricity Department so far at least as the development of its business side was concerned, should be treated on the same basis as a trading concern and that accordingly in a matter such as this the Council should be guided by the views of the Electricity Committee. The members are generally in agreement with this view, but, having regard to the difficulty of raising capital for extensions of plant which are to some extent necessitated by the supply of consumers outside Settlement limits, Mr. Ezra suggests the desirability, in future, of insisting upon their taking up Municipal debentures to an amount commensurate with the amount of power that they will require.

Mr. A.W. Burkill, Chairman of the Electricity Committee and Mr. Aldridge, Engineer-in-Chief and Manager of the Electricity Department then attend and are informed of the views of the members as already recorded herein.

In regard to Extra-Settlement Tax Mr. Aldridge emphasises the view that the imposition of this tax will tend to cramp the growth of the supply of power outside the Settlement. The members are not however prepared to agree with this view, endorsing the principle that mills and other properties outside the Settlement should pay the Extra-Settlement tax with such like exceptions as are made in the case of the supply of water to consumers outside Settlement limits.

In regard to Tramways - Railless Cars in Peking Road. In the course of discussion Mr. Aldridge informs the members that what he really desires is that applications for permits for the fixing of poles etc, when in respect of electrical equipment, should be referred to him by the Public Works Department, so that he may have an opportunity of expressing his views thereon from the standpoint of the Electricity Department. Members have no objection to this course and arrangements will be made accordingly.

In regard to Generation Plant Extensions. Further discussion ensues in regard to the matter of the finance of the extensions outlined in the Engineer-in-Chief and Manager's report and finally it is agreed that the Chairman and the Chairman of the Electricity

Committee shall attend on the Manager of the Hongkong and Shanghai Bank and state the Council's requirements as regards the finance of extensions apart from what will be required for general purposes and endeavour to obtain his definite assurance that the Bank will accord the necessary financial support. In the first instance however the Engineer-in-Chief and Manager will arrange for the preparation and submission to members of a further statement showing approximately what further payments will fall due in 1919 and 1920 in respect of the plant at present on order and what further expenditure will be involved in these two years and in 1921 in respect of the new programme of extensions.

In regard to Power Supply - Kiargnan Shipbuilding & Dockyard Co.-

In reply to members' enquiry Mr. Aldridge states that the Dockyard would require from 700 to 800 kilowatts within a few months and that later he expected that this figure would be increased to over 1000 kilowatts. He also states that no definite scheme has as yet been drawn up, but that should an agreement be reached in the matter proper provision will be made for the Council's safeguard. He states that he would like to lay a cable across to Pootung and from thence to the Dockyard, as thereby an opportunity would be afforded for supplying electricity in particular to industrial undertakings in Pootung but that there were difficulties which would probably preclude this being done. The alternative was to run a cable through the French Settlement with the sanction of the French Council. In this case he would like to make arrangements for the supply of electricity to industrial undertakings in the Chinese City, but he realised that if this were done, the French Council would most probably object.

In regard to Mr. Ezra's suggestion that intending consumers of power outside Settlement limits should as a general rule be required to take up Municipal Debentures to an amount commensurate with the supply of electricity required, Messrs Burkill, Johnstone and Aldridge point out certain objections which it is recognised would render insistence on this measure undesirable.

Messrs Burkill and Aldridge then withdraw.

The minutes of the meeting of the Works Committee of December 16 are submitted and confirmed.

The minutes of the meeting of the Health Committee of December 16 are submitted and confirmed.

Volunteer Corps.

"B" Company British. Two letters from 2nd Lieut. L.H. ff Beytegh, the first conveying and the second confirming his resignation, are

submitted with a report from the Commandant, who expresses regret at Lieut. Beytagh's decision in this connexion since he is in no way responsible for certain difficulties which have arisen in the Company following upon his transfer thereto from the Reserve Company. Since these difficulties of which members are cognisant are to be the subject of consideration at a special meeting of the Watch Committee to be held tomorrow at noon, it is considered desirable that the acceptance of 2nd Lieut. Beytagh's resignation should be held in abeyance.

Italian Company. Upon the recommendation of the Commandant six months' leave of absence from December 27 is granted to 2nd Lieut. C. Bedoni.

Railless Trams. Two letters from Mr. Tucker dated November 24 and 26 are submitted covering a petition signed by him and by certain other residents in the Settlement and outside Settlement limits, protesting against the extension of the railless system along the Peking Road from Fokien Road to Thibet Road in accordance with the correspondence published in the Municipal Gazette of November 14 until such extension has been authorised by the Ratepayers in meeting assembled. The petitioners state that Peking Road presents the only alternative route running east and west in the Settlement besides the Nanking Road and that any attempt to introduce railless trams thereon is not in the interest of owners of vehicles other than trams. Press comments on the petition and a letter from the Tramway Company in reference thereto are also submitted and the members' attention is directed in particular to the comments contained in the "Shan-ghai Times" of December 2, which deal clearly and ably with the question of extensions of the railless system. It is pointed out that so far as the present extension is concerned it was stated, in the minute published in the Municipal Gazette of November 14, that in the absence of any cogent objection to the extensions within two weeks the Ratepayers' sanction would be assumed. In members' opinion the petitioners have not submitted any objection that can be considered cogent and accordingly it seems to the members that it would be undesirable to allow their protest - the protest of a small number of Ratepayers and others - to override the assent to extensions of the railless system given by the Ratepayers at the Annual Meeting in 1916, when the Chairman stated: "We confidently assume your assent to this and to such further reasonable extensions and development of the system as a feature of the Tramway concession as the Council may think fit to approve from time to time."

Mr. Johnstone then refers to his enquiries at a former meeting as to whether removal of the tramlines in Bubbling Well Road could be



arranged, and if so whether the scheduled widening would still be necessary. In reply Mr. Ezra refers to the deliberations of the Works Committee on this subject which are set forth in detail in the minute of the Committee's meeting of July 22, 1918, and he states that whether the trams are removed or not, this road, as the main western arterial thoroughfare of the Settlement must be widened. In this connexion he alludes to the fact that the French Council has decided to widen the Avenue Joffre adding that, as a trunk thoroughfare, it is incomparable in importance, present and potential, with the Bubbling Well Road.

Enemy Subjects in Municipal Employ. A schedule of enemy subjects with particulars of their service and agreements, where existing, is submitted and members note that, in the Health Department, there are Inspectors M.A.Popp (German Subject) and P. Veit (Austrian Subject) who entered the Service in 1911 and whose agreements are terminable on three months' notice; that in the Revenue Office there is Collector Schroeder (German Subject) who entered the Service in 1902 and who is at present serving without an agreement; that in the Public Works Department there are, Inspector Schultz (German Subject) who entered the Service in 1884 and was transferred from the Police Force in 1890 and whose services are retained without agreement, Clerk of Works J. Eitter who is now recognised as a Czech subject and Chief Clerk A.Diercking who entered the Service in 1899 and whose services are retained without agreement. It is noted that this employe renounced his German nationality in 1884 and that he is exempt from registration under the Enemy Subjects' Registration Regulations, although he was until recently considered to be a German subject. After brief discussion, members direct that arrangements be made except in the case of Eitter for the termination of their agreements where existing and that they all be placed on agreements terminable at one month's notice so that should the Ratepayers express a wish that their services be dispensed with, no difficulty will present itself to this course of action.

Engineer-in-Chief and Manager, Electricity Department - Gratuity from the Hongkong Electric Co.Ld. The Chairman reads a letter from Messrs Gibb, Livingston & Co., agents for the Hongkong Electric Co.Ld., expressing appreciation of services rendered by Mr. Aldridge in connexion with the purchase of plant on their behalf during his recent visit to America. Enclosed therewith is a letter <sup>ad</sup>addressing to Mr. Aldridge covering a draft in his favour for £2,500 in recognition of these services. It is pointed out that not only was Mr. Aldridge in receipt of full Pay during his visit to America but that the acceptance

of gratuities by Municipal employes has not in the past been permitted and that to permit of the acceptance of this gratuity must therefore create a precedent for their acceptance by other employes which it is contended is not desirable. Members do not accept this view and direct that the Electricity Committee be informed that they have no objection to Mr. Aldridge's acceptance of the gratuity as a special case.

The Municipal Gazette for December 19 is submitted in proof and authorised for publication.

The meeting adjourns at 7.05 p.m.

*E. L. ...*

Chairman.

*W. J. Adell*  
Acting Secretary.

Mr. Leveson's Resignation as Secretary. - The Chairman reads a letter dated December 17, signed by the Heads of five Departments deprecating unofficially the possible return of Mr. Leveson from War service to take over charge of the Secretariat.

All members treat the letter sympathetically and consider that it would be against the interests of the Community at large that Mr. Leveson should return, at the same time realising the valuable work that Mr. Leveson has done in the past in the interests of the Settlement, they consider that an honorarium should be granted to him. The Chairman is requested to look up the old files and ascertain what honorarium was paid to Mr. Bland, the former Secretary, on his resignation, when a cable will be sent to Mr. Leveson giving him the Council's decision.

*E. L. ...*

Chairman.

At the special meeting of the Council held on Friday, December 27, 1918,  
at 12 noon, there are:

Present:

Messrs E. C. Pearce (Chairman)  
 E. I. Ezra  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W. L. Merriman  
 E. C. Richards  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary.

Hongkew Disturbances. In accordance with the directions recorded at the meeting of the Watch Committee on December 23, the draft reply to the Japanese Consul-General's letter of November 4 as amended at such meeting is submitted and approved for despatch. In reply to Mr. Ibukiyama's enquiry as to the meaning of the words contained in paragraph 8 "does not arise out of action taken by them within the scope of their employment", it is pointed out that the Watch Committee had in view the legal axiom that an employer is not responsible for the action of his employes when they are not such as come within the scope of their employment and that in this case it could not be said that the action of the Chinese constables came within the scope of their duties.

Electricity Department, Generating Plant Extensions. In accordance with the Council minute of December 18, a statement, drawn up by direction of the Engineer-in-Chief and Manager, has been submitted to members setting forth (1) the further payments that will fall due in 1919 and 1920 in respect of plant already on order, at present exchange, approximately \$1,462,000 and (2) the further expenditure that will be involved by the new programme of extensions, approximately \$4,300,500. To provide for this expenditure the Chairman has suggested (1) that action should be taken in accordance with the decision reached at the meeting of December 18 that he should attend with the Chairman of the Electricity Committee on the Manager of the Hongkong and Shanghai Bank and state the Council's requirements and endeavour to obtain his definite assurance that the Bank will accord the necessary financial support, or (2) that the Treasurer should draw up a scheme providing for the issue of premium bonds or (3) that a sterling loan should be

floated in America or England for the payment of plant, or (4) that sterling debentures should be issued locally.

In the course of discussion Count Jezierski states that the Chairman's fourth suggestion commends itself to him: Mr. Ezra however is of the opinion that it would be unwise for the Council to borrow in gold pointing out that the Settlement is on a silver basis, that its income is in silver and that its payments likewise should be considered silver payments: that whilst under present conditions gold is cheap and silver dear it was generally agreed that their present relative values are abnormal and that therefore if the Community is committed to a gold loan it must be prepared to face its redemption on terms that will most probably be extremely unfavourable. Under these circumstances he suggests that the Council should be content for the present with the extensions which are being carried out under the programme which was submitted and considered in 1917 and early this year, pointing out that a considerable increase in the capacity of the generating plant will be provided by the arrival of the plant ordered in accordance with this programme, and contending that it would be wise to delay further extensions for perhaps a year or two when, in his opinion, tenders therefor will be on a more favourable basis. Mr. Johnstone on the other hand urges action in accordance with the decision reached at the meeting of December 18, in the view that if the position is clearly put to Mr. Stephen he must surely realise that it is in the Bank's interest that every possible financial facility shall be granted since increase in the capacity of the generating plant must increase and develop the prosperity of the Settlement. Finally after further discussion members concur with this view and the Chairman accordingly undertakes to attend on Mr. Stephen with the Chairman of the Electricity Committee and seek an assurance of his financial assistance to enable the Council to proceed with the new programme of the extensions as well as to enable it to carry out the requisite programme of extraordinary expenditure for general purposes.

*The Levison's resignation as Secretary  
The chairman asks that  
his circular letter to the  
members of Council of  
December 23, be recalled,  
on which the members  
had approved his suggested  
cable to Mr. Anderson, in  
reply to one that Mr.  
Levison was desirous  
of hastening his return.  
The telegram to Mr. Anderson  
which was sent on the  
same date suggested the  
resig. of Mr. Levison  
which the Council would  
accept and that in the  
circumstances the Council  
offered him an honorarium  
of £3000.*

*Chairman*

The meeting adjourns at 12.40 p.m.

*E. J. ...*

Chairman.

*M. O. Tidwell*  
Acting Secretary.

*228*

At the meeting of the Council held on Monday, December 30, 1918,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

T. Ibukiyama

Court L. Jezierski

Messrs J. Johnstone

W.L. Merriman

E.C. Richards

Ed. White

The Acting Secretary and

Assistant Secretary.

The minutes of the meeting of December 18 are confirmed and signed by  
the Chairman.

Members learn of the acceptance by Sir Everard Fraser, Captain Marryat  
and Major Hilton-Johnson of the invitations extended to them in accordance  
with the minutes of the special meeting of the Watch Committee of December  
19 which are submitted and confirmed. Members also learn of the receipt of  
a further letter from Mr. Heal on the subject matter of his dismissal,  
copies of which have been duly referred to the three gentlemen mentioned.

The minutes of the special meeting of the Watch Committee of December 23  
are submitted and confirmed.

The minutes of the special meeting of the Council of December 27 are  
confirmed and signed by the Chairman who informs the members in regard  
to Electricity Department - Generation Plant Extensions that on  
Saturday last, December 28, accompanied by the Chairman of the  
Electricity Committee, he attended on Mr. Stephen and informed him of  
the Council's views in regard to the importance of carrying out the  
proposed extensions. Mr. Stephen then stated that he would carefully  
consider the Engineer-in-Chief and Manager's report in this connexion  
as well as the several suggestions in regard to finance submitted at  
the Council meeting of December 27. Continuing, the Chairman states  
that he attended on Mr. Stephen again at noon today, when the latter  
expressed concurrence with the Council's views in regard to the  
importance of extension and also stated his view that the necessary  
finance could best be arranged by the issue locally of 15 or 20 year  
sterling debentures to such an amount as might be required to meet  
sterling payments; these debentures to carry interest at say 5 per cent

per annum and redemption to commence at the expiration of say 10 years of their term. That if the Council decided to adopt this course he was prepared to assist by opening a sterling account on its behalf to meet drafts in respect of sterling payments and that, for its services in the flotation of these debentures, the Bank would of course require a consideration. In reply the Chairman stated that he would submit this point to the Council but that he considered that the amount suggested, i.e. 1 per cent of the total of the loan - was excessive to which Mr. Stephen replied that this could be left for negotiation. As it is apparent that the Bank will accord its financial support in the matter, definite approval is accorded to extension on the lines of the Engineer-in-Chief and Manager's programme with immediate sanction for the ordering of a further 18,000 kilowatt turbo-generator from the General Electric Company, the question of how best these extensions shall be financed being referred for consideration by the Finance Committee in connexion with the preparation and consideration of the estimates for 1919.

Chinese Licences. A letter from the French Council is submitted, in reply to the Council's request for an expression of its views, that it does not consider that it is called upon to comment on the principle of the imposition by the Local Chinese Authorities of licence fees on carriages, motorcars and other vehicles owned by foreigners making use of roads in the vicinity of the Settlement and under Chinese jurisdiction, since, in its opinion, the imposition of such a licence fee is entirely a question of the application of or the modification of the Treaties between China and the Foreign Powers, which the Diplomatic Body alone can settle, but that should this principle be admitted, it would then be interested in the manner in which the licence fee is to be applied, as to which it holds the view that it would not be desirable that the reciprocal arrangements in force in the French Settlement and in this Settlement in regard to motorcars should be extended to the Chinese Districts, so as to make licences issued by the Chinese Authorities valid in the French Settlement. Having considered this communication members direct that reply be made to the Senior Consul's letter of November 5 referring the Consular Body to the views expressed in the correspondence which passed in July and August 1910 between the Council and the then Senior Consul, and stating that should the Diplomatic Body agree to the principle of the taxation of vehicles owned by foreigners, the taxation should be on a much lower scale than that in force in this and the French Settlement, having regard to the insignificant mileage of <sup>good</sup> roads under Chinese jurisdiction in the vicinity;

of the Settlements, and that the Council cannot under any circumstances consent to enter into any reciprocal arrangement such as that existing between this Settlement and the French Settlement Authorities.

X Annual Inspection of Schools. The report of the Permanent Education Committee on its recent inspection of the Council's schools and those receiving grants-in-aid is submitted and considered.

In regard to the Committee's recommendation that steps be taken as soon as possible for the erection, in the Western District, of a school for foreign boys and of a school for foreign girls, it is pointed out that the site on the Tifeng and Yuyuen Roads purchased for a school for girls is more than ample in area to provide for a school for boys, but members endorse the view already recorded that the time for the construction of such a school is inopportune and that present financial conditions will moreover almost certainly preclude inclusion in the Budget for 1919, of an appropriation for the construction of a school for girls.

In regard to the Committee's comment contrasting the commodious quarters of the Thomas Hanbury School for Boys and the inconvenient and unsatisfactory building occupied by the Thomas Hanbury School for Girls and its recommendation that the site of the latter be sold and the proceeds utilised for the purchase of another site and the creation of a more up-to-date school building, reference is made to the discussion which took place at the meetings of the Foreign Educational Committee of June 13, September 26 and November 21, 1916 and of the Permanent Education Committee of December 12, 1916, in regard to the desirability of making some re-arrangement of the Council's schools for foreign children, but under present financial conditions it is recognised that no action can for the present be taken thereon.

In regard to the Committee's comment under Schools Receiving Grants-in-aid, members endorse the view that the Principals of schools in this category should be informed that when they contemplate application to the Council for increased grants-in-aid to meet the expansion of their charitable work, they should make application before expansion rather than afterwards, since the Council has noted a tendency on their part to expand such work without regard to the question of finance, relying upon increased financial assistance from the Council.

Secretariat.

X Legal Assistant's Long Leave. An application by Mr. Newman for permission to take his long leave during the forthcoming summer and to terminate his services in February 1920 is submitted with a covering

report by the Deputy Superintendent of Police and by the Legal Adviser. Members note that the latter is unable to give any definite assurance in regard to his firm undertaking important Police prosecutions during Mr. Newman's absence. Since, however, no difficulty is anticipated in arranging for this work to be undertaken by another firm of lawyers should the occasion require, as arrangements can be made for the conduct of the other work usually performed by Mr. Newman and in consideration of the fact that Mr. Newman has continued in the Municipal Service for the past 2 years to meet the exigencies of the Service, members sanction his application. In regard to the appointment of a Solicitor to take Mr. Newman's place on the termination of his services, members concur that the Legal Adviser, who is also shortly proceeding to England on leave, should be requested to make the selection from applications received by the London Agents and that he should be informed that Mr. Newman will be prepared to render him any assistance that he may require in this connexion.

The Municipal Gazette for December 31 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.

*E. C. ...*

Chairman.

*H. O. ...*  
Acting Secretary.



I N D E X.

M I N U T E B O O K.

No. 30.

A.

<u>Advertising.</u>	16,109,141
<u>Annual Report.</u>	25,30,31,37,43,48
<u>Arbitration Proceedings see Court of Consuls.</u>	

B.

Band, Public:-

Authorized strength	152,170
Committee	55,127,130,140
Conductor	61
Funerals, Chinese	152
German musicians, Militaries' return as Danish subject disallowed	152
Reorganisation	152,170
 <u>Boycott of Japanese Goods.</u>	 70,72,76,80,86,88,91,96,103, 110,116,186,190,195,199
<u>Business, Marine Road.</u>	6
<u>Brothels see Prostitution.</u>	
<u>Budget see Finances.</u>	
<u>Building Rules, Garages.</u>	12,105
<u>Bund Foreshore Reclamation Scheme.</u>	166
 <u>Byelaws:-</u>	
XXXIII, gasoline storage	105
Grant, Jones' code	47,50,134
Press(Printing establishments, licensing)	101,104,108,112,116,195
Ratepayers Meeting, Special	104,116
Tram Cars, overcrowding	142

C.

Cemeteries:-

New	11
Plague	147

Central Offices:-

Electricity Department, Office accommodation	29,39,61,63,68,72,148
Picture of Chinese flagship, presentation	106
Telephone System, Automatic	115
Tower	166,169,172,180,185
Re-arrangement	29,34,39,68

<u>Charity Organisation Committee.</u>	17
--	----

<u>Children's Playgrounds.</u>	126
--------------------------------	-----

China's War Measures in the Settlement:-

Registration of enemy subjects	19,22,31,33,147,146,167,169,
	191,192
Repatriation " " "	19,35,40,60
" Office, Bubbling Well Road	19,22
Sequestration of enemy property	22,26,35

Chinese Chamber of Commerce premises used for political meetings. 167,169

" Consultative Committee see Council.

" Educational Committee see "E".

Chinese Government Authorities:-

Failure to observe usual procedure	23,92
Functioning in the Settlement	20,22
Official Intervention	2,6
Stamp Tax, Imposition	199

Chinese Naval Club. 43

Conference, Internal Peace see "P".

Conservancy of the Soochow Creek. 56

Council:-

Chairman Pearce's re-election	54
Chinese representation proposed	121,129,136,139,152,154,157, 164,161,185,201
Death of Mr T. Ibukiyama	189
Election:-	
Date	4,10
Polling Stations	10,20
Scrutineers	10,20
Votes of Enemy Subjects	25
Minutes, inspection by Treasurer	160
New Members:-	
Co-option	25
Rah	52
Dollar	26
Goh	189,192
Howard	26
Lambe	152,154
Macray	26
Brooke Smith	52
Office Bearers & Standing Committees	1,26,55,140,154,192
Resignations:-	
Ezra	54
Jozierski	18
Johnstone	54
Richards	1
White	140
Sub-Committees' decisions, right of veto	100,107
Vice Chairman White's election	54
" " Brooke Smith	140

Court of Foreign Consuls:-

Constitution	7,122
Hongkew Disturbances, Fukuda case	143
" " Harayama "	46,60,109,119,124,143

Creeks see Drainage.

Culverting see Drainage.

Customs Shed, removal. 166

D.

Daylight Saving. 44,62

Debentures see Finance.

Defence Company of returned British officers & men see Police.

" Creek Culverting see Drainage.

" Scheme. 182,186,202

Disturbances, Honkew see "H".

Drainage:-

Defence Creek	3,5,10
Soochow Creek Conservancy	56
Wellhaiwei Road	166

## E.

<u>Educational Committee, Chinese.</u>	55,166,169
" " <u>Foreign.</u>	55,58,79,83
" " <u>Permanent.</u>	48,58
" <u>Grants-in-Aid.</u>	196
<u>Electricity Department:-</u>	
Advice to Weihaiwei Government	114,148,151,163,165
Annual Report see "R" under Electricity Department	
Coal clause	26,59,61,64
" supply	195
Civil Engineer, appointment	170,173
Committee:-	
Membership	55,130,140
Recommendations to Council, definition	100,107
Contractors, registration	59
Contracts see Supply	
Fearon Road Station, site extension	99
Finances:-	
Exchange Fixture	45,163,165,169
Profit	43,64,134
Grants-in-Aid, Charitable Institutions	27
Office accommodation	29,39,61,65,68,72,148
Plant:-	
Extensions	7,8
Turbo Generator, 10,000 K.W.	8
Power Supply see Supply under Electricity Department	
Profit	43,64,134
Reports	43
Riverside Power Station, Visitors' exclusion	26
Staff see "S"	
Substations:-	
Central Offices	26
Peking Road	72
Supply:-	
Beyond limits, rolling:	59,134
" " subject to payment of C.I.R.	66,98,147
Chinese City	59,98
Contracts:-	
Coal clause	26,59,61,64
Duration	64
Security	194
Signature procedure	99
Kiangnan Dock	59,98
Footung	98,103,133
Surplus land, Peking Road	148
Tariff	26,59,61,64
Telephone:-	
Automatic System	115
Private line to connect Central Offices with Power Stations	133
Working Contractors, registration	59
<u>Ellis Kadonic Public School for Chinese:-</u>	
Hong Kong University Scholarships	16
Students' strike	163
<u>Escort, Sir John Jordan's visit.</u>	160

## F.

<u>Finances, Municipal:-</u>	
Bank overdraft	130
Budget	11,16
Electricity Department see "E"	
Loans:-	
1919	7,34,34,46,48,50,64,84,100,131
Advertising campaign	84,109,141
Debenture Certificates, revised form	106
Meeting with Banks & Insurance Companies' representatives	24,34,46
Municipal Investment Bank	84,130,141
Premium Bonds	194
Redemption System	14
Sterling Loan	7,24,50,64,130,131

Fire Brigade:-

Annual Report	30
Dinner to ex-Volunteer members	65,75
Officers:-	
Deluge Company	18
Hongkew "	18
Mih-ho-icong Company	18
Victoria "	30
Re-organisation	14,30,52,59,62,65,83
Reserve Company	59,83
Uniform material	16

Flower Show. 174,178,184

Foreign Educational Committee see "E".

Foresore Fund. 166

French Council's attitude towards political plotters. 5,202

Functioning in the Settlement see "Chinese".

## G.

Garages:-

Building Rules	12,105
Gasolene, storage	105
Location	12,105

Garbage Shoot, Defence Creek. 3,10

Garden cities. 155

Gasolene, storage. 105

General Hospital see Hospitals.

" Municipal Rate see Taxation.

Germany-China's War Measures see "C".

Grants-in-Aid, Donations &:-

Charity Organisation Committee	17
Educational	196
Horticultural Society	174,178,184
Hospitals:-	
Paulun	9,17
Shantung Road	27
St. Luke's	27
Yangtzepoo Social Centre Industrial Hospital	27

## H.

Hanbury Memorial. 41

Handcarts. 139

Hongkew Disturbances. 12,46,60,109,119,134,143

" Recreation Ground see Parks.

Hongkong University Scholarships. 18

Horticultural Society, Grant-in-Aid. 174,178,184

Hospitals:-

General Hospital:-	
Finances	48
Governors	7,48,51
Mental Ward, Chronic cases, responsibility	17
Paulun	9,17
Shantung Road	27
St. Luke's	27
Victoria Nursing Home, Hanbury Memorial	41
Yangtzepoo Social Centre Industrial Hospital	27

Hydrants see Water Supply.

I.	
<u>Tbukiyama, Mr. T., death.</u>	189
<u>Inspection of Schools.</u>	196
<u>Insurance, claim for pilferage.</u>	143
J.	
<u>Japanese Boycott see "B".</u>	
" <u>Mills, illtreatment of coolies.</u>	16
<u>Jessfield Park see Parks.</u>	
<u>Jewish School.</u>	196
<u>Jordan, Sir John, visit.</u>	160
L.	
<u>Labour, Chinese coolies in Japanese Mills.</u>	16
<u>Land Commission, Membership.</u>	4,51
<u>Library Committee.</u>	55,191
<u>Licences see Taxation.</u>	
<u>Loans see Finances.</u>	
<u>Local Unrest see Students' strike.</u>	
<u>Lotteries.</u>	149
M.	
<u>Martial Law.</u>	203
<u>Memorial, Hanbury.</u>	41
" <u>War.</u>	60,67,77,140,146,151
<u>Mental Ward see Hospitals.</u>	
<u>Mixed Court:-</u>	
Assessor, Grant-Jones' conduct	31,33
Chinese Official Intervention	3
Enemy Property sequestration	22,35
French Council's attitude towards political plotters	5
Rendition	56,155
Warrants, General, search of premises	93
<u>Moral conditions in the Settlement see Prostitution &amp;c.</u>	
<u>Motor licences see Taxation.</u>	
<u>Municipal Employes War Service Pay Committee.</u>	56,59,63,64
" <u>Investment Bank.</u>	84,130,141
<u>Municipal Properties:-</u>	
Cemetery, New	11
" <u>Plague</u>	147
Electricity Department:-	
Fearon Road Station site	99
Surplus land, Peking Road	148
Surplus Land:-	
North Shanse Road	140
Peking Road	148
Resale	115
Thomas Hanbury School for Boys, Site extension	122,126,140,157

## N.

<u>Naval Club, Chinese.</u>	45
<u>Newspapers see Press.</u>	

## P.

<u>Painting of Chinese flagship, presentation to Council.</u>	106
---	-----

Parks & Open Spaces:-

Committee	55
Children's Playgrounds	136
Hongkew Recreation Ground, Golf playing	77
Jessfield Park:-	
Animals, housing & feeding	75
Boy Scouts Camp	47
Coolies' uniform	75
Public Recreation Ground:-	
Committee	55
Entrance fee to Baseball stands	118

Paulun Hospital see Hospitals.

<u>Peace Conference, Internal.</u>	10,24,40,70
------------------------------------	-------------

Permanent Education Committee see "E".Police Force:-

Armoured cars	182,186,202
Authorised strength	126,127,183,186,201
Commendation	94,97,103
Defence Company of British officers & men returned from the War	94,134, (141)
" Scheme	183,186,202
French Council's attitude towards political plotters	5,202
Hongkew Riots see "R"	
King's Regulations, prosecutions	194,198
Locomotion	201,207
Martial Law	203
Sequestration of enemy property	22,35
Students' strike see Students	
Terms of Service see Staff	
Uniform material	16
Weiss Murder mystery	146

<u>Political Meetings.</u>	167,169
----------------------------	---------

- " <u>Agitators.</u>	149,182,204
" <u>Refugees.</u>	5

Press:-

Comments on Volunteer Matters	18,22
Licensing	47,93,101,102,108,112,116,195
Seditious publications	149

Printing establishments &c. see "Press".Processions see Students' strike.Proclamations:-

Japanese boycott	72,80,86,88,91,110,118
Repatriation of enemy subjects	20

<u>Prostitutions, &amp;c.</u>	13,43,51,55,58,122,149
-------------------------------	------------------------

Public Recreation Ground see Parks.

<u>Public School for Chinese, Hongkong University Scholarships.</u>	18
---	----

Public School for Girls:-

(Western District Branch)	
Building Plans	9
Sunday School Class	143
Title Deeds - Tipao's fees	194

## R.

<u>Ratepayers Meeting:-</u>	
Chairmanship	48
Date	37
Railless Trams extension	30,43
Resolutions	48,51,52
Speeches	52
Special:-	
Chairman's duties at Meeting	113,116
Date	104
Resolutions	108,116
<u>Recess.</u>	106
<u>Recreation Grounds see Parks.</u>	
<u>Refugees:-</u>	
Political	5
Russian	182
<u>Report, Annual see "A".</u>	
<u>Ricsha coolies' strike.</u>	40
<u>Riots, Defence Scheme.</u>	182,186,202
"    Hongkew.	12,46,60,109,116,124,143
<u>Road Extensions and Widening:-</u>	
<u>Central District.</u>	
Hanking	148
Thicket	3
Yusinka alleyway	24,120
<u>Eastern District.</u>	
Road to Woosung	147
<u>Western District.</u>	
Bubbling Well	11,24,115,120,124,145
Hungjao	147
<u>Miscellaneous.</u>	
Expenditure	145
Official Plans	31
Surplus land see Municipal Properties	
<u>Russian Refugees.</u>	182
S.	
<u>Schools, Inspection.</u>	196
<u>Settlement Extension.</u>	56,152,154
<u>Sewage Disposal:-</u>	
Bacteriologist	181,185,180
Engineer's report	139
<u>Shipments, claim for pilferage.</u>	143
<u>Seehow Creek Conservancy.</u>	56
<u>Staff, Personnel:-</u>	
Aiers, A.H.	103
"    R.C.	167
Aldridge	77,83,114,148,151,162,165
Betts	29,114,130
Billings	196
Bosustow	141,179,184
Bray	39,142
Buck	32
Cartwright, P.C.	194,198

Staff, Personnel:- (continued)

Clarke	43
Cosson, Warder	194,198
Davis, Dr.	193,198
de Kryger	152
Diercking	166
Faithfull	147
Ford	179,184
Goodale	9,11,16,175,179,184,189,192
Guilmard	8
Harpur	34
Hilton Johnson	19,66
Howard	173
Hoyland	8,29
Leveson	7,21,63
Liddell	25,183
Macphail	141,146
Mann	11,141,179
Millies	152
Paci	61
Perrin	27,35,43
Pett	174
Rowe	29
Schultz	166
Taylor, C.S.	8
Turner, R.C.	34
Ward, C.	59
Woodford	99,103,107,119
Young	103

Staff, General Matters:-

Agreements, revision during currency disallowed	8
Ambulance Motor	83
Bacteriologist, appointment	181,185,190
Bonus:-	
Children	73,101
Deferred leave	59,99,193
Extra work see Gratuities under Staff	
Temporary	73,76,101
Chinese:-	
Classification	162
Deferred Pay	162
Medical attendance	162
Pay revision	70,159,162
Confinements	74,80,205
Dentistry	81,90
Education of Children, Free	136,159
Electricity Department see Terms of Service	
Gratuities, Honoraria &c:-	
Aiers, R.C.	167
de Kryger	152
" " " " non-reinstatement " " "	
Goodale	175
Leveson	7,21
Sawada Estate	45
Hospital Expenses	74,80,82,188
Leave:-	
Deferred	59,99,193
Special	17
Legal Assistant	147
Locomotion	183,185,193
Medical attendance	74,81,145,162,166,205
Medicines, medical dressings etc	82
Operations	74,80,205
Passages:-	
Police Inspectors	126
Repatriated enemy employes	22
Return	145
Pay Revision:-	
Electricity Employes	27,83,100,104,107,115,157,161,174
Police Force	56,73,76
Salaries Commission:-	
Appointment	115
Membership	159,161,178,184,189,192,198
Police Force see Terms of Service	
Salaries Commission see Pay Revision	
Secretariat:-	
Coolies' uniform	102
Reorganisation	183
Secretary, appointment	25
Senior Assistant Secretary, post abolished	29



Staff, General Matters:- (continued)

Shortage, congestion of work	141
Superannuation Fund:-	
Buck	22
Conversion into Sterling	28,33,34,44
Diercking	166
Goodale	16
Rule 10a, revision	133
Terms of Service:-	
Electricity Department:-	
Aldridge fees for advice to Weihaiwei Government	114,148,151,
Assistant Secretary	27,33 (162,165)
Civil Engineer, appointment	170,173
Clerical Staff, Free Lighting	69,77
Collectors	69,99
Meter Inspectors	69,99
Pay vis-a-vis other Departments	27,83,100,104,107,115,157,161, (174)
Shift Engineers	69,99
Police Force:-	
Authorised strength	126,127,182,186,201
Constables, initial pay	73,76
King's Regulations	194,196
Titles	140,145,175,189,192
War Service, Voluntary:-	
Employes, non-reinstatement	8,29,41,99,114,130
Employes, Half Pay:-	
Bray's application	142
Chinese refusal to pay special levy see Taxation	
Committee, Special, Membership	56,59,63,64
Mode of payment	130
Resolution at Ratepayers' Meeting	42,45,49,52
<u>Stamp Tax.</u>	199
<u>Strikes:-</u>	
Riesha Coolies	40
Students see Students' Strike	
<u>Students' Strike.</u>	73,86,88,91,96,103,110,116,186, 190,199
T.	
<u>Taverns, Closing Time.</u>	62,74
<u>Taxation &amp; Licensing:-</u>	
Brothels	149
Chinese Naval Club	43
Closing time	62,74
Electricity Supply beyond limits and G.M.R.	66,98,147
G.M.R. Chinese refusal to pay	117,120,125,128,131,136,139,141,145,151, (185,201,204)
Handicarts	139
Licences, provision for commandeering vehicles	94
" Trade Motor, maximum number, ruling	101
Licensing of the Press see "P"	
Lotteries	149
Stamp Tax	199
Telephone Company Extensions beyond limits and G.M.R.	66,147
Theatres	74
Warfare Dues	56
<u>Telephone Company:-</u>	
Automatic System	115
Extensions beyond limits and G.M.R.	66,147
Private line between Central Offices & Electric Power Stations	133
Service, inefficiency	70,72,115
<u>Theatres, Closing time.</u>	74
<u>Thomas Hanbury School for Boys:-</u>	
Site extension	122,126,140,157
Children of non-resident parents	157
<u>Thomas Hanbury School for Girls, Rebuilding.</u>	196
<u>Title Deeds, Tipao's fees.</u>	194
<u>Town Hall, Peace Conference, Interval.</u>	10

Traffic:-

Handcarts	110,139
One-way roads	101,110

Tramways:-

Accommodation, 1st Class	142,171
Advertisements	141
Avenue Edward VII	171
Foreign Passengers	142,171
Freight service	142,171
Joint meeting of the Company & Council's representatives	116,132,142,171
Marking Road crossings	142
Overcrowding	142
Railless extension	3,30,116,132,142,170
Track maintenance	170

v.

Victoria Nursing Home see Hospitals.Vice Committee. Special:-

Membership	55,56,160,192
Reports of former Committees	122

Volunteer Corps:-

Ammunition	144
Annual Inspection	1,62,77,146
Artillery, New	146,182
" practice at Woosung	144
Armoured Cars	182,166,202
"B" Company Impasse:-	
Boytark's resignation	12,18
Hoal's dismissal	1,5,9,12
Resolution at Ratepayers' Meeting	51,52
Special Committee see Regulations	
China Press's misleading articles	18,22
Chinese Company, inspection by Commissioner for Foreign Affairs	171
Commandant:-	
Appointment	39,164,160,192
Brigadier-General Bray	39,142
Commendation	97,146
Commissions:-	
"A" Company, British	75,190
American Company	2,5
Artillery	5
"B" Company, British	2,5,104
Chinese "	5,195
Customs "	50,171,195
Engineers, The	2
Italian Company	171
Japanese "	9,195
Light Horse	2,75,171
Machine Gun Company	2,5
Maritime "	2
Medical Staff	2,190
Portuguese Company	2
Reserve of Officers	195
Reserves, First	190
Shanghai Scottish	2,75,171
Defence Company of returned British officers & men see Police	
Scheme	162,166,202
Drill Hall (Horticultural Society)	178,164
Gatling guns, donation by American Government	191
Japanese Company, mobilisation	187
Leave	30,74,95,122,171,174
Machine guns, New	146,182
Maxim guns, donation by Italian Government	74,146
Quarters, Central Offices	29
Regulations:-	
Resolution at Ratepayers' Meeting	51
Committee, Special:-	
Evidence of Court of Enquiry	198
Membership	56,58,63,64,83,90,104,122,172,173
Military Member	56,58,64,68,78,90,104,140
Secretary	140
Resignations	2,12,18,22,60,65,70,83
Retired Rank	40,65,70
Transfers	22,65
Transportation & commandeering of motor vehicles	94
Uniform Material	16

Voting List, Status of Enemy Subjects. 35

W.

War Memorial. 60,67,77,140,146,151

War Service, Voluntary:-

Defence Company of returned British officers & men 94,134,144  
 Employees Half Pay see Staff  
 " non-reinstatement see Staff

Waterworks Co:-

Capital, increase 148  
 Purchase by Council:-  
 Special Committee:-  
 Membership 4  
 Report 43,50

Wells Murder mystery, see Police.

Wharfage Dues, see Taxation.

Y.

Yachtclub Social Centre Industrial Hospital. 37

Jan 8'19.

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At the meeting of the Council held on Wednesday, January 8, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
E.I. Ezra  
Count L. Jezierski  
Messrs J. Johnstone  
W.L. Merriman  
Ed. White  
The Acting Secretary and  
Assistant Secretary

Absent:

Mr. T. Ibukiyama.

The minutes of the meeting of December 30 are confirmed and signed by  
the Chairman.

Membership of the Council. In a letter to the Chairman, which is submitted  
and read, Mr. Richards tenders his resignation as a member of Council  
stating that he has been ordered to proceed to Calcutta on a business  
visit and will probably not return before the Ratepayers' Meeting.  
Members accept his resignation with regret and endorse the Chairman's  
expression of appreciation of his services as a member of Council, of  
the Works Committee and of the Electricity and Permanent Education  
Committees.

It is decided not to fill the vacancy in the membership of the  
Council until after the Election of Councillors for 1919 when one of  
the successful candidates will be co-opted. Mr. Pearce, however,  
consents to fill the vacancy in the membership of the Works Committee.

Volunteer Corps.

Annual Inspection. On the recommendation of the Commandant, members  
direct that an invitation be extended to the General Officer Commanding  
Hongkong, to visit Shanghai and inspect the Corps on Saturday, April 26  
"B" Company British - Mr. Heal's Dismissal. The report drawn up by  
H.M. Consul-General, Captain Marryat and Major Hilton-Johnson is  
submitted and members note their finding that the action taken by the  
Commandant as set forth in Corps Order No.101 of December 6 was  
warranted by the circumstances of the Case. Directions are given that  
a copy of this report be forwarded to Mr. Heal and that he be informed  
in accordance with the recommendation therein contained, that the  
Council will as he may prefer, either direct re-issue of Corps Order  
No.101 with the word "discharged" substituted for the word "dismissed"

*MSF*

or, upon his tendering an expression of regret for his action in connexion with the affairs of "B" Company, direct its withdrawal and his immediate re-instatement with permission to resign. Directions are also given that Mr. Heal be informed that, in order to avoid any future misunderstandings, the Council will publish the report in the Municipal Gazette in extenso, should the first alternative be adopted, or that the report will be published to the Corps only, with the concluding paragraph omitted - unless he should desire its publication - , should the second alternative be adopted.

American Co. The resignation of 2nd Lieut. R.K. Hykes, forwarded by the Commandant, is accepted with regret.

Commissions. Upon the recommendation of the Commandant the commissions held by the following are authorised for renewal with effect from their respective dates of expiry:-

<u>American Company.</u>	Captain S.A. Ransom.
"	Lieut. A.H. Swan.
<u>Medical Staff.</u>	Captain H.C. Patrick.
"	" J.E. Murray.
<u>Machine Gun Company.</u>	Captain R.H. Gaskin.
<u>Shanghai Scottish.</u>	" C.H. Rutherford.
"	Lieut. G.L. Campbell.
<u>"B" Company British.</u>	Captain L.J. Cubitt.
<u>Light Horse.</u>	Lieut. H.S. Lindsay.
<u>Engineers.</u>	Lieut. J.T.W. Brooke.
<u>Portuguese Company.</u>	Lieut. E.S. Carneiro.
<u>Maritime Company.</u>	Captain A.W. Dixon.

Mixed Court.

Chinese Government Interference. A newspaper report of the proceedings brought by Mr. Passeri, against the Bureau of Liquidation of the Deutsch-Asiatische Bank for remuneration for his services in connexion with the liquidation of the Bank has been submitted to members, together with certain articles and correspondence, published in the "North China Daily News", in regard to the interference of the Chinese Government on the appeal from the Original Judgment of the Court, so that the Magistrate's decision, though he claims that it was uninfluenced by such interference, nevertheless coincides with the pressure brought to bear on him by the Chinese Government. Members recall that in a former instance of interference on the part of Chinese Government Officials, recorded in the minutes of October 31 and November 21, 1917, it was decided not to address any protest to the Consular Body but rather to defer action until such time as the

rendition of the Court was again under consideration, and, under the peculiar circumstances which exist in the present instance, members direct that the like course be adopted, directing moreover that the sum, awarded to Mr. Passeri and paid into Court under the original judgment of the Court, be held until a uniform judgment on appeal has been delivered by the Assessor and Magistrate.

Railless Trams. Reply to Mr. Tucker's two letters, dated November 24 and 26 and of the petition forwarded therewith in his name and in the names of certain other residents in the Settlement and outside Settlement limits, is submitted and approved for despatch subject to minor modification.

Defence Creek, Suggested Culvert. Referring to the minutes of December 4 and December 11, the Chairman informs the members that the question of the culverting of the remaining section of this creek was discussed at length at an interview which he had with Mr. Hogg this morning in the Council Room when the Acting Secretary and Acting Engineer were present. He states that Mr. Hogg read a very interesting memorandum dealing with the origin of the creek and setting forth the claim that the Company's property included the whole of the creek area, to which, in reply, it was pointed out that if this claim were well based, the Company's title deeds would specifically include the creek area, which was not the case, since the Company had, in fact, in the correspondence which had passed, requested that the Council should obtain for them title deeds to cover the area at present included in the creek but which upon its culverting would have become available for inclusion in their property under the original culverting proposals; and furthermore that, even if their existing title deeds did cover the area in question, it was evident, from the Award of the Land Commissioners in Case 106, that free surrender of that area required by the Council for road purposes would unquestionably be awarded without compensation should the Company press their claim and it be referred for the Commissioners' consideration. Mr. Hogg then stated that the Company did not propose to press the claim to rights over the creek should it be possible to reach a compromise that was satisfactory to them: that there appeared to be no necessity for or advantage in utilisation of the whole of the culverted area for road purposes, that the provision of an 80 foot road would be ample and would be welcomed by the Company, and that such provision would leave an area of Mow 0.704 of land available for inclusion in the Company's property, in respect of which, as a contribution to the culverting, the Company would, he thought, be willing to make a payment of \$5,000

subject to the removal of the garbage shoot adjoining the Thibet Road Bridge. The Chairman states that, in reply to these views and after careful examination of the plan of the area involved, he had reached the conclusion that an 80 foot road would meet public requirements and that he had accordingly informed Mr. Hogg that he thought that his proposals would be acceptable to the Council except in so far as the removal of the garbage shoot was concerned, as to which, in view of the importance of the shoot, the Council would necessarily have to reserve the right to maintain it in its present position until such time as the bridge was re-constructed, probably in a few years' time, when the development of Thibet Road as a trunk road would render its removal desirable in the public interest. He emphasised, however, that it would probably be impossible to do more than make provision for the cost of the culverting in this year's Budget on the basis that the work would only be carried out when financial conditions permit. The Chairman then indicates in greater detail on a plan, which is submitted, what the proposals of the Gas Company involve, referring also to the probability of obtaining a contribution from the other frontagers on this section of the creek in respect of the area that will be available for inclusion in their properties, and after brief discussion and subject to ascertainment and submission of the views of the Health Officer in regard to the removal of the garbage shoot, members direct approval of these proposals, on the basis of the views expressed by the Chairman to Mr. Hogg.

Special Waterworks Committee. Mr. Johnstone consents to serve on this Committee thus filling the vacancy caused by the resignation of Mr. White-Cooper in October last.

Land Commissioner. It is unanimously decided to invite Mr. A.D. Bell to continue as the Council's representative on the Land Commission for the year 1919.

Council for 1919. It is decided to address the Senior Consul suggesting that Thursday and Friday, February 20 and 21 be fixed as the dates for the Election of Councillors and for the election of a Land Commissioner by registered owners of land in the Settlement.

The Municipal Gazette of Jan-uary 9 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

*H. O. Tindell*  
Acting Secretary.

*E. L. P. ...*  
Chairman.

At the meeting of the Council held on Wednesday, January 15, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 E.I. Ezra  
 T. Ibukiyama  
 J. Johnstone  
 W.L. Merriman  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary.

Absent:

Count L. Jezierski.

The minutes of the meeting of January 8 are confirmed and signed by the  
 Chairman. With regard to

"B" Company British - Mr. Heal's "Dismissal" Members are informed of  
 the receipt of a further letter from Mr. Heal which will be circulated  
 later to the Watch Committee with the Commandant's comments.

Defence Creek, Suggested Culvert. The Chairman refers to a suggestion  
 made by Mr. Hogg that, to enable the immediate culverting of the  
 remaining section of the creek, the Gas Company might be willing to  
 provide the necessary finance as a loan to the Council, but members  
 endorse the view that the Council cannot entertain any such proposal.

Volunteer Corps. Upon the recommendation of the Commandant the promotion  
 of the following to be Lieutenant with seniority in the order given  
 and from the dates of first appointment is authorised:-

Machine Gun Company. 2nd Lieut. W.H. Rodgers.

American Company. 2nd Lieut. G.F. Ashley.

Chinese Company. 2nd Lieut. B.Y. Woo.

American Company. 2nd Lieut. V. Olsen.

"B" Company British. 2nd Lieut. F.J.W. Melville.

Artillery. 2nd Lieut. R.A. Stuart.

Mixed Court.

Case of Poh Ts Ming. In connexion with a report forwarded by the  
 Captain Superintendent of Police in regard to the arrest in the French  
 Settlement of one Poh Ts Ming, alleged armed robber, notorious brigand  
 leader and a general in the employ of the Southern Military Government,  
 members' attention has been directed to the difficulty that was  
 experienced in obtaining counter-signature, by the French Authorities,  
 of the warrant for his arrest and to the condition on counter-signature



that should the charge of armed robbery on which the arrest was made not be proved, he should be handed back to the French Authorities. The suggestion has been made that, when the case is before the Mixed Court, the opportunity should be taken by the Legal Assistant in his concluding address to state in as tactful a manner as possible so as not to create any ill-feeling between the Council and the French Authorities, that, in view of the severe criticism which is constantly passed on the Council and the Police for allowing a right of asylum to political malcontents and revolutionaries, it is considered desirable that the Court and the public should know that, the efforts of the Council and of the Police to keep the Settlement and the adjoining areas free of this class of individual, are seriously hampered by the less repressive action of the French Authorities and by their unwillingness, at times, to give that assistance which should rightly be afforded to the Police, with the result that a class, which is a menace to the Community, is able to take up residence in the French Settlement, with little fear of serious disturbance of their nefarious activities. Members have considered this suggestion and, with their approval, the Chairman has discussed the matter with H.M. Consul General who points out that representations to the French Consul-General, as suggested by certain of the members, would be unlikely to achieve any good result, in view of the fact that the policy of the French Settlement Authorities is apparently largely directed from Paris. On the other hand he suggested that there could be no harm in the Legal Assistant bringing to the notice of the Court the facts contained in the report forwarded by the Captain Superintendent. Members concur and the Captain Superintendent and the Legal Assistant will be informed accordingly.

Markham Road Bridge. The Acting Secretary reports that Mr. Lion Fong Shen Vice-Chairman of the Chinese Chamber of Commerce, called on him on Monday in reference to the Council's recent protest to the Consular Body against obstruction by the Chapei Police with certain repair and painting work on the Markham Road Bridge. Mr. Shen stated that this protest had been brought to his notice and that on enquiry he had ascertained that the obstruction was due to the fact that there had been many changes in the constitution of the Chapei Municipal Council, since the negotiations of 1914/1915 in reference to the construction and ownership of the Bridge were concluded, that the work could now continue without obstruction, that in the case of future work he would see that there was no obstruction if notified in advance and finally that the Chapei merchants, who were interested in the Bridge desired

to contribute one half of the cost of its upkeep. The Acting Secretary states that as this offer was seemingly made with a view to the establishment of a half interest in the Bridge, he replied that the Council would not require any contribution, a reply which meets with members' approval.

X Loan 1919. A report by the Treasurer is submitted and read in reference to recent minutes on the subject of Electricity Department - Generation Plant Extensions and to the question of financing such extensions. In view of the importance of the principle involved in the suggestion that a sterling loan should be floated locally, he recommends that the views of those in close touch with the local debenture and money market should be sought, and that accordingly Messrs A.L. Anderson and D.M. Gubbay of the Shanghai Stock Exchange should be invited to attend a meeting of the Finance Committee together with a representative of the Hongkong and Shanghai Bank when the matter is under further consideration. As the views of the Bank in this connexion are already known members incline to the view that attendance of their representative will not be necessary, but they favour the Treasurer's recommendation as to ascertainment of the views of Messrs Anderson and Gubbay.

X Court of Consuls. A communication from the Consular Body is submitted informing the Council of the election of the representatives of Denmark, Great Britain and Belgium to constitute the Court for 1919.

General Hospital Governors. A communication from the Consular Body is submitted informing the Council of the election of the Consuls-General for Italy, Portugal and Japan as representatives on the Board of Governors for 1919.

The Municipal Gazette for January 16 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

*E. L. ...*

Chairman.

*M. O. Fiddell*

Acting Secretary.

Mr. Leveson's Resignation as Secretary.

A telegram from Mr. Anderson of January 3, received by the Chairman on January 13, has been circulated and members confirm the reply offering as final and without prejudice an honorarium of £30,000.

*E. L. ...*  
Chairman.

At the meeting of the Council held on Wednesday, January 22, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.G. Pearce (Chairman)  
 E.I. Ezra  
 T. Ibukiyama  
 Count L. Jezierski  
 Messrs J. Johnstone  
 W.L. Merriman  
 Ed. White  
 The Acting Secretary and  
 Assistant Secretary.

The minutes of the meeting of January 15 are confirmed and signed by the  
 Chairman.

The minutes of the meeting of the Electricity Committee of January 10 are  
 submitted and confirmed. With regard to

Plant Extensions, the Chairman states that the General Electric Company  
 of New York has reduced its tender for the supply of the second 18000  
 K.W. turbo-generator to approximately £93,000 which is within £1,000  
 of the price quoted by Messrs Preece, Cardew, Snell and Rider.

Mr. G.F. Heyland. The Finance Committee will give consideration to the  
 question of compensating those members of the Municipal Staff on war  
 service who desire to return to the service, but whose return is not  
 desired by the Council or who are invalided out of the service.

Renewal of Mr. Taylor's Agreement. The recommendation that Mr. Taylor's  
 agreement should be renewed with an increase in Pay from £400 to £650  
 per mensem is the subject of considerable discussion. The increase is  
 an unusually large one and certain of the members question whether it  
 is necessary to offer renewal at this figure, in view of the fact that  
 Mr. Taylor is prepared to sign an agreement for two years at £600 per  
 mensem. The Chairman states that he has discussed the matter with the  
 Chairman of the Electricity Committee, that it appears that the Depart-  
 ment cannot afford to lose Mr. Taylor's services and that under the  
 circumstances, whilst opposed to such large increases, he considered  
 that renewal on the terms recommended should be approved, a view which  
 is finally endorsed by the other members.

Mr. Guignard. Noting that this employe was appointed under an agreement  
 for one year with Pay at £300 per mensem, members direct that, in future  
 cases of a like nature, where it is the intention to increase the Pay  
 of an employe after he has served for a certain period should his  
 service be of a satisfactory character, no agreement be given until

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expiry of that period, as otherwise alteration in the terms of an agreement is involved.

The minutes of the meeting of the Foreign Educational Committee of January 14 are submitted and confirmed, members endorsing the recommendation that plans for the proposed new school for girls in the Western District be prepared during the year.

The minutes of the meeting of the Parks Committee of January 16 are submitted and confirmed.

The minutes of the meeting of the Finance Committee of January 17 are submitted and confirmed. With regard to Grants-in-Aid - Paulun Hospital. It is pointed out that when the Hospital Committee first applied in January 1910 for assistance from the Council, its request was not based on services rendered to the Police but rather on services rendered to the poorer classes of Chinese in the Settlement. Under these circumstances and in the view that the Hospital is carrying out a useful service, the members eventually decide to make provision for renewal of the grant-in-aid of \$2,000 in this year's Budget.

Treasurer's Agreement. The Chairman submits and reads certain schedules of the Pay attaching to Municipal appointments, including that of the Treasurer, in several of the large cities in Great Britain. He points out that these schedules were prepared in 1915, when \$8=£1, that at the present exchange rate, corresponding appointments under the Council compared more than favourably with those included in the schedules, that a true comparison on any exchange basis was however almost impossible and that he felt satisfied that, in sanctioning an offer of renewal of Mr. Goodale's agreement with an increase in Pay of \$100, the Council would be giving him fair treatment. The other members express similar views and the decision of the Committee is unanimously endorsed.

The minutes of the meeting of the Chinese Educational Committee of January 21 are submitted and confirmed.

Volunteer Corps.

Japanese Company. Upon the recommendation of the Commandant the promotion of 2nd Lieut. S. Kobayashi to be Lieutenant with seniority from the date of first appointment is authorised.

"B" Company British, Mr. Heal's Dismissal. By direction of the Watch Committee reply has been made to Mr. Heal's further communication referred to in the Council minute of January 15 that the Council is unwilling to enter into any further argument upon the matter and that

as he has failed to indicate his wishes in respect of the suggestions contained in its letter of January 9, the Council has no option but to direct the re-issue of Corps Order 101, with the word "discharged" substituted for the word "dismissed" and the publication in the Municipal Gazette of the report drawn up by H.M. Consul-General, Captain Marryat and Major Hilton-Johnson, together with the correspondence subsequent thereto.

Peace Conference between North and South. The Chairman refers to certain statements in the press that it is intended to hold the forthcoming conference between North and South at the Chinese Chamber of Commerce in North Homan Road within Settlement limits. He reminds members that, when the representatives of the Imperial and Revolutionary Parties met in conference in Shanghai in 1911, the Town Hall was placed at their disposal by the Council and he enquires whether members are of opinion that a similar course should be adopted on this occasion. For various reasons, members consider that such action would be undesirable and that the Council should moreover require that its authority and permission for the Conference to be held within Settlement limits be sought by the parties concerned.

Defence Creek, Suggested Culvert. Members learn, in reference to the Council minute of January 8, that the Health Officer has no serious objection to the ultimate removal of the garbage shoot provided an alternative site can be obtained within the immediate neighbourhood with a deep water frontage on the creek.

Council for 1919. It is decided to invite Messrs E.F. Mackay and Cecil Holliday to act as scrutineers in the event of a poll and to request the Hongkong and Shanghai Bank to place its Hongkew Branch at the Council's disposal as a polling station as on former occasions. The dates for the Election have been fixed by the Consular Body for February 20 and 21 and nominations will accordingly be due on Thursday, February 13.

The Municipal Gazette for January 23 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*H. O. Riddell*  
Acting Secretary.

*G. S. ...*  
Chairman.

At the meeting of the Council held on Wednesday, January 29, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

T. Ibukiyama

Court L. Jezierski

Messrs J. Johnstone

W.L. Morriman

Ed. White

The Acting Secretary and

Assistant Secretary.

The minutes of the meeting of January 22 are confirmed and signed by the

Chairman. With regard to

Treasurer's Agreement. In reply to the offer of renewal of his agreement with an increase in Pay of £100, a note from Mr. Goodale is submitted expressing appreciation of this renewed mark of the members' confidence in him and stating that on careful consideration he had reached the conclusion that his future in the Municipal Service was not sufficiently attractive to justify him renewing his agreement and that accordingly with very great regret he tendered his resignation from the Service. In regard to this note, members learn that Mr. Goodale is anxious not to embarrass the Council in any way and that he is accordingly willing to continue for a time without agreement so as to permit of Mr. Marn proceeding on Home leave and to allow for the return of men on war service. The members appreciate this offer and with their approval the Chairman undertakes to confer with Mr. Goodale and arrange the terms upon which his services shall continue.

The minutes of the meeting of the Works Committee of January 20 are submitted

and confirmed. With regard to

Budget 1919, Mr. Ezra explains that the Committee dealt with the several items of Extraordinary Expenditure, included in the Estimates submitted, on the basis that financial considerations would only permit of such expenditure as was urgent and that accordingly expenditure that did not fall in this category, however, desirable the works contemplated, had been excised.

Cemetery Land. On further consideration members have approved of the purchase of from 100 to 200 mow of land, being the larger site referred to in the Committee's minute, at an estimated cost of £250 per mow.

Bubbling Well Road, Lot 2437. Members are informed that Mr. Haroon has called on the Acting Engineer and that as a result of proposals

made by him an arrangement may be possible whereby the widening of this road may be carried out to the scheduled line. Pending further report by the Acting Engineer no action will be taken upon the Committee's directions that the opinion of the Legal Assistant be sought.

Public Garage, Lot 71. Mr. Ezra informs the members of the somewhat divergent opinions of the Chief Officer and of the Acting Engineer on this question and he emphasises the view that, although the site in question may not be considered suitable for a public garage, the Council has no authority whereunder it may prevent construction of a garage thereon provided the Building Rules are complied with. Considerable discussion ensues, in the course of which Count Jeziorski contends that the Council would surely have the right e.g. in the case of Nanking Road, to prevent the construction of a garage on a site that is unsuitable from the point of view of public safety etc. Mr. Ezra contends in reply that the Council would not have this right. Members are thereupon reminded of the fact that the Engineer has been instructed to draft a set of special Building Rules for public garages and that thereby the Council may be able in some measure at least, in the future to prevent the construction of garages on sites that are considered unsuitable.

#### Volunteer Corps.

"B" Company British, Mr. Heal's Dismissal. In a letter forwarded by the Commandant, and Lieut. L.M. ff Beytagh requests that his resignation, which has been held over pending settlement of the Heal question, should be accepted and gazetted. Since this request was made, an informal meeting of past and present members of "B" Company, under the Chairmanship of Mr. G. Lanning, has been convened for tomorrow at which an endeavour will be made to reach a settlement of "B" Company affairs and under the circumstances Mr. Beytagh has expressed the wish that his resignation be held over for the time being, with which members concur.

Hongkew Disturbances. Mr. Johnstone refers to the discussion at yesterday's meeting of the Watch Committee and explains in reference thereto that the Committee was not very decided as to whether reply should be made to Mr. Ariyoshi's further letter in detail or briefly and politely to the effect that the Council has nothing to add to its previous communication on this subject. He states that he personally inclines to the view that the former course would be the more desirable and that if the members concurred, reply was recommended in terms of the draft submitted with omission, as suggested by the Chairman of the

paragraph in reference to the question of racial feeling. In reference to an informal conversation which the Chairman has had with Mr. Ariyoshi he expresses the view of the Watch Committee that, in regard to the question of compensation, it would not be desirable that the Council should suggest recourse to the Court of Consuls, that, on the other hand, the Committee considered that the Council should now take steps to assess the amount of compensation to be recommended for payment as an act of grace and that having assessed this compensation, provision therefor should be included in the Budget for this year. That the Chairman might then refer thereto in his speech introducing the Budget since a separate resolution on the subject seemed unnecessary and undesirable. Continuing he suggests that should members concur with these views it will be desirable that, with the despatch of the reply to Mr. Ariyoshi, the Chairman should inform him as to the Council's intentions, stating that, when the compensation is assessed, he will be informed of the amount and that should he consider it to be unsatisfactory it would be for him to decide whether or not he should apply to the Court of Consuls in the matter. The members are generally in agreement with these views and action is directed accordingly.

Moral Conditions in the Settlement. Members' attention and the attention of the Health Committee has been directed to certain pamphlets numbered 1 and 2 which have recently been distributed broadcast by the Shanghai Moral Welfare Committee in connexion with its publicity campaign and endeavour to secure improvement in the moral conditions of the Settlement. In this connexion letters have been received and submitted to members from Dr. S.A. Ransom and Mr. A.L. Anderson, the former expressing opposition to action which will limit the Council's power and efficiency in regard to the control of prostitution in the Settlement and expressing his willingness to introduce a resolution on the subject at the next Ratepayers Meeting, and the latter protesting against the distribution of the pamphlets, forwarding copy of an appeal on the subject addressed to the Postal Commissioner and requesting the Council's support in putting an end to their distribution. Therewith have also been submitted the comments of the Captain Superintendent and of the Health Officer and members' attention has been drawn to the following paragraph contained in the Council's letter of August 16, 1918. to the Moral Welfare Committee:-

"The Council holds the view that a well conceived publicity campaign conducted through the right media and thus brought to the notice of those whom it is intended to reach may reasonably be expected to produce some good result. In the members' opinion no better media suggest itself for bringing these matters to the



notice of those whom it is your Committee's desire to reach than the issue by your Committee of a pamphlet dealing in a suitable manner. .... On the other hand the members are unanimous in the view that the utilisation of the Municipal Gazette for this purpose might possibly, instead of assisting the objects of your Committee, have a contrary effect and probably evoke considerable resentment on the part of a large number of readers to whom the warnings and advice given could not, of course, apply".

After discussion and careful consideration of the individual views of members, it is directed that a letter be addressed to the Moral Welfare Committee that, whilst the Council has no desire to discourage its efforts to secure betterment in the Moral conditions of the Settlement, it unhesitatingly condemns as extremely ill-conceived the publicity campaign which the Committee has recently undertaken; that the pamphlets issued in this connexion, more especially Pamphlet No. 1, cannot be said to deal with their subject matter in a suitable manner and that in the Council's opinion their dissemination broadcast to those presumably whose names appeared in the Hong List exhibits a deplorable lack of discrimination and appreciation of the infinite harm that may thereby result, that the Committee should desist from further publicity on these lines and finally that though as anxious as the Committee to secure betterment in the moral conditions of the Settlement the Council believed that to secure improvement the problem of prostitution and its kindred evils could only be tackled from the practical as distinguished from the essentially religious and moral point of view.

Loan Redemption. The Chairman informs members of an enquiry made by Mr. Holliday as to whether the Council intended to bring forward <sup>a resolution</sup> at the forthcoming Annual Meeting of Ratepayers in regard to the report of the Loan Redemption Committee, which was the subject of Resolution W at the Annual Meeting in 1918. He states that, in reply, he expressed the view that the matter should not again be brought before the Ratepayers until peace had actually been signed, <sup>referring to</sup> Mr. Anderson's statement in this connexion in support of his amendment to Resolution V "My amendment will be that this report be tabled for consideration at the Annual Meeting to be held next following upon the conclusion of peace. We shall then know more about the conditions we have to meet and I do not think that when the war is on and money is hard to get we should make any alteration in our long accustomed procedure." Members unanimously concur in this view.

Fire Brigade, Re-organisation. The Chairman alludes to his memorandum which was read at yesterday's meeting of the Watch Committee and in reference

thereto he refers to a conversation that he has since had with the Foreman of the Deluge Company when he gathered that the volunteer members of the Brigade were now ready to submit their suggestions in this connexion. He suggests and members approve that immediate action be taken in accordance with the views recorded in his memorandum referred to.

The Municipal Gazette for January 30 is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.

*E. C. B. B. B.*

Chairman.

*H. O. Fiddell*

Acting Secretary.

*E.C.P.*

At the meeting of the Council held on Wednesday, February 12, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- T. Ibukiyama
- J. Johnstone
- W.L. Merriman
- Ed. White
- The Acting Secretary and  
Assistant Secretary.

The minutes of the meeting of the Watch Committee of January 28 are submitted  
and confirmed. In regard to

Estimates 1919. Mr. Johnstone points out that with the drop in freight rates and a decrease in prices it should be possible to reduce the appropriations in respect of uniform material and equipment for the Volunteer Corps, the Fire Brigade and the Police Force, while some reduction may also be possible for the like reason in the appropriation under the heading of "Expenses of Prisoners".

Ill-Treatment of Coolies in Japanese Mills. The reply of the Japanese Consul-General in regard to the action taken by him upon receipt of the Council's letter is submitted and read. Members regard it as satisfactory and endorse the Chairman's assurance given to Mr. Ariyoshi that the Council will not publish the correspondence on this matter.

The minutes of the meeting of the Council of January 29 are confirmed and  
signed by the Chairman. With regard to

Treasurer's Agreement. A note from Mr. Goodale is read in reference to the Chairman's conference with him as to the terms upon which his services shall be continued. He expresses his willingness to sign an agreement terminable at three months' notice on the understanding that he shall be permitted to leave upon one month's notice should the Council be satisfied at the time that the interests of the Service will not thereby suffer and on the understanding that he shall not avail himself of this short notice until the return of Mr. Mann from leave or of Mr. Bosustow from war service. He states that it is his present intention to commende practice in Shanghai on leaving the Service but that as the condition of his wife's health may eventually force him to abandon this intention and go Home he will be glad of permission to withdraw the amount at the credit of his Superannuation account with a view to its conversion into sterling. Members consider that these terms are reasonable and direct that Mr. Goodale be given

*W.S.*

an agreement accordingly with Pay at £1100 per mensem, and that under the special circumstances of his case he be permitted to withdraw the whole of his superannuation under Rule 10a of the Fund Rules.

In this connexion the Acting Secretary refers to the circumstance under which three months special leave was granted to Mr. Goodale last year to enable him to escort his invalid wife to Canada, and in reply to a request for a ruling as to whether this leave is to be counted towards long leave members direct that it shall not be so counted.

The minutes of the meeting of the Health Committee of January 31 are submitted and confirmed. With regard to Chronic Mental Cases, the Chairman states that on careful consideration of the Committee's minute he has reached the conclusion that the principle of responsibility towards mentally deficient who are Shanghai born should not be admitted by the Council without further very careful consideration since such admission would be tantamount to acceptance by the community of the responsibility which Consular representatives at present bear towards their nationals, whilst the limitation of the Council's responsibility to those Shanghai born who are not represented by any consul would result in more frequent refusals of Consular recognition. Having regard to these views and to the fact that the Health Officer now inclines to the opinion that it would on the whole be undesirable for the Council to proceed further in the matter, unless it is prepared to accept responsibility for all mentally deficient without qualification in regard to birth, nationality or residence, members concur that the matter should be referred back to the Health Committee for further consideration and that in the meantime no special provision should be included in the Budget for this year. On the other hand they approve of compliance with the request of the Charity Organisation Committee that the Council's existing grant-in-aid for the conduct of an investigating and employment bureau be increased from £3,600 to £4,700, to make provision for the engagement of an Assistant Secretary, for an increase in the Pay of the Secretary and for other incidental increases rendered necessary by expansion of the Committee's work.

Estimates 1919. As it is understood that doctors will be repatriated with other German and Austro-Hungarian subjects excision of the grant-in-aid for the Paulun Hospital can probably be made.

The minutes of the meeting of the Library Committee of February 11 are submitted and confirmed.

Membership of the Council. In a letter to the Chairman, which is submitted and read, Count Jezierski requests acceptance of his resignation as a member of Council in view of his departure from Shanghai. In accepting his resignation with regret members endorse the Chairman's expression of appreciation of his services as a member of Council and of the Finance Committee since January 1915.

Volunteer Corps.

"B" Company British. The resignation of 2nd Lieut. L.M.ff. Beytagh, forwarded by the Commandant, is accepted with regret.

The "China Press" and Corps Matters. Members' attention has been drawn to certain further articles which have appeared in the China Press recently in regard to "B" Company affairs and to a meeting of "A" Company when the procedure for the appointment of officers was the subject of discussion, and members note and endorse the Commandant's protest against the misleading, inaccurate and malicious character of these articles and against the tactics adopted by the reported responsible for that relating to "B" Company, realising that the credence which will naturally be given to the latter, in particular, must militate against the best interests of the Corps. Members approve of the Commandant's suggestion that he should take the opportunity of referring the matter to the American Consul-General whereafter, if no change in its policy towards Corps matters is adopted by the China Press, further Municipal advertising in its columns will be discontinued.

In regard to the article dealing with "A" Company, it is understood that the Company is giving consideration to a suggestion made by Mr. Johnstone to Captain Billings, the officer in command, that an open letter giving denial to the insinuations contained in the article in question be addressed to the press under the signature of the non-commissioned officers on behalf of the Company as a whole.

Fire Brigade. The election of officers for the year 1919 notified by the Chief Officer is approved as follows:-

Mih-Ho-Loong Company. Mr. H.W.P. McMeekin as Foreman, and Mr. C.V. Jensen as 1st Assistant.

Hongkew Company. Mr. P.G. Mansfield as Foreman and Messrs A.F.T. Holland and F.E. Fraser as 1st and 2nd Assistants respectively.

Deluge Company. Mr. J.W. Stavers as Foreman and Messrs W.G. Smith and H.P.B. Jones as 1st and 2nd Assistants respectively.

Chinese Schools.

Hongkong University Scholarships. In a letter which has been circulated to members Mr. Ezra offers to send to the Hongkong

University two pupils of the Public School for Chinese, who pass the necessary examinations, undertaking to pay their passages to Hongkong and back, all fees and board and lodging for a period of four years. After expressing members' appreciation and thanks for this further testimony of Mr. Ezra's keen interest in furthering Chinese education, Mr. Pearce mentions that, on learning that two of the pupils of the Ellis Kadoorie Public School had matriculated at the recent examinations Mr. Ezra consented to amend his offer so that one of the scholarships should be available for the Public School for Chinese and the other for the Ellis Kadoorie Public School, but that this amendment might cause a little disappointment amongst the scholars at the Public School for Chinese. Mr. Ezra thereupon extends his offer so as to provide for two scholars from the Public School for Chinese and one from the Ellis Kadoorie School. Members express their thanks for this further generous offer which is gladly accepted.

#### China's War Measures.

Repatriation of Enemy Subjects. Following upon the publication in the local press of a translation of a Mandate issued in Peking ordering the repatriation of enemy subjects, a letter has been received by the Chairman from H.M. Consul-General and circulated to members stating that Admiral Tsai Ting-kan would be due in Shanghai on February 7 to establish the Shanghai Repatriation Office which would deal with the concentration in Shanghai of enemy subjects from other parts of China for embarkation together with those resident locally, that the scheme had been adopted and the Admiral placed in charge at the instance of the Allied Ministers and that Sir John Jordan requested the Council's assent to the employment as aid to Admiral Tsai Ting-kan of Major Hilton-Johnson, whose advice and presence in the Repatriation Office would enable the requisite measures to be carried out in harmony with the Municipal and Allied Local Authorities. Referring to this request and to a suggestion made by the Acting Secretary that the procedure detailed in his memorandum of June 1918 in regard to the then proposed internment of enemy subjects and the sequestration of their properties might mutatis mutandis be applied to the present repatriation and sequestration proposals, the Chairman records that he attended with the Acting Secretary and Major Hilton-Johnson on H.M. Consul-General on Saturday afternoon last when Admiral Tsai, who was present, expressed in some detail the instructions that he had received in Peking in regard to the repatriation measures, emphasising in particular that he was prepared to co-operate with the Council and, so far as the Settlement was concerned, to carry out repatriation on

the lines suggested by the Council. Members' approval was thereupon sought and obtained to the institution of daily instead of bi-weekly reporting by enemy subjects, so as to prevent their evasion of repatriation by leaving the Settlement for other parts of China and to facilitate the work of the Police in carrying out repatriation; to the establishment of a Central Repatriation Office at No. 121 Bubbling Well Road, next to the Bureau for Foreign Affairs, as a matter of convenience and to avoid the need for the establishment of separate offices by the Chinese Government and the Council; to the exhibition of a sign-board at the office above referred to; to compliance with the request that Major Hilton-Johnson act in the Allied interests as Aid to Admiral Tsal and to the delegation by the Captain Superintendent of Major Hilton-Johnson to represent the Police at the Central Repatriation Office.

Continuing the Chairman states that it was contemplated that the procedure in regard to repatriation would be the transmission of a copy of the Mandate issued in Peking to the Senior Consul and its re-transmission to the Council with the request that effect be given thereto, but that for reasons which it was not difficult to surmise, the Chinese Authorities had instead drawn up a Proclamation giving effect to the Mandate, which after counter-signature, had been forwarded by the Senior Consul to the Council with the request that it be posted. A translation of this Proclamation is submitted and read together with the covering letter of the Senior Consul, a draft suggested notification referring to the Proclamation, recording the Council's assent to the establishment of the Repatriation Office as a measure of co-operation with the Chinese Government and for general convenience and enjoining compliance by enemy subjects with the instructions issued to them by the Police. Members consider and approve these documents as also the Council's reply to the Senior Consul in regard to the posting of the Proclamation and the issue of the notification, directions being given that the Proclamation and a Chinese translation of the Municipal notification be posted in the Settlement tomorrow and that the correspondence with the Senior Consul the Proclamation and the notification be published in tomorrow's Municipal Gazette.

Council for 1919. It is noted that Messrs E.F. Mackay and H.G. Simms have accepted the Council's invitation to act as Scrutineers in the event of a poll and that the Hongkong and Shanghai Bank has agreed to place its Hongkew Branch at the Council's disposal as a Polling Station as requested.

Mr. Leveson's Resignation as Secretary. The Chairman hands the Acting Secretary a draft of the minutes of the views and decisions recorded at the meetings of Council held on December 18 and December 27, 1918, and on January 15. These have been submitted to and confirmed by members, and their incorporation in the Minute Book is directed as also of a minute recording the receipt of a telegram from Mr. Anderson on February 1 tendering Mr. Leveson's resignation and accepting the honorarium offered, £30,000, together with the Chairman's telegrams despatched with members' approval definitely accepting this resignation and notifying the remittance by cable of the honorarium granted. Directions are given that an official letter be addressed to Mr. Leveson in this connexion recording appreciation of his valuable services in the past as Secretary to the Council.

The Municipal Gazette for February 13 is submitted in proof and authorised for publication.

The meeting adjourns at 6.20 p.m.

*E. L. Pinner*

Chairman.

*H. O. Fieldell*  
Acting Secretary.



At the meeting of the Council held on Wednesday, February 19, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- E.I. Ezra
- T. Ibukiyama
- W.L. Merriman
- Ed. White
- The Acting Secretary and
- Assistant Secretary.

Absent:

Mr. J. Johnstone.

The minutes of the meeting of February 12 are confirmed and signed by the Chairman. With regard to Volunteer Corps - The "China Press" and Corps Matters. The Chairman has explained the Council's views to the American Consul-General who will point out to the Editor of the China Press that it is not in the best interests of the Community that he should continue to pursue a policy of destructive criticism of Volunteer matters.

Volunteer Corps.

Artillery. The resignation of Lieut. S.B. Neill is accepted with regret and upon the Commandant's recommendation his transfer to the Reserve of Officers is approved.

China's War Measures.

Registration of Enemy Subjects. The Captain Superintendent's recommendations that the conditions of permits issued to female Enemy Subjects be altered so as to require them to report three times weekly as from February 24, and that a notification accordingly be issued are approved.

Repatriation of Enemy ex-Municipal Employees. An enquiry by Professor Buck, late Conductor of the Band, is submitted in regard to the issue of his superannuation and passage money. Payment of the former has already been approved and in regard to the latter members concur that reply should be made that since repatriation will be effected by the Chinese Government the question of the Council providing therefor does not arise. Should passages be charged by the Chinese Government and a refund be requested by ex-Municipal Employees members will consider such requests as and when received.

Sequestration of Property of Enemy Subjects. Members' attention is directed to the publication in the daily press of a notice issued by the Director and Co-director of the "Branch Office for the

Administration of Funds and Property of Enemy Subjects in Kiangsu" established at No. 122 Bubbling Well Road, and in reference thereto a letter is approved for despatch to the Senior Consul placing on record the Council's assent to the establishment within the limits of the Settlement of the said office as a further measure of co-operation with the Chinese Government and for general convenience but requesting him to impress upon the Chinese Authorities that their desire to establish this office and to issue the notice in question should first have been communicated through him to the Council for formal assent in accordance with the procedure customary in such matters, that in future this procedure should be strictly observed since non-observance could only, in view of their past attempts to function in the Settlement, create suspicion as to their motives to the prejudice of that spirit of co-operation and amicable understanding which it had ever been the Council's endeavour to promote. Members further direct that the Senior Consul be informed of the Council's view that the requirement announced in the notice that claims against enemy subjects be lodged at the office therein referred to is without objection provided that it is clearly understood that the Council's assent to the establishment of this office does not extend to permit of its acting in any judicial capacity in respect of claims against enemy subjects resident in the Settlement or against enemy property situate therein, which must in the event of dispute be referred for hearing and decision by the Mixed Court, which alone is the court of competent jurisdiction and must so remain; and further that the suggestion be made that the Chinese Authorities be reminded of the fact that before such properties can be administered it will be necessary for the Director and Associate Director named in the said notice to apply to the Mixed Court for the requisite order vesting such property in them as also to submit to the jurisdiction of the Court so that thereby may be avoided any misgiving that may exist that the Chinese Authorities desire to remove out of the jurisdiction of the Court claims, present and future, against enemy subjects resident in the Settlement and against enemy properties therein situate and finally that it be pointed out that such executive measures as may be requisite in the Settlement in connexion with the repatriation of enemy subjects therein resident or in connexion with the sequestration of the properties of enemy subjects therein situate must be carried out under the direction of the Municipal Police, though to facilitate this work the Council will accord permits to such approved delegates as may be by them appointed for this purpose.

Peace Conference between North and South. In reference to the minute of the meeting of January 22, two letters from the Senior Consul are submitted forwarding two communications from the Commissioner for Foreign Affairs on behalf of the Northern and Southern delegates that the Peace Conference will be held at the <sup>ex-</sup>German Club and that the Southern delegates intend to establish an office in the Yu Yuen Garden. Members direct that reply be made that the Council's assent, which is a necessary preliminary to the Conference being held within Settlement limits is granted, and that protection will be afforded to the delegates, to their offices, their residences and to the premises in which the Conference is to be held.

Bubbling Well Road, Lot 2437. In reference to the minute of January 29, Mr. Ezra states that he has had several conversations with Mr. Haroon and with the Acting Engineer in regard to the proposals made by the former to provide for the widening of this road to be carried out to the scheduled line, that Mr. Haroon had at first requested compensation in respect of this full widening of \$60,000, which he had subsequently reduced to \$40,000 and ultimately to \$25,000, that the Acting Engineer could, however, recommend \$20,000 only calculated on a full basis and that as regards himself he was of the opinion that \$17,000 would be equitable. He observes that Mr. Haroon's proposals were put forward in connexion with a proposal in regard to the incorporation of the Yusingka alleyway in his properties on the Nanking Road, Lots 247 and 249, that the terms suggested were not however acceptable. that Mr. Haroon had finally agreed to consider the widening of the Bubbling Well Road as a separate matter, provided he was paid compensation at the rate of \$25,000, and that it was, therefore for members to consider whether compensation on this basis should be sanctioned. Members are of opinion that the amount in question is excessive and pending receipt and consideration of the Acting Engineer's report in re no decision is reached.

Loan 1919. Mr. Ezra alludes to the recent deliberations of members on the subject of sterling loans vis-a-vis silver loans. He states that he has made enquiries from various sources and has ascertained that there exists a strong opinion that a 5½ % sterling loan would be very undesirable until every other expedient for raising money has been tried and has failed since such a loan raised at a time when exchange is so high will almost certainly constitute a heavy burden upon the future. On the other hand he found that the opinion was prevalent among certain bankers and insurance agents that were the Council to make direct and personal application to those who have funds to invest

as much as is required could be obtained on a silver basis. He suggests that a meeting of a few bankers and insurance people should be called and that it be pointed out to them that the Council requires money, and that they be requested to state how much they will provide. He believes that each of the 16 banks in Shanghai would provide from one to three lakhs. The Chairman observes that the Finance Committee will go further into this question at an early date and he requests that Mr. Ezra will be so kind as to attend for further discussion of this matter.

Election of Council.

Votes of Enemy Subjects. The opinion of the Legal Adviser is submitted that the only distinction made in the Land Regulations in regard to the exercise of the votes at Elections of Councillors, and at Meetings of Ratepayers is between foreigners and natives, that in his opinion a foreigner who has no Consular authority in Shanghai is not on that account any less a foreigner. That under Article XIV every foreigner possessing certain qualifications is entitled to vote, that German subjects do not, strictly speaking, come under the category of foreigners who have no Consular authority, since German interests are in charge of the Dutch Consulate, that in any case it would be **easy** to refuse their votes, but that in his opinion an election from participation in which any Ratepayer is excluded would be invalid. Members are unanimously of the opinion that the terms of the Land Regulations are such as to preclude the exclusion of enemy votes and that no attempt should therefore be made to exclude them.

Co-Option of Successful Candidates. To fill the three vacancies in the membership of the present Council the Acting Secretary is directed to address invitations to the three non members who secure the greatest number of votes at the Election.

Annual Report. Members note that the first section of the Report for 1918 comprising Watch and Health Matters, was issued on February 17.

The Municipal Gazette for February 20 is submitted in proof and authorised for publication.

The meeting adjourns at 5.30 p.m.

*E. P. ...*

Chairman.

*N. O. Liddell*  
Secretary.

Mr. Liddell's Appointment as Secretary. Members confirm Mr. N.O. Liddell's appointment as Secretary to the Council in succession to Mr. W.E. Leveson.

*E. P. ...*

At the meeting of the Council held on Wednesday, February 26, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 J.H. Dollar  
 E.I. Ezra  
 A. Howard  
 H.A.J. Maoray  
 W.L. Merriman  
 Ed. White  
 The Secretary and  
 Assistant Secretary.

Absent:

Messrs T. Itukiyama  
 J. Johnstone.

Membership. The Chairman extends a hearty welcome to Messrs J.H. Dollar, A. Howard and H.A.J. Maoray, members elect for the Council for 1919 - 1920, thanking them for their consent to assist the present Council for the remainder of the Municipal year. The two last named are appointed to serve on the Works Committee and the first named on the Finance Committee.

The minutes of the meeting of February 19 are confirmed and signed by the Chairman, who states, in regard to China's War Measures, Sequestration of Property of Enemy Subjects, that he understands that Mr. Ivan Chen has tendered his resignation as Commissioner for Foreign Affairs and as Co-director of the Sequestration Office and that matters at this office are not apparently working so satisfactorily as they should.

The minutes of the meeting of the Electricity Committee of February 14 are submitted and confirmed. With regard to Riverside Power Station, a Notification in accordance with the recommendation of the Committee is approved for publication in the Gazette.

Revised Power Rates. After Mr. White has briefly explained the basis upon which the revised rates have been calculated and how the new coal clause will operate, members direct that a copy of the Engineer-in-Chief and Manager's report and of the suggested clause be obtained and circulated for their more detailed consideration.

Central District Sub-Station Site. Provision of a site in the compound of the new Central Offices has been approved and the Engineer has been directed to confer with the Engineer-in-Chief and Manager in regard thereto.

Yaogtzeepoo Social Centre Industrial Hospital and Shantung Road and St. Luke's Hospital. The Chairman observes that the Council already makes certain grants-in-aid to the two last mentioned hospitals which can be increased if it be thought desirable, and that it would be entirely wrong in principle that any separate contribution or grant-in-aid should be made by the Electricity Department. Members generally endorse this view. As regards the first mentioned institution however Messrs Merriman and White point out that the contribution suggested is not in the nature of a grant-in-aid but of a per capita insurance contribution for each employe of the Electricity Department which should reasonably be debited to working expenses. Members concur that if this contribution is treated in this manner there can be no objection thereto on any ground of principle and the Committee's recommendation in this respect is accordingly approved.

Staff, Additional Appointments. Whilst approving the additional appointments recommended, members comment generally on the rates of Pay which are recommended therefor. In the case of the appointment of an Assistant Secretary, Mr. Merriman points out that the Engineer-in-Chief and Manager requires a man of considerable experience, if possible one who is occupying a secretarial position in one of the large electric supply undertakings at Home: members however consider that even so, the Pay suggested, £500 per mensem, is on much too high a scale, and that plenty of highly qualified candidates would be attracted by a much lower rate. After some discussion they finally record the view that the commencing Pay for this appointment should not be at a higher rate than £400 per mensem. As to the Pay recommended in the case of the other appointments and of the confirmation of Mr. C.H. Perrin as Mains Engineer in succession to Mr.G.F. Hayland, with an increase in Pay from £400 to £650 per mensem, members express the view that, whilst in the matter of technical appointments they must be largely guided by Mr. Aldridge's recommendations, the rates suggested appear to them to be on a too high a basis. And in this connexion Mr. Ezra states that the rising standard of Pay in the Electricity Department is placing the Council in a very delicate position, that to his knowledge comparisons as to the treatment accorded to them with that accorded to employes in the Electricity Department were now being constantly made by employes in other Departments, that a feeling of dissatisfaction existed and that unless something was done to preserve the balance, this dissatisfaction would become chronic and seriously prejudice the best interests of the Service. Mr. Merriman concurs but at the same time he points out that

Mr. Aldridge has very rightly stated that whilst he can get plenty of men at a lower rate of Pay, cheap employes are not as a rule satisfactory employes and that to obtain employes with suitable qualifications attractive rates of Pay are requisite and, in the long run economical, having regard to the resulting efficiency. Mr. Ezra readily endorses this principle observing however that it applies with equal force to other Departments. The Chairman admits that this is so, remarking that the rise in the standard of Pay in the Electricity Department, if allowed to continue, will involve an increase in the standard of Pay in other Departments. Mr. Merriman states that he fully appreciates this fact but that it seems to him to be unquestionably the case that pre-war rates of Pay will need early revision since the tendency of the times in regard to increases is obvious and unavoidable and a problem that is not peculiar to Shanghai but one that confronts employers the world over. Finally after further discussion in the course of which the Chairman refers to the receipt of a petition from the Health Inspectors that they be provided with free quarters or an allowance of <sup>per mensem</sup> £50 in lieu thereof, members adopt the suggestion that the Chairman should hear Mr. Aldridge's views in regard to the Pay of the additional appointments to the Electricity Department and the confirmation of Mr. Perrin's appointment as Mains Engineer, whereafter further consideration will be devoted thereto by members.

At the conclusion of the discussion Mr. White refers to the desirability of giving further consideration to the possibility of permitting employes to convert their superannuation into sterling. He recognises with other members that the question is beset with difficulty but he emphasises that the present high rate of exchange is such as to give a direct inducement to employes to leave the service and withdraw their superannuation, since, as Mr. Ezra points out, by so doing they receive sterling of greater amount than they would receive by continuing in the Service for three, five or six years, or for an even longer period, assuming that exchange will as it is reasonable to suppose decline to something like its normal pre-war rate.

In this connexion Mr. Ezra suggests that apart from amounts already accumulated to their credit each employe should have the option on expiry of each agreement of electing whether contributions to his Superannuation Fund account for the ensuing three years shall be credited in sterling or in silver. Finally after further discussion members recommend that such facilities as are possible be accorded to employes for the conversion of their Superannuation Fund accounts into sterling, thus removing what is recognised to be a real grievance and cause for unrest in the Municipal Staff, and this question is accordingly referred to the Finance Committee for examination at its

meeting to be held on Friday next: in the meantime the Secretary is directed to request the Treasurer to consider how effect may be given to members' recommendation.

Messrs Hoyland and Betts. The matter of the compensation of employes on war service who desire to return to the Council's service but whose return is not desired or who are invalided out of the Service, has been referred to the Finance Committee which will accordingly give consideration to the case of Messrs Hoyland and Betts.

The minutes of the meeting of the Finance Committee of February 20 are submitted and confirmed. With regard to Secretary's Office, Foreign Staff, the Chairman refers to certain particulars placed before him by Mr. Rowe in support of his request that his Pay under a new agreement be fixed at £800 per mensem: particularly to the comparisons drawn by Mr. Rowe between the Pay offered to him and that paid to other senior employes in the Service. Having given consideration to these comparisons and whilst appreciative of Mr. Rowe's work, members unanimously endorse the view that Pay at the rate of £750 per mensem will suitably meet the case. The Chairman then remarks that the Finance Committee was of the opinion that the substantive post of Senior Assistant Secretary should be abolished and that there should be no definite seniority amongst the Assistant Secretaries other than that conferred by length of service so that when the appointment of Secretary becomes vacant from time to time, the Council may feel itself free to appoint either any one of the Assistant Secretaries or an outside applicant as may be considered desirable. This opinion meets with members' unanimous endorsement.

The minutes of the meeting of the Works Committee of February 24 are submitted and confirmed. With regard to Central Offices Re-arrangement. Mr. Ezra explains in greater detail the re-arrangement that it is proposed to make to provide for the accommodation of the Electricity Department. He emphasises that provision can be made not only for a far greater amount of space than that at present occupied by the Department but also for the requirements of many years to come so far as such requirements can be foreseen. At the same time he warns members that he has learnt from a reliable source that the Engineer-in-Chief and Manager has stated very definitely that come what may he does not intend that the Electricity Department shall be housed in the new Central Offices Block. Mr. Merriman urges members to adopt a firm attitude and to insist upon the housing of the Department therein. The other members concur and, subject to consideration of the views of the Commandant



in regard to the question of the re-arrangement as affecting the Volunteer Corps, it is directed that the Engineer-in-Chief and Manager be provided as early as possible with a plan showing the accommodation available for the Electricity Department so that the special requirements in regard to its utilisation may be attended to.

Railless Tram Service. In this connexion and in connexion with the correspondence recently published in the Municipal Gazette on the subject of the protest signed by Mr. Tucker and others at the extension of the railless system along the Peking Road from Fokien Road to Thibet Road, a further letter from Mr. Tucker is submitted and reply is approved in the terms of the draft submitted that no clearer statement of the Council's attitude can in its opinion be made in regard to the extension of the railless tram service than that made in reply to the petitioners: that inasmuch as the question of extension of the railless system was raised in the Report for 1915, the adoption of which was moved under Resolution IV passed at the Annual Meeting of Ratepayers in 1916, it is the Council's considered contention that it was competent to the Ratepayers assembled at that meeting to discuss this question, that apart therefrom it would be quite impracticable that every intended action of the Council should be made the subject of a separate resolution, though the Council adopts this course in preference to mere mention of its intentions when in its opinion the matter is such as to require a separate resolution, and finally that to avoid any suggestion in the future that the Ratepayers have not had an opportunity of expressing their views on the question of extensions the Council will, by resolution to be moved at the forthcoming Meeting, seek their specific directions as to whether or not the question of extensions shall be left to its discretion or whether each proposed extension shall be submitted for the approval of the Ratepayers before consent is accorded thereto.

Volunteer Corps.

Staff. Upon the recommendation of the Commandant leave of absence from March 1 to December 31 is granted to Captain C.D. Pearson, Acting Engineer Staff Officer.

Fire Brigade.

Victoria Company. The election of officers for the year 1919 notified by the Chief Officer is approved as follows:-

Mr. W.S. Clay as Foreman.

Mr. N.P. Thomson as First Assistant.

Chief Officer's Annual Report. A letter from the Senior Foreman is submitted protesting in the name of the volunteer members against

certain statements contained in the Chief Officer's Report for 1918 and against the omission therefrom of any tribute to the services performed by them. It is pointed out that reference to the good work of the volunteer members was as a matter of fact made in the Chief Officer's Report as presented to the Council, that it was made in a paragraph which dealt with the question of re-organisation and that as this paragraph was deleted before publication of the Report in the view that it was undesirable that any statement should be made at the present time which might pre-judge the merits or de-merits of re-organisation, it was unintentionally excised. Members direct that reply be made accordingly coupled with an assurance as to the Council's appreciation of the value of the services rendered by the volunteer members as evidenced by the Chairman's remarks contained in his speech for the forthcoming Meeting of Ratepayers which was drafted some two or three weeks ago.

X Official Road Plans. The completed official plans for 1919 of the five Districts of the Settlement, containing the modifications made by the Works Committee, are signed by the Chairman: the usual notification will appear in next week's issue of the Municipal Gazette.

X China's War Measures.

Mr. Grant-Jones and the Council's Registration Measures. From a report by the Acting Registrar of the Mixed Court forwarded by the Captain Superintendent, it is noted that, when in recent ejection proceedings a German defendant produced a copy of Municipal Notification No.2471, pointing out that the condition of his permit had been amended so as to provide that he should not change his address, Mr. Grant-Jones stated "When the Court gives an order you may consider any order that the Council may have made as so much waste paper." It is recalled that in drawing up its registration measures the Council has invariably consulted H.M. Consul-General and that the recent condition prohibiting enemy subjects from changing their addresses was the result of a suggestion made by him. Under these circumstances members strongly resent Mr. Grant-Jones' discourteous and extremely ill-conceived remarks and the Chairman undertakes to make strong representations on the subject to H.M. Consul-General.

X Annual Report. The second section of the Report for 1918, comprising educational and general matters is approved for issue.

The Municipal Gazette for February 27 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

*E. G. ...*

Chairman.

*N. O. Fiddell*  
Secretary.

At the meeting of the Council held on Wednesday, March 5, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

J.H. Dollar

E.I. Ezra

A. Howard

J. Johnstone

W.L. Merriman

Ed. White

The Secretary and

Assistant Secretary.

Absent:

Messrs T. Ibukiyama

H.A.J. Maoray.

The minutes of the meeting of February 26 are confirmed and signed by the  
 Chairman. With regard to

Electricity Department - Staff Pay. The Chairman states that he has  
 not had an opportunity of discussing with Mr. Al<sup>A</sup>rdige the question of  
 the Pay for the additional appointments and for Mr. Perrin on the  
 confirmation of his appointment as Mains Engineer, but that he has  
 talked over the matter with Mr. Burkill who stated that on further  
 consideration he quite concurred that the Pay suggested for an  
 Assistant-Secretary was too much, and that there was a danger that  
 high rates of Pay for employes in the Department might adversely  
 affect other industrial concerns in Shanghai. As regards Mr. Perrin,  
 Mr. Burkill made reference to the Engineer-in-Chief and Manager's  
 recommendations as to the value of his services and emphasised the  
 fact that in effect the appointment was a new one. Under the circum-  
 stances and upon a review of the rates recommended in each case members  
 approve except as regards the Assistant-Secretary, as to whom they  
 affirm their decision recorded at the last meeting.

Superannuation. Mr. White states that in bringing this matter before  
 the Council for discussion he was chiefly concerned in removing what  
 seemed to him to be the main cause for the present unrest on the part  
 of certain members of the Police Force.

China's War Measures, Mr. Grant-Jones and the Council's Registration  
Measures. The Chairman states that in addition to bringing this  
 matter to the notice of H.M. Consul-General he has seen Mr. Grant  
 Jones and pointed out to him the resentment felt by the Council at  
 his remarks, that Mr. Grant Jones explained the circumstances under

which his remarks were made stating that he had no intention of slighting the Council, that what he had said had been said in the heat of the moment and that he would be more careful in future.

The minutes of the meeting of the Permanent Education Committee of February 28 are submitted and confirmed.

The minutes of the meeting of the Finance Committee of February 28 are submitted and confirmed. With regard to Loan 1919 and Mr. Anderson's suggestion as to the issue of silver debentures bearing interest at not less than 10 per cent, Mr. Ezra expresses his view that not only would such a rate of interest depress the Council's outstanding debentures but that it would seriously prejudice its credit with the Chinese. As regards the term of the loan, the Chairman observes that the Committee did not express any definite opinion in favour of a five years' loan, and, the other members approving, it is decided to leave this matter for discussion at the suggested meeting of bankers and others.

Superannuation. Mr. White again refers to the unsettling effect that the exchange factor has had on members of the Police Force, and he urges upon members the importance of acceding facilities for conversion of Superannuation accounts into sterling. Members are unanimous in the view that such facilities should be accorded, if possible, but there does not appear to them to be any means by which this end can be achieved. Mr. Ezra points out that existing silver investments against superannuation accounts would necessarily have to be realised at a very serious loss, apart from the fact that such a step would still further embarrass the Council's financial difficulties. On the other hand the Council cannot take the risk of exchange and credit employees with their accumulated superannuation funds in sterling, since this course would mean acceptance of a liability which cannot be estimated with any degree of accuracy and one that would probably involve the Council in a serious loss. Mr. Howard however suggests that it might be possible to grant employees the facility of converting a portion, say one-third, of their accumulated superannuation funds, a suggestion to which the other members agree to give consideration after the Treasurer has prepared a statement of the approximate amount that would thereby be involved.

The minutes of the meeting of the Works Committee of March 3 are submitted and confirmed. With regard to Central Offices, Mr. Ezra suggests, and members concur, that

appreciation of the ready manner in which the Heads of the several Departments concerned have agreed to the re-arrangement of the Offices be placed on record, as also appreciation of the success of the Acting Engineer and of the Architect in evolving a scheme which has not only rendered it possible to provide ample accommodation for the Electricity Department but also to make some provision for Police Administrative Offices.

China's War Measures.

Repatriation. The Chairman refers to a notice appearing in the local press over the signatures of the Director and Co-Director of the Head Office for the Repatriation of Enemy Subjects, that embarkation of enemy subjects will take place from March 8 to March 10: he states that some delay has occurred and that embarkation will, he understands, be postponed for a few days. He further states that most of the Chinese officials at the Repatriation Office are apparently unwilling or unable to complete the organisation necessary in connexion with repatriation, with the result that practically the entire work has devolved upon the Deputy Superintendent of Police, Major Hilton-Johnson, who has requested permission to seek the assistance of the Volunteer Corps through the Commandant, a course to which members accord approval on the understanding that the volunteers shall not take any part in any measures outside Settlement limits.

Sequestration. After stating that he understands that the resignation of Mr. Ivan Chen as Commissioner for Foreign Affairs has been accepted and that it is reported that Mr. Yang Cheng is to be appointed his successor, the Chairman informs members that the position of affairs at the Branch Office for the Control of Funds and Property of Enemy Subjects is similar to that at the Repatriation Office and that the Allies had found it necessary to depute Mr. A.G. Major, H.M. Vice-Consul to advise and assist the officials at this office. Continuing he states that Mr. Major called on him yesterday afternoon in reference to the Senior Consul's letter of February 26, requesting that the Council should arrange for the Police to accompany the delegates appointed by the Office to inspect enemy properties in the Settlement and that it should permit of the sealing of such properties with sealing slips issued by the office, that Mr. Major handed him a letter from H.M. Consul-General in somewhat similar terms, seeking the Council's co-operation and that he explained, in reference thereto, that it was the desire of the Office not only to inspect and seal the premises concerned, but, wherever possible, to take possession of and remove any property or funds therein. The measures of

co-operation that the Council could accord in this matter was the subject of lengthy discussion between Mr. Major, the Secretary and himself, in the course of which Mr. Major's attention was directed to the Council's letter of February 19 to the Senior Consul suggesting that the Chinese Authorities should be reminded of the fact that before enemy properties could be administered it would be necessary for the Director and Associate Director of the Office to apply to the Mixed Court for the requisite order vesting such properties in them, as also to submit to the jurisdiction of that Court. Mr. Major agreed that this was undoubtedly the correct procedure, stating moreover that he had tried his utmost to persuade the officials concerned that before they took possession of enemy properties in the Settlement they must apply to the Mixed Court, that he had, however, been unsuccessful and that under these circumstances it appeared that there would be a deadlock unless the Council was prepared to approve some other procedure.

Subject to members' approval it was eventually decided that reply should be made to the Senior Consul, referring to the Council's letter of February 19 but stating that in those cases in which enemy subjects had consented to submit their properties to such inspection and sealing as was contemplated by the office and their written consent thereto was delivered to the Council for authority and record and due notice was given, arrangements would be made for the Police to accompany the delegates on their inspection and sealing of the properties concerned, that the only sealing papers which could however be recognised as of any validity as such in the Settlement were those issued by the Consular Courts or the Mixed Court, and that the Council could not, therefore, accept or recognise any responsibility or liability in regard to the affixing of so-called sealing papers issued by the office, and finally that should it be desired that any particular properties be specially watched the Council was willing to make the necessary arrangements therefor at the cost of the Office in accordance with the usual scale of charges for special watching services. Reply accordingly is unanimously approved.

In regard to this interview a letter from Mr. Major to the Secretary is read forwarding copies of the Repatriation and Sequestration Rules and also a memorandum which with the Council's assent, he proposes to hand to the Branch Office. The procedure laid down in this memorandum conforms with that laid down in the reply approved for despatch to the Senior Consul, except that it deals with the removal of the property and funds of enemy subjects,

as to which it is directed that Mr. Major be informed that, whilst the Council cannot actively assist in such removal, it is ready and willing that the Police who are sent to accompany the delegates on their making their inspection shall, without any acceptance of responsibility, afford that Police protection in the nature of an escort that would be afforded to any applicant for such protection, and that it is understood that the Council accepts no responsibility in regard to the question of ownership of any premises or property thereon, emphasis being laid on this point since in the Council's opinion, to avoid dispute or claim in the future and for the proper protection of the Director and Co-Director of the Branch Office the removal of property and the sealing of premises should be effected under order of the Mixed Court.

The Chairman next reads a copy of a letter from H.M. Consul-General to the Senior Consul in comment on the Council's letter to the latter on the subject of the disposition of German and Austro-Hungarian property within Settlement limits, and members note his opinion that a telegram from the Doyen of the Diplomatic Body of February 18, of the contents of which the Council is unaware, constitutes sufficient authority and indemnity for the Council in affording assistance to the Chinese Authorities in this connexion.

Byelaws. The Chairman recalls that it is practically a year since the Council addressed the Consular Body making certain observations on the text of the amended Byelaws passed at the Annual Meeting of Ratepayers in 1917 and subsequently revised by the Consular Body. He suggests, and members endorse his suggestion, that the Consular Body be reminded of the concluding paragraph of the letter then written to the effect that the Council hoped that the observations therein contained might commend themselves to the Consular Body and receive approval, so that the Council might be able to recommend the adoption by the Ratepayers of the revised and amended text. Subject to reply or failing reply, he suggests and members concur that consideration should then be given to the possibility of submitting for the approval of Ratepayers such portions of the revised and amended text as are not the subject of any difference of view inasmuch as their addition to the existing code of Byelaws is unquestionably of great importance in the public interest.

Annual Report. The third section of the Report for 1918, comprising Works Matters, is approved for issue.

Annual Meeting of Ratepayers. It is decided to address the Consular Body suggesting that Wednesday, April 9, be fixed as the date for



the Meeting, since it is doubtful whether it will be possible to prepare the accounts for the past year in time to permit of the Meeting being held on an earlier date.

The Municipal Gazette for March 6 is submitted in proof and authorised for publication.

The meeting adjourns at 6 p.m.

*G. Chamberlain*

Chairman.

*H. O. Fiddell*  
Secretary.

X

At the meeting of the Council held on Wednesday, March 12, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearee (Chairman)

A. Howard

J. Johnstone

H.A.J. Macray

W.L. Merriman

Ed. White

The Secretary and

Assistant Secretary.

Absent:

Messrs J.H. Dollar

E.I. Ezra

T. Itukiyama.

The minutes of the meeting of March 5 are confirmed and signed by the

Chairman. With regard to

Central Offices a plan showing the accommodation which can be allocated to the Electricity Department is submitted with a covering report by the Engineer stating that he fears that it will be impossible to provide a large office for the Department on the ground floor as this would necessitate displacing the maximum guns. He suggests however that the necessity for such an office is more a matter of habit and conservative idea and he points out that in the case of tall buildings equipped with lifts, particularly in America, public offices and important business premises are accommodated fifteen and twenty storeys above the ground floor without apparently any loss in efficiency. Mr. Merriman states that the matter was considered at yesterday's meeting of the Electricity Committee when Mr. Aldridge still maintained his objection to the accommodation offered, but that he had since had a conversation with him, from which he gathered that his opposition was weakening since he was now getting into communication with the Acting Engineer in regard to the question of the interior alterations requisite to divide the available space to the best advantage for the requirements of the Department.

Volunteer Corps.

General Bray's Return. Members are informed of the receipt of a telegram from the London Agents in reply to the offer made to Brigadier-General Bray of re-appointment as Commandant, enquiring whether the terms offered are identical with those under which he held the appointment when he proceeded on War Service. From the

nature of the enquiry it is gathered that subject to reply that is satisfactory the Brigadier-General may accept re-appointment. The terms of the reply to be made will receive consideration by the Watch Committee.

Retired List. Upon the recommendation of the Commandant retired rank of Major with the right to wear the prescribed uniform is conferred on Captain W.M. Dowdall (retired) in consideration of long and valued service in the Corps.

Strike of Ricsha Coolies. Police reports in regard to a strike of ricsha coolies, which began on the morning of March 7 and ended March 9, are submitted. Members note that the strike was due to an attempt on the part of the sub-contractors to increase the hire rate to coolies from 90 to 95 cents per diem, following upon the abolition by the owners of the contracting system, under which ricshas are hired to the sub-contractors at a rate of 70 cents per diem with a rebate of 25 per cent as a margin for ricshas contracted for but not let out, the substituted arrangement providing for a rate of 70 cents per diem upon those ricshas only which are actually let out by the sub-contractor. Members further note that the strike was settled on the basis that the hire to the coolies shall remain as before at 90 cents per diem.

China's War Measures.

Repatriation. The Chairman informs the members that the repatriation of enemy subjects by the s.s. "Nere," "Novarka" and "Atreus" is proceeding satisfactorily, but that the German doctors Blumenstock and Gerngross have evaded the Police and that their whereabouts are not at present known, that there was apparently some suspicion that they were being harboured by one or other of the neutral consuls in Shanghai, that the Deputy Superintendent had sought instructions in regard to the action which should be taken should such prove to be the case, that, after conferring with the Secretary, he had suggested that in such event the Co-Director of the Repatriation Office should address the Council in writing that there was reason to believe that they were being so harboured and that the Council should take measures to obtain their delivery for repatriation and that upon receipt of such request the Deputy Superintendent should, in the Council's name request, that they be handed over and that in case of refusal the Deputy Superintendent should apply for instructions before taking further action. Members endorse this procedure.

Internal Peace Conference Association. A letter from the Senior Consul is submitted forwarding a communication from the Commissioner for

Foreign Affairs requesting permission for this Association to hang up notice boards at Nos.15 and 20 Markham Road and at the Spinning Guild. It is pointed out that in the past permission for the exhibition of notice boards of government or semi-government offices in the Settlement has been consistently refused, but as it appears from the Police report submitted that the Association is at most only indirectly connected with the Government, members record their view, after brief discussion that the permit requested should be granted on the understanding that it will only apply as a temporary measure and so long as the activities of the Society are not a cause for complaint and that the notice boards shall contain only the name of the Association.

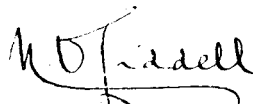
Memorial to Mrs. H. Hanbury. A letter from Mrs. F. Ayscough, Chairman of the Working Committee of the British Flower Shop, is submitted requesting the Council's acceptance of a clock as a memorial to the late Mrs. H. Hanbury to be placed in the ward of the Victoria Nursing Home reserved for members of H.M. Services. Members express appreciation of this offer and direct that reply be made to Mrs. Ayscough conveying their acceptance.

Compensation of Employees on War Service. The Legal Assistant's opinion is submitted in accordance with the directions recorded at the meeting of the Finance Committee of February 28 to the effect that the Council's legal liability, in case of the non-return of employees under the circumstances mentioned in the minute referred to, will be fully covered by the tender by the Council of six months' full pay as compensation, and the Committee's recommendations in this connection are accordingly endorsed.

The Municipal Gazette for March 13 is submitted in proof and authorised for publication.

The meeting adjourns at 5.15 p.m.

Chairman.

  
Secretary.

At the meeting of the Council held on Wednesday, March 19, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

J.H. Dollar

A. Howard

H.A.J. Maoney

W.L. Merriman

Ed. White

The Secretary and

Assistant Secretary.

Absent:

Messrs E.I. Ezra

T. Ibukiyama

J. Johnstone.

The minutes of the meeting of March 12 are confirmed and signed by the Chairman. With regard to Compensation of Employees on War Service. In a letter, which has been circulated to members, Mr. P. Fowler states that he proposes taking action to secure the submission of a resolution at the forthcoming Meeting of Ratepayers directing that all Municipal employes who have proceeded on war service shall be paid half Pay in respect of the period of their absence. In the course of discussion the Chairman states that whilst any reasonable suggestion that might be put forward in this connexion would have his entire sympathy and support it seemed to him that Mr. Fowler's proposal erred on the side of liberality. Mr. Merriman recalls the discussion during 1918 in regard to the Council contributing to the Superannuation Fund accounts of such employes as though they had continued in the Council's service, and expresses the view that treatment on this basis, which will, it is understood, be moved by a ratepayer at the forthcoming Meeting, should suitably meet the case, a view which is endorsed by the other members. Finally it is directed that Mr. Fowler be provided with a full statement of the rulings already recorded in regard to the treatment of employes on war service and that he be informed of the suggestion in regard to Superannuation and of members' willingness to accord support to any reasonable proposal, to which end the Chairman will meet and discuss matters with him. In the meantime the Treasurer will be directed to furnish a statement of the approximate sum involved under Mr. Fowler's proposal and under the Superannuation proposal.

The minutes of the meeting of the Electricity Committee of March 11 are  
 submitted and confirmed. With regard to

Annual Report. copies of which have been perused by members with considerable interest, it is understood that the Engineer-in-Chief and Manager's views as to the payment of surplus profits to the Council's General Funds will be submitted for members' consideration in due course.

Gold Payments. This matter will be the subject of consideration by the Finance Committee at its meeting on Friday.

Staff, Mr. S.T. Clarke. Noting that <sup>the</sup> General Order approving renewal of this employe's agreement with Pay at £325 per mensem was issued in June last, members direct enquiry as to why his objection to this rate of Pay was not taken at an earlier date.

Mr. C.M. Perrin. Members fully endorse the views of the Committee and direct that this employe shall only participate in the Superannuation Fund from the date of commencement of his agreement, i.e. April 1, 1919.

The minutes of the meeting of the Finance Committee of March 12 are submitted and confirmed.

Special Waterworks Committee. Members are informed of and endorse the recommendations made by this Committee at its meeting held on March 14, which will it is noted be embodied in a short report for submission to the Council.

Chinese Naval Club Licence. An application by Admiral K.K. Lang, Commander-in-Chief of the Chinese Navy, for a licence for the conduct of a Chinese Naval Club at the premises at No.102 Bubbling Well Road, is submitted with favourable Police report. Members have no objection to the is-sue of this licence with conditions based on those which apply in the case of the Naval Club at No.231 Kinkiang Road, and its issue accordingly is approved.

Moral Conditions in the Settlement. Letters from the Moral Welfare Committee or Association of February 14 and 19 are submitted and reply in detail to the criticism, suggestions and recommendations contained therein and in Pamphlet No.2 issued by the Association is approved for despatch.

Superannuation. In reference to the minutes of March 5, the Treasurer's report is submitted that the amount involved by the suggestion that employes should be given the facility of converting into sterling one-third of the amount now at their credit in the Superannuation Fund, will be approximately £427,000. Mr. Howard states that he did not wish to suggest any actual conversion but only the guarantee of a favourable exchange rate in respect of such one-third to be availed of only when Superannuation is actually withdrawn. Mr. Merriman points out

that the taking of this risk of exchange might, on the figures given by the Treasurer, involve the Council in a loss of conceivably as much as £200,000 and that on giving further careful thought to this question he had reached the very definite conclusion that as this was a silver country and as employes were paid on a silver basis the exchange factor ought not to enter into consideration. Messrs Howard and White are in agreement with the principle enunciated by Mr. Merriman but as a matter of expediency they consider that departure from this principle would be justified in order to obviate what seems to be a grievance on the part of employes: however with other members they recognise that financial considerations preclude this being done. Mr. Merriman then observes that the grievance, if it can be called such, appears to have originated with a section of the Police Force and that this might be righted by re-consideration of their Pay vis-a-vis the increases stated to have been made in the Pay of the French Municipal Police, as to which the Secretary to the French Council has promised to give the Secretary full information.

Daylight Saving. Mr. White refers to the proposals of the British Chamber of Commerce to make daylight saving practicable and universal in Shanghai by representations to the Commissioner for Customs that the Customs clock be put forward, and he suggests that these proposals should receive the Council's official support: the members concurring a letter accordingly is directed for despatch to the Secretary to the Chamber of Commerce.

The Municipal Gazette for March 20 is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

*J. H. Lewis*  
Chairman.

*H. O. Fiddell*  
Secretary.

At the meeting of the Council held on Wednesday, March 26, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 J.H. Dollar  
 A. Howard  
 T. Ibukiyama  
 J. Johnstone  
 H.A.J. Macray  
 W.L. Merriman  
 Ed. White  
 The Secretary and  
 Assistant Secretary.

Absent:

Mr. E.I. Ezra.

The minutes of the meeting of March 19 are confirmed and signed by the Chairman. With regard to Compensation of Employees on War Service. The Chairman informs members of his interview yesterday with Mr. Fowler, when the Secretary was also present and of the discussion which then took place, in reference to which a letter from Mr. Fowler is now submitted and read. This letter is the subject of ~~the~~ detailed consideration and reply is directed pointing out that, thus far, the Council has given consideration only to the payment of Super-annuation to employees who have proceeded on war service, that no consideration has been given to the payment of any salary; that the Council is of opinion that it would be undesirable to increase the Land Tax and General Municipal Rate beyond the increases which are recommended in the Budget just issued; that it would however give unanimous support to any resolution which advocated a payment of 20 per cent of employees' salaries during the period of their absence to December 31, 1918, 10 per cent in cash and 10 per cent as a contribution to their Superannuation Fund accounts and that in its opinion such payment would suitably meet the case whilst it would not involve any increase in the rates of taxation since the estimated surplus on the Ordinary Budget, £98,655, would be sufficient to cover the cash payment whilst the matter of Superannuation could, if necessary, be adjusted in the Budget for next year.

The minutes of the meeting of the Watch Committee of March 21 are submitted and confirmed. With regard to Hongkew Disturbances. Mr. Johnstone remarks that on further consideration and in view of the distinction that may reasonably be drawn




between the case of the Japanese constable and the Japanese civilian who were killed during the Disturbances, the Watch Committee was now prepared to recommend that the amount of compensation to the widow of the latter should be increased from \$600 to \$1,000. Mr. Ibukiyama thereupon states that the amount suggested is inadequate, and that whilst he is unable to express any definite view as to the amount that should be offered he considers that it should be ten times as much. The other members are, however, unanimous in approving compensation at \$1,000. In this connexion the Chairman reads a further letter from the Japanese Consul-General stating that he has taken steps to obtain the report requested in regard to the bullet extracted from the Japanese subject R. Fukuda but that he cannot ascertain the amount of the medical expenses as this man intends to bring the case before the Court of Consuls. The Chairman points out that the Council cannot make any recommendation in regard to compensation unless it is furnished with a statement of the medical expenses involved and that in the absence of such a statement it will be forced, should the case be brought before the Court of Consuls, to ask the Court for its costs in the matter. He suggests and members concur that he address Mr. Ariyoshi unofficially pointing out these facts and emphasising that it would be a pity that the Council should be forced to take up this attitude, especially as, should the expenses of medical treatment be reasonable, the Council is prepared to recommend their payment whilst Mr. Fukuda has nothing to fear in furnishing a statement thereof since he can do so without prejudice.

x The minutes of the meeting of the Finance Committee of March 21 are submitted and confirmed.

y The minutes of the meeting of the Finance Committee of March 24 are submitted, read and confirmed.

x The minutes of the special meeting of the Finance Committee of March 24 are submitted in draft and read, Mr. Pearce stating in reference thereto that it was evident from the views expressed by those attending the meeting that the majority of them were there to find out what were the most advantageous terms that the Council could offer rather than to assist the Council with their advice as to how the best interests of the community could be served under the present difficult financial conditions. He states that the Finance Committee will meet and consider the question of the loan to be issued and make final recommendations to members in regard thereto.



Byelaws. In reference to the minute of March 5 and the communication addressed to the Senior Consul in pursuance of the decision then recorded, a letter from Mr. Grant Jones is submitted forwarding a revised code of amended Byelaws. It is understood that this code has received the approval of H.M. Consul-General and that subject to the Council's pledge of support thereto, he is willing to forward it to the Senior Consul, with the recommendation that the Consular Body should give its approval and submit the same to the Council. From a comparison of this code with its three predecessors it is noted that it is constructed on the lines of and embodies the more important of the matters included in the Council's original code and that for the detailed traffic regulations set out in the first two codes a new Byelaw is inserted giving the Council the power to make any reasonable regulation much on the lines of Byelaw XXXVI of the Council's original code which was thrown out upon the advocacy of Mr. E.S. Little. In regard to the omission of the power of licensing the press which constitutes the most important omission, members' attention is directed to the fact that provision therefor is made in the recent byelaws adopted by the British Municipal Council of Tientsin and it is suggested that a further endeavour should be made to obtain such power locally, to be exercised only when circumstances really demand, but members are of opinion that this matter had best be left alone for the present so that should Mr. Grant Jones's code be transmitted by the Consular Body to the Council there shall be nothing added thereto which may possibly jeopardise its chances of being passed and put into operation as early as possible.

Jessfield Park.

Boy Scouts' Camp. In a report submitted, the Engineer states that an application has been made on behalf of the Boy Scouts attached to the Cathedral School for permission to camp at Jessfield Park during the Easter Holidays. This request together with the file recording the decision reached in 1917 that the use of the Park by the Boy Scouts should not be permitted has been submitted to the Parks and Works Committees whose views are not unanimous. After brief discussion of the possible objections to the utilisation of the Park by the Boy Scouts, members endorse the views expressed by Mr. J. Hogg that the request made should be complied with as a special case on the understanding that whilst in camp the Scouts shall be fully controlled by their officers.

Ratepayers' Meeting.

Resolutions. The Council's resolutions including the resolution

dealing with the question of extension of the railless tram system are submitted and approved, members voting and approving of the alteration in the usual Budget resolution to provide that under the exceptional conditions now prevailing the Council shall not be specifically bound as to the manner in which the requisite funds for Extraordinary Expenditure shall be raised.

Permanent Education Committee. The suggestion is approved that Dr. Hawks Pott and Mr. R.F.C. Master be invited to stand for re-election.

General Hospital. Drs. N. Macleod and J.W. Jackson will be invited to stand for re-election to the Board of Governors, whilst to fill the vacancies caused by the departure of Mr. Johnstone for Hongkong and of Mr. Mackay on home leave, two members of the Finance Committee will be proposed for election so as to give effect to the proposal as to the Council's assumption of responsibility for the ultimate deficit on the Hospital Working Account to be recommended at the meeting.

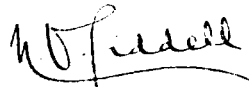
Chairmanship. Sir Havilland de Gausmarez will be requested to serve as Chairman of the Meeting as in former years.

Annual Report. The fourth and final section of the Report for 1918, comprising Electricity and Finance Matters, is approved for issue.

The Municipal Gazette for March 27 is submitted in proof and authorised for publication.

The meeting adjourns at 6.25 p.m.

  
Chairman.

  
Secretary.

At the meeting of the Council held on Wednesday, April 2, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

J.H. Dollar

E.I. Ezra

A. Howard

T. Ibukiyama

H.A.J. Maoray

W.L. Merriman

Ed. White

The Secretary and

Assistant Secretary.

Absent:

Mr. J. Johnstone.

The minutes of the meeting of March 26 are confirmed and signed by the Chairman. With regard to Compensation of Employees on War Service. In a further letter Mr. Fowler expresses his conviction of the justice of the proposal that all Allied Municipal employees who have proceeded on war service should receive half Pay for the period of their absence on such service, that those of the public whom he has approached, are prepared whole-heartedly to support the payment of such an amount, that he was not however anxious to bring forward a resolution that would not meet with the unanimous support of the Council and that it would be better if the mover and seconder of the resolution could state that it had the Council's support. Members' written comments on this letter are read to the meeting. The Chairman expresses the view that the Council should not oppose the proposed resolution but should regard it sympathetically: Mr. Merriman, on the other hand, states that he is opposed to taxing the Chinese and that, if the Council does so, many of them may refuse to pay, thus placing the Council in rather an awkward position. He suggests that the matter be put up to popular subscription when he will gladly subscribe what he can afford. Mr. Maoray expresses the view that half-Pay is too much and that the taxation necessary to enable payment of this sum may not be looked upon favourably by the Chinese. Mr. Johnstone considers that Mr. Fowler should be informed that whilst the Council considers that 50 per cent is too high and is prepared to recommend a lesser amount which it considers sufficient, it is nevertheless willing to fall in with any reasonable wishes suggested by the Ratepayers.

Discussion ensues and ultimately members express unanimous agreement with the view that the payment by the Council to the Superannuation Fund of such employes of the Council's 10 per cent and of the employes' 5 per cent, and the payment of 10 per cent in cash would suitably meet the case. The question then arises as to whether the Council should propose an amendment to Mr. Fowler's resolution in this sense, or whether the Chairman should merely express this view, in his remarks in reference to Mr. Fowler's proposals, stating that if the Ratepayers considered that the larger amount should be sanctioned it of course rested with them to direct accordingly. It is suggested that the second course would be the preferable, but members favour the first, and the Secretary is directed to prepare an amendment accordingly so soon as the terms of Mr. Fowler's resolution are definitely known.

X The minutes of the <sup>special</sup> meeting of the Finance Committee of March 24, are read and confirmed. Members generally agree with the view that in the first instance a ten year 7 per cent silver loan should be issued at a discount, but that if it does not meet with a substantial measure of success within two or three months it will be necessary to resort to a gold loan. In regard to the issue price, Mr. Ezra refers to certain recent transactions in 1917 Municipal debentures expressing the view that, on the basis at which they were carried through, an issue at 95 would be attractive; this is a view with which the other members are in general agreement.

X Byelaws. Although no communication has been received from the Senior Consul, it is understood that there is a possibility of Mr. Grant-Jones' code being referred to the Council in due course, in which case a Special Meeting will be called and an effort made to obtain the requisite attendance to constitute a quorum as required by the Land Regulations.

X The minutes of the meeting of the Works Committee of March 31 are submitted and confirmed.

X Volunteer Corps.

Customs Company. Upon the recommendation of the Commandant a commission<sup>2</sup> as 2nd Lieutenant is authorised for issue to Mr E.B. Howell.

X Special Waterworks Committee. Publication is directed of the report of the Committee which is submitted and noted.

Ratepayers' Meeting.

Resolutions. A resolution to be proposed by the Reverend A.J. Walker and seconded by Mr. L.E. Canning authorising the appointment of a special committee to investigate vice conditions in the Settlement is submitted and the Chairman states that he will prepare a short speech on the basis of the views already recorded by the Council in regard to the appointment of such a committee.

A resolution is also submitted to be proposed by Mr. N.C. Home and seconded by the Reverend J.R. Hykes that a commission be appointed to enquire into and report publicly upon the condition of "B" Company of the Volunteer Corps and into the regulations governing the Volunteer Corps generally. In reference thereto, members learn that the Commandant has expressed the view that, provided it is made clear that the resolution does not extend to permit of the re-opening of the Heal incident, the Council should leave the matter to the Ratepayers neither opposing nor supporting the resolution. Members are however convinced that the main object of the resolution is to re-open the Heal incident and under these circumstances they consider that the resolution should be opposed on the basis that matters of discipline affecting the Corps are matters which should be left to the Council. that the only matters specifically referred for its consideration have been dealt with (1) the interpretation of Article VIII of the Corps Regulations, and (2) the Heal incident, which was the subject of reference to the Committee consisting of H.M. Consul-General, the Senior British Naval Officer and Major Hilton-Johnson, and that should there be any other specific matters affecting the Corps, the Council will willingly enquire into them, if they are duly brought to their attention.

General Hospital, Board of Governors. The Chairman and Mr Dollar will be proposed for election to the Board of Governors.

Land Commission. It is decided to invite Mr H.G. Simms to stand for election again as the Ratepayers' representative.

The Municipal Gazette for April 3 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

*H.O. Fiddell*  
Secretary.

*H. O. Fiddell*  
Chairman.

At the meeting of the Council held on Monday, April 7, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

E.I. Ezra

A. Howard

T. Ibukiyama

H.A.J. Maoray

W.L. Merriman

Ed. White

The Secretary and

Assistant Secretary.

Absent:

Messrs J.H. Dollar

J. Johnstone.

Messrs C.M. Bain and A. Brook-Smith, the new members of the in-coming Council attend at the invitation of the out-going Council.

Ratepayers' Meeting.

The Chairman's Speeches. The Chairman reads the more important paragraphs from the speeches which he proposes to make in moving Resolutions IV, V and VI to be submitted at the meeting and in reply to the movers of Resolutions X and XI and to the amendments to Resolution V. In regard to the amendment to be moved by Mr. Fowler, the Chairman states that on thinking the matter over he has realised that there will be certain cases of irrecoverable bodily injury and other cases which will require special consideration, where the amount to be awarded might be as much as 50 per cent, and with members' approval, which is accorded, he states that he will reply to Mr. Fowler's amendment in this sense leaving it however to a Ratepayer to propose an amendment accordingly.

The Municipal Gazette for April 8 is submitted in proof and discussion ensues as to the desirability of publication at this juncture of the correspondence on the subject of the re-organisation of the Fire Brigade. Mr. Ezra considers that the terms of the Senior Foreman's letter of April 5 are such as will inevitably give rise to considerable apprehension as to the fire protection of the Settlement with the resignation of the volunteer members, if the latter is published without a reply from the Council containing an assurance as to the ability of the Brigade to carry on efficiently without the volunteer members. Members generally concur with this view, and as no reply can be made by the Council until the Watch Committee has had

an opportunity of giving its consideration to the matter, it is decided to hold over publication of the whole correspondence for the present. In his speech upon the Fire Brigade estimates for this year, the Chairman in referring to the re-organisation of the Brigade, will state that the correspondence in re will be published upon its conclusion.

The meeting adjourns at 6.25 p.m.

Chairman.

*H.S. [Signature]*  
Secretary.



At the meeting of the Council held on Thursday, April 10, 1919,  
at 12 noon, there are:

Present:

Messrs E.C. Pearce (Chairman)  
 C.M. Bain  
 J.H. Dollar  
 T. Ibukiyama  
 H.A.J. Maeray  
 W.L. Merriman  
 A. Brooke Smith  
 Ed. White  
 The Secretary and  
 Assistant Secretary.

Absent:

Mr. A. Howard.

The minutes of the meeting of April 2 are confirmed and signed by the  
 Chairman.

The minutes of the <sup>Special</sup> meeting of the Finance Committee of April 3 are  
 submitted and confirmed.

The minutes of the meeting of April 7 are confirmed and signed by the  
 Chairman.

Before vacating the Chair Mr. Pearce expresses his thanks to members for their loyal co-operation and support during the past year, he also refers in terms of appreciation to the services rendered by the retiring members, Messrs J. Johnstone and E.I. Ezra who were elected to the Council in 1915 and 1912 respectively. He states that Mr Johnstone's help and advice as a member of the Watch Committee and, since Mr. White-Cooper's resignation, as Chairman of that Committee and Vice-Chairman of Council, have been of the greatest value and assistance, whilst Mr Ezra's experience and intimate knowledge of Works matters, his services as Chairman of the Works Committee for four years and <sup>his</sup> deep interest in Chinese education have been of very great advantage and value to the Council and to the Community. Members unanimously associate themselves with the Chairman's remarks in regard to Messrs Johnstone and Ezra, and to whom a copy of this minute will be addressed.

COUNCIL FOR 1919.

Mr. Pearce is unanimously re-elected to the Chair on the proposal of Mr White seconded by Mr Merriman and on the proposal of Mr Pearce, seconded by Mr Merriman, Mr White is elected Vice-Chairman.

Standing Committees.

Finance Committee. The membership of this Committee will remain as at present: Messrs Pearce, Dollar and Ibukiyama.

Watch Committee. Mr. White will remain on this Committee, the membership of which is completed by the transfer of Mr. Macray from the Works Committee and by the appointment of Mr. Brooke-Smith.

Works Committee. Mr. Howard will remain on this Committee, the membership of which is completed by the transfer of Mr. Merriman from the Watch Committee and by the appointment of Mr. Bain.

Sub-Committees.

Electricity Committee. Messrs Merriman and White will continue as the Council's representatives.

Health Committee. Messrs White and Macray, members of the Watch Committee, will serve as the Council's representatives.

Band Committee. Mr. White will continue on this Committee, and Mr. Howard will be requested to serve instead of Mr. Maitland who is shortly leaving for Home. The appointment of the third member will be left for recommendation by Messrs White and Howard.

Permanent Education Committee. This Committee will consist of Dr. F.L. Hawks Pott and Mr. R.F.C. Master appointed in accordance with Resolution IX passed at the Annual Meeting of Ratepayers, the Chairmen of the Foreign and Chinese Educational Committees and Mr. Pearce as the Council's representative.

Foreign Educational Committee. Subject to their consent to serve this Committee will consist of Mrs Billinghamurst, Mr. G.P. Dawson, and Dr. Ivy, and whilst Mr Bain will replace Mr Pearce as the Council's representative.

Chinese Educational Committee. Subject to the like consent this Committee will consist of Messrs Phillips, Chi Sheh Nieh, Shen Tun Ho and the Rev. W. Honkyn Rees with Mr Howard as the Council's representative.

Public Recreation Ground Committee. Mr. Merriman will again represent the Council.

Parks Committee. This Committee will subject to their consent to serve remain as at present, Messrs E. Jenner Hogg, P. Peebles and the Rev. Brother Faust.

Library Committee. Subject to the like consent this Committee will consist as at present of the Rev. G.E. Darwent and Messrs R.F.C. Master and F.C. Kendall.

Special Committees.

Vice Committee. Messrs Ibukiyama and Brooke-Smith will serve on this Committee to be appointed in terms of Resolution X passed at the

Annual Meeting of Ratepayers whilst Mr. Skinner Turner will be requested to accept nomination as the Council's third nominee.

Volunteer Corps Commission. Referring to Resolution XI passed at the Annual Meeting of Ratepayers the Chairman states that the Commandant suggests that the Commission should consist of the Watch Committee, one member nominated by Mr. Home and a military officer and it has occurred to him that Mr. A.D. Petrie, an Indian Police officer of considerable experience and recently attached to H.M. Consulate General might consent to act. Members, however, consider that the Committee should be of more independent character but approve of the suggestion that the Chairman should see Mr. Home and ascertain his views on the matter.

Municipal Employees War Service Pay Committee. The members unanimously approve of the suggestion that Mr Fowler's suggestions should be sought in regard to the constitution and membership of this Committee to be appointed in terms of the amendment to Resolution V passed at the Annual Meeting of Ratepayers.

Matters for Special Consideration. The Chairman refers to certain matters which will require consideration during the forthcoming year: the most prominent of these are Settlement Extension, the Conservancy of the Soochow Creek, the Revision of Wharfage Dues and Staff Pay Revision. The first of these together with that of the Rendition of the Mixed Court is already under consideration by the China Association. To some extent connected with this question is that of The Conservancy of the Soochow Creek in regard to which proposals have been submitted by the Conservancy Board for the Council's consideration. Revision of the Wharfage Dues is a matter which will have to be taken up with the Customs Authorities, whilst Staff Pay Revision requires early attention in view of the fact that the Scale of Pay for the Foreign Branch of the French Municipal Police has recently been raised to a standard with which the Pay of the Foreign Branch of the Municipal Police compares unfavourably, whilst petitions for certain improved terms of service have been made by employes in the Health Department. The Chairman points out in this connexion that it is undesirable that the Pay of these two branches of the Municipal Service should be considered independently of that of other branches and in accordance with his suggestion the Treasurer will be directed to go fully into the matter, obtaining information for purposes of comparison from the Customs Service and from the Government Service in Hongkong and from other sources, thereafter reporting fully for consideration in the first instance by the Finance Committee.

The meeting adjourns at 12.30 p.m.

*E. P. ...*

Chairman.

*H. O. Fiddell*

Secretary.

At the meeting of the Council held on Wednesday, April 16, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

J.H. Dollar

A. Howard

T. Itukiyama

H.A.J. Macray

W.L. Merriman

A. Brooke Smith

Ed. White

The Secretary and

Assistant Secretary.

The minutes of the meeting of April 10 are confirmed and signed by the Chairman. With regard to the Foreign Educational Committee, members learn that Mrs. Billinghamurst will shortly be leaving Shanghai and cannot therefore accept nomination. Steps will be taken to fill the vacancy thus created. Vice Committee. A letter from Mr. Skinner Turner is submitted in which he accepts nomination. Volunteer Corps Commission. In a letter submitted, Mr. Home, alluding to the Chairman's recent conversation with him, states that a commission of five would be acceptable, two to be selected by the Council, one at least being a Councillor, and two to be nominated by the movers of Resolution X at the last meeting of Ratepayers; that the suggested appointment of Mr. Petrie as the fifth member is not regarded with favour, a non military member being desired and suggesting Dr. Hopkyn Rees. The members unanimously hold the opinion that the Commission should include a member versed in military matters, and the reply will therefore insist upon this point and enquire whether Mr. Home is prepared to nominate such a person. It is not considered advisable that the Commission shall include any member of Council or any party connected with the Council's service or the Volunteer Corps, and it is decided to invite Mr. G.O. Liddell and Mr. R.N. Macleod to sit on the Committee and to enquire of Mr. Home the names of the two members to be nominated by the movers of the resolution. The appointment of the military member will await Mr. Home's reply and will be considered at a later meeting.

Municipal Employees' War Service Pay Committee. Mr. Fowler has replied to the Council's request for his views on this subject, that he will be pleased to leave the constitution of the Committee to the Council. It is decided therefore that it shall consist of 3 members, provided they are willing to act, consisting of the Chairman, Mr. Fowler and the Rev. E. Morgan.

The minutes of the meeting of the Electricity Committee of April 4 are submitted and confirmed. With regard to that on the subject of Revised Power Rates, discussion takes place on the question of the advisability of approving renewal of expired contracts on the basis therein set forth. Mr. White observes that these contracts cannot be further held up and that their renewal will not prejudice the principle involved which is still undecided.

Nantao Electric Light Company & Kiangnan Dockyard. The circumstances connected with this proposed supply outside Settlement limits give rise to much discussion, in the course of which the view is taken that the proposal cannot now be disapproved, but on Mr. Brooke Smith's suggestion, a ruling is made that for the future, unless special approval has first been obtained, the Council does not wish the Electricity Committee to accept any contracts or to arrange for the supply of any electricity to consumers in Districts not served by the Council's system of roads.

Wiring Contractors. The views of the Electricity Committee on this subject are noted, but the Council has no power to enforce the registration of such contractors.

Deferred Leave Pay - Mr. C. Ward. It is noted that a report by the Treasurer will be received and circulated relative to the point raised as to division of bonus accorded to this employe.

The minutes of the meeting of the Watch Committee of April 11 as modified by the special meeting of the Watch Committee of April 16 are read and confirmed. Considerable discussion takes place on the subject of Fire Brigade Re-organisation, and it is decided to reply to the letter of the Senior Foreman of April 5, with an expression of regret at the unwillingness of the volunteer members to support the Council's proposals. It is suggested that the volunteer members of the Brigade might still be retained as a reserve, in case of riot or civil commotion, where the services of a paid Chinese staff might be adversely affected by intimidation etc. Members are unanimous that no good purpose would be served by bringing forward such a proposal at the present time, but the suggestion finds favour that the volunteer members of the Brigade should be given a dinner at which the Chairman, after reference to past services might broach the

S.M.

proposal and invite the support of such gentlemen as have had previous experience in the handling of fire fighting appliances.

X The minutes of the meeting of the Library Committee of April 15 are submitted and confirmed.

X Volunteer Corps. The resignation of Lieutenant A.H. Swan, <sup>American Company</sup> is submitted by the Commandant, and is recorded by the Council with regret.

X Hongkew Disturbances. Letter from the Legal Adviser is submitted enclosing draft of the Defence which is noted.

X Holy Trinity Cathedral War Memorial. The circular by the Dean inviting subscriptions has been circulated to members, who, however, take the view that as Councillors they cannot contribute thereto. It is noted that in so far as a City Memorial is concerned, no further steps have yet been taken other than the reservation, in collaboration with the French Council, of a site on the Yangkingpang.

X The Municipal Gazette for April 17 is submitted in proof and authorised for publication.

X The meeting adjourns at 6.20 p.m.

*E. Vance*

Chairman.

*J.A. Deubon*

Asst. Secretary.

At the meeting of the Council held on Wednesday, April 23, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.W. Bain

J.H. Dollar

A. Howard

T. Iukiyama

H.A.J. Maoray

W.L. Merriman

A. Brooke Smith

Ed. White and

Assistant Secretary.

The minutes of the meeting of April 16 are confirmed and signed by the Chairman. With respect to the question of Revised Power Rates for Electricity. The Chairman reads the report to the Finance Committee since presented by the Treasurer counselling caution and delay with respect to renewal of time expired contracts. Mr. Merriman states that in his opinion renewal of contracts other than those already dealt with by the Electricity Committee could easily stand over for two or three weeks till members can see their way clearly on the subject. Mr. White remarks that Mr. Aldridge is exceedingly anxious to have the contracts signed as a matter of urgency to which Mr. Merriman adds that everything electrical is urgent, except the question of offices. The members of Council generally take the view that, so far as is possible, the wish of the Electricity Department should be met provided the Council's general interest is not thereby prejudiced and the matter is left for informal discussion between Messrs White, Merriman and Aldridge, the Council agreeing to ratify whatever they may decide.

The minutes of the meeting of the Band Committee of April 22 are submitted and confirmed and Mr. White explains in detail the proposals of the Committee and discussion ensues upon the proposal to appoint M. Mario Paci as Conductor of the Band. The Chairman alludes to the former decision of the Committee to obtain a Conductor from England through the good offices of Sir Charles Stamford, which received the Council's sanction, but Mr. White observes that the Committee have altered this view and consider the opportunity of obtaining the services of Mr. Paci too good to be lost. The Chairman then remarks that in that event it should be realised that the Band will become



Italian in character and the other members except Mr Howard concur in the view that it will tend that way. Mr. White is convinced that Mr. Paci is an excellent choice, and states that he is a well balanced man and well able to manage the Manillamen, speaks English fluently, writes a good letter, and has already had considerable experience of the East, whereas a man engaged in England may not prove suitable to local conditions. The recommendation of the Band Committee on this subject is accordingly endorsed. The question of the engagement of other musicians to support the new Conductor will be dealt with further by the Band Committee.

\* Volunteer Corps - Inspection. Letter and telegram from Major General

Ventris are submitted to the effect that he has delegated Colonel Young to carry out the inspection and this gentleman left for Shanghai on board the S.S. "Kwangse" on April 20. The inspection will take place on Saturday afternoon next, April 26.

\* Fire Brigade Re-organisation. Replies in draft to the Senior Foreman of the Volunteers and to the letter from the Fire Insurance Association are submitted and are approved for immediate despatch and publication in the Gazette.

\* Closing Time for Licensed Premises. An application by the Wing On Company Limited for permission to extend the closing hour for their roof garden from 12 p.m. to 1 o'clock each night during the period of operation of the Daylight Saving Scheme <sup>is submitted</sup> together with file relative to a similar application by the Sincere Company Limited, recently circulated, but to which reply has not yet been made. It is noted that the applicants state that practically all Chinese still find it necessary to regulate their daily routine according to the former hours and that the Superintendent of Revenue is in favour of an extension of time in these cases to that permitted to wine shops in the Chinese Theatre area, who are allowed to keep open till 1 a.m. The Captain Superintendent of Police however, is averse on the grounds that if granted to these establishments, a similar extension of time could not reasonably be refused to others and the extra amount of work to the Police in regulating traffic etc., would be considerable, while certain theatres, now permitted to close at 1 a.m. would wish for an extension to 2 a.m. Mr. Merriman expresses the view that the Council should adopt a liberal attitude towards Chinese places of amusement in respect of the closing hours, since they provide a great deal of taxation, and do not as a rule ask for much consideration. He understands that

the French Settlement Authorities take this view and that this Settlement should not adopt more stringent regulations which would have the effect of inducing much of the prosperity of the Settlement to emigrate. It is decided in the first place to ascertain what are the hours of closing in the French Settlement, thereafter bringing up this matter for further consideration by the Watch Committee.

Volunteer Corps Commission. With reference to the minutes of the last meeting on this subject, the Chairman states that Mr. C.O. Liddell has stated his inability to serve, and it is decided therefore to invite Mr. R.E. Wilson to act in his stead.

Employes  
Municipal War Service Pay Committee. A letter from Mr. P. Fowler is submitted accepting the Council's invitation.

Mr. Leveson. A letter to the Chairman is submitted in which this gentleman expresses his desire to know the Council's reasons for their recent action, in regard to himself. The Chairman states that he has already written privately to Mr. Leveson and that a further letter will be sent in reply to this communication.

Electricity Department Office Accommodation. The Chairman enquires of the members of the Electricity Committee- present whether any further steps have been taken in regard to this matter. In reply Mr. Merriman remarks that Mr. Aldridge is said to have stated that he had not yet made up his mind on the subject. He is strongly of opinion that it has been amply demonstrated that all the requirements of the Department can be provided in the Central Municipal Offices, and that the Council should not consent to re-open this question, in which opinion he receives members' unanimous support.

The Municipal Gazette for April 24 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*E. P. ...*

Chairman.

*C. O. Liddell*  
Secretary.

At the meeting of the Council held on Wednesday, April 30, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 A. Howard  
 T. Ibukiyama  
 H.A.J. Macray  
 W.L. Merriman  
 A. Brooke Smith  
 Ed. White  
 The Secretary and  
 Assistant Secretary.

Absent:

Messrs C.M. Bain  
 J.H. Dollar.

The minutes of the meeting of April 23 are confirmed and signed by the  
 Chairman. With respect to  
Volunteer Corps Commission. Mr. R.E. Wilson has consented to serve  
 on this Commission but that no reply has yet been received from  
 Sir Havilland de Saumarez in <sup>response</sup> ~~reply~~ to the invitation addressed to  
 him upon receipt of Mr Macleod's reply that he is unable to serve on  
 account of his early departure for Home.

In a further letter which is submitted and read, Mr Home  
 expresses the fear that a military member would be absolutely  
 unacceptable, and under these circumstances requests that the  
 Council re-consider the matter. Members however, are unwilling to  
 re-consider their views already recorded, and Mr Home will be  
 informed accordingly.

Municipal Employes' War Service Pay Committee. The Rev. Evan Morgan's  
 acceptance of the Council's invitation to serve on this Committee  
 is noted.

The minutes of the meeting of the Finance Committee are submitted and  
 confirmed. With regard to

Electricity Department, Revised Rates for Bulk Supply to Power  
Consumers. Mr Macray suggests that power contracts should be for a  
 period of three, instead of five, years so as to minimise the risk  
 of any loss on power rates, but Mr Brooke Smith points out that the  
 consumer would not regard with favour contracts for so short a  
 period. Commenting on the Treasurer's view that the estimated return  
 on Capital Outlay for 1919, viz: 6.84 per cent is evidence that the  
 revised power rates are calculated on too low a basis, the Chairman

observes that not only is the Council now borrowing at  $7\frac{1}{2}$  per cent and the Electricity Department at  $8\frac{1}{2}$  per cent, but that should the Council be forced to raise a substantial portion of its loan requirements in sterling, as does not seem improbable, the actual annual cost to the Department in interest charges and for redemption will probably, owing to the exchange factor, substantially exceed  $8\frac{1}{2}$  per cent. Mr Brooke Smith then expresses the opinion that for the Council to resort to a gold loan, would be suicidal, and that far rather than adopt this course, it should raise the rate of interest on its silver loan, or issue it at a greater discount, should the present terms of issue not attract substantial support during the next two or three months.

Volunteer Corps.

Light Horse. Upon the recommendation of the Commandant and in consideration of long and valued service in the Corps the retired rank of Captain with the right to wear the prescribed uniform is conferred on Capt. P. Crighton, upon his resignation on May 1, forwarded by the Commandant and accepted with regret.

Shanghai Scottish. Upon the recommendation of the Commandant and in consideration of long and valued service in the Corps, retired rank of Captain with the right to wear the prescribed uniform is conferred on Capt. C.H. Rutherford, upon his resignation from May 1, forwarded by the Commandant and accepted with regret.

"A" Company British. Upon the recommendation of the Commandant Capt. G.M. Billings, whose resignation is accepted with regret, is transferred to the Reserve of Officers.

Fire Brigade Reorganisation. In accordance with a suggestion made by Mr Macray arrangements have been made for a final inspection of the Volunteer members this evening <sup>their</sup> resignation from the Brigade and the Chairman's proposed address to them ~~the~~ thanking them for their past services and bidding them farewell is read and approved.

In a letter to the Chairman expressing regret at the change in the status of the Brigade but concurring that the Council had no option but to take the action decided upon, Mr A.W. Burkill urges that another effort be made to retain the Volunteer element. Members fully endorse Mr Burkill's sentiments and the question of how best effect is to be given thereto will be discussed at a meeting of the Watch Committee prior to the dinner to be given to the Volunteer Firemen.

A Notification submitted by the Secretary inviting applications for appointment as Supervising Firemen is approved for publication in

the local and outport press and instructions in regard to these appointments will be forwarded also to the London Agents.

X China's War Measures. A report from the Captain Superintendent is submitted covering a report by the Deputy Superintendent, a detailed return of Enemy Subjects remaining in Shanghai after April 3 and a letter from Admiral Tsai Ting-kan, expressing appreciation of the services accorded to the Repatriation Office by the Police. The Captain Superintendent very highly commends the work carried out in this connexion by Major Hilton-Johnson, Deputy Superintendent, five members of the Foreign Branch of the Police Force and two Chinese Clerks and he recommends that recognition and reward be given therefor. Mr Brooke Smith enquires whether the Police services in connexion with repatriation have been paid for by the Chinese Government and, on learning that they have not, he suggests that they should be, and that any reward made on the Captain Superintendent's recommendation should be paid out of the amount received. The Chairman then states that H.M. Consul General has expressed the opinion that there might be some objection by neutral ratepayers if any reward were paid by the Council. It is however pointed out that the Chinese Government Repatriation Measures had to be carried out, so far as the Settlement was concerned, by the Police Force, and that in so far as extra work was thereby involved, there could not be any reasonable ground for objections to payment therefor by the Council, but members direct that further report on this question be made by the Captain Superintendent.

X Electricity Supply and Extra Settlement-Tax. The decision recorded in the minutes of November 6, and December 18, 1918, that the Extra Settlement-Tax should be paid by mills and other properties on Municipal roads outside Settlement limits, as in the case of the supply of water, is the subject of a memorandum signed by Messrs A.W. Burkill, P. Peebles and S.B. Neill who express the view, for reasons stated, that this decision is not in the best interests of the Electricity Department, and that the Council should reconsider the matter. A memorandum by the Secretary is also submitted and in unanimously re-affirming the decision already recorded in this connexion members concur with the views therein stated, which will be communicated in reply to Messrs Burkill, Peebles and Neill. Members' attention is drawn in this connexion to the fact that provision for the payment of the Extra Settlement Tax is made in the Telephone Agreement, but that no action has as yet apparently been taken thereon. Members direct that steps be taken to make this provision effective.

W.P.

War Volunteers Memorial. In reference to the interchange of letters with the British Chamber of Commerce on the subject of the reservation of a site for the proposed Memorial to local subjects of the Allied Powers who have laid down their lives during the war, the Chairman suggests and members approve of enquiry of the Chamber as to their views in regard to the formation by the Council of a Committee to deal with this matter, consisting of representatives of the Council, of the French Council, of the Chamber and of other organisations, so that some definite progress may be achieved in the direction of providing a Civic Memorial.

The Municipal Gazette for May 1 is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

*[Handwritten signature]*  
Chairman.

*[Handwritten signature]*  
Secretary.

At the meeting of the Council held on Wednesday, May 14, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- A. Howard
- T. Ibukiyama
- W.L. Merriman
- A. Brooke Smith
- Ed. White
- The Secretary and
- Assistant Secretary.

Absent:

- Messrs C.M. Bain
- J.H. Dollar
- H.A.J. Macray.

X  
 The minutes of the meeting of April 30, are confirmed and signed by the Chairman. With regard to Volunteer Corps Commission. Members learn that Mr. A.C. Clear has consented to serve on the Commission in response to the invitation addressed to him upon receipt of Sir Havilland de Sausmarez' reply that he is unable to serve.

In a further letter Mr Home suggests that the Council should include amongst its two nominees, a gentleman or two gentlemen who are versed in military matters and that, if this suggestion be agreed upon, the fifth member need not have any special military qualifications. Dr. W.H. Rees is proposed as the fifth member. This suggestion in effect provides for the nomination of three members by the movers of Resolution XI, passed at the Annual Meeting of Ratepayers and of two only by the Council whereas, as the Chairman points out, it was only out of courtesy that the suggestion was made by the Council that two of the members of the Commission should be nominated by the movers of the Resolution. After brief discussion reply is directed to Mr Home that the Council has already selected its two nominees on the Commission, and that it is adamant on the point that the fifth member must be a military member.

X  
 The minutes of the meeting of the Electricity Committee of May 1 are submitted and confirmed.

The minutes of the meeting of the Electricity Committee of May 9 are submitted and confirmed. With regard to Office Accommodation. It is pointed out that when the Electricity Committee viewed the new Central Offices Block with members of the Works Committee and the Engineer, and were shown accommodation on the

NSF

ground and first floors on the Harkow Road frontage, a much smaller area was in contemplation than that which the Electricity Committee subsequently contended would be required, and that to provide the larger area it was found necessary to abandon the original scheme and to substitute accommodation on the 2nd floor on the Kiangse Road frontage. Mr Merriman observes that he has gone very carefully through the file of documents having regard to the question of accommodation for the Electricity Department and that he has also conferred with the Acting Engineer on the subject. He contends that the objections cited in the Committee's minute to the accommodation now offered to the Department, can be overcome, as regards the payments of accounts, by the provision of paying desks in the Revenue Office on the ground floor and as regards the inconvenient grouping of and the spaces covered by the offices, by the Engineer in Chief and Manager giving up the room allocated to him as his private office for another that would provide him with all the necessary accommodation. As regards the area allotted being only sufficient for present requirements and not allowing for expansion, the Acting Engineer has informed him that when there is need for expansion a considerable area can be made available quite apart from the practically unlimited area that can be provided later by re-construction of the remaining section of the Municipal Block. Moreover accommodation for the Meter Testing Department can be provided above the garage in the compound. As regards the rental, it will in any case be less than the interest charge on the cost of the construction of a separate building for the Department. In the course of discussion Mr Brooke Smith expresses the very definite opinion that the Council should refrain from further argument as to whether or not the Department is to be accommodated in the new Central Offices Block, that it should take a firm stand in the matter notifying the Electricity Committee that the Department will be accommodated there and that the Acting Engineer has directions to take whatever action is possible to meet the particular requirements of the Department in regard to allocation of space etc to provide for its use to the best advantage. Members concur and directions to the Secretary are given accordingly.

Staff - Shift Engineers - Collectors and Meter Inspectors. The Committee's recommendations will be referred to the Treasurer for consideration in connexion with the question of the revision of Staff Pay and Terms of Service for Municipal Employees generally.

Clerical Staff - Lighting Allowance. Former files in this connexion will be submitted to members whereafter the matter will receive further consideration at a subsequent meeting.



Native Workmen. Enquiry is directed of the Acting Engineer as to whether the recommendations of the Committee will affect native labour employed by the Public Works Department.

The minutes of the meeting of the Foreign Educational Committee of May 13 are read and confirmed.

Volunteer Corps.

"B" Company British. The resignation of Capt. L.J. Cubitt, forwarded by the Commandant is accepted with regret and upon the Commandant's recommendation his reversion to the Retired List on which he was placed in 1911 is approved.

Tavern Licences. The report of the Watch Committee on its Annual Licensing Session is submitted and adopted.

Telephone Service Inefficiency. In the Police Daily Report for May 9 the Captain Superintendent complains of the inefficiency of the telephone service, stating that it is dangerous to count upon being able to transmit a message in time of emergency. Members' personal experience confirms the Captain Superintendent's views and having regard to the importance of the maintenance of an efficient service the Company will be addressed on the subject. In the meantime the Chairman explains that owing to the war and prevailing conditions, the Company has been unable to secure the delivery of additional switch boards, and that the inefficiency complained of is due to the consequent congestion resulting in the operators being called upon to deal with more calls than can be efficiently handled on the existing switch boards.

Session of Kiaochow to Japan and Boycott of Japanese Goods. The Chairman briefly reviews the local situation, as described in detail in the Police Daily Reports for the past week, following upon the decision of the Paris Peace Conference that Kiaochow should be ceded to Japan. In particular he refers to the interview accorded by Mr. Tang Shao Yi, Chief of the Southern Internal Peace Delegation at the ex-German Club to some of those who participated in the demonstration of protest which assembled at the West Gate on May 7, carrying banners of an inflammatory description <sup>of</sup> the murder of certain high officials in Peking and the boycott of Japanese goods. He states that he called upon Mr Yang Teheng, Commissioner for Foreign Affairs, and that on his pointing out that Mr Tang Shao Yi had, by according this interview, abused the courtesy extended to the Conference by the Council in permitting it to be held within the Settlement, Mr Yang Teheng confessed that Mr Tang Shao Yi had been tactless. As regards the situation generally Mr Yang Teheng stated

that he did not fear that there would be any disturbance locally, that he had done and would do what he could to prevent any, giving the Council timely information should he become aware of any serious development. In regard to the desirability of the Delegates to the Conference being informed that they must remove from the Settlement in view of the fact that the Conference has been in session for <sup>so</sup> long without achieving any result other than that of attracting a large number of political hangers-on to the Settlement, Mr Yang Teheng thought that whilst there was a danger that such action might precipitate ill-feeling, as it would mean loss of face to the Delegates, there was a possibility that if a warning was given to the Delegates at an opportune time, it might have the effect of expediting a settlement between North and South. The Chairman then informs the members of the fact that at the time when he visited Mr Yang Teheng, the Peace Conference had actually reached a deadlock and that Mr Tang Shao Yi had tendered his resignation, a fact of which Mr Yang Teheng must have been aware. Under these circumstances the question of whether or not the Conference should be requested to remove from the Settlement does not for the moment appear to require further consideration.

The meeting adjourns at 6.15 p.m.

*E. C. ...*

Chairman.

*M. O. ...*  
Secretary.

At the meeting of the Council held on Wednesday, May 21, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 A. Howard  
 W.L. Merriman  
 A. Brooke Smith  
 Ed. White  
 The Secretary and  
 Assistant Secretary.

Absent:

Messrs C.M. Bain  
 J.H. Dollar  
 T. Ibukiyama  
 H.A.J. Macray.

The minutes of the meeting of May 14 are confirmed and signed by the  
 Chairman. With regard to

Electricity Department - Office Accommodation. The Acting Engineer's report in comment on the minute of the Electricity Committee of May 9 is submitted and read in amplification of the observations made by Mr Merriman at the Council meeting on May 14, and expressing the view that no better accommodation can be provided for the Department than that which has been offered on the Kiangse Road frontage. With regard to the Peking Road site, the Acting Engineer states that if the sub-station is erected at the rear of the site, adjoining the passage way which has to be maintained North to South, as he has always understood it will be, its erection will not considerably depreciate the remaining area, and that if the usual form of sub-station were incorporated in an office building the economy effected would be but a small one.

Telephone Service Inefficiency. A letter received from the American Chamber of Commerce directing attention to the extremely poor service provided by the Telephone Company, is submitted together with the Acting Engineer's comments. These will be circulated for members' information, and, in the meantime, the Company will be addressed in accordance with the decision recorded at the meeting of May 14.

Cession of Kiaochow - Boycott of Japanese Goods. The Chairman informs members that the Student Campaign to secure the Boycott of Japanese Goods has extended considerably during the past week, and that, in view of the violent character of some of the handbills distributed and posted in this connexion, the hold-up of tramcars and the snatching and smashing of straw hats of Japanese manufacture,

a Notification was drawn up by the Secretary and translated into Chinese, pointing out that intimidation and action by force or threat or by another form of compulsion to interfere with residents or merchants in pursuit of their business or to induce them to refrain from the exercise of their right to deal in any goods, rendered the offender liable to arrest and punishment as a law breaker. This Notification was approved by members, published in the Chinese Press and also posted throughout the Settlement in Proclamation Form on May 19 and so far as can be seen, it has had some good effect. Continuing, the Chairman states that he called on the Senior Consul on May 19, and arranged that representation should be made by the latter to the Chinese Authorities that action should be taken by them to keep in hand the Students in the City and in other Chinese districts contiguous to the Settlement, since such demonstrations and propaganda as there have been in the Settlement, have mostly emanated from such quarters and that unless the Authorities took such action, the Council would be compelled to take drastic action in the Settlement.

The minutes of the meeting of the Watch Committee of May 15, are submitted and confirmed. With regard to Police Pay and Terms of Service. The Treasurer attends and the views recorded by the Committee are read and considered at length and confirmed subject to the following amendments, comments and observations:

1. Pay and Temporary Bonus. The Treasurer states that he has discussed the question of the amalgamation of the temporary Bonus with Pay with the Engineer-in-Chief and Manager of the Electricity Department, that the latter holds the view that for this purpose the Bonus should be taken at the rate of 15 per cent and that there should be no discrimination between married and unmarried employes, for the reasons which the Treasurer states at length. In support of this view the Treasurer quotes the recommendation of the Public Services Commission appointed by the Malayan Government that married and un-married employes should be paid on the same scale which should be upon such a basis as to provide for marriage, and that children should be specifically recognised by provision of educational allowances or in some other manner. This view on the whole commends itself to members as the most practical, and after considerable discussion amalgamation of the Bonus is approved at the rate of 15 per cent both for married and unmarried employes, with the provision of a Bonus of 5 per cent on an employe's monthly Pay, not exceeding

£300, for each child not exceeding two in number and under 16 years of age if a boy, and under 20 if a girl. The initial Pay suggested by the Watch Committee for a constable on his joining the Force, £105, will be the subject of further consideration by the Treasurer with the Captain Superintendent and of report thereafter for members' decision.

5. Medical and Hospital Expenses. In regard to Hospital Expenses members are of the view -- that their payment at the 2nd class rate for employees and their wives and families should be made only upon medical certificate that hospital treatment is necessary and further that payment should as a general rule extend only to cover a maximum period of three months, any period in excess being the subject of special report and consideration by the Committee concerned. As regards charges for operations and for confinements, members are of the opinion that these should be paid by the Council in the case only of employees whose monthly Pay does not exceed £400.

Upon a consideration of the recommendation of the Watch Committee that an increase in Pay should, in the case of the Police, have retrospective effect to January 1, members agree that, both as regards Pay and Terms of Service generally, the several recommendations of the Committee as herein amended should have effect from June 1.

Theatre Licence - Closing Time. From further enquiry, it appears that the hour of closing for licensed establishments in the French Settlement is governed by China Coastal Time. Under these circumstances members direct that, in the absence of any serious objection on the part of the Captain Superintendent, the like practice should be followed in this Settlement.

The minutes of the meeting of the Works Committee of May 19 are submitted and confirmed.

Volunteer Corps.

Loan of Maxims. The Chairman informs members that unofficial enquiry has been made as to whether the Council will approve of the presentation by the Italian Government to the Italian Company of two Maxim guns. Subject to the presentation being made as is usual in the form of a long loan to the Council and not in the form of a gift to a particular unit, members gladly approve of acceptance.

Leave. Upon the recommendation of the Commandant, eight months leave is granted to Captain C.N. Davis, Medical Staff from May 31.

Promotions. Upon the recommendation of the Commandant, the following promotions are authorised:

Light Horse. Lieut. H.S. Lindsay to be Captain in Command.

"A" Company British. Lieut. W.J. Monk to be Captain in Command.

Shanghai Scottish. Lieut. G.L. Campbell to be Captain in Command.

Dinner to Ex-Volunteer Firemen. Members are informed that the date for this dinner has been altered from May 30 to June 6, and that it appears probable that few (if any) of the members of the Victoria and Hongkew Companies will attend.

Jessfield Park. Mr Brooke Smith states that representations have been made to him in regard to the unsatisfactory housing and feeding of the animals in this Park. These representations will be referred for the consideration of the Parks Committee, together with the suggestion that the Coolie in charge should be provided with a uniform.

The Municipal Gazette for May 22 is submitted in proof and authorised for publication.

The meeting adjourns at 6.50 p.m.

*[Signature]*  
Chairman.

*[Signature]*  
Secretary.

At the meeting of the Council held on Wednesday, May 28, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

J.H. Dollar

T. Ibukiyama

H.A.J. Macray

A. Howard

W.L. Merriman

A. Brooke Smith

Ed. White

The Secretary and

Assistant Secretary.

Absent:

Mr. C.M. Bain.

The minutes of the meeting of May 21 are confirmed and signed by the

Chairman. With regard to

Session of Kiaochow - Boycott of Japanese Goods. The Chairman states that the position locally is much the same as it was a week ago, that there was no sign of any diminution in the Boycott Campaign, but that since violence was being decried by the moving spirits there was no present need for anxiety. At the same time, he refers to an incident reported in the Police Report of today's date, in which three out of four Chinese constables who intervened in a brawl between Japanese sailors near the Wayside Wharf, were stabbed, two of them apparently seriously: he states that he called on the Japanese Consul-General pointing out how very necessary it was that every precaution should be taken to prevent occurrences of this kind and that Mr. Ariyoshi agreed stating that, on the matter being reported to him, he had taken measures which would, he hoped, lead to the arrest of the Japanese concerned and that he had also issued instructions to the Japanese Shipping Companies to take action to prevent Japanese sailors from landing with arms. Mr. Ibukiyama observes in this connexion that his own Company has already taken action accordingly.

Police Pay and Terms of Service - Pay and Temporary Bonus. A note from the Treasurer is submitted, that the Captain Superintendent agrees that amalgamation of the temporary bonus in Pay at the rate of 15 per cent will not affect the initial rate of Pay for a constable on his joining the Force, \$105 per mensem.

The minutes of the meeting of the Band Committee of May 21, are submitted and confirmed.

The minutes of the meeting of the Municipal Employes War Service Pay Committee of May 22, are submitted and confirmed.

The minutes of the meeting of the Parks Committee of May 26 are submitted and confirmed. Members generally concurring in the view that the playing of golf in the Hongkew Recreation Ground will have to be prohibited in the near future.

Volunteer Corps - Annual Inspection. A letter from Major General F. Ventris, Commanding H.M. Troops in China, is submitted covering a letter to the War Office and a report made by Col. J.R. Young on his recent inspection of the Volunteer Corps. Members direct that their appreciation of the arrangements made for the inspection and for the report be conveyed to Major General Ventris in reply and that the report and the covering letters be published in the Gazette.

Electricity Department.

Clerical Staff - Lighting Allowances. As directed at the meeting of May 14, the former files in this connexion have been circulated for members information and consideration and directions are now given that approval of the recommendations contained in the minutes of the Electricity Committee of May 9, be communicated to the Secretary of the Committee.

War Volunteers Memorial. In reply to the Council's letter in accordance with the direction recorded at the meeting of April 30, a letter from the Secretary to the British Chamber of Commerce is submitted stating that Mr. H. Girardet has been appointed to act as the representative of the Chamber on the proposed War Volunteers Memorial Committee. Members express concurrence with the suggestion that the French Council should now be addressed in the matter and that so soon as it has appointed a representative, the Committee thus constituted should meet and appoint a Secretary and add to its number by invitation to other representative bodies, thereafter considering and making such recommendations as it may think fit. The suggestion is also approved that Mr E.M. Gull, Secretary of the Chamber, be requested to act as Secretary to the Committee.

Electricity Department - Engineer-in-Chief and Manager - Agreement Renewal.

Referring to a call made on him by Mr. A.W. Burkill, Chairman of the Electricity Committee on the subject of the renewal of Mr. Aldridge's agreement, the Chairman reads a note circulated by the first named to members of the Committee suggesting that renewal should be offered with Pay at the rate of £1850 per annum. It is noted that Mr Aldridge originally requested renewal at £2,000, that at its last meeting the



Committee recommended an offer of £1750, that this was not however acceptable to Mr Aldridge but that after discussion, he has stated that he will consider £1850, although not satisfied with this sum. The other members of the Committee have approved of an offer at the last mentioned rate, with the exception of Mr. White, who has expressed the view that £1750 is sufficient, but that he would like to give the matter further consideration. In his note to the Committee, Mr. Burkill states that he is a strong believer in paying for good men and good work, that it is difficult to make a comparison with the heads of other public companies, as none are as large as the Electricity Department, but that from his personal knowledge he would not consider Mr Aldridge over paid at £1850, pointing out that he is in control of a concern with a capitalization of over £10,000,000 which will soon be over £12,000,000, and that when his responsibilities are considered £1850 is not too much. In the course of discussion, the principle of paying large salaries for good men is endorsed by several of the members. On the other hand, Mr Brooke Smith observes that comparison with the present total earnings of the heads of other large concerns in Shanghai, is not altogether sound, inasmuch as the times are abnormal and there are times when their earnings drop to a comparatively low figure. Mr Merriman then states that Mr Aldridge is in fact acting in a dual capacity, both as Engineer-in-Chief and as Manager, and that the Council is saved the expense of employing an experienced man in each of these capacities. The Chairman points out that renewal on the basis suggested must inevitably re-affect the Pay of the Heads of other Departments and finally in view of the importance of the matter, it is decided to reserve decision until next meeting, members undertaking in the meantime to give the matter their close attention.

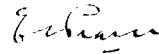
Volunteer Corps Commission. In reply to the letter addressed to him in accordance with the decision recorded at the meeting of May 14, a further letter from Mr N.C. Home is submitted noting the nominations made by the Council <sup>and</sup> on his part, suggesting Dr. W.H. Rees and Dr. Rykes for nomination as the third and fourth members and Major C.M. Manners R.E. as the fifth member. Dr Rees and Dr Rykes are acceptable and their nomination is approved but in regard to Major Manners, it is recalled that his name has already been under consideration by members who reached the conclusion that he was unsuitable because as is emphasised in <sup>the</sup> Commandant's report submitted, the special work on which he has been employed by H.M. Government is not such as will give him the qualifications necessary for membership of the Commission. Mr Home will be informed accordingly and upon the Commandant's recommendation Mr G.C. Denham of H.M. Consulate General will be

suggested as the fifth member, subject to his willingness to serve. Mr Derham though not a military man, is apparently well versed in Military Law, and has all the qualifications necessary. In regard to the selection of Mr R.E. Wilson as a member of the Commission, members learn that there is strong objection on the part of the Commandant, not on any personal grounds, but on the ground that, as a Special Constable, he should not sit on the Commission. In view of the fact that Mr Wilson has already accepted service and of the fact that the objection seems to be merely technical, members express their unwillingness to reconsider his selection and the Chairman undertakes to inform the Commandant accordingly.

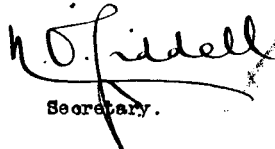
Foreign Educational Committee. A letter from Mr J.W.C. Bomar is submitted tendering his resignation as a member of the Committee upon transfer to Hongkong. Members approving Mr P.W. Massey will be invited to fill the vacancy thus created.

The Municipal Gazette for May 29, is submitted in proof and authorised for publication.

The meeting adjourns at 5.20 p.m.



Chairman.



Secretary.



At the meeting of the Council held on Wednesday, June 4, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- J.H. Dollar
- A. Howard
- T. Ibukiyama
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- Ed. White and
- The Secretary.

The minutes of the meeting of May 28, are confirmed and signed by the  
Chairman. With regard to

Cession of Kiaochow - Boycott of Japanese Goods. A report by the  
 Captain Superintendent is submitted as to the appearance in shop  
 windows in the Settlement of white flags exhorting the boycott of  
 Japanese goods. He states that in some instances these flags bear  
 characters grossly insulting to the Japanese and furnishing a direct  
 incitement to disorder and that he has therefore requested the  
 Chinese Chamber of Commerce to take action in the matter. He further  
 suggests that a Municipal Proclamation should be posted and a draft  
 drawn up by the Secretary is approved, warning the Public that the  
 distribution of inflammatory handbills and the exhibition of  
 inflammatory flags will not be tolerated, and that the Public should  
 therefore take note and observe that handbills and flags must be of  
 such a character as does not tend to cause unrest.

Police Pay and Terms of Service - Medical and Hospital Expenses.

The comments of the Health Officer on the views recorded in the  
minutes of the Watch Committee of May 15, and in the minutes of the  
Council of May 21, are submitted, read and considered as follows:-

Operations. After brief discussion members endorse the Health  
 Officer's recommendation that the charges for operations on  
 employes, their wives and children be paid by the Council  
 without limit as regards an Employe's Pay, since such charges  
 press heavily on the employe, but being infrequent, press  
 lightly on the Council.

Confinements. Members likewise endorse the view that medical  
 attendance in connexion with confinements of employes' wives  
 should be paid by the Council without limit as regards an

Employe's Pay, and further that accommodation at the Ward rate of £3 per diem be provided for 14 days in the Maternity Section of the Victoria Nursing Home and that in those cases where employes' wives prefer to be confined at home, an allowance of £3 per diem for 14 days should be allowed to meet the charges for a nurse.

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1231

Medical Attendance. The Health Officer observes that the most popular doctor is not usually the most efficient and that a doctor who readily advises sick leave, would prove popular, but that his advice would not be in the best interests of the Service. In support of the view that it would not be desirable that choice of doctors should be thrown open to all medical practitioners since the practice of medicine is becoming more a matter for specialists, he points out that it is essential that each employe should have a competent surgeon, and that many of the local practitioners are incapable of major surgery, such as might be necessary to save life. Under these circumstances he recommends that the Council should contract with one or more of the large firms of medical practitioners who have competent surgeons among their members, adding that such an arrangement would provide the additional advantage that a large firm generally has members who have special knowledge of eye, throat work, etc. Upon consideration of this recommendation and the Health Officer's alternative suggestion that the Council might employ its own doctors to attend Municipal employes and their wives and children, members generally record the view that the alternative, even if it offered financial advantages, which is doubtful, would not prove so acceptable to the Staff as a whole as would the choice <sup>105</sup> ~~between~~ the two largest firms of medical practitioners, Drs. Marshall, Marsh, Billinghamurst and Murray, and Drs. Jackson, Neild and Bryson with whom accordingly the necessary arrangements for medical attendance on employes and their families will be made towards expiry of the existing contract for medical attendance with the first mentioned firm.

1232

Dentistry. The Health Officer emphasises that the importance of adequate dentistry in securing health and comfort is realized by few, and that much ill health and loss of service is occasioned by inadequate attention to teeth, especially in the case of lower paid employes, who are unable to meet the absurdly high charges made by local dentists. He expresses the view that increased efficiency as a result of proper dental attention would amply compensate for the cost of a salaried Municipal Dental

1231

105

Surgeon, and that free Dentistry should be supplied as well as free medical attendance. Messrs Bain and Howard fully endorse the Health Officer's views, but since the appointment of a Municipal Dentist would mark such an innovation in Municipal Service, members prefer to leave decision on this point until they have had an opportunity to give the matter their further consideration.

Hospital Expenses. The Health Officer recommends the provision of accommodation at the second class rate with payment of the difference by the employe, if a higher class is required, and that since the charge at the General Hospital £4 per diem includes medical attendance, an arrangement should if possible be made for its reduction to £3 per diem for Municipal employes. Members approve of this recommendation as also of the recommendation that no charge should be made to employes for the use of the Operating Room or for necessary surgical dressings but that they should pay for other extras (non-pharmacopoeial drugs, alcoholic drinks etc) and further that since admission to the Isolation Hospital is free to the Public Municipal employes requiring private rooms should pay for them at the usual rate. Members also endorse the Health Officer's recommendation that no charge should be made to Municipal employes, their wives and families for the use of the motor ambulance when its use is certified by the doctor in attendance as necessary, and that if the period of detention in hospital exceeds three months, a special report should be obtained from the Medical Superintendent.

Supply of Medical Dressings, etc. Pointing out that the outdoor Staff are already supplied with medicines free of charge the Health Officer expresses the view that medicines, dressings etc should be supplied free to all employes, their wives and children as in the case of medical attendance. He states that arrangements for this supply cannot be made by the Municipal Dispensary until transfer has been made to the new Central Offices, and an additional pharmacist appointed, but that, in the meantime, a suitable arrangement could probably be made with a local druggist. After brief discussion, members concur in the view that the outdoor staff should continue to receive medicine free as at present, but that for the rest of the Staff and wives and children, medicines should be supplied at cost price, so soon as the necessary arrangements can be made.

Finally members direct that effect be given to the decisions herein recorded as from June 1, or so soon thereafter as may be practicable except as regards medical attendance on families as to which the date of effect will depend on when the necessary arrangements

Electricity Department - Engineer-in-Chief and Manager - Agreement Renewal. The Chairman reads a further letter from Mr. Burkill, in regard to the bearing that the suggested terms of renewal of Mr. Aldridge's agreement will have on other Heads of Departments, contending that the Pay of Electricity Department employes cannot be taken as a basis for employes in other Departments, and citing the Report of the Special Electricity Committee appointed by the Rate - payers on March 22, 1915, in support of this contention. The Chairman observes that he has given the matter his very careful consideration since last meeting, and that on comparing the suggested terms of renewal with the scale of pay in the Customs Service, he finds that a Commissioner of Customs is paid at the rate of Haikwan Taels 800 to 1500 per mensem, that, in addition, he is provided with a house and in the case of the Shanghai Commissioner, an allowance of \$500 per mensem. It appears to him that the Council is confronted with the fact that in the future it will have to consider the Pay of Heads of Departments on a higher basis, and that, in view of the undoubted value of Mr. Aldridge's services, renewal at Shanghai Taels 1850 per mensem, while undoubtedly a high rate of pay, will not be unreasonable. After brief discussion, members generally concur in these views and an offer of renewal on the terms suggested is accordingly approved.

Foreign Educational Committee. Mr. P.W. Massey's acceptance of membership of this Committee is submitted and read.

Volunteer Corps Commission. The Chairman informs members that the Commandant has expressed his regret that he is unable to withdraw his objection to Mr. R.E. Wilson's nomination as a member of the Commission, explaining that it would be impossible for him or for any other officer in the Corps to attend a Commission which included a member of a Volunteer Force of non-commissioned rank. Members are generally of the view that the Commandant's attitude in this matter is puerile but under the circumstances it is considered best that the Chairman should see Mr Wilson and explain the position adding that the Council is unanimous in the view that he should serve but that his wishes in the matter will be carried out.

Volunteer Corps - Japanese Company. The resignation of Lieut. H. Kobayashi forwarded by the Commandant is accepted with regret.

Fire Brigade - Volunteer Reserve. In a report submitted on the subject of the formation of a Volunteer Reserve, the Chief Officer contends that the efficiency of the Brigade would be broken down if the Volunteer element were re-introduced particularly at the present time. He refers to the efforts made to retain a Volunteer element, to the

June 4'19. 84.

manner in which they were met by the ex-Volunteer Firemen and to the action of certain of the latter since their disbandment, concluding with the statement that his highest hopes as to the efficiency of an entirely paid Brigade have been suppressed. At the same time he states that if the Council is still of the opinion that a Volunteer Reserve should be created, it should in his opinion be on the lines adopted in England i.e. an auxiliary section of men, paid a retaining fee for their services, solely under the command of the Chief Officer or his authorised officers and under the same discipline as the paid staff. Having regard to the views of the Chief Officer and in view of the manner in which the ex-Volunteer Firemen have acted towards the Council since their disbandment, members fully concur that for the present no steps should be taken to form a Volunteer Reserve.

X Loan 1919. In note submitted and read the Treasurer refers to certain proposals for the formation of a Finance and Investment Company which were the subject of discussion at an informal meeting at which the Chairman, Mr White and the Secretary were present with other gentlemen. The object of the proposed Company included inter alia the interesting of large and small foreign and Chinese investors in debenture issues of the Council and its initial success depended very largely upon the possibility of concluding an agreement with the Council whereunder the Company would undertake to advertise the Council's issues extensively in consideration of an overriding commission on all debentures issued and a refund of the amount spent in advertising. As a result of the meeting referred to, the Treasurer does not propose to lay his scheme officially before members as it appeared to be unlikely that the Council could enter into an agreement on the lines mentioned but he states that the opinion prevailed amongst certain of those present at the meeting that there would be no insuperable objection to the Council having an office or department to perform the work that it was proposed should be undertaken by the Company. He points out certain disadvantages that would attend giving practical effect to this arrangement and finally enquires whether the members are of the opinion that these difficulties could be successfully overcome and if it is desired that he should formulate definite proposals.

After brief discussion in the course of which certain members record the view that a deposit scheme such as is contemplated by the Treasurer's proposals would involve an amount of detailed work out of proportion to the probable resulting benefit to the Council, ~~of such a scheme, and~~ it is decided to refer the matter to the Finance Committee for further consideration.

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The Municipal Gazette for June 5 is submitted in proof and authorised for publication.

The meeting adjourns at 5.50 p.m.

*E. C. Penner*

Chairman.

*W. D. Radell*  
Secretary.

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At the special meeting of the Council held at the residence of the  
Chairman of Council, No. 46 Hart Road, on Sunday, June 8, 1919,  
at 3 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
J.H. Dollar  
A. Howard  
H.A.J. Maoray  
W.L. Merriman  
A. Brooke Smith  
Ed. White  
The Commandant of the Volunteer Corps  
The Captain Superintendent of Police and  
The Secretary.

Absent:

Messrs C.M. Bain  
T. Ibukiyama.

Session of Kiaochow - Japanese Boycott - Students' Strikes.

The Chairman briefly reviews the course of events since the last meeting of Council: he refers to the discussion and decisions reached at the special meeting of the Watch Committee held in the forenoon of June 6 and to the Police report in reference to the events of that day. He states that the mobilization of the Volunteer Corps was duly carried out as arranged but that it had been found impossible to post the Notification as early as was anticipated; that the presence of the Volunteers and the posting of the proclamation had had a very salutary effect, that in the evening it had been reported to him that in the Hongkew District the deportment of certain sailors from a Japanese warship in Port had aroused adverse comment, that he had seen Mr Ariyoshi who stated he was unaware that these sailors had short leave and that he would ~~he would~~ take steps to have them withdrawn to their ship. Continuing the Chairman states that shortly after midnight Mr Yu Ya-ching had called on him at his house to discuss the situation and that he had told this gentleman in unmistakable terms of the opinion which he had of him and of his action in connexion with the present student demonstrations and strikes, that earlier in the evening, following upon a letter received from H.M. Consul General, the Captain Superintendent had summoned the Managers of the Wing On and Sincere Stores who were British subjects to attend before him and had informed them that they must re-open their stores on the following morning, that on their stating that

though willing they were unable to do so because their assistants refused to work under present conditions, the Captain Superintendent had sent them along to make their explanations to H.M. Consul-General. In conclusion the Chairman states that in the absence of any disturbance or indication of pending trouble the Volunteers had been withdrawn at 11 a.m. on Saturday. A police report of the events subsequent to Friday evening is then submitted and read. The Chairman then informs the members of a conversation with H.M. Consul General when the latter emphasised the need for strong action in view of the threatened strike of mills, the closing of the foreign markets and the general tendency of the situation to develop into a state of anarchy which would ultimately necessitate allied intervention. In this connexion he reads an article which has been forwarded to him by H.M. Consul General wherein the action of the students is the subject of severe criticism.

Discussion then ensues during which the suggestion is made that notice should be given to the Students Union that their offices at 51 Bubbling Well Road will be closed at the end of 24 hours unless their activities in connexion with the present political agitation have ceased before then and that students parading the streets will be arrested. The Chairman suggests that the alternative to action on these lines is that the Council should call upon the students to send representatives to discuss the situation. It is pointed out however that the adoption of this alternative would be tantamount to recognition of the students and that to give them such recognition would strengthen their position rather than otherwise. Members concur in the view that under no circumstances should there be any parley with the students and that whatever action is taken it should be in the nature of an ultimatum. Mr Howard however expresses the view that no ultimatum should be given unless members are of the view that the Council has the requisite force to enforce it and he enquires whether the members are of the opinion that they have such force at their disposal. The Commandant states that he considers that the Volunteer Corps is perfectly well able to handle the situation from the military point of view for at least several days. Mr Brooke Smith then suggests that the Chairman should call on H.M. Consul General and discuss the situation with him and ascertain his views on the subject and that members should meet again this evening at 9.30 p.m. to reach a definite decision and members concurring the meeting adjourns adjourns at 4.30 p.m.

H.O. Fiddell

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At the special meeting of the Council held at the residence of the  
Chairman, of Council, No. 46 Hart Road, on Sunday, June 8, 1919,  
at 9.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
C.M. Bain  
J.H. Dollar  
A. Howard  
T. Ibukiyama  
H.A.J. Maoray  
W.L. Merriman  
A. Brooke Smith  
Ed. White  
The Commandant of Volunteers and  
The Secretary.

Session of Kiaochow - Japanese Boycott - Students' Strikes.

Referring to the decision reached at the meeting held earlier in the day, the Chairman informs members that, accompanied by the Chairman of the Watch Committee and the Secretary, he called on H.M. Consul General and the Senior Consul and discussed the present situation with them and that as a result of such interviews and in view of the decidedly anti-foreign tendency of the present unrest, it seemed best that students should be forbidden to parade on the streets. A Notification accordingly is submitted in draft that no one, unless a Consular officer or a member of the naval or military forces of any Treaty Power or unless duly authorised by the Council should appear in the streets in uniform or wear any distinctive dress or badge or headgear signifying membership of any particular organisation nor carry any flag or banner nor wear any sash or other device in the streets bearing any inscription in Chinese or in any Foreign language and that anyone contravening such order, or interfering with the Police or other duly authorised officers of the Council engaged in the maintenance of peace and good order, or usurping the authority vested in them, or guilty of any action prejudicial to peace and good order will be arrested forthwith and taken before the proper authorities for punishment without the least leniency. Members concur in approving publication of this Notification and the time from which it shall be effective is left for discussion and arrangement between the Commandant and the Captain Superintendent. Members also approve of the despatch to the Students Union of an ultimatum on the lines of that suggested at the meeting held earlier in the afternoon. As

regards the Notification, members fully realise that its publication may precipitate some disturbance, on the other hand they are, generally speaking, convinced that the situation must be dealt with firmly and that it is such as to require action on the lines of the Notification.

The Commandant will make the necessary arrangements for mobilization of the Volunteer Corps which he suggests, and members approve, should take place at the Town Hall, so that at the approved hour they may support the Police in taking action to enforce the terms of the Notification. In this connexion the Chairman states that the Captain Superintendent has been informed that General Lu Yung Hsiang, the Military Governor, will place the City, Nantao and other Chinese Districts under martial law as from tomorrow afternoon.

The meeting adjourns at 10.45 p.m.

*E. C. Pearce*  
Chairman.

*H. O. Fiddell*  
Secretary.

At the meeting of the Council held on Wednesday, June 11, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
C.M. Bain  
J.H. Dollar  
A. Howard  
T. Iwakiyama  
H.A.J. Maaray  
W.L. Merriman  
A. Brooke Smith  
Ed. White  
The Secretary and  
Assistant Secretary.

The minutes of the meeting of June 4 are confirmed and signed by the  
Chairman. With regard to:

Police Pay and Terms of Service - Dentistry. In view of the several  
Medical and Hospital benefits that have already been approved, the  
Chairman expresses the view that employes should bear dentists' charges  
themselves and decision accordingly is recorded.

Volunteer Corps Commission. The Chairman states that, on learning  
the Council's views from Mr. White, Mr. Wilson expressed a wish to  
leave the matter entirely in members' hands, but that subsequently he  
stated that under the circumstances he considered that it would be  
better for him to withdraw from membership of the Commission. Members  
approving, it is decided to invite Mr. R.E.S. Oregon to fill the  
resulting vacancy. In regard to Mr. Denham's nomination a further  
letter from Mr. Home is submitted and read, stating that Mr. Denham  
is not considered suitable, and that his nomination cannot accordingly  
be agreed, and that, as the Council does not consider Major Manners  
suitable for nomination, it seemed that an absolute deadlock has been  
reached. Under these circumstances he requests that the Council should  
delegate the selection of the fifth member to the four members already  
agreed upon, that they should proceed with the work of the Commission  
without further delay and that, failing approval of this proposal, the  
relative correspondence should be published in the Municipal Gazette.  
Members take exception to Mr. Home's statement that the Council's  
stipulation that the fifth member should possess military knowledge  
did not coincide with the view of the ex-members of "B" Company, since  
their views have never been sought by the Council and in fact are not  
material. Mr. Home will be informed accordingly and requested to state  
specifically his objections to Mr. Denham's proposed nomination.

Session of Kiacchow - Japanese Boycott - Students Strike. The minutes of the special meetings of the Watch Committee of June 5 and 6, and of the two special meetings of the Council of June 8 are submitted and confirmed and the Chairman proceeds to inform members of the events subsequent to those recorded therein and not already communicated to members in the Police Daily Reports or by circular. He states that the Captain Superintendent reached his house half an hour after the adjournment of the last of these meetings and that it was then arranged that the Notification prohibiting the carrying of flags and the wearing of uniform in the streets by unauthorised persons should take effect on June 9 at 4 p.m., that subsequently shortly after midnight, Mr Sung of the Bank of China and two other Chinese called on him, stating that they had heard of the Council's intention in regard to the students from Messrs Jardine, Matheson and Co's Compradore, that they hoped that the Council would delay its intended measures, as they believed that they could bring the merchants and students together and effect a cessation of the strikes and the re-opening of the shops, that in reply, he had informed Mr. Sung that it was too late to consider any postponement of the measures already decided upon as the Council was determined not to allow any continuance of the intimidation of shopkeepers and merchants by the Students.

Coming to the events of June 9, the Chairman refers to the strike of Chauffeurs, mechanics, dock and mill employes. He states that he called on the Senior Consul in the morning in regard to the arrangements for Naval assistance should such become necessary, that later in the day on the American Consul General telephoning the request that he should accord an interview to a representative of the students, he replied with a refusal, explaining that the Council would have no dealings with the students at least until the shops had reopened, and normal conditions were restored. Continuing he states that action to enforce the Notification debarring the students from the streets was postponed until 5 p.m., that very few students had in fact made their appearance in the streets during the afternoon and that little opposition was encountered. In this connexion the Chairman observes that similar action in regard to the students was taken by the authorities of the French Settlement, by arrangement with the French Consul General for whom the Captain Superintendent had printed several hundred copies of a Notification in practically the same terms as that issued by the Council.

Passing on to June 10 the Chairman states that most of the chauffeurs were still on strike and that there was no sign of the

shops opening in spite of the absence of the students, that at 10 a.m. Messrs Yuan and Lee Chong called and requested that the students should be permitted to proceed in procession through the Settlement and to carry flags and banners, stating that if permission was given, it was probable that the shops would re-open: this request was refused, the refusal was subsequently endorsed by the opinion of H.M. Consul-General. Later in the morning, he called at the French Consulate General: Mr. Wilden was out, but he saw the Vice-Consul and also Mr. La Bris, a member of the French Council; he informed them of the action taken to close up the offices of the Students Union at 51 Bubbling Well Road, that the Union had since moved to an alleyway off the Avenue Joffre in close proximity to the offices of the Commercial Confederate Association, and that the Council were anxious that the French Authorities should take similar action in closing up the offices of these two organisations, unless their activities in connexion with the present agitation were discontinued. He states that similar representations for their closing were also made by H.M. Consul General and by the Japanese Vice-Consul. At noon on receipt of a request from the Captain Superintendent that a certain number of the Volunteer Corps should be kept continuously on duty, he telephoned to the Commandant and made the necessary arrangements. Later the Captain Superintendent suggested that the Volunteers should provide small guards at the Waterworks, the Tramway Sheds, the Power Stations, the Gas Works and the Ice Company's premises: as he was unable to get into touch with the Commandant he had passed on the Captain Superintendent's suggestion in writing adding that the Council attached much importance to the proper protection of the premises mentioned as well as to the effect that such protection would have on any possibility of the employees therein being intimidated, and that under present conditions it was quite impossible to spare the Police for such duty. Major Trueman's reply is submitted and read, and members express regret at its tone, but refrain from comment thereon, in the view that no useful purpose would be thereby served. At 1 p.m. H.M. Consul-General telephoned that he was informed by Mr. A. Ting of Messrs Hanson, McNeill, Jones & Wright that representatives of the various Merchant Guilds would like to call on him; he replied that he was willing to receive them. At 6.30 p.m. he received a telephone message from one of the Secretaries to the Commissioner for Foreign Affairs that the latter would like him to call on him; he replied that he regretted that he was unable to do so without conferring with the Senior Consul: later after speaking to the Secretary, he called on the Senior Consul who endorsed the view

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that if the Commissioner for Foreign Affairs wished to discuss the local situation it was for him to call on the Senior Consul and not to ask other people to call on him. Subsequently accompanied by the Captain Superintendent he called on the Japanese Consul General in reference to an article which had appeared in the "Nichi-Nichi" criticising the action of the Council and proposing the formation of a Japanese Defence Corps and Mr. Ariyoshi promised to take action to prevent further articles of this character from being published.

The Chairman is called to the telephone.

On his return, he states that Mr. H. Girardet had telephoned to say that a meeting had been arranged for 5.30 p.m. this evening between the Commissioner for Foreign Affairs, the merchants and certain students and that they desired that the Chairman of Council should attend. Members are unanimous in the view that the Chairman should not attend, but that if the meeting referred to should desire to send a deputation, the Council should receive it. Upon instructions the Assistant Secretary replies to Mr. Girardet accordingly. The Police Daily Report for June 11 is then submitted and read.

In the course of discussion, Mr. White questions the soundness of the policy of entirely ignoring the students and of prohibiting processions by them. He points out the importance of securing the reopening of the shops as early as possible and expresses the view that a procession of students would soon be followed by their reopening. Mr. Brooke Smith is of the opinion that the Council might well permit a procession under certain conditions. The Captain Superintendent and the Secretary on the other hand point out how dangerous a precedent would be set up by recognition of the students or by permitting any procession by them in the Settlement. This view is generally endorsed after further discussion and it is accordingly decided to refuse permission for any procession of students. Mr. Howard then calls attention to the importance of discovering which of the printing establishments have been responsible for the printing of handbills of an inflammatory character: in reply the Captain Superintendent states that he endeavoured to obtain a general warrant from the Mixed Court authorising the search of all printing establishments but that his efforts to this end were unavailing. Mr. Howard then enquires whether the Council has no powers over the press, and in reply is informed of the endeavours made within the past few years to provide for the licensing of the Press, and of the failure of these endeavours on account more particularly of the opposition of the American Consular Authorities.



Mr. Howard remarks that the Council's position in the matter appears to him to be a hopeless one. Eventually the suggestion is endorsed that the Consular Body's approval be sought to action by the Council in entering and searching any premises, when suspected of printing any matter of a character which is calculated to disturb the peace and good order of the Settlement, members realising that such approval if accorded, will suffice for the Council's protection in any action brought for unlawful entry and will furthermore provide a most useful precedent for the future. Mr. Merriman then enquires whether there is any definite evidence of the participation of students in the later and more serious developments of the Boycott movement, to which the Captain Superintendent replies in the affirmative, citing several instances of such participation.

A letter from Major Hilton Johnson, Chairman of the United Services Association, is next submitted and read, enquiring whether the Council would be willing to equip an emergency unit of returned British officers and men to act under the orders of the Captain Superintendent in assisting in the protection of foreign interests. The Captain Superintendent recommends a reply in the affirmative, stating that the addition of such a unit to the Police Force for emergency purposes, would be of the greatest value. Members concurring, reply is directed expressing appreciation of the public spirit of the Association in offering its services to the Community, that the Council will gladly equip a unit as suggested and that the details of organisation and equipment should be the subject of discussion between the Association and the Captain Superintendent for final submission for members' approval in due course.

The Chairman then expresses members' very high appreciation of the work of all ranks and branches of the Police Force during the past week and the Captain Superintendent withdraws.

Mr. White draws attention to the need for better provision for the rapid transport of the Volunteers from one point to another when mobilised in times of unrest. He mentions that an urgent call was made on June 10 on the Maxim Company to proceed from the Town Hall to the Wayside District to deal with a large crowd that was reported to be assembling with the intention of forcing its way in procession through the Settlement: one of the guns proceeded to the scene limbered to a motor car, but the gunners with the second gun proceeded on foot, so that much time was lost which might well have resulted in serious consequences, whilst apart from this consideration the day was so oppressively hot that by the time the Bund was reached several were feeling the effects of the forced march and the heat. Members concur

in the view that this condition of affairs should be remedied and steps be taken to render the Volunteers more mobile, and the Secretary's suggestion is approved that provision should be made in the Motor Licence Conditions for the commandeering of motor vehicles by the Volunteers and Police in times of emergency. A condition accordingly will be drawn up for members' consideration.

Volunteer Corps - Medical Staff. Upon the Commandant's recommendation nine months leave is granted to Captain W.B. Billingham from June 14.

The meeting adjourns at 6.35 p.m.

*E. Pinner*

Chairman.

*W.B. Billingham*  
Secretary.

At the meeting of the Council held on Wednesday, June 18, 1919.

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

J.H. Dollar

A. Howard

T. Ibukiyama

H.A.J. Macray

W.L. Merriman

A. Brooke Smith

Ed. White

The Secretary and

Assistant Secretary.

The minutes of the meeting of June 11, are confirmed and signed by the  
Chairman. With regard to:

Cession of Kiaochow - Japanese Boycott - Students' Strike. The

Chairman informs members of the events subsequent to June 11 not already communicated to them in the Police Daily Report or by circular. He states that early in the morning of Thursday June 12 he called on the Senior Consul who immediately endorsed the Council's decision that processions and demonstrations of students should not be allowed in the Settlement for the present; that on his reaching his office, he received a call from Mr. S.K. Chen, Chief Secretary to the Commissioner for Foreign Affairs, who requested that a certain number of students should be permitted to proceed along the Nanking Road in procession and invite the shopkeepers to reopen their shops, that this request was definitely refused, that shortly afterwards, the Secretary telephoned that a large number of students had gathered on the premises of the New World in Nanking Road with the intention of forming a procession through the Settlement, that Police and Volunteers had been despatched to the scene, that the students had been escorted out of the Settlement, that Mr. S.K. Chen had in the meantime, in spite of the Council's refusal, informed a Foreign Police Sergeant that permission had been accorded for a small procession of students, that Captain Barrett, Assistant Superintendent in charge of Sikhs had however intervened stating that this was contrary to his instructions and that later the Commissioner for Foreign Affairs was also overheard falsely representing that he had obtained the Council's consent to a procession. Continuing the Chairman states that the shops commenced re-opening early in the afternoon, that by the evening most of them

were open, that at 9.30 p.m. he received a telephone message from the Captain Superintendent that a procession which had formed in the French Settlement was trying to enter this Settlement, that later the processionists entered the Shantung Road, that a fracas ensued with the Police, in the course of which a Chinaman was shot dead and several others injured, that, shortly after this occurrence, the shop proprietors in Nanking Road received handbills warning them not to open on the following morning and that in fact there was at first some hesitation on their part in re-opening on June 13 but that this soon disappeared. Proceeding with his narrative the Chairman observes that conditions have since become more or less normal although many serious assaults had been made on a number of Chinese - in two cases with fatal results - and on some Japanese, in connexion with rumours alleging that the Japanese were poisoning water and food, that in view of the prevalence of these rumours, of the credence given to them by the Chinese and of the resulting danger to Chinese and Japanese alike, a Notification had been issued on June 12 and distributed widely by the Police on that and on subsequent days. The Chairman states that these poison rumours, the assaults on Japanese and the boycott of their goods had produced a considerable feeling of anxiety on the part of Japanese residents, with the result that several petitions on the subject, which will be circulated later for members information, had been addressed to the Council. In conclusion, the Chairman states that, in the view that members would like to record their appreciation of the services rendered by the Volunteers Corps and the Police during the unrest of the past fortnight, he had requested the Secretary to draft letters of thanks to the Commandant and to the Captain Superintendent. After these letters have been read and approved and their despatch and publication in the Municipal Gazette directed, Mr White speaks, on members' behalf, in terms of appreciation of the services rendered by the Chairman, upon whom, he points out, the burden of the work of the Council in connexion with the agitation has naturally fallen: the Chairman expresses his thanks to members. The Secretary then reads an extract from the Shanghai Times of June 17, wherein the Rev. C.W. Rankin is reported to have stated, in his address at the inauguration meeting of the Chinese Students National Federation held at the Wing On Hotel on June 16 that at an interview accorded to him by the Secretary, the latter had expressed the view that, for the students to petition the President in Peking to convene a National Assembly would be constitutional and that the securing of names to this petition without any disorder, would be the proper course for him to take. The Secretary points out that this report must inevitably create a wrong impression

of the Council's attitude vis-a-vis the students and the recent strikes if allowed to pass unchallenged, that the real facts were that at the interview in question he informed Mr Rankin definitely and in unmistakable terms that as the Settlement was a foreign Settlement of an International character, it must observe neutrality in Chinese politics, that the Council was unwilling to permit that it should be made a centre for political agitation, in breach of such neutrality, that what the students did outside the Settlement was no direct concern of the Council, but that it was certainly his (the Secretary's) personal opinion that it would be more constitutional for the students to act upon Mr Rankin's suggestion than adopt strike methods and methods of intimidation. Members approve of the Secretary addressing Mr Rankin in the matter and forwarding a copy of his letter to him to the Press.

The minutes of the meeting of the Health Committee of June 7, are submitted and confirmed.

The minutes of the meeting of the Electricity Committee of June 10 are submitted and confirmed, with regard to

Extra Settlement Tax. Members are unanimous in disapproving the suggestion that the Extra Settlement Tax should be waived and the consumer connected to the supply, in the event of the Superintendent of Revenue failing within a reasonable period to come to an agreement with the consumer in regard to the payment of the Tax.

Electricity Supply - Pootung. The Chairman observes that although the present capital expenditure that approval of the proposal of the Engineer-in-Chief & Manager will involve is approximately \$20,000 only, increased expenditure will be requisite in the future to provide for the increased bulk supply that will inevitably be required to meet the Pootung demand, and that apart from this, to the extent to which the generating plant is required to provide this supply, additional plant will have to be provided in the future to meet the increased demands of undertakings in the Settlement and in the areas served by the Council's roads. After referring briefly to Mr Aldridge's views on the subject and to the Council minute of April 16 under the heading Nantao Electric Light Company and Kiangnan Dockyard, which is read to the meeting, the Chairman suggests that the matter be left over for further consideration at the Council's next meeting. Mr Brooke-Smith then expresses the view that the proposed supply to Pootung, regarded purely as a business venture, is undoubtedly sound, but that regarded, from the point of view of what is in the best interests of the Ratepayers, it appeared to him to be equally unsound, since its

approval would be tantamount to the encouragement of the development of industrial undertakings on the Pootung side of the River rather than on this side; that in his opinion the Ratepayers would very naturally say that it was wrong to give this encouragement inasmuch as industrial undertakings on the Pootung side would contribute nothing towards the expenditure of the Settlement, except indirectly in the revenue derived from the electricity supplied, whilst the Ratepayers would moreover be called upon to provide the Capital Outlay. On the other hand, he points out that objection to adoption of the proposal might be offset if the charge for the bulk supply was fixed on a very high scale, since the enhanced profit would ensure to the benefit of consumers and Ratepayers in the Settlement. After other members have expressed their views generally in the same sense, it is decided to defer decision until members have had a further opportunity of giving the proposal their consideration, to which end a copy of the Engineer-in-Chief and Manager's Report on the subject to the Electricity Committee will be circulated for perusal by members.

Additional Land - Fearon Road. A copy of the Committee's minute will be sent to the Engineer for the necessary action.

Power Rate - Agreements. In accordance with the suggestion of the Committee, the Secretary is authorised in the future to affix the Council's seal to such Power Agreements as are sent to him, accompanied by a slip initialled by members of the Committee and recording their approval thereof.

Staff - Deferred Leave and Deferred Leave Pay. This question is referred for consideration by the Finance Committee in due course.

Shift Engineers - Revised Pay. The scales of Pay for Shift Engineers and Collectors and Meter Inspectors respectively recorded in the Committee's minute of May 9, are approved with effect from May 1, such scales including Temporary Bonus amalgamated at the rate of 15 per cent.

Half Pay for Men on War Service. The Committee's views will be brought to the notice of the Municipal Employees' War Service Pay Committee.

Mr Woodford's Agreement. The Committee's recommendation that Mr Woodford's agreement with Pay at £500 per mensem, be renewed from its expiry on April 9 with an increase in Pay of £250 per mensem is the subject of lengthy discussion. The Secretary points out that if this recommendation is approved - and he emphasises that he does not suggest that the Pay recommended is upon too high a basis - it must inevitably accentuate the feeling amongst the employees of other Departments that the treatment accorded to them in regard to Pay is inequitable in comparison with that accorded to employees in the Electricity Department.

He reminds members that he has already referred to the existence of this feeling on previous occasions and states that there can be no question but that it is becoming so strong that it must reach a climax in the near future. He therefore suggests for members serious consideration that, if the terms of renewal recommended in Mr. Woodford's case are approved, the Pay of employes in other Departments should be the subject of careful revision: he also suggests that much could be done to avoid friction and discontent in the future by aiming at a greater measure of standardization in the Pay of employes in all Departments. He contrasts Mr Woodford's proposed Pay, with the Pay of Mr Rowe, Assistant Secretary in the Secretariat and of Mr Mann who has been acting as Deputy Treasurer for the past few years, contending that their responsibilities are certainly greater than those of Mr Woodford. Mr Merriman remarks that it must be remembered that the Electricity Department is run on business lines and is revenue producing whereupon the Secretary replies with deference that each Department of the Municipal Service either is or should be run on business lines, and that whilst not revenue producing efficiency in their case meant economy of expenditure which was of just as great value. Mr Merriman then expresses the view that members have no option in the matter and must approve of renewal of Mr Woodford's agreement upon the terms recommended. Mr Brooke Smith enquires whether the views of the Electricity Committee in the matter of the terms of renewal are not merely a recommendation, which the Council has the right to approve or disapprove as, in its opinion, the circumstances may require. Mr Merriman replies that a difficulty exists in this instance in that Mr Woodford has been told by Mr Burkill, and as Secretary to the Committee has recorded, that renewal at £750 per annum has been approved. Mr Bain concurs that the Council will be obliged to revise the Pay of employes in other Departments if the renewal is approved upon the terms suggested by the Committee. The Chairman then observes that although the special Electricity Committee, in its report adopted by the Ratepayers in 1916, recommended that the Electricity Department should be run generally on the lines of a manufacturing enterprise and that the remuneration of employes in the Department should be considered independently of conditions binding on Municipal employes in other Departments, yet in fact Electricity Department employes were in receipt of all the benefits of Municipal Service which accrue to employes in other Departments. He further observes that experience would seem to have shown that, generally speaking, it is not practical to differentiate between such employes and employes in other Departments. Finally after much further discussion, the Chairman

undertakes to see Mr Aldridge and obtain further particulars of the duties performed by Mr Woodford, whereafter the matter will receive further consideration.

X The minutes of the meeting of the Watch Committee of June 16 are submitted and confirmed. With regard to:

One Way Traffic. Mr Dollar is of the opinion that there is a good deal in the objections raised by Messrs Weeks & Co.Ld. Mr Howard expresses the view that the Committee's decision will have very serious consequences for the Council and he enquires whether members have given consideration to this point, observing that it is in fact more than probable that the shopkeepers on the two roads concerned have lost custom, as a result of the One Way Regulation and that they will have no great difficulty in proving it should the matter come before the Court of Consuls. In reply it is pointed out that this aspect of the matter was considered by the Committee, but that, relying on the Legal Adviser's opinion, and in view of the undoubted improvement effected by the Regulation, members of the Committee recommended that it be given the full trial period of three months before any definite decision is reached as to its being made permanent, discontinued or amended.

X The minutes of the special meeting of the Finance Committee of June 17, are read and confirmed.

In regard to Mr Peebles' suggestion that for the purposes of amalgamation the temporary bonus should be calculated on an employe's Pay, not exceeding £450 instead of £300 per mensem, with the like limit in the <sup>case of the</sup> children bonus, members generally express the view that the latter figure will suffice.

X Trade Motor Licences. An application by the Shanghai Garage Co.Ld. for a fourth "Trade" motor licence is submitted with adverse comment by the Captain Superintendent of Police, and the Superintendent of Revenue, pointing out that this Company already holds as many ~~as~~ "Trade" licences as any other Garage in the Settlement. For future guidance it appears to members desirable that a ruling should be made as to the maximum number of such licences to be accorded to any one firm, and, after brief discussion this number is fixed at three, on the understanding however, that it shall be subject to revision hereafter as circumstances may require. For the present the Captain Superintendent and the Superintendent of Revenue will be directed to act upon this ruling, without further reference to members.

X Bye Laws. A letter from the Senior Consul is submitted forwarding the text of the amended Bye Laws drafted by Mr Grant Jones and submitted



to the Council meeting on March 26, duly approved by the Consular Body with but slight amendment, to which members' attention is directed. In this connexion the Secretary expresses the view that recent events have emphasised the importance of his remarks in regard to the need for provision for the licensing of newspapers etc. when submitting this Code to members in March last. Members endorse this view and concur that, in addition to addressing the Consular Body in the matter of the Council entering and searching newspaper and printing establishments <sup>without warrant</sup> in times of emergency, a Bye Law providing for the licensing of the Press and of printing establishments etc should be drafted for submission together with the Consular Body's text, at a special meeting of Ratepayers to be convened for 12.30 p.m. on a date before the middle of July. It is realised that the opposition on the part of certain members of the Consular Body to any power of licensing the Press being vested in the Council will probably be as strong as ever, but members consider that a further endeavour to secure such power should be made, certain members even suggesting that should it fail, the Council ought to resign in a body, as a protest at having to carry out the duty of maintaining peace and good order in the Settlement, when in the absence of the power referred to it is not placed in a position to carry out this duty properly.

Secretariat - Uniform for Coolies. The suggestion that uniforms with numbers should be supplied for the Coolie Staff of the Secretariat, is the subject of discussion. It is pointed out that whilst the provision of uniform will much improve the appearance of the Coolies and is customary in the case of other Public Services, it may present the disadvantage that the Coolies will then be easily recognisable by the Public so that greater opportunity may be afforded for obtaining information upon Municipal matters in course of circulation to members. On the other hand, it is pointed out that any one with ulterior motives can under present conditions easily ascertain whether or not a coolie is employed by the Council. Members record their approval of the supply of uniforms as suggested.

The Municipal Gazette for June 19 is submitted in proof and authorised for publication.

The meeting adjourns at 6.55 p.m.

*H. O. Fiddell*  
Secretary.

*G. L. ...*  
Chairman.

201

At the meeting of the Council held on Wednesday, June 25, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

J.H. Dollar

A. Howard

T. Ibukiyama

H.A.J. Macray

W.L. Merriman

A. Brooke Smith

Ed. White

The Secretary and

Assistant Secretary.

The minutes of the meeting of June 18, are confirmed and signed by the  
Chairman. With regard to:

Cession of Kiaochow - Japanese Boycott - Students Strike. The

Chairman observes that, although the boycott campaign still continues to some extent, conditions in the Settlement have on the whole practically resumed the normal. He informs members of the receipt of a letter from the Nagai Wata Kaisha Ltd. which is read, expressing very warm appreciation of the services of the Police during the unrest and commending Inspector S.C. Young and Sub-Inspector A.H. Aiers.

Electricity Supply - Pootung. Having considered the Engineer-in-Chief and Manager's report on this subject and a memorandum handed by him to the Chairman which is read to the meeting, and after brief discussion members unanimously endorse the views recorded in the minute of the last meeting, Mr Howard observing and the other members concurring, that approval of the proposed supply to Pootung would in any case be unwarranted having regard to the extreme difficulty which is being experienced at the present time in providing the finance required for the Electrical extensions to which the Council is already committed.

Mr Woodford's Agreement. The Chairman states that it occurred to him, after the meeting last week that it would be better for him to see Mr Peebles than Mr Aldridge: he accordingly arranged an interview with the former whose views strongly endorsing the recommendation of the Electricity Committee and emphasising Mr Woodford's value to the Committee are expressed at length in a memorandum, which has already been circulated to and considered by members. The Chairman next refers to certain enquiries that he has made in regard to the salaries paid in the case of some of the higher appointments in the

Hongkong and Shanghai Bank and the Chartered Bank and the particulars given generally confirm the view that renewal of Mr Woodford's agreement with Pay at £750 would be upon too high a basis. Considerable discussion ensues and ultimately the Chairman expresses the view that the time has arrived when the constantly recurring question of the Pay of employes in the Electricity Department particularly vis-a-vis the Pay of employes in other Departments can only be satisfactorily dealt with by the appointment of a Special Committee to review the whole question of the Pay of employes in all Departments. He suggests that the committee might consist of the Chairmen of the Finance, Works, Watch and Electricity Committees, the Commissioner of Customs, the Postal Commissioner, a Banker, a Merchant and a Chartered Accountant. This suggestion commends itself to the other members and action will be taken accordingly. In the meantime, members express the view that an offer of renewal of Mr Woodford's agreement at £650 per mensem will adequately meet the case, subject however to revision hereafter should the Special Committee recommend renewal at a higher rate.

Bye Laws. It is decided to convene a special meeting of Ratepayers for Thursday, July 10, at 12.15 p.m.

The minutes of the meeting of the Foreign Educational Committee of June 23, are submitted and confirmed.

Volunteer Corps - "B" Company British. Upon the recommendation of the

Commandant, a commission as 2nd Lieutenant is authorised for issue to Mr. L. ff. Beytagh.

Volunteer Corps Commission. In a memorandum to the Secretary, which has been submitted to members together with the Commandant's comments, the Chairman refers to a call made on him by Major Manners who stated that he had been shown the Council's letter to Mr Home written in accordance with the directions recorded at the meeting of June 11, that he was surprised that the Council should question his qualifications, that if the correspondence on the subject were published, he would have to lay the matter before his Commanding Officer, that he was fully qualified to act, that he had passed the necessary examination in military law with honours, that he had acted as Adjutant to 49000 men, that he had been asked to serve on the Commission by Mr. Gange of Messrs Gordon & Co. and that unwillingly he had said that if the Council requested him to serve, he would do so. In reply to the letter addressed to him and referred to above, Mr Home forwards a copy of a letter received by him on the subject from Mr Gange, on behalf of the ex-members of "B" Company, expressing the opinion that the duties which Mr Denham has been performing, are not such that will

give him the qualifications essential for a member of an independent and competent commission of enquiry into a matter connected with the Volunteer Corps, that on viewing the correspondence, the ex-members of "B" Company were of the opinion that the attitude adopted by the Council was such that no useful purpose could be served by further discussion, that unless the Council agreed to the delegation of the selection of the fifth member to the four members already nominated, they requested that the whole correspondence be published in the Municipal Gazette and that failing such publication, they would, as persons interested in the carrying out of the instructions of the Ratepayers, feel compelled to publish the correspondence with all the facts necessary to a clear understanding by the Ratepayers. After lengthy discussion in which members take strong exception to the tone of Mr Gange's letter which is in effect a threat, it is decided to proceed with the appointment of Mr R.E.S. Gregson in lieu of Mr R.E. Wilson and to request the four members of the Commission appointed to submit their suggestions in regard to the fifth member who shall be a military member or a member with military qualifications and not one of those whose names have already been submitted and objected to by the Council or by Mr Home.

Motor Garage - Hongkong Road. In accordance with members directions certain correspondence with Messrs Platt, Macleod and Wilson and Mr Tilley, in regard to the Council's requirements in respect of the plans submitted for the construction of a garage on Lot 71, Hongkong Road, have been referred to the Legal Adviser with the request for his opinion as to the Council's powers of insistence upon adequate space being left vacant around the garage. In his opinion which has been submitted to members, the Legal Adviser expresses the view that the Council cannot refuse the issue of a building permit, provided the Building Rules are complied with, that there was nothing in either the Land Regulations or Byelaws which materially assisted the Council, excepting perhaps Byelaw XXXIII, which however, conferred no power to legislate for the building itself, but only to restrict the amount of gasoline which might be stored there, and that it was his view that it would be straining the Byelaw to apply it to gasoline for the time being in the tanks of cars. Having considered this opinion the Works Committee directed that the plans submitted be approved, subject to compliance in matters of detail with the Building Rules, and on the understanding that the storage of gasoline will only be permitted in suitable underground tanks and to a limited quantity. Commenting on the Legal Adviser's opinion the Chief Officer of the Fire Brigade in a report which is now submitted, contends that Byelaw XXXIII undoubtedly covers the storage of gasoline in cars. He refers

to a previous legal opinion and quotes various authorities in regard to the storage of petroleum, concluding with a statement as to the danger of permitting the construction of the Garage in accordance with the plans submitted in the midst of a congested block. Members fully appreciate the views of the Chief Officer and concur in the view that the storage of gasoline except in the tanks of cars must be restricted in the manner already decided, but that, in view of the Legal Adviser's opinion it is not possible to reverse the Works Committee's decision in regard to the issue of a building permit.

Debenture Certificates. A new form of certificate drawn up by the Treasurer and settled by the Legal Adviser, is submitted and approved for adoption with the inclusion upon Mr Merriman's suggestion, of the provision contained in Condition 5 of the existing form of certificate which provides that "the members of Council are not personally liable for the payment of either principal or interest." The Secretary points out in this connexion that in fact members are fully protected by the provisions of Land Regulation XXVI, the terms of which are read.

Presentation of Picture. A coloured drawing of the Lien-Ching, flagship of the Chinese Navy, is submitted with a covering note from Admiral Lang Kien-chu, Commander-in-Chief of the Chinese Navy explaining that the Lien-Ching joined the Allied Men-of-war in the Whangpoo in the celebration, in November last, of the victory of the Allies over Germany and Austria, and that the presentation was made to commemorate this event and to mark the nearing of the completion of the new Administrative Offices of the Council. In accepting this presentation, members direct that an expression of their thanks be conveyed to the Admiral.

Recess. Upon the Chairman's suggestion the annual recess is fixed from August 6 to September 17.

The Municipal Gazette for June 26 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*E. P. Merriman*  
Chairman.

*H. O. Fiddell*  
Secretary.

*EW*

At the meeting of the Council held on Wednesday, July 2, 1919,

at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- J.H. Dollar
- A. Howard
- T. Ibukiyam
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- Ed. White
- The Secretary and
- Assistant Secretary.

The minutes of the meeting of June 25 are confirmed and signed by the  
Chairman. With regard to:

Mr. Woodford's Agreement. In a memorandum expressing the strongest protest against the decision recorded by the Council at its last meeting the Electricity Committee points out that the terms of Mr Woodford's renewal were discussed between Mr Burkill and the Chairman of Council; that, as a result, Mr Woodford was notified at a meeting of the Committee that his agreement would be renewed at \$750 per mensem; that the Committee considered that it was in a much better position to judge of the value of his services than was the Council; that its recommendation was only made after mature consideration; that the Council had a mandate from the Ratepayers that the Department should be run generally on the lines of a manufacturing enterprise and that the remuneration and conditions of service of the employes therein should be considered independently of those binding on employes in other departments; that the members of the Committee felt that the action of the Council showed a lack of confidence and that they felt that their services could be of no further use to the Council, unless the latter was prepared to follow their recommendations on matters such as this. When signing this memorandum, Mr White endorsed a note recording his agreement with the Council's decision that Mr Woodford should be offered \$650 per mensem subject to revision by the Special Committee to be appointed to consider the question of the Pay of Municipal employes in all Departments. Members generally regret ~~that~~ the tone of this memorandum, observing and directing that it be pointed out to the Committee that the fact that they do not on occasion see fit to endorse its views cannot be construed as showing a lack of confidence

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in the Committee, since the Council has and when it considers fit, must exercise its right of reviewing and disapproving any particular recommendation. Apart from this consideration however, the Chairman's further explanation of what transpired at his interview with Mr. Burkill, when Mr. Woodford's agreement was mentioned, taken in conjunction with Mr. Merriman's statement as to the views of the Committee clearly indicate that there has been a misunderstanding which will render the position of the Committee somewhat difficult if the decision sanctioning renewal at \$650 per mensem only is confirmed. Under the circumstances members consider that they have no option but to endorse the recommendation of the Committee renewing Mr Woodford's agreement at \$750 per mensem, even though in their opinion this pay is upon too high a basis and must almost certainly re-act upon the pay of other employes in the Municipal Service.

Bye Laws. Newspaper comments on the proposed licensing of printing establishments and of the Press are submitted together with protests from the American Chamber of Commerce and the American University Club, calling upon Ratepayers to vote against the proposed measure, to which moreover it appears, from certain conversations that the Chairman has had with the Senior Consul and with H.M. Consul-General, the Consular Body will not agree, even though such measure be passed by the Ratepayers. Mr Dollar states that the American Community will oppose it as being contrary to the American Constitution, and he suggests that the Council's object could well be attained by restricting any measure of licensing to the Chinese press and printed matter in the Chinese language. Mr Iwakiyama remarks that this would not meet the case as there are now so many English speaking and English reading Chinese that restriction as suggested by Mr Dollar would be of little avail. The Secretary then reminds members of the views recorded in this connexion in the Council's letter to the Senior Consul of March 20, 1918, an extract from which is read to the meeting. Mr Howard suggests that if the Consular Body is opposed to vesting the Council with the very necessary power of curbing the violent press, the Council should retire in favour of the Consular Body in times of unrest. The Chairman then informs members that, in company with Mr White and the Secretary, he called on Sir Havilland de Saumarez this morning in reference to the procedure to be adopted at the forthcoming meeting, at which Sir Havilland had consented to preside in the absence of the Senior Consul. Sir Havilland concurred in the view that, as the Resolution stood, each provision contained in the Bye Laws comprised therein would stand or fall on its merits, so that even if the provision made for the licensing of printing establishments and the press was passed by the Ratepayers but not

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confirmed by the Consular Body, its exclusion from Bye Law XXXIV would not render the rest of that ByeLaw ineffective. He agreed that it would be well for the Council to make this clear when moving the Resolution for the adoption of the ByeLaw and further stated that as a matter of convenience and to facilitate discussion, he would himself address the meeting, putting each ByeLaw separately, so that each in turn could be the subject of discussion and vote by the Ratepayers. This course meets with members' approval.

X The minutes of the meeting of the Finance Committee of June 26, are

submitted and confirmed. With regard to

Loan 1919. The Chairman informs members of the views expressed by Mr Sung of the Bank of China at an informal meeting at which the Treasurer was present. He states that Mr Sung was inclined to think that it would be useless to advertise the Loan in the Chinese newspapers at its present issue terms, but that the Treasurer was very anxious to take advantage of the present opportunity to carry out a Chinese advertising campaign. Mr Brooke Smith recalls that he has already expressed the view that the present interest rate would not and could not be expected to appeal to the Chinese, and that, under these circumstances, it would be a waste of money to advertise in the Chinese press. Members generally concur with this view and accordingly the Treasurer's suggestion in this connexion is dis - approved.

X Hongkew Disturbances - Court of Consuls' Case. Members are informed

that after several days' sitting by the Court, the further hearing of the petition brought by the widow of the Japanese civilian, Hargyama, was adjourned sine die during the recent strike movement, owing to the call made in this connexion upon the Police witnesses and to the fact that shortly afterwards one of the Judges of the Court, R.M. Consul General, left on Home leave. A letter is now submitted by Mr G.H. Wright, in the absence of the Legal Adviser Mr McNeill, who also proceeded on leave, requesting instructions on several alternative suggestions made by the Secretary to the Court as to the procedure to be adopted to bring the case to a conclusion. Under all the circumstances it appears to members that discontinuance of the hearing until the return of Sir Everard Fraser towards the end of the year is indicated as the most suitable course for adoption, the other alternatives involving considerable additional expense or the continuance of the case as an arbitration before the two remaining Judges of the Court whilst the absence of Mr McNeill might conceivably place the Council at a disadvantage.

MOF



One Way Traffic. Further letters from Messrs Platt, Macleod and Wilson on the subject of the protest already made by them on behalf of Messrs Ezra and Hardoon are submitted and read together with a further protest from Messrs Weeks & Co. Ltd. which is endorsed by the Grace China Co, Shepherd's Cafe and the Shanghai Hotels Ltd. Upon a review of the whole of the circumstances of the case and having regard to the undesirability of the Council's right to impose the one-way traffic regulation being tested in the Court of Consuls, and having regard also to the possibility and even probability of the award of compensation for loss of business members are regretfully forced to the conclusion that the Regulation should be withdrawn except as regards wheelbarrows and hand cart traffic and directions are given that effect be given to this modification as from Monday July 7.

Session of Kiaochow - Japanese Boycott - Students Strike. Referring to the continuance of a condition of unrest and to the proceedings and Resolutions passed at certain meetings of merchants and others and particularly at meetings held on June 30 and July 1, at the Recreation Ground near the West Gate, the Chairman states that the Captain Superintendent of Police held the view that a repetition of the closing of shops and of a general strike might be precipitated at any moment and that it was therefore desirable that the strongest possible action should be taken to meet and, if possible, to prevent this happening. He states that, with this in view, the Secretary has drafted a proclamation of a general character reminding the Chinese residents of the benefits that have accrued to the Settlement by reason of its neutrality in Chinese politics and that the endeavours being made to secure the closing of shops and another general strike could, if they succeeded, only result in the assemblage of crowds, the collection of disorderly characters and ultimately, loss of life and property and even financial ruin, and giving warning that any person promoting or in any way assisting in the closing of shops or in any strike, or molesting or interfering with anyone in the pursuit of his lawful business, would be arrested and severely punished. Continuing the Chairman states that he called this morning with Mr White and the Secretary on Mr Jameson, H.M. Consul General, who, with slight modification, approved of the terms of the proclamation, but deprecated that any action should for the present be taken in the matter, other than to have the proclamation ready for posting should circumstances later require. The terms of the draft proclamation are read and considerable discussion ensues in regard to the threat of arrest, members generally voicing the view that this

threat is of too drastic a character, particularly since the terms in which it is made are wide enough to cover a shopkeeper who closes his shop for any reason whatsoever. Subject to revision in this respect, members fully concur in the suggestion that the proclamation should be got ready to be posted when posting may be considered desirable.

X The Municipal Gazette for July 3 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

M. O. Fiddell  
Secretary.

X  
Acting Chairman.

Edwards

At the special meeting of the Council, held on Monday, July 7, 1919,  
at 4.15 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

J.H. Dollar

A. Howard

T. Ibukiyama

H.A.J. Macray

W.L. Merriman

A. Brooke-Gaith

Ed. White

The Secretary and

Assistant Secretary

The Chairman states that he had considered it desirable to convene this meeting so that members might reach some definite decision as to the manner in which the Consular Body's text of amended Byelaws and the Council's proposal in regard to the licensing of printing establishments and of the Press should be submitted at the special meeting of Ratepayers on Thursday next. He states that, in view of the very considerable opposition to the licensing of printing establishments and the Press and of the fact that several members of the Consular Body had stated definitely that they would not approve such a measure, it seemed desirable, rather than fail to obtain any powers in this respect, that members should consider the suggestion that the power of licensing should be sought with the proviso that the licence conditions should first be approved by the Ratepayers in meeting assembled and thereafter confirmed by the Consular Body before they were put into operation. He observes that this suggestion should overcome the contention that the Council might abuse its powers, and that if it meets with members approval, then they would need to consider whether or not their views as to what specific conditions should be adopted should also be submitted to the Ratepayers, and if so, whether by means of a Resolution moving their adoption or by a mere expression of views on the subject. Continuing he states that the Secretary drafted an amendment to the original Resolution on the lines suggested including the adoption of specific licence conditions and that a copy was forwarded to H.M. Judge, the proposed Chairman for the Special Meeting, whose reply is submitted and read to the effect that some of the proposals would in his opinion arise out of the notice convening the meeting, but not all, that it would be very difficult for him to say without more consideration which of them would in fact be in order, but that he was so strongly of the view that certain of the powers contained in the licence conditions viz. the

power to suspend licences to search without warrant were indefensible that he would feel it his duty, if he did not rule them out, as he thought he would, to warn the meeting that if carried they would have no chance of acceptance by H.M. Government. The Judge, Sir Havilland de Sausmarez, states that he has seen Mr J.W. Jamieson, H.M. Consul General that the latter showed him the draft of a Byelaw drawn up by Mr Grant Jones, that he was prepared to rule this Byelaw in order and that he hoped that the Council would be satisfied with it. A note from H.M. Consul General covering this draft and the draft itself are read and members note that it merely prohibits the printing and publishing and distribution of printed matter that does not bear the name and address of the printer and publisher. The Chairman then invites members to express their views as to whether the Council should proceed with the amendment of the original Resolution on the lines of the draft drawn up by the Secretary, or rest content with ~~the~~ Mr Grant Jones's draft. In the course of the ensuing discussion it is pointed out, that the latter will assist matters to but a small extent, and furthermore that whatever views H.M. Judge may hold his prerogative as Chairman of the meeting is limited to matters of procedure. Mr Howard strongly supports the adoption of the Secretary's draft so as to establish the principle of licensing if possible observing that the fact that there is probably no other Municipality in the World that is called upon to function in times of unrest, should surely be justification for the authorities of this Settlement being vested with powers that were perhaps greater than those that were vested in other Municipalities. The other members concur with the exception of Mr Dollar who states that he is unable on principle to support a proposal which is opposed to the American Constitution. The Secretary then suggests that if members are prepared to go to the Ratepayers on the principle of the licensing of printing establishments and the Press they should at the same time move the adoption of the conditions which they consider should be imposed in respect of such licences to meet the requirements more particularly of peace and good order. He points out that even should the Council fail to get these conditions approved, its position in the matter will not be thereby prejudiced, that it will merely remain for them to negotiate with the Consular Body as to what conditions they will sanction, thereafter laying the same before the Ratepayers for endorsement. Mr Brooke-Smith endorses this suggestion which is finally approved by members.

The meeting adjourns at 5.20 p.m.

*MSB*

*H. O. Liddell*  
Secretary.

*Ed White*  
X  
Acting-Chairman.

EW

At the meeting of the Council held on Wednesday, July 9, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- J.H. Dollar
- A. Howard
- T. Ibofuyama
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- Ed. White
- The Secretary and  
Assistant Secretary.

The minutes of the meeting of the Municipal Employes War Service Pay

Committee of July 3 are read and confirmed. In regard to  
Mr. Bett's Case. It seems to members that inasmuch as Mr Bett's  
 services were not sufficiently satisfactory to warrant his re-engagement  
 with the Council, the compensation already paid to him of seven  
 months full pay should, particularly in view of the fact that he had  
 only served two and a half months prior to his proceeding on War  
 Service, adequately meet the requirements of the case, and members  
 direct that this view be brought to the notice of the Committee.

The minutes of the meeting of the Watch Committee of July 3, are submitted  
and confirmed.

The minutes of the meeting of the Electricity Committee of July 3 are  
submitted and confirmed. With regard to:

Weihaivel Electricity Supply. The Chairman states that following  
 upon and in pursuance of the informal discussion at the last Council  
 meeting, he addressed Mr. Peebles on the question of Mr Aldridge  
 advising the Weihaivel Government on their proposed electricity  
 supply, stating that, in view of the friendly feeling between the two  
 ports, the Council would take it as a favour if Mr Aldridge could  
 assist the Weihaivel Government with his advice, and adding that it  
 was customary in the case of the Public Works Department for advice  
 of an expert nature to be given under such circumstances as a matter  
 of courtesy. Mr Peebles' letter expressing the Committee's views  
 on this question is then submitted and read together with a copy of  
 Mr Aldridge's report to the Committee pointing out that it would be  
 contrary to professional etiquette should he agree to offer his

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services without fee. Members quite appreciate this standpoint but agree with the view expressed by Mr White that unless a Municipal employe gives his professional advice free, it should not be given at all. Mr Brooke Smith remarks and members concur that to permit of any other course would inevitably create a very undesirable precedent.

Telephone Service. It is pointed out that the question of the inefficiency of the telephone service has already been taken up by the Council and further that the Acting Engineer has reported upon and is in communication with the Company in regard to the installation of an automatic telephone system in the new Central Offices Block with connexion with the general service. A copy of the Acting-Engineer's report and of the correspondence with the Company will be forwarded to the Engineer-in-Chief and Manager for his information.

Proposed Commission on Municipal Salaries. Consideration of the Committee's minute and of a memorandum by Mr Peebles, which will be circulated for members perusal, is deferred until a later meeting. The Secretary is directed to comment fully on the views expressed therein before circulating.

The minutes of the meeting of the Works Committee of July 7 are submitted and confirmed.

Bubbling Well Road - Lot 2945. The proposal to purchase the Lot, the property of the late C.W. Wrightson, is the subject of considerable discussion. The Chairman of the Works Committee expresses the view that <sup>it</sup> is doubtful whether the Council will ever again have such an opportunity of acquiring this lot and straightening the Bubbling Well Road, that personally he rather appreciates the bend in the road but that he recognises that the day may come when there will be a demand for the straightening of so important a thoroughfare. He states that his colleagues wish to take advantage of the present opportunity and he himself would be inclined to urge this course also but he felt diffident on the subject on account of the expenditure involved and uncertainty as to whether it would be possible to dispose of the surplus land. It is pointed out that the Council's holdings of surplus land almost invariably consist of fragments or lots which have been ruined for purposes of development by the irregular shapes left after excision of the road area, but over a long period of years it has been shown that the re-sale of such surplus land with their ample frontages has not resulted in loss to the Council. After some discussion, it is decided to request the Engineer to prepare alternative plans as to how the property can be utilised to the best advantage for the straightening of the road, whereafter the matter will receive members' further consideration.

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Cession of Kiaochow - Japanese Boycott- Students Strike. A report from the Captain Superintendent of Police is submitted, covering a report by the Deputy Superintendent upon an enquiry into the allegations contained in several letters and petitions to the Chairman and to Mr. Ibukiyama from Japanese residents. Members endorse the view that the various charges made against the police are not sustained and that the fact that in a city containing 15,000 Japanese inhabitants and millions of taels worth of Japanese property, no Japanese life has been lost and no Japanese property has been seriously damaged during a protracted period of undoubted public feeling, is a sufficient commentary on any charge that the police could not protect unless and until danger was imminent. Members direct that a copy of the documents submitted be forwarded to the Japanese Consul-General for his information.

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<sup>7/11</sup> Railless Tram Extensions. In a letter submitted together with Departmental comments, the General Manager of the Tramway Company suggests that a meeting be held of representatives of the Municipal Departments concerned and of the Company to consider the question of extensions. Members' attention is directed to the views recorded on this subject in the minutes of the Works Committee of June 21, 1918 and in the letters written in accordance therewith to the Company, and the suggestion is made that the Company be requested in the first instance to state the programme of extensions it now desired to place before the Council for consideration, and whether it is prepared to proceed immediately with any of the extensions included in such programme and if so with which and within what period it is prepared to complete such extensions should they receive the Council's approval. It is further suggested that when this programme has been received and Departmental reports have been made thereon, a joint meeting of the Watch and Works Committees be convened for preliminary discussion and recommendation as to which particular routes can be permitted, which will require modification and which cannot be sanctioned at all, and that views then recorded be communicated to the Tramway Company with the request that Mr McColl <sup>45</sup> be requested to meet the Heads of Departments concerned, with a view to discussion of details and the preparation and submission of their final recommendations in the matter to the Council. Members consider that this procedure is to be preferred to the adoption of Mr McColl's suggestion that he should meet the Heads of Departments forthwith, and action is directed accordingly.

Byelaws. The Chairman informs members that after the meeting on Monday last, July 7, he addressed a note to H.M. Judge, requesting his

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opinion upon the possible alternative methods of placing the Council's views in the matter of the licensing of printing establishments and the Press before the Ratepayers and that in reply, the Judge informed him that he approved the procedure whereby the adoption of the Consular Body's text of amended Byelaws, the adoption of the principle of licensing and the adoption of licence conditions would be moved by three separate resolutions, but that as regards the licence conditions he would, as at present advised, rule out Nos. 2 and 7. Members are at a loss to understand, by what authority the Judge proposes to rule out these conditions since as Chairman of the meeting he is presumably only competent to pronounce upon matters of procedure.

X General Municipal Rate - Refusal of Chinese to pay. A report by the Superintendent of Revenue is submitted, reporting the refusal on the part of Chinese to pay the General Municipal Rate increased from July 1 from 12 to 14 per cent and the special levy of one per cent, authorised by Mr Fowler's amendment to Resolution V, passed at the last meeting of Ratepayers. Therefrom it appears that many excuses for the refusal to pay were offered to the Tax Collectors. Some stated that they could not afford to pay the increased rate and the special levy, others that they were willing to pay if those next door paid, others that the master was out and others still on the ground that they had not been previously notified of the increase. From an extract from the Police Report of July 5, as to the proceedings at a meeting of shopkeepers, it appears that the refusal to pay is organised and general. Since the report of the Superintendent of Revenue was circulated to members, several petitions of protest have been received, and a deputation of Nanking Road shopkeepers has attended on the Secretary. One of the many ~~of these~~ petitions, which are mostly in similar form, is read to the meeting and the call made on him by the deputation of Nanking Road shopkeepers, states that there was considerable misunderstanding exhibited as to the increased rate and the special levy, possibly genuine but more probably feigned, but that the deputation left professedly satisfied with the explanations given to them. The Secretary further states that he has discussed the matter with Dr. Parker, Director of Chinese Studies, and the latter was of the opinion that if the collection could be delayed until the beginning of next month, that would probably provide the "save face" that the Chinese required. As to the lack of any proper notice of the increased rate and the special levy the Secretary points out that the proceedings at the last Ratepayers meeting were fully reported in all the Chinese newspapers, he also produces a Chinese handbill and translation which was prepared a month or more ago, with the idea that

*208*



it should be distributed in the Settlement in the event of any disinclination on the part of the Chinese to pay the special levy, but that on the ground of policy and because of the feeling amongst the Chinese on the Shantung question, he had stopped the publication of the handbill in the Chinese press, thinking that its publication would concentrate public attention on the special levy and perhaps result in organised opposition. After some discussion members approve of the suggestion that a reminder that the rates have been increased, and an explanation of the reason for the increase and for the special levy should be published in the Chinese papers, and that the resumption of efforts to collect the rates should be postponed for a short time but they are opposed to any definite statement in regard to this postponement in the Chinese press, since the Chinese mind would surely interpret this as a weakening on the part of the Council. In this connexion members further approve of the suggestion that a reference to the refusal to pay rates should be embodied in the proclamation in regard to the recent unrest which is now approved in its final form. Members however record the view that no action should be taken for printing of this proclamation until such time as its need may become more evident, the local situation having during the past few days undergone a decided change for the better.

Recreation Ground - Entrance Fee. An application by Mr Merriman as Chairman of the American Base Ball Club for permission to make a charge for admission to the Club stands in connexion with a series of games with two military teams, the surplus receipts being devoted to American and British Charitable Funds, is approved upon the same conditions as those upon which approval was given on a similar occasion during 1918.

The Municipal Gazette for July 10, is submitted in proof and authorised for publication.

The meeting adjourns at 6.50. p.m.

*Ed White*  
Acting-Chairman.

*N. O. Fiddell*  
Secretary.

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At the meeting of the Council held on Wednesday, July 16, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs Ed. White (Acting Chairman)
- C.M. Bain
- A. Howard
- T. Ibukiyama
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
- Assistant Secretary

Absent:

- Messrs J.H. Dollar
- E.C. Pearce.

The minutes of the meetings of July 2 and 9 and of the special meeting  
of July 7, are confirmed and signed by the Acting Chairman.

With regard to:

Mr. Woodford's Agreement. Draft letter to the Chairman and members  
of the Electricity Committee conveying an expression of the Council's  
views on this matter is submitted and approved for despatch.

Hongkew Disturbances - Court of Consuls' Case. Referring to a  
notice which is submitted that argument as to the steps to be taken  
to bring this case to a conclusion will be heard before the Court in  
Chambers on Friday afternoon, the Acting Chairman suggests that the  
Legal Adviser be instructed to inform the Court that if the petitioner  
wished to proceed with her case on the principles involved and to  
obtain the Court's ruling thereon the Council contended that further  
hearing should be deferred until the return of Sir Everard Fraser in  
the autumn, but that, if the petitioner agreed that the case should  
proceed before the two remaining members of the Court, as an  
arbitration merely to assess the amount of compensation which in  
their opinion the Council should pay, irrespective of the question  
of liability, and without any admission of such liability or ruling  
by the Court thereon or on the principles involved in the case, the  
Council would be willing to leave the matter to the two remaining  
members of the Court, and to abide by their decision. Considerable  
discussion ensues upon this suggestion: Mr Merriman inclines to the  
view that the Council should press for a decision on the principles  
involved before the Court as now reconstituted and that to this end  
the case should be started de novo. In reply it is questioned

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whether there is any particular advantage to be gained by pressing for a decision on the principles, should the petitioner be willing to submit the amount of compensation to arbitration, particularly since the Council has from the first been willing to pay reasonable compensation apart from any question of liability. Mr Ibukiyama suggests that the matter should be left to the discretion of the Council's Legal Adviser. Ultimately the suggestion made by Mr White in the first instance is approved, with the further direction to the Legal Adviser that, should the Court or the petitioner not accept the proposal as to adjournment or as to arbitration he should press for a hearing de novo before the re-constituted Court, pointing out that the principles involved were of too great consequence to permit of the case being continued from the point when the hearing was adjourned.

Bubbling Well Road - Lot 2945. Plans prepared by the Engineer in accordance with the directions recorded in the minute of July 9, showing alternative proposals for the utilization of this lot, should its purchase be approved are submitted and discussion ensues thereon. Mr Brooke Smith rather inclines to the view that the straightening and widening of the Bubbling Well Road are not of such vital necessity at the present time as to warrant a nett estimated expenditure, after sale of the surplus land, of \$40,000. The Secretary observes that the Acting Engineer is of the opinion that if the straightening and widening are not taken in hand now, it is certain that the Council will be forced in the future to carry out this improvement at probably much greater cost than that at which it can now be carried out. Members prefer to leave decision in abeyance pending the receipt and consideration of the Engineer's report in re.

Bubbling Well Road - Lot 2437. A letter from Mr Hardeen to the Acting Engineer is submitted recording his agreement to the widening of the Bubbling Well Road ex this lot to the scheduled line in consideration of the payment to him of the sum of \$22,500 against which will be set off the sum of \$14,030.50 to be paid by him for the incorporation of the Yu Sing Ka Alleyway in his property Lots 247 and 249 Nanking Road, the difference payable by the Council being thus \$8,469.50. Mr Merrivan points out that Mr Hardeen's letter does not clearly specify that the sum of \$22,500 includes reinstatement and all other charges and enquiry is directed of the Engineer as to whether this was specifically stated in his letter to Mr Hardeen.

General Municipal Rate - Refusal of Chinese to Pay. Alluding to the discussion at the meeting of July 9, the Acting Chairman states that on the following day Messrs Sung of the Bank of China, Sheu Tun Ho and Chu Lai Fong, unofficial representatives of the Chinese Chamber of

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Commerce, which had been approached in the matter by the several Street Associations formed since the recent Student Strikes, called upon the Chairman and the Secretary when the why and wherefore of the increased General Municipal Rate and of the special levy of one per cent were explained to them in some detail, and that finally they left stating that they would confer with those who had petitioned against payment of the increased rate and the special levy and that they believed that they could arrange the matter on the basis, that the 14 per cent should be paid forthwith and the special levy in October, provided the Council would approve of this arrangement, which the Chairman stated he thought that the Council would do. The Secretary then states that subsequently it was gathered that the Chinese had taken up the attitude that under no circumstances would they pay the special levy, that Mr. R.F.C. Master representing the Chamber had later called on him and discussed the matter, confirming the fact that this was the present attitude of the Chinese and that from the discussion with Mr. Master, it seemed clear that one of the underlying motives for this refusal was the claim that there should be no taxation without representation. The Acting Chairman then states that Mr. Master subsequently called on him also and suggested that the Chairman, the Finance Committee or the Council as a whole should meet the representatives of the Chamber and discuss the matter with them. Continuing he states that he was inclined to think that this was the best course to be taken in the first instance, but that the Secretary pointed out that there was a tendency on the part of Chinese when once they obtained any concession as a result of meeting the Council to endeavour to obtain further concessions and that, under the circumstances, the Secretary suggested that it would perhaps be better that he should first meet the representatives of the Chamber and subject to members' approval, inform them that whilst the Council must insist upon the payment of the increased rate and the special levy, yet it was possible that it would agree to payment of the 1 per cent levy being spread over four quarters if they first produced certain assurances preferably signed by all the organisations which had protested to the Council, that this facility in regard to payment would meet their original complaint as to the hardship that a single payment would cause. Mr Merriman is of the view that the Council should press for a decision in the matter in the Mixed Court and not accept any compromise, reminding members of the view that he has always held that the special levy is illegal and urging that it would be better that this view should be put to the test, since, if he was correct, the levy would have to be abandoned. In reply it is suggested

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July 16'19. 122.

that if a compromise on the lines suggested by the Secretary is possible it would be preferable from a Council point of view to any endeavour to bring the matter to an issue in the Mixed Court or for that matter in any Court. These views give rise to considerable discussion, members ultimately directing that the Secretary act on his suggestion reporting the result to members before any further action is taken in the matter, the collection of rates being in the meantime suspended.

Court of Consuls. A communication from the Consular Body is submitted informing the Council of the election of Mr J.W. Jamieson, C.M.G., H.M. Consul General as a member of the Court of Consuls for the year 1919.

Volunteer Corps - "B" Company British. Upon the recommendation of the Commandant leave of absence from August 8, 1919 to March 30, 1920 is granted to Lieut. F.J.W. Melville.

Thomas Hauxbury School for Boys - Site Extension. A draft minute for incorporation in the minutes of the next meeting of the Foreign Educational Committee and already approved by the Committee, is submitted and read and after brief discussion, members record approval of negotiations being opened for the purchase of some 4 to 5 mow of land on the west of the School site and also, if possible of the strip of land on the east which is at present covered by a row of coolie dwellings so as to provide for the extension of the Playground and directions are given that the Engineer be instructed to act accordingly and to report the result in due course for submission to and consideration by the Works Committee.

Special Vice Committee. In response to an enquiry by the Secretary of the Committee, members direct reply that a special Committee was appointed in 1905 to formulate suggestions for the control of prostitution, and that the report of this Committee be forwarded for the present Committee's consideration, as also the reports made from time to time on various matters bearing upon or relevant to the investigations, which the present Committee is now conducting.

Volunteer Corps Commission. A letter from Mr Home is submitted, suggesting the appointment of Mr S.J. Halse as a member of the Commission in the place of Dr. W.H. Rees who has recently left for Home. This suggestion is approved and Mr Halse is appointed accordingly.

The Municipal Gazette for July 17 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*Ed White*

Acting Chairman.

*N. O. Fiddell* /  
Secretary.

At the meeting of the Council held on Wednesday, July 23, 1919,

at 4.30 p.m., there are:

Present:

Messrs Ed. White (Acting Chairman)  
 C.M. Bain  
 A. Howard  
 T. Iwakiyama  
 H.A.J. Mooney  
 W.L. Merriman  
 A. Brooke Smith  
 The Secretary and  
 Assistant Secretary.

Absent:

Messrs J.H. Dollar  
 E.C. Pearce.

The minutes of the meeting of July 16 are confirmed and signed by the Acting Chairman. With regard to:

Hongkew Disturbances - Court of Consuls Case. The Secretary states that on Friday last at the hearing in Chambers, the Legal Adviser, Mr. Wright, pressed, in accordance with the Council's instructions, that the further hearing of this case should be deferred until the return of Sir Everard Fraser, that the petitioner on the other hand pressed for the continuance of the case before the remaining Judges of the Court as an arbitration upon the principles involved as well as upon the amount of compensation to be awarded. That the Judges replied that they were not prepared to arbitrate on the principles but were willing to deal with the question of compensation, that after argument, Mr. Wright agreed to this course, on the distinct understanding that the Council did not and would not admit any liability and finally that, the petitioner agreeing, it was arranged that an agreement embodying the terms of the submission to arbitration should be drawn up for signature by the parties. The draft of this agreement drawn up by Counsel for the petitioner and amended by the Legal Adviser, is now submitted and approved subject to certain further amendments suggested by the Secretary provided the same meet with the Legal Adviser's concurrence.

Bubbling Well Road - Lot 2945. A report by the Acting-Engineer is submitted dealing with the three alternative proposals, shown on the plans submitted therewith, for the utilization of this lot for the straightening and widening of the Bubbling Well Road from the eastern boundary of the lot to Gordon Road. The Acting Engineer attends and

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supplementing his report, which is read, explains to members the advantages of each particular proposal from the engineering and traffic points of view. He expresses the opinion that the third proposal though it cannot be so favourably commended as the other two, should sufficiently meet the requirements of the case whilst as regards the financial aspect of the matter, it would prove less costly, reducing the estimated cost of the road improvement from say, £38,000 under the first and second proposals, to £30,000 - 32,000, assuming always that Lot 2945 could be purchased for the sum of £50,000. The three plans submitted are the subject of careful scrutiny and prolonged discussion in the course of which Messrs Merriman and White record the view that the carrying out of the proposed improvement as far as Gordon Road would involve hardship on Mrs. McBain, the owner of Lot 2940 even though the area required from this property would be offset to a large extent by inclusion therein of a portion of the existing road area. Apart from this factor members are favourably inclined towards the third proposal, particularly since it will not render necessary the demolition of the dwelling house on Lot 2945, so that in members' opinion, it may be possible to dispose of the property and house after improvement of the road line for little less than the amount which it is suggested should be offered for the property as it stands at present. Ultimately and without recording any definite views on the proposed improvement of the road in so far as it may affect other lots, members approve of an offer of £50,000 for the purchase of Lot 2945.

The Acting Engineer withdraws.

General Municipal Rate - Refusal of Chinese to pay. The Secretary reports that following upon the decision recorded at the meeting on July 16, he met Mr. Master, Legal Adviser to the Chinese Chamber of Commerce and Messrs Shen Tun Ho, Chu Lai Fong, Chang Nyeh Yun and Sung on July 19, when the question of the increase in the General Municipal Rate from 12 to 14 per cent as from July 1, the levy of the special rate of 1 per cent and the opposition of the Chinese thereto were the subject of lengthy discussion. He states that prior to this meeting he prepared a memorandum on the whole question which he read to the meeting; that so far as he could gather, the argument set forth therein appeared to have convinced those present, that the increased rate and the special levy were fully warranted and would have to be paid. Continuing the Secretary states that he enquired whether the collection of the special levy in one payment would work a hardship, that this point was discussed at some length and that upon the Chinese present stating that its collection in one payment would indeed involve a hardship, he had suggested that, if

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that was their view, the Council would, he felt sure, as a reasonable Body, agree to remove the hardship by spreading the payment, but that this suggestion could only be placed before the Council if it were backed by a sufficient guarantee that, upon its being granted, there would be no further opposition by Chinese ratepayers. He states that this suggestion appealed to the Chinese present who expressed their wish that it might be left to come from them rather than from the Council, a suggestion with which he readily concurred, at the same time arranging that a copy of his memorandum on the whole question with a Chinese translation should be sent to Mr. Master who should arrange for the representatives of the shopkeepers associations who had protested in this matter to meet and consider the same. The memorandum referred to, upon which Mr. Phillips, H.M. Consul, has commented favourably, and the covering correspondence with Mr. Master have been circulated to members and pending a reply they direct that no further action in the matter of the collection of rates be taken.

x Thomas Hanbury School for Boys - Site Extension. Members direct that the view of the Parks Committee that the land to the south of the School is of too small an area to be of great use for a childrens playground in so crowded a district, though it might be of value to the School, be brought to the attention of the Foreign Educational Committee for an expression of its views.

x The minutes of the meeting of the Watch Committee of July 21 are submitted and confirmed, members commenting in appreciative terms on the very able and exhaustive report of the Captain Superintendent of Police recording his recommendations upon the enquiry made into the Pay and Conditions of Service of the Foreign Branch of the Force. With regard to

x Education of Children. Members are very definitely of the view that should the privilege of free education be granted it should of necessity be limited to employees whose Pay does not exceed a reasonable maximum, but before recording any definite decision in the matter of the grant of this privilege they direct that further particulars be obtained and submitted as to the cost involved.

x In a supplementary report which is submitted, the Deputy Superintendent of Police states reasons in support of the recommendation that passages for Inspectors and those above this rank when proceeding on, or returning from Home leave, or upon retirement, should be granted at the first class rate. Having considered these reasons carefully, members unanimously endorse this recommendation. At the conclusion of the discussion the Acting-Chairman observes that the extra financial burden occasioned by the increased rates of Pay

under the new Scale will probably be more than offset by the contemplated decrease in the authorised strength of the Foreign Branch from 203 to 210. Upon Mr. Brooke Smith questioning the desirability of any reduction in the strength, it is pointed out that decision in this respect was only reached by the Captain Superintendent after carefully weighing the arguments for and against reduction.

Band Committee. It is decided to invite Mr. O.M. Green to resume his seat on this Committee.

The Municipal Gazette for July 24 is submitted in proof and authorised for publication.

The meeting adjourns at 5.40 p.m.

*Edwin*  
Acting Chairman.

*M.O. Fiddell*  
Secretary.

At the meeting of the Council held on Wednesday, July 30, 1919,

at 4.30 p.m., there are:

Present:

Messrs Ed. White (Acting Chairman)  
 C.M. Bain  
 A. Howard  
 T. Ibuliyama  
 H.A.J. Macray  
 W.L. Merriman  
 A. Brooke Smith  
 The Secretary and  
 Assistant Secretary

Absent:

Messrs J.H. Dollar  
 E.C. Pearce.

The minutes of the meeting of July 23, are confirmed and signed by the Acting-Chairman. With regard to: General Municipal Rate - Refusal of Chinese to Pay. The Secretary reports that on Friday last Mr Master informed him that, with representatives of the Chinese Chamber of Commerce, he had met the delegates of several of the Shopkeepers' Associations, when the explanatory memorandum forwarded to him, was read and discussed, and that, as a result, the Shopkeepers, with the exception of two or three malcontents whom it would be the endeavour of the rest to win over, had indicated that they were satisfied with the Council's explanation, and that the increased rate and the special levy would have to be paid. Confirming the Secretary states that on the afternoon of July 28 Mr Master informed him that the Shopkeepers had decided to consult the American law firm of Messrs Jernigan, and Fessenden, in the view, as apparently expressed by them, that an American firm might be able to make more impression on the Council than Mr Master had done and obtain a waiver of the increased rate and of the special levy. On the other hand, from an extract from the SinWanPao which has been circulated to members, it appears that Mr Jernigan has in fact advised that the Council was obliged to increase the rates and that since it was decided at the Annual Meeting of Ratepayers to provide compensation for Municipal employes who have been on War Service, the special levy would have to be paid, and further that if 1 per cent was found to be insufficient, more would have to be collected. In the course of the discussion which ensued, the Acting-Chairman expresses the view that the Council has now no alternative but to proceed with the collection of the increased rate

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and the special levy and to enforce their payment. At the same time, he is of the opinion that a Notification in the form of the draft drawn up by the Secretary and circulated to members, explaining at great length the reasons for the increase and for the special levy, should be published in the Chinese papers, and that no action should be taken for their collection for a period of at least a week thereafter, thus avoiding any contention by Chinese Ratepayers that they do not understand why they have got to pay. He suggests in this connexion that it would be reasonable and avoid all hardship if the payment of the special levy were spread over four quarters. The other members fully endorse these views, and subject to the Acting-Chairman conferring with the Senior Consul and H.M. Consul General, it is decided to proceed accordingly.

As bearing upon the opposition of the Chinese to the payment of the increased rate and the special levy. Mr Brooke Smith refers to a speech delivered by Mr Chang Nyeh Yun at a tiffin party given by him to a few prominent Chinese and Foreigners. He states that Mr Chang traced the present unrest and tendency on the part of the Chinese to oppose the Settlement Authorities first to the dissension in the Canton Guild which was engineered some few months ago by Wen Tsung Yao, with the result that those who might be described as the irresponsible element had obtained the upper hand in the Guild. Secondly to efforts of a somewhat similar character which had been and were still being made to undermine the authority of the older members of the Chinese Chamber of Commerce and to secure ascendancy for the younger and less responsible members who were also apparently being exploited from political motives and lastly to the establishment in this connexion of the Commercial Federation, which Body, Mr Chang pointed out, was largely responsible for the closing of shops and the prolongation of the recent Student Strike, which movement led to the formation of Street Associations of Shopkeepers, who organised in opposition to the payment of taxes. He states that Mr Chang and the responsible members of the Chinese Community deplored this tendency to oppose the constituted authorities and suggested that a great deal might be done to counteract this tendency if the Chinese Ratepayers were allowed some representation on the Council. As to this, members are reminded briefly of the occasions on which the subject of the establishment of a Chinese Consultative Committee or Advisory Body was the subject of consideration, and upon the Acting-Chairman's suggestion the Secretary is directed to circulate the files in this connexion for members' information.

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Band Committee. Mr. O.M. Green's acceptance of the invitation to resume his seat on this Committee is noted.

The minutes of the meeting of the Municipal Employes War Service Pay Committee of July 24 are submitted and confirmed, with regard to Mr. Betts' case. Members direct that no payment be made to Mr Betts unless application should be made by him and further that the only instructions to the London Agents in regard to the War Service Pay awarded to employes who do not return to the Service should be to direct such employes to make written application to the Council, when payment will be made.

The minutes of the meeting of the Health Committee of July 25 are submitted and confirmed.

Loan 1919 - Bank Overdraft. In a report submitted the Treasurer refers to certain discussions with Mr Stephen, Manager of the Hongkong and Shanghai Bank, on the subject of Municipal finance. He states that the latter then showed him a letter drawn up for despatch to the Council referring to the prevailing scarcity of silver, to the Council's heavy overdraft, to the inability of the Bank to continue indefinitely to accord this measure of financial assistance and to the desirability of the Council issuing a sterling loan. The Treasurer thereupon informed Mr Stephen of the efforts that the Council was making in the matter of placing its present Debenture issue and of the proposals in regard to a deposit investment scheme in this connexion and of the issue possibly of Premium Debentures. As a result Mr Stephen agreed to withhold his intended letter to the Council. Concluding his report the Treasurer states that he is preparing for submission to members a definite scheme providing for the acceptance of small sums of money on deposit, subject to subsequent conversion into Municipal Debentures.

Electricity Committee. Mr White's resignation as a member of this Committee is accepted with regret and Mr Macray is elected to serve in his stead with Mr Merriman as the Council's representatives on the Committee.

The Municipal Gazette for July 31, is submitted in proof and authorised for publication.

The meeting adjourns at 5.35 p.m.

*M. O. Liddell*  
Secretary.

*Ed. Wintz*  
Acting-Chairman.

At the meeting of the Council held on Wednesday, August 6, 1919,  
at 4.30 P.m., there are:

Present:

Messrs Ed. White (Acting Chairman)  
 C.M. Bain  
 A. Howard  
 T. Ibukiyama  
 H.A.J. Macaray  
 W.L. Merriman  
 A. Brooke Smith  
 The Secretary and  
 Assistant Secretary.

Absent:

Messrs J.H. Dollar  
 E.C. Pearce.

The minutes of the meeting of July 30 are confirmed and signed by the Acting Chairman, who states in regard to General Municipal Rate - Refusal of Chinese to Pay, that the Senior Consul and H.M. Consul-General approved of the Council's action in this connexion, that the Notification referred to in the minutes has been published in the Chinese and foreign newspapers and reprinted in handbill form and forwarded to the several Guilds and to the British and Chinese Chambers of Commerce for distribution to their members.

Loan 1919. Mr. Brooke Smith refers to a recent conversation with Mr. Stephen when the latter alluded to the question of Municipal finance and again expressed the view that the Council should issue a sterling loan. In reply he informed Mr. Stephen of his own view that the Council could not commit the Community to a sterling loan since, with the exchange factor, it was impossible to gauge with any certainty what such a loan would actually cost in redemption and interest charges. Upon Mr. Stephen venturing the opinion that exchange would not fall appreciably for the next five or ten years, he suggested that the Council might reconsider the issue of a sterling loan if the Hongkong and Shanghai Bank were to guarantee a favourable exchange rate for its repayment in ten years on maturity. Mr. Stephen thought that this might be possible, later stating that he could probably arrange the matter through Hongkong on a basis of say 4/8 to the tael. Commenting on this conversation Mr. Brooke Smith compares the cost of a 5 % sterling loan of £500,000 issued at 5/7 and redeemable in ten years at 4/8, with the cost of the present 7 % silver loan issued at 95, indicating that the former would prove less costly

than the latter and stating that it appeared to him that a guaranteed exchange rate for redemption would make a sterling loan a business proposition since the <sup>Council</sup> would know at the outset exactly what its financial obligations in the matter would be. The other members concur, the Acting Chairman expressing the view however that, to prove attractive, it would be necessary to offer interest at  $5\frac{1}{2}$  per cent, at which rate the cost of the loan to the Council would, it seems, be little if at all in excess of the cost of the present silver loan.

The Treasurer then attends and is informed of Mr. Brooke Smith's conversation with Mr. Stephen. In reply to members he concurs with the view that the main objection to a sterling loan would disappear with a guaranteed exchange rate for redemption, but that there would in his opinion still remain the objection that the issue of such a loan would almost certainly tend to lead the public to expect similar issues in the future, which would of course be most unsound unless safeguarded under similar conditions to those now proposed. Eventually after considerable discussion members direct that the Treasurer give further consideration to the proposed exchange guarantee and to the figures of comparison submitted by Mr. Brooke Smith, thereafter reporting for members' consideration when the Acting Chairman, Mr. Ibukiyama and Mr. Brooke Smith will attend on Mr. Stephen's for further discussion, and with a view to the consideration of definite proposals in the matter.

Members further direct record of their objection to the principle of the issue of a sterling loan except under such safeguards as are proposed in the present instance and as will enable the Council definitely to measure the financial responsibility thereby undertaken.

The Treasurer withdraws.

The minutes of the meeting of the Electricity Committee of August 1. are submitted and confirmed. With regard to  
Tramways, and in particular to the Engineer-in-Chief and Manager's comments on the subject of Mr. McColl's suggestion that a meeting of representatives of the Council and of the Tramway Company should be held to discuss the question of extensions, it is pointed out that Mr. McColl has already been informed of members' decision that a joint meeting of the Watch and Works Committees should be convened for preliminary discussion and recommendation as to which particular routes comprised in the Company's scheme can be permitted, which will require modification, and which cannot be sanctioned at all, and that the views recorded at such meeting should <sup>thereafter</sup> be communicated to Mr. McColl with the request that he should meet the Heads of Departments concerned, with a view to the discussion of details and the

preparation and submission of their final recommendations to the Council. It is further pointed out that it was agreed that Heads of Departments concerned should attend the joint meeting referred to. The Secretary is directed to inform Mr. Aldridge accordingly.

Superannuation Fund. It is pointed out that the question of the application of Rule 10A of the Superannuation Fund Rules was the subject of discussion at the special meeting of the Finance Committee held on June 17, when the Engineer-in-Chief and Manager observed that it was possible under the Rule for an employe to obtain the Council's contribution as well as his own upon his leaving at the end of say three years service, and that in his opinion it was not in the best interests of the Council that this should be so and that the Chairman then stated that this was due to the somewhat unfortunate wording of the Rule but that this would probably be adjusted when the contemplated revision of the Fund Rules to provide for increased benefits for long service was under discussion. It is also pointed out, in reply to members, that amendment of the Rules so as to cut down the benefits already conferred on employes is naturally not an easy matter and the suggestion is made that it would be better that action in this direction should be taken simultaneously with the conferment of the increased benefits for long service, since it was scarcely likely that there would be any real opposition by employes to amendment of the Rule, if at the same time increased benefits for long service were granted. Considerable discussion ensues in this connexion, members ultimately directing that revision of the Rule be considered in connexion with the long service benefits.

The Engineer-in-Chief and Manager attends and emphasises the necessity for providing an uninterrupted Telephone Service between Riverside, Fearon Road and the Head Office, and that to this end the service should be independent of the Public Telephone Service and by underground cable. Members are unanimous in endorsing these views and since the existing over-head private line between Riverside and Fearon Road was installed by the Electricity Department with the knowledge of the Telephone Company and without objection on their part, and to avoid raising any question of principle it is directed that the Company be informed by the Secretary that it is proposed for greater security to lay this line underground and to extend it to the Head Office.

Electricity Supply - Pootung. In a report submitted in reference to the decision recorded in the Council minutes of June 18 and 25, the Engineer-in-Chief and Manager, whose views are endorsed by the Electricity Committee, requests consideration of an amended proposal

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providing for the supply of the Pootung Electricity Company in bulk upon similar lines and at the same rates as in the case of the supply to the Chapel Electricity Company, with the provision that the Electricity Department's responsibility shall cease on the Bund Foreshore where the supply cable to be provided by the Pootung Company will enter the river. In urging this amended proposal for the Council's approval, Mr Aldridge points out that the programme of extensions now being carried out will bring the plant capacity of the Department up to a total of 80,000 kilowatts next year, and that even if the Pootung supply were to reach 5,000 kilowatts in five years, which he doubts, it would constitute but a very small proportion of the total while the proposed Capital Charge of £29 per kilowatt and Running Charge of £0.0085 would prove remunerative. In the course of discussion members endorse their previously expressed opposition on principle to extensions beyond the Settlement and to areas which are not served by the Council's roads, at the same time they incline to the view expressed by Mr Brooke Smith that so long as the charges to the Pootung Company provide a substantial profit over and above the profit obtainable in the case of equivalent supplies in the Settlement, and the supply to Pootung does not accelerate the question of further extensions of plant, the objections already recorded should not be upheld in this instance. Finally the amended proposal is approved on the understanding that the agreement with the Pootung Company shall be limited to a period of five years and to a maximum supply of 5,000 kilowatts with Capital and Running Charges calculated upon such a basis as to produce at least 10 per cent more profit than the charges for equivalent supplies in the Settlement and on the understanding also that, if the cables across the river are ordered by the Department on behalf of the Pootung Company, payment therefor shall first be adequately secured.

The Engineer-in-chief and Manager withdraws.

x Defence Forces - Emergency Unit. A letter from Major Hilton Johnson is submitted together with an enrolment form suggested for adoption and correspondence thereon with the Secretary and with Mr Reader Harris who will command the Unit on its formation. In reply to members the Secretary expresses the view that the enrolment form will suitably meet the case both as regards the liability of the Council and the liability of members enrolling in the Unit, but he suggests, and members approve, that the form be submitted to the Legal Adviser for his opinion before its adoption is formally approved.

x Byelaws. Members direct that their appreciation and thanks be conveyed to Mr. Grant Jones, H.M. Vice Consul for the interest which he took in

the matter of the amended Byelaws recently passed by the Ratepayers, and the text of which as submitted by the Consular Body was, it is known, drawn up in its original form by Mr Grant Jones.

The Municipal Gazette for August 7, is submitted in proof and authorised for publication.

The meeting adjourns at 6.35 p.m.

*G. Jones*

Acting-Chairman.

*N. O. Fiddell*  
Secretary.

X

At the special meeting of the Council held on Wednesday, August 13, 1919,  
at 12 noon, there are:

Present:

Messrs Ed. White (Acting Chairman)  
 C.H. Bain  
 A. Howard  
 T. Ibukiyama  
 H.A.J. Maoray  
 W.L. Merriman  
 A. Brooke Smith  
 The Commandant of Volunteers  
 The Captain Superintendent of Police  
 The Superintendent of Revenue and  
 The Secretary.

Absent:

Messrs J.H. Dollar  
 E.C. Pearce.

Addressing the meeting on the subject of the Refusal of the Chinese to Pay the General Municipal Rate, the Acting Chairman states that in accordance with arrangement the collection of rates was recommenced on Monday, when the total collection only reached approximately \$5,000, that the collectors met with practically absolute refusal to pay in the Nanking and Honan Roads, that in many cases the shopkeepers refused to accept the explanatory handbills distributed and that in view of the importance of the matter, it had seemed desirable that this meeting should be convened for discussion and decision as to the action which should now be taken.

A report of the Superintendent of Revenue wherein are embodied the individual reports made by the collectors, is then read by the Secretary as also an extract from the Police Daily Report containing the translation of a handbill which purports to have been issued by Messrs Jernigan and Lineberger, American lawyers, advising Chinese Ratepayers that, pending settlement of the question of increased rates, they should pay at the old rate of 12 per cent only. That Messrs Jernigan and Lineberger should have authorized the issue of such a handbill is improbable having regard particularly to the sound advice already given to the Chinese by the former, but members concur that acknowledgment or denial of its issue with their authority should be obtained.

The Chairman next informs members that Mr Chu Lai Fong sought an interview with him at the Country Club yesterday evening, assuring him that if a letter could be written to him personally stating that

*M.O.P.*

the Council would not raise the rates in future without meeting a consultative committee of six Chinese he would guarantee payment of the Rates by Tuesday next. Continuing he states that he discussed this proposal with H.M. Consul General and that in company with him and Mr Phillips, H.M. Consul, he had, this morning, interviewed Mr Yang Teheng, the Commissioner for Foreign Affairs, who agreed that it would be desirable that a letter in these terms should be written to Mr Chu Lai Fong, of whom he spoke very highly, adding that if the letter was written, he would do his utmost to support the Council, H.M. Consul-General very strongly advised that the Council should adopt this course and he the Acting Chairman strongly recommended its approval by members. The Secretary thereupon submits with all deference but in the strongest possible terms that the suggested letter should not be written and that to write it cannot but weaken the Council's position and intensify the present difficulties, since it is, he contends, inconceivable that the agitation to secure representation on the Council <sup>can</sup> be disposed of by the concession which it is proposed to embody in the letter, whilst the making of this concession must inevitably result in further correspondence and a stiffening rather than a weakening in the claim to representation coupled with a refusal to pay rates until such representation is granted. He suggests for members' consideration that nothing in the nature of a compromise should be entertained by them and submits that the only course left for adoption is action to enforce payment of the Rates. He points out that Mr Chu Lai Fong's assurances in connexion with the refusal to pay Rates have thus far proved absolutely valueless, that on the last occasion when he met the Chairman of Council, he had to confess that he, Mr Sung and Mr Shen Tun Ho no longer had any influence with the majority of Chinese, and that it is therefore indicated that his guarantee that the Rates will be paid will prove equally valueless and is actuated solely by the belief that, if he can obtain a letter from the Council to himself such as is proposed, he will derive some personal gain or prestige. Finally he urges upon members that the matter is of such great importance from the point of view of precedent that if the Council exhibits any indication of weakening by parley with the Chinese, it must reconcile itself to the fact that it will have to face the same difficulties continually in the future, for which reason if for no other, it should take a firm stand, avoid any further parley, enforce payment of the rates through the Mixed Court and deal with the question of Chinese representation in the affairs of the Settlement at a later date as an entirely separate and distinct question on its merits. The Acting Chairman


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then expresses the view that the proposed letter to Mr Chu Lai Fong would not be in the nature of a compromise, would commit the Council to nothing except to non-increase of rates in future without consultation with the proposed Chinese Consultative Committee of six, and that it should accordingly be sent to Mr Chu. Mr Brooke Smith endorses the view that the letter should be written, but is opposed to its being addressed to Mr Chu Lai Fong personally, suggesting that it should be addressed to the Secretary of the Chinese Chamber of Commerce and enclosed, if thought fit, in a covering letter from the Acting Chairman to Mr Chu. Mr Merriman does not favour the proposed letter, opposing anything in the nature of a compromise and recording his view that the Council should press the issue after taking all possible precautions to prevent or deal with any resulting disturbances. The other members appear to be somewhat diffident as to the advisability of the letter being written, though in sympathy with the principle of the Chinese being consulted in matters affecting their particular interests.

Asked for his views, the Captain Superintendent of Police expresses the opinion that a letter should be written to the Chamber of Commerce, that it should contain nothing in the nature of a compromise but merely a statement that no fresh taxation can be levied until after the next meeting of Ratepayers and that the Council fully sympathised with the Chinese request for a voice in the affairs of the Settlement, but was not inclined to do anything until the Ratepayers had been consulted. Finally it is decided that the Acting Chairman, the Watch Committee and the Secretary, shall attend on H.M. Consul General early this afternoon, inform him of the views expressed at this meeting and be guided by his advice.

The meeting adjourns at 1 p.m.

  
Acting Chairman.

  
Secretary.

At the meeting of the Council held on Wednesday, September 17, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 G.M. Bain  
 A. Howard  
 T. Itukiyama  
 H.A.J Macray  
 W.L. Merriman  
 A. Brooke Smith and  
 The Assistant Secretary.

Absent:

Mr. J.H. Dollar.

- ✓ The minutes of the ordinary meeting of August 6, and of the special meeting of August 13 are confirmed and signed by the Chairman. In connexion with Refusals to Pay General Municipal Rate and the resultant partial measure of popular support to the agitation to secure Chinese representation on the Council, the Chairman observes that owing to failure of the negotiations with Mr Chu Lai Fong, the Council is in nowise bound by any of the proposals made. In the meantime, it is noted that the revenue is being collected satisfactorily.
- ✓ The minutes of the Joint Meeting of the Health and Works Committees of August 8 are submitted and confirmed and members comment in appreciative terms upon the comprehensive study of the question of Sewage Disposal therein indicated. It is noted that Mr. Godfrey's report, with the excision of certain paragraphs indicative of the locality where sewage is to be treated experimentally, has already been published.
- ✓ The minutes of the special meeting of the Watch Committee of August 19 are submitted and confirmed.
- ✓ The minutes of the meeting of the Works Committee of September 1 are submitted and confirmed. In connexion with the question of  
 ✓ Handcart Traffic, Mr Merriman explains at length the view point of the Committee, briefly to the effect that the old type of narrow tyred wheels are unduly destructive to road surfaces, that prohibitory measures are inadvisable, that owners should be induced to adopt the widths considered adequate, and to this end, licences should be issued at a cheaper rate for the wider wheels. Members emphasise the desirability as a preliminary step of explaining the proposals to the Handcart Guild.

- ✓ Thomas Hanbury School for Boys. Close attention is given to the views of the different members of the School Committee, and to the explanatory remarks of Mr Bain, at the conclusion of which the views of the Works Committee on this subject are upheld and are authorised for transmission to the School Committee.
- ✓ Surplus Land - North Shanse Road. In view of the Engineer's further report on this subject, the offer of sale is approved to Messrs Davies & Brooke at the rate suggested, £1852.
- ✓ Official Titles - P.W.D. Members discuss at length the proposed alterations in designation and the reasons therefor. Mr Merriman believes it will afford the Engineer gratification if the change in his title is approved, but he objects to the term "Executive Engineer" for subordinates as tending to produce confusion. Mr Macray suggests that the term "Chief Engineer" for Mr. Godfrey would seem more suitable, and Mr Brooke Smith considers that "Director of Public Works" would be preferable. The Works Committee will accordingly deal further with the matter.
- ✓ Resignation of Member. The Chairman remarks that Mr. Ed. White, Vice - Chairman, has resigned his seat owing to his departure from Shanghai, and members direct record of an expression of regret at the loss of his services, and of their cordial appreciation of his valuable advice and assistance during the past three years as Member of Council, Chairman of the Watch Committee and Vice-Chairman of Council.
- ✓ Office Bearers. With respect to the vacancy thus caused, the Chairman suggests the name of Mr R.S.F. McBain, who, having been requested previous to the last election to undertake the responsibilities of office, kindly gave his consent. This selection receives unanimous approval. The ~~vacancy~~ vacancy on the Watch Committee will be left unfilled until his acceptance or otherwise is known. In the meantime existing vacancies are filled as under:-
 

Vice-Chairman	Mr A. Brooke Smith.
Health Committee	Mr A. Brooke Smith (temporarily)
Electricity Committee	Mr H.A.J. Maeray
Band Committee	Mr C.M. Bain
- ✓ Volunteer Corps Commission. The Council learns with satisfaction that Major Logan has accepted the fifth seat on this Committee, which, with the appointment of Mr Hammond as Secretary, is now complete.
- ✓ War Volunteers Memorial Committee. Members unanimously elect Mr Pearce to be the Council's representative. The question of a Secretary will receive later consideration.

*PHH*

- ✓ Taxation - General Municipal Rate - Chinese. The Superintendent of Revenue forwards a return showing that of 62,000 houses, estimated revenue \$353,000, collections have been made from 24,000 houses of \$245,000. The balance of revenue due is \$107,000.

In this connexion it is understood that there are one or two persons who obstinately refuse to pay any taxes at all, and it is considered that it would strengthen the Council's hands if an example were made of them. To this end the Superintendent of Revenue will be requested to submit names for immediate prosecution.

- ✓ Finance Department - Staff Shortage. The Chairman refers to a recent communication of the Treasurer relative to the work handled by the Finance Department, and stating that the congestion of work has now become so acute that he is compelled to request indulgence as to delay. Members are however inclined to the view that they have not been unreasonable in their requirements and that in the matter of assistance, the Treasurer cannot be considered more disadvantageously placed than other departments who also have suffered from seeing many of their best men absent on War Service. In any event, the Chairman observes that intimation has been received that Messrs Bosustow, Ford and Mann will all be returning to duty at an early date. Mr Maoray records the view that so soon as the Department is relieved of the great amount of detail work connected with the War Savings Association, which Mr Goodale has so ably conducted, a distinct improvement in the situation is to be expected.

✓ The Chairman then observes that he has received a renewed application on the subject of the Acting Pay of Mr Macphail. He states that this matter has already been gone into by himself and the members of the Finance Committee in painstaking detail at the beginning of the year, that an exceedingly fair arrangement in his opinion was arrived at, that Mr Macphail must be well aware that the question of Pay is to be dealt with as a whole in the near future, and that in the circumstances he considers this further application exceedingly ill-timed. At his suggestion members will leave this matter to be dealt with at a forthcoming meeting of the Finance Committee.

✓ The suggestions of the Treasurer as to advances to Messrs Bosustow and Mann are approved.

- ✓ Municipal Investment Bank. Notes from the Treasurer are submitted dealing with the first month's results of this new enterprise and requesting sanction of further extensive advertising. Members are of opinion that the large amount of advertising already published has practically reached all those favourably disposed



E. C. H.

thereto, and while further reasonable expenditure under this head is not objected to, they believe there should be limitation in this respect, since, in their opinion, the results would be incommensurate with the expense. As regards posters outside tramcars members express their dissent; as to the suggested leaflet in English and Chinese the Secretary is directed to procure a sufficient number for each member to peruse at leisure.

x ✓ Registration of Germans. The application of one Wilhelm Pfeng is submitted on the subject of the inconvenience caused by the fact that local Germans are still required to report themselves daily. Since it is understood that a mandate has been issued from Peking declaring that the state of warfare with Germany is ended, although no official intimation thereof has yet reached the Council, it is decided to wait a few days more before dealing with this question.

x <sup>19</sup> <sub>1919</sub> ✓ Tramway Company - Railless Development. Letter from Mr McColl is submitted covering a programme of extensions which has been circulated. It is noted that the matter will now receive consideration at a joint meeting of the Watch and Works Committees, whereafter the several views and recommendations will be communicated to the Tramway Company, and a conference arranged between Mr McColl, the Electrical Engineer, and the Heads of Departments concerned, with a view to the drafting of a final report. The following are notes made in the course of discussion:

Mr Pearce refers to the proposal to use the Honan Road, and ascertains that members generally are strongly averse thereto. Mr Merriman believes that the Tramway Company should not be allowed any route which would cross the main arterial thoroughfare, (Nanking - Bubbling Well Road,) other than once more. He believes that there should be better accommodation for foreign first class passengers and adds that on certain routes there is even now not sufficient accommodation for the foreign people who wish to travel. Mr Macray enquires when the byelaws can be brought into force and overcrowding be prevented. Attention is also made to the project of moving cargo by tramcar, and the view obtains that any project should be discontinued which tends to make the public streets like a railway goods yard. Mr Brooke Smith observes that he believes the scheme for transit of cargo is intended to take effect only at night. These matters will be considered in detail at the forthcoming meeting.

x ✓ War Service Pay. An application by Brigadier-General Bray is submitted, alluding to Mr Fowler's resolution at the ratepayers meeting, and enquiring if any payment is due to him. The file has been re-circulated

for members' re-consideration, and the War Service Pay Committee's view is endorsed, that inasmuch as General Bray was temporarily seconded from the Army for service with the Council and on the outbreak of War, reverted to his proper employment, he and other members of the Staff so situated are not entitled to come under the Resolution.

✓ Court of Consuls - Harayama v. S.M.C. The result of the recent proceedings in Arbitration as published in the Gazette is noted. Payment has been made.

✓ Fukuda v. S.M.C. A letter from Messrs Fleming, Davies and Bryan is submitted enquiring whether this case can be dealt with on the same lines as the preceding. It is recalled that the position with regard thereto is that a petition was filed at the Court of Consuls claiming \$947 medical expenses, and £10,000 damages for loss of an eye, alleged to have occurred as a result of a bullet discharged from a rifle in the hands of a police constable, that proof has not been given that such injury was caused in the manner alleged, although extraordinary efforts to verify the fact were made by the Council, the Japanese Consul General and others; furthermore no medical certificate has been produced nor has any detailed statement been received as to the medical expenses.

It is noted that the Legal Adviser counsels treating the case on the same lines as that of Harayama; the Police report however suggests insistence on the demand for further details before proceeding further. It is recalled that the Council has informed the Japanese Consul General that it is preferred to pay reasonable compensation, nevertheless members are inclined to take the view, voiced by Mr Merriman and supported by Mr Brooke Smith, that the Council's full measure of responsibility should be decided now. They are inclined therefore to consider that the case should proceed before the Court of Consuls, but require that the written argument of the Legal Adviser first be obtained.

✓ Public School for Girls - Avenue Road. Application is made by the Union Church Sunday School for permission to use this school building. The views of the Foreign Educational Committee on the subject are divergent. It is decided to express regret that the application cannot be approved.

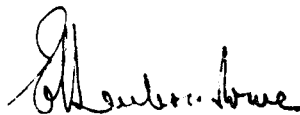
✓ Insurance Claim - "Gleniffer" In connexion with the pilferage of certain Burberry overcoats from a shipment by this steamer, it is noted that the Insurance Company disclaims responsibility, and

that by virtue of a clause in the Bill of Lading the Steamship Company considers its liability limited to £5 per cubic foot. Members, being familiar with similar losses, are of opinion that no further action can be taken in the matter. The claim against the Steamship Company for partial compensation will however stand.

- x ✓ Volunteer Artillery Practice. The Commandant of Volunteers forwards correspondence between himself and General Lu containing permission to carry out target practice at Woosung about six times a year, provided prior notification is given to the Chinese Military Authorities on each occasion. This arrangement is considered highly satisfactory.
- x ✓ Ammunition. The Chairman is informed by Major Trueman that the Ordnance Officer at Hongkong has taken objection to the unauthorised conversion by his staff of 30 rounds 15 pdr cordite cartridges into blank ammunition. It is explained that at the Armistice Celebration, there was no blank ammunition, and that these cartridges were adapted for use on that occasion. With the permission of members, the Civil Commandant will shoulder the responsibility.
- x ✓ Defence Force Emergency Unit. Arising out of discussion in the press on this subject, Major Trueman desires to refute the allegation that any ex-soldier was refused admission to the Volunteer Corps. Members approve direct denial by the Commandant himself if he should so desire.
- ✓ The Municipal Gazette for September 18 is submitted in proof and authorised for publication.

The meeting adjourns at 6.30 p.m.

Chairman.

  
Assistant Secretary.

At the meeting of the Council held on Wednesday, September 24, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 C.M. Bain  
 A. Howard  
 T. Ibukiyama  
 H.A.J. Macray  
 W.L. Merriman  
 A. Brooke Smith and  
 The Assistant Secretary

Absent:

Mr J.H. Dollar.

The minutes of the meeting of September 17, are confirmed and signed by the Chairman. In connexion with the question of

- ✓ Official Titles, further discussion takes place, at the close of which the recommendation of the Works Committee is approved that the designation of the Engineer shall henceforward be "Commissioner of Public Works"; that of the Deputy Engineer to be treated similarly.
- ✓ Taxation - General Municipal Rate - Chinese. The Superintendent of Revenue has ascertained that there are no persons of standing who refuse to pay the rate, collection of which is proceeding satisfactorily. In the circumstances there remains only to await results of the further levy to be made in terms of Mr Fowler's resolution.

The minutes of the meeting of the Finance Committee of September 22 are submitted and confirmed. In connexion with

- ✓ Expenditure on Roads, the Chairman remarks that the Budget appropriation for this item is necessarily to a large extent nominal, that it has been swelled this year by expenditure on the Bubbling Well Road, but that in any case it is desirable to insert a larger figure under this head in next year's Budget. The suggestion is endorsed by the Works Committee. With respect to
- ✓ Passages, the revised order will be amended to include reference to the case of employes who do not go to England, since in such case it appears impracticable for their return passages to be arranged by the London Agents. As regards
- ✓ Medical Attendance on Families, members consider that the change should be retrospective from May 1, the date of inclusion in salaries of the former War Bonus, otherwise certain employes heretofore entitled to this measure of relief and still to be so entitled will be debarred for the intervening period.

\* Mr Macphail. In connexion with the grant of Acting Pay at an increased rate to this employe, members receive an assurance that <sup>844</sup> ~~this allowance~~ ~~the increase~~, since it is based upon the Pay of Mr Bosistow, will cease upon the return of the latter or of one of his immediate subordinates.

Volunteers. A communication received from the D.A.A.Q.M.G. Hongkong, conveys an intimation from the Army Council that the report of Colonel J.R. Young, Chief Engineer, China Command, has been noted with great interest, that the Army Council appreciates the high standard of training and the esprit de corps reported, that every possible assistance will be given in arming the Corps with more modern weapons, that the 15 pdr guns will be replaced by 18 pdrs so soon as shipping is available, and later pattern machine guns will be supplied when ready. Howitzers of suitable type may not be available for 2 years. Members consider this intelligence very satisfactory.

✓ The Chairman states that the Italian Consul General has informed him that the maxim guns proposed for the use of the Italian Company are about to arrive, whereupon they will be presented to the Council.

✓ War Memorial Committee. The Chairman remarks that he believes it inadvisable that there should be any appearance of exclusion from the Committee of representatives of any of the allied nations, although, as it is a Citizens' Memorial and not an international one, he would deprecate appointment of Consular representatives, as such. His suggestion is therefore approved to approach the Italian, Russian, Portuguese and Japanese Chambers of Commerce, with a view to the formation of a much larger committee than first intended, representative of all the nationalities to whom belonged the Shanghai residents who participated in the War, who may thereafter appoint from their number a sub-committee to attend to details. Much discussion ensues as to whether a Chinese representative should be included; the result is inconclusive, and the Chairman will first ascertain whether any residents of Shanghai, properly speaking, did, as a matter of fact, perform military service.

✓ Registration of Germans. With respect to the minute of the last meeting the Chairman states that the Senior Consul has informed him that he has received no official communication from the Chinese Authorities; the French Consul General informs him that peace is not yet ratified, so no change will be made at present.

✓ Weiss Case. A note is submitted from a native of Haining indicating the whereabouts of a man alleged to be the murderer of the late F.E. Weiss.

The information was at once placed in the hands of the Police.

Legal Assistant. The file relative to the proposed appointment of Mr. Faithfull is submitted, and the appointment of this gentleman is approved, provided Mr Wright has no objection. It is noted that the appointment will be for 3 years only, that he will receive super-annuation and undergo medical examination. Discussion takes place as to the responsibility of the Council in case this employe, whose age is somewhat mature, should break down; it is explained that an employe, who for a period exceeding 3 months, is unable to perform duty, is usually invalidated under medical certificate and receives passage money, but no further pay.

x Taxation beyond Limits - Telephone Co. Letter from the Telephone Company is submitted, on the subject of enforcement of the clause in the Agreement which stipulates that telephones shall not be supplied to persons residing on Municipal roads who do not pay taxes.

Members approve a reply that the Council does not wish to deal in a harsh manner with any exceptional case, but intends to uphold the general principle that those enjoying the amenities of the Settlement, shall contribute to the cost of providing them, and that, in so far as they are able, the Company shall ensure that they do so to the extent set out in the Agreement. As regards the specific enquiries made it is decided to enquire the names of such persons, who being resident on the Municipal roads, and being supplied with telephones, do not already comply with the Council's requirements as to taxation. With respect to the query as to whether the Electricity Department is required to do likewise, the reply will be in the affirmative.

✓ Hungjao Road. The Council notes with satisfaction conclusion of the negotiations for widening the Hungjao Road to 60 feet in that part of the Rubicon system or roads which lies beyond Warren Road.

10/11 Wosung Road (a). The Engineer reports that the Chapel W Public Works Department has constructed the new road to Wosung, put through with the aid of funds supplied by the Whangpoo Conservancy Board, by appropriating nearly one half of the piece of land acquired for a plague cemetery. The Health Officer states that the property is not now likely to be used for this purpose. The Local Committeeman reports that the land for the road was taken both from Chinese and Foreigners without payment. It is suggested that the Council might stipulate that objection would not be raised provided no fees for the use of the road are charged to residents, but members do not approve the suggestion, and decide to address H.M. Vice Consul with a view to receiving in exchange an equivalent area.

Nanking Road - Lot 239. The file of correspondence with Messrs E.D. Sassoon & Co. is submitted on the subject of proposed alterations to Nos. P41-44 Nanking Road, intended to be used for a Chinese Bank. The Engineer suggests refusal of a permit; members however take the view, enunciated by Mr Merriman, that the work indicated in the Company's letter of September 1, should be permitted.

Municipal Properties - Lot 77B Peking Road. Enquiries are continually being made as to whether the Council will sell this property; the latest is from the China Realty Co. It is recalled that this site was purchased at a cost of £115,400 for the joint purpose of erection of an electrical sub-station and for central offices for the Electricity Department. Now that it is decided to house the Department in the Administration Building, this lot, after excision of the area required for the sub-station, is available for sale. Members adopt the Chairman's suggestion that it is better to defer sale for the present.

✓ Fees to Municipal Employes - Mr Aldridge. This matter comes up again for consideration consequent upon a renewed application by Sir J.H. Stewart-Lockhart, High Comm-issioner of Weihaiwei. Reference is made to the Council's decision on the point, which members re-affirm. The Chairman believes that Mr Aldridge might be induced to perform the work without fee, and he will therefore see him again on the subject.

✓ Waterworks Company. The Chairman states that he has been approached by the Chairman of the Waterworks Company with regard to a proposal for raising further capital, (the Council is approached in advance as being one of the largest shareholders). The proposal, in brief, is that for every 5 existing shares, holders will be entitled to one new share at £40, and for every 2 new shares thus taken up, one further share will be available at £30. The average price of issue would thus be £36.18.4d.

The Council's holding at present totals 2420 shares, of which 975 were allotted free of charge. The number of new shares to be allotted would be 726 at £36;18;4d at exchange 6- = £122.22 per share, a total of 788,733. The Council's proportional interest in the Company would thus remain 10.522 o/o.

Members endorse the Chairman's view that the Council must support the Waterworks Co. in this matter, and therefore agree to the proposal. Mr Brooke Smith remarks that the position with regard to the Waterworks Agreement is most unsatisfactory; apparently the agreement, however unfairly it may work, cannot be terminated except

by compulsory purchase of the undertaking, and apparently the Council was ill-advised in 1905 to forego limitation of the profits of the concern: he believes that if the Company had devoted their excess profits in the past to improving their plant, they would have been in a better position today. It is decided to request the Treasurer to compile a statement as to the dividends paid since 1905.

✓ French Settlement and Taxation of Brothels. The Chairman remarks that the French Consul General has informed him that the revenue of the French Settlement is insufficient, that further sources of revenue must be found, and in this connexion he, the Consul, had been approached by the Moral Welfare Committee to enquire whether the Concession Authorities taxed brothels. He replied in the affirmative, and his attention being thus drawn to the matter, he found that many brothels escaped taxation and has come to the conclusion that much more revenue can be raised by trebling the tax.

Members view with apprehension the possibility, that as a result the number of brothels in this Settlement may become greatly increased unless the Council also licences brothels, a course which, so far, has successfully been resisted.

Mr Wilder also intimated that in all probability the 10 o/o French Concession tax will have to be increased next year to 20 o/o and that a lottery may be instituted.

x ✓ Political Situation. It is stated that an agitation is in progress aimed at stirring up discontent in the Settlement against the wealthier Chinese residents in Shanghai, who are accused of doing nothing but obtain their money from foreigners. A scurrilous publication called "The Heart" fosters this agitation. It is stated that it is disseminated at Chinese Hotels.

Mr Ibukiyama refers to the recent arrival from the North of Wang I-tang, and to the posting in numerous shops in the Settlement of hostile notices. Members discuss the advisability of repression with a stern hand of such forms of political agitation in the Settlement as are not permitted in territory under Chinese administration. It is realised that these placards, from a foreign point of view might be ignored, as not directly provocative of civil disturbance; at the same time from a political point of view it is not unreasonable that that which is considered sedition without the Settlement should be so considered within it, and it is thought possible that in the future it may be necessary to make clear to the Chinese residents, that an essential condition of their residence in the Settlements is that they shall abstain from all forms of political agitation. It is believed that such a measure would receive



the fullest degree of co-operation at the hands of the Chinese local authorities.

✓ In the meantime it is noted that from Police reports circulated each day, the Chief organizer, spokesman and president of the so-called Street Associations in this Settlement, is a so-called Chinese lawyer known as Chen Tsze Ming, resident at 326 Boulevard de Mortigny, and it is directed that special Police report be made as to his activities with a view to its communication to the French Consul General.

The Municipal Gazette for September 25 is submitted in proof and authorised for publication.

The meeting adjourns at 6.15 p.m.

*S. C. ...*  
Chairman.

*[Handwritten Signature]*  
Assistant Secretary.

E.C.P.

At the meeting of the Council held on Wednesday, October 1, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

G.M. Bain

A. Howard

T. Ibukiyama

H.A.J. Macray

W.L. Merriman

A. Brooke Smith

The Secretary and

Assistant Secretary.

Absent:

Mr. J.H. Dollar.

The minutes of the meeting of September 24 are confirmed and signed by the Chairman. With regard to:

Taxation - General Municipal Rate - Chinese. Members learn with satisfaction that the collection of rates has continued satisfactorily, and that arrears have practically been over taken by the collecting staff. As regards the question of proceedings in the Mixed Court against the few remaining recalcitrant ratepayers who are of little standing, members consider it desirable to postpone action pending the commencement of the October collection of rates when strong measures must then be taken in case of refusal.

War Memorial Committee. The Chairman states that the Secretary has pointed out that the Council originally intended to confine its initiative to the forming of the small committee, already appointed and that this committee should then meet and make such additions to its number as it might consider desirable. Under these circumstances, he enquires whether members are of the opinion that the matter of approaching the Italian, Russian, Portuguese and Japanese Chambers of Commerce should not rather be left to the Committee, than that the Council should take action. Members concur that this would be the more desirable course, and accordingly the Chairman will address Mr. P. Le Bris, the French Council's representative, on the Committee with a view to the holding of a preliminary meeting and the taking of such steps in the matter as the Committee may think fit.

Services of Municipal Employees - Mr. Aldridge. The Chairman states that he has interviewed Mr Aldridge but that the latter is adamant in his refusal to advise the Weihaiwei Government without fee. He reminds members of the view recorded at the Council meeting of July 9, that unless a Municipal employe gives his professional advice free,

it should not be given at all; at the same time he remarks that if an exception can possibly be made in this case, he considers that the Council should concede it as a matter of courtesy to the Weihaiwei Government. Finally after brief discussion, members concur in the view that in deference to the request of Sir J.H. Stewart Lockhart, High Commissioner of Weihaiwei, the Council should request Mr. Aldridge to give the advice requested and that, under the special circumstances of the case, it should pay him such fee as may be received for this advice.

x The minutes of the meeting of the Band Committee of September 26 are

submitted and confirmed. In regard to

The Strength of the Band. Mr Howard emphasises the view that to raise the Band to the level of a first class band and justify the cost of its upkeep, its strength should be increased on the lines recommended by the Conductor, whose report with details of the estimated increase in cost will be submitted for members consideration in due course before any definite action is taken thereon.

Musicians. Having regard to the fact that Mr Millies left Shanghai to undertake military service in the German Army in Tsingtao, where he was eventually taken a prisoner of war by the Japanese, members consider that his return to the Band even as a Danish subject would be open to considerable public comment and objection. Under these circumstances they record disapproval of his re-engagement.

Funerals. Members incline to the view that the Band should not be relieved from attendance at Chinese Funerals, since thereby a valuable source of revenue in reduction of the cost of its upkeep would be lost.

Mr de Kryger. The recommendation of the Committee that £500 should be issued as an honorarium to Mr de Kryger for the period from July 1, 1918, to August 31, 1919, is approved.

Membership of Council. In view of his early departure from Shanghai for several months Mr R.S.F. McBain has replied regretting his inability to accept the invitation to serve on the Council. Under these circumstances the Chairman suggests and members concur that an invitation to fill the vacancy caused by the resignation of Mr Ed. White be addressed to Mr W.P. Lambe, who was next to Mr McBain on the list of unsuccessful candidates for election to the Council in February last.

201  
Chinese Representation on the Council. Remarking that certain memoranda on this question and on that of Settlement Extension drawn up by the Secretary during his absence from Shanghai on short leave, are at

present in course of circulation to members, the Chairman suggests that a meeting for their consideration should be convened for Tuesday next, at 5 p.m. in view of the fact that Wednesday is a holiday. In the meantime, he informs members that from certain conversations with members of the Consular Body he has gathered that the Waiohiaopu has been addressed on the subject of Chinese representation on the Council, that it has referred the matter to the Diplomatic Body, which has in turn referred it to the Consular Body for consideration. In the ensuing discussion, Mr Howard refers to the danger of the Consular Body making recommendations in the matter without first ascertaining the views of the Council, and he expresses the view that for this reason it is certainly desirable that the matter should be fully discussed on Tuesday next, a view with which members are in unanimous agreement. The Chairman expresses the opinion that the demand for representation will be very strongly pressed by the Chinese, and he alludes to certain of the demands which are referred to in the Secretary's memoranda, as almost certain to follow upon any grant of representation, adding that he recently pointed out to the American Consul General that the demand that the Commissioner for Foreign Affairs should have a seat on the Consular Body would almost certainly follow in due course, a fact which Mr Sammons had not apparently realised. As members appear to be generally in favour of supporting the appointment of a Chinese Advisory Committee but opposed to any grant of direct representation on the Council, Mr Brooke Smith suggests that it might be wise to call a special meeting of Ratepayers and seek their sanction to the appointment of an Advisory Committee, rather than await any official demand for representation in the view that if the Council takes the initiative in the matter, it will be in a position of greater strength to combat the demand for representation.

The Municipal Gazette for October 2 is submitted in proof and authorised for publication.

The meeting adjourns at 5.45 p.m.

*E. J. Sammons*

Chairman.

*M. O. Fiddell*  
Secretary.

At the meeting of the Council held on Tuesday, October 7, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

A. Howard

T. Ibukiya

W.P. Lambe

W.L. Merriman

A. Brooke Smith and

The Secretary.

Absent:

Messrs J.H. Dollar

H.A.J. Macray.

x New Member. Having accepted the invitation addressed to him to fill the vacancy caused by the resignation of Mr Ed. White, Mr W.P. Lambe takes his seat on the Council and is welcomed by the Chairman in the name of the other members. He is appointed to serve on the Watch and Health Committees.

The minutes of the meeting of October 1. are confirmed and signed by the Chairman.

x Chinese Representation on the Council. After welcoming and thanking Messrs E.J. Cornfoot, C. Holliday, H.C. Gulland, C.G.S. Mackie, R.S.F. McBain, J. Prentice, E.C. Richards, T.E. Trueman and H.P. Wilkinson, ex-members of Council for their attendance, the Chairman briefly recalls the events leading up to the demand made by the Chinese that they should be represented on the Council. He states that the Council has learnt that representations on the subject have been made to the Waishiaopu, referred to the Diplomatic Body, and passed on to the Consular Body for consideration; that in a private conversation, the Senior Consul had agreed that it would be best for the Council to state its views to the Consular Body and that having regard to the important bearing that the subject had on the future of the Settlement, the Council desired the assistance of the ex-members present in helping it to formulate such views. A memorandum by Mr E.E. Clark, who has been prevented from accepting the Council's invitation to attend, owing to his departure for Weihaiwei is then read to the meeting. Mr Clark generally endorses the views expressed in certain memoranda entitled "Settlement Extension and Chinese Representation on the Council" and "China's Future and the

Future of Shanghai", drafted by the Secretary, and circulated to those in attendance, but expresses the opinion that it would be well worth while the sacrifice involved in the grant of Chinese representation, should the concession of a Chinese Consultative Committee be found insufficient, provided Settlement Extension with the reservation of suitable sites for garden cities in both the Eastern and Western Districts could be thereby secured. Having suggested that those present should bear Mr Clark's views in mind, the Chairman observes that the question of the Chinese having a voice in the administration of the affairs of the Settlement can conveniently be considered under two headings.

1. A Chinese Consultative or Advisory Committee, and
2. Chinese Membership of the Council.

As to the first, he recalls that the Council's recognition of a so-called "Representative Committee" in 1905 led to the passing of a resolution at the Meeting of Ratepayers in March 1906, recording the opinion that the Council had no power under the Land Regulations to recognise this Committee and declining to confirm its action in so doing. The speeches in support of and against the resolution in question are read, and on the Chairman expressing uncertainty as to the circumstances leading up to the resolution, Mr Holliday briefly explains that when the "Representative Committee" found that it was recognised by the Council, it proceeded to establish an office in the Settlement and to pose as an executive Committee, that there was very strong opposition on the part of the Ratepayers, and that the fact that so little was said at the Ratepayers' Meeting, was due entirely to pre-arrangement to avoid acrimonious discussion. Having thanked Mr Holliday for this explanation, the Chairman next refers to the provision made for a Chinese Consultative Committee in Clauses 3 and 4 of the Settlement Extension Draft Agreement of 1915, which Clauses are read to the meeting, together with the Chairman's remarks when moving the approval of the Agreement at the Ratepayers' Meeting of 1915. He states that the Diplomatic <sup>Body</sup> subsequently agreed with the Chinese Government upon rendition of the Mixed Court as a quid pro quo for Settlement Extension and that opposition to its rendition had resulted in the indefinite postponement of ratification of the Agreement.

Turning next to the question of Chinese representation on the Council, the Chairman observes that to admit of this will necessitate alteration of the Land Regulations whilst it may or will also involve ultimate franchise to the Chinese, a seat for the Commissioner for Foreign Affairs on the Consular Body, and, if

Settlement Extension is insisted upon, rendition of the Mixed Court. On the discussion being opened Mr Holliday enquires whether in agreeing to a Consultative Committee, it would be the intention to press for Settlement Extension as a quid pro quo, remarking that in such case the Draft Agreement of 1915 would seem to cover the matter at issue. Mr Wilkinson expresses the view that it would not be worth while pressing for Extension unless with the stipulation suggested by Mr Clark that certain areas be reserved for the residence of foreigners only. Mr Gulland then suggests that the discussion will be shortened if the views of the meeting are first sought as to whether upon any consideration at all Chinese representation on the Council should be granted. Speaking for himself he states that he strongly opposes representation. Mr Trueman is also opposed to representation at the present time, but will not go so far as to say that it should never be granted. Upon the matter being put to the vote, the meeting records its unanimous opposition to representation on any consideration. On the other hand the meeting generally favours the establishment of a Chinese Consultative or Advisory Committee, subject to the provisos that its meetings shall be held in the Council Offices, that it shall consist of five members to be nominated annually by the Chinese, that the nominees shall have resided in the Settlement for at least five years immediately preceding their nomination, have paid Municipal taxes during that time on a certain assessment and do not hold any active official position under the Chinese Government, that their nomination shall be subject to the veto of the Consular Body, and finally that the functions of such committee shall be those stipulated in the 1915 Agreement. The meeting is at first inclined to the view that the Council should not agree to the establishment of this Committee without ratification of the Extension Agreement of 1915, but on further consideration and upon the views expressed by Mr Brooke Smith and Mr Merriman, it is agreed that no quid pro quo should be sought. At the conclusion of the discussion the Chairman again thanks the ex-members for their attendance and for the expression of their views.

The meeting adjourns at 6.25 p.m.

*E. C. [unclear]*  
Chairman.

*W. O. Fiddell*  
Secretary

At the meeting of the Council held on Wednesday, October 15, 1919.

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

A. Howard

T. Ibukiya

W.P. Lambo

W.L. Merriman

A. Brooke Smith and

The Secretary.

Absent:

Messrs J.H. Dollar

H.A.J. Macray.

The minutes of the meeting of October 7 are confirmed and signed by the Chairman, who states that a draft of the letter to the Consular Body recording the Council's views on the subject of Chinese representation on the Council, will be submitted later for members' approval before despatch.

The minutes of the meeting of the Permanent Education Committee of October 9 are submitted and confirmed, members endorsing the views of the Committee in regard to the matter of the extension of the site of the Thomas Hanbury School for Boys and the admission to the Council's schools of the children of non-resident parents.

Commission on Municipal Salaries. In a memorandum which is submitted and which has been circulated to members, the Secretary comments at length on the views expressed in Mr Peebles memorandum which was submitted at the Council Meeting of July 9, in support of the protest of the Electricity Committee against the decision to appoint a commission to enquire into the question of the Pay of Municipal employees. He contends that the views and recommendations of the Special Electricity Committee of 1915, which are so often quoted by the Electricity Committee in support of its recommendations in the matter of the Pay of Electricity Department employees, were formulated because it appeared to the Special Committee that certain principles and conditions of service with the Council would or might militate against the best interests of the Department if applied to its technical and engineering staff and that it was undesirable that such principles and conditions should in such case be binding upon such employees. He emphasises that these views and recommendations



were clearly only intended to apply to the technical and engineering staff and not to the whole staff as is urged by Mr Peebles, that there never was any intention to suggest that any of the Electricity Department Staff should necessarily be paid upon a preferential basis as distinguished from a differential basis, that if their Pay were to be fixed on a higher scale than for employes in other Departments, this would ipso facto, constitute preferential treatment, since they already enjoyed all the benefits of Municipal Service that were enjoyed by employes in other Departments and that the distinction between employes in the Electricity Department and in other Departments drawn by Mr Little in his address to the Ratepayers in March 1916 did not coincide with the Council's present day policy of seeking experts in the higher ranks at least of all Departments. He suggests that Mr Peebles' apprehensions in regard to the Council's decision to appoint a Commission are unwarranted since that decision was primarily due to a wish to examine into and to fix the relative relation that the Pay of employes of one category should, under the changed conditions prevailing throughout the world, bear to those of another, and to fulfill the duty that the Council bore to the Community to see that its employes whether in the Electricity Department or in any other Department, are adequately paid but not over paid.

In the course of discussion the Chairman states that he has carefully considered the views expressed in Mr Peebles' memorandum and in the Secretary's memorandum. that he cannot agree that no useful purpose can be served by the proposed Commission enquiring into the Pay of the Electricity Department, nor that there is a considerable danger that such enquiry will tend, as is contended by Mr Peebles, to set matters back to the state in which they were prior to the enquiry of the Special Electricity Committee, and further that in his opinion, the exclusion of the Electricity Department from the scope of the enquiry by the proposed Commission, would render that enquiry of but little value. Mr Merriman expresses the view that the Council cannot bring the Electricity Department within the scope of the enquiry, in view of the recommendations of the Special Electricity Committee and of the fact that they were endorsed by the Ratepayers in General Meeting. Mr Lambe who served on the Special Committee, expresses the opinion that there was nothing in that Committee's recommendations that was intended to or that should preclude the Council, should it now think fit, from including the Electricity Department within the scope of the proposed enquiry. Mr Brooke Smith endorses this opinion and advocates reply to the Electricity Committee insisting upon the enquiry embracing the Pay and Conditions

NO. 1

of Service of the Electricity Department. Mr Merriman then observes that he is unable to appreciate how the Council could possibly consider any reduction in the Pay of Electricity Department employes as a result of the Commission's findings, whereupon the Chairman agrees that this would not be possible, that it is not the intention that any salaries should be reduced, but rather that the findings of the Commission should be considered as a guide for the future. Mr Merriman replies that in that case he does not oppose, but supports the suggestion that the Electricity Department as well as other Departments should be included in the scope of the enquiry. Members unanimously endorse this view and reply to Mr Peebles accordingly setting out the Council's views is directed.

As regards the membership of the proposed Commission Mr Lambie consents to serve instead of Mr Broeke Smith who is unable to do so owing to pressure of business. The Chairman, Mr Merriman and the Chairman of the Electricity Committee will also serve whilst invitations will be addressed to the Commissioner of Customs, the Postal Commissioner and the Managers of the Shanghai Electric Construction Co.Ld., the Hongkong & Shanghai Bank, the Asiatic Petroleum Co.Ld. and the British American Tobacco Co.Ld. Members concur with the suggestion of the Chairman that the Commission should invite the attendance of the Heads of other large firms at its meetings as witnesses, so that the investigation of the Commission shall be as wide as is possible.

Education of the Children of Municipal Employes. In accordance with the Council minute of July 23, a statement is submitted showing that there are approximately 251 children of Municipal employes of school age and that the amount that would be involved by their free education based on the fees that would ordinarily be payable for their attendance at the Public Schools, and without limits as regards the Pay of their parents would be \$21,800 per annum. Mr Howard enquires whether members are of the opinion that the obligation to educate these children rests on the Council, expressing the view that it does not but that the Pay of an Employe should be sufficient to enable him to meet the costs of such education. The other members unanimously concur with this view and agree that the matter be referred to the proposed Municipal Salaries Commission, with an expression of the Council's views thereon.

Chinese Staff - Terms of Service. A report is submitted as to a meeting held on October 11 by certain Chinese Police and Mixed Courts employes, when the question of improved Pay and Terms of Service generally were discussed. The Chairman states that he understands

that there has been nothing in the nature of unrest but that it is felt by Heads of Departments that the Terms of Service of the Chinese Staff require amendment and improvement to meet the rise in the cost of living and changed conditions, and that the Secretary has suggested that the whole question should be referred for report by Heads of Departments, who should confer with that end in view. Members approve of this suggestion, Mr Brooke Smith remarking that apart from the increased cost of rice, to which the Chairman refers, the cost of living generally has undoubtedly increased, and that higher Pay for Chinese labour is inevitable.

Visit of the Doyen of the Diplomatic Body. Members are informed that Sir John Jordan, the British Minister in Peking and Doyen of the Diplomatic Body, will be visiting Shanghai early in November. The provision of a mounted escort for Sir John is approved.

The Municipal Gazette for October 16 is submitted in proof and authorised for publication.

The meeting adjourns at 5.35 p.m.

*E. C. ...*

Chairman.

*H. O. Fiddell*  
Secretary.

At the meeting of the Council held on Wednesday, October 22, 1919,  
at 4.50 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- J.H. Dollar
- A. Howard
- T. Iukiyama
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith and
- The Secretary.

The minutes of the meeting of October 15, are confirmed and signed by the Chairman. With regard to Commission on Municipal Salaries. The Chairman states that in conversation with Mr Cecil Holliday, who has always taken an active interest in Electricity matters, the latter suggested that the Electricity Committee should be invited to appoint a representative to serve on the proposed Commission in the same manner as the representatives of the Asiatic Petroleum Co.Ld. and the British American Tobacco Co.Ld. and that the Department should thus be treated as a commercial undertaking rather than as a Municipal Department. Mr Brooke Smith thereupon remarks that this would not alter the fact that the Pay of the Department would come within the scope of the Commission's enquiry that it was against this that the Electricity Committee was really protesting that he was strongly opposed to giving way on this point and finally that if there was any doubt as to the Council's right to insist because of the findings of the Special Committee and of their endorsement by the Ratepayers, then the sooner that doubt was set at rest, the better for all concerned, since under present conditions a great deal of members' time was, it seemed to him, unnecessarily wasted in argument over Electricity matters. Members endorse these remarks. It is then suggested that the findings of the Special Committee do not in fact leave any room for doubt as to the Council's position vis-a-vis the Department as is proved by certain extracts from the report of the Special Committee which are read to the meeting, members noting therefrom that the supervision of the Department is specifically stated to be 'subject always to the general control and approval of the Council'. Reply to Mr Peebles as directed at the meeting on October 15, is

*Handwritten initials and a cross mark.*

accordingly affirmed, whereafter a draft letter of invitation to serve on the proposed commission with the terms of reference set forth is submitted, considered and approved, the Secretary being directed however to defer despatch of the same until reply has been made to Mr Peebles' memorandum and until a reasonable time has elapsed thereafter.

x Chinese Staff - Terms of Service. The Chairman observes that he attended and took the chair at an informal meeting of Heads of Departments held yesterday afternoon when the question of the Pay of the Chinese Staff was the subject of discussion. A minute of the views expressed at this meeting is read, and members note the unanimous expression of opinion of those present that improvement must be made in the conditions under which the Chinese Staff serve, by raising the standard of Pay, by the grading of employes, where possible, and particularly in the case of the Clerical Staff, by the institution of a scheme of deferred Pay, and lastly, in the case of what may be termed the Indoor Staff, by the provision of free medical attendance and medicines under the control of the Health Officer.

x Services of Municipal Employes - Mr Aldridge. In a report submitted, the Engineer-in-Chief and Manager demurs to the decision of members, as recorded in the Council minute of October 1 and subsequently communicated to him, requesting him to advise the Weihaiwei Government on its proposed Electricity Supply and that for this advice the Council would pay to him whatever fee might be received therefor. Mr Aldridge contends inter alia, that the Council's request to him <sup>u</sup>virtually means that the Weihaiwei Government would be advised by the Council by one of their paid servants, and not by him as an individual, and that that was not a condition upon which he was willing to advise, since by agreeing to it he would sink his individuality and lose any prospect which might otherwise advantage him professionally. In the course of discussion members generally deprecate the tone of Mr Aldridge's report. Mr Dollar urges that the Council take <sup>a</sup>strong stand in the matter and not allow itself to be dictated to by Mr Aldridge; Mr Macray is unable to appreciate the real difference between allowing Mr Aldridge to advise and requesting him to do so. In reply it is pointed out that permission to advise involves a question of principle and precedent which is avoided by the request to advise. Ultimately members direct reply to Mr Aldridge that as a matter of principle they have decided that the matter must go through the Council, and that if he does not see fit to accept this decision, the Council will have to inform the Commissioner for

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Weihaiwei, that it regrets that it cannot place his services at the Government's disposal.

X Electricity Department - Settlement of Exchange for Gold Payments. In reply to the Chairman's enquiry, members approve of the settlement of exchange for the gold payments of the Department for the remainder of this year and for the whole of next year. It is understood that a rate of probably at least 6/- to the tael can be obtained for this period.

Staff Medical Attendance. Correspondence with the "M" and Jackson firms on the subject of the decision to provide free medical attendance for employes, their wives and children, with choice of doctors from the two firms mentioned, is submitted and the proposal of the former is noted that the existing arrangements in regard to their attendance on the Police Force should continue, so that members of the Force, - but not their wives and children - should be excepted from the new arrangements, and further that this proposal is very strongly endorsed by the Commissioner of Police for reasons stated in his report which is also submitted. Referring to this proposal, the Chairman observes that, in informal conversation recently Dr. J.W. Jackson had remarked that it would scarcely be reasonable to except the Police and yet include their wives and children, pointing out that the demands made for medical attendance on women and children were very much greater than in the case of men so that his firm should not be called upon to attend the former, unless they also participated in the attendance upon the latter. Members appreciate this viewpoint: inasmuch however as any restriction of the wives and children of members of the Force to one firm of doctors, would almost certainly give rise to complaint of unequal treatment since the wives and children of other employes are to have choice of doctors from the two firms referred to, and in view of the recommendation of the Commissioner of Police, members record approval of the proposal of the "M" firm subject to ascertainment of Dr. Jackson's exact views in regard thereto.

X Student Movement. The Chairman briefly refers to the action of the Headmaster of the Ellis Kadoorie Public School for Chinese in expelling certain boys who absented themselves from School on Monday last, after their request, made the same morning, to be granted a holiday on the occasion of the birthday of Confucius had been refused, because at that late hour he was unable to refer such request to the Chinese Educational Committee for its ruling. He informs members that these expulsions have been followed by something in the nature of a strike on the lines of that which took place during the Student Movement and Boycott of Japanese Goods in June last, that 200 boys

absented themselves from School this morning, but that in the afternoon about 50 of these re-attended, that Mr. Dowie explained his action in detail to the members of the Permanent Education Committee yesterday on their visit of Inspection to the School, that they could not but endorse it, and finally that the matter would receive the careful consideration of the Chinese Educational Committee at a meeting which had been convened for Friday next.

x Chinese Representation on the Council. The draft letter to the Consular Body, which has already been circulated to members, is submitted and approved, subject to amendment to provide that nominees to the Chinese Advisory Committee shall have paid the General Municipal Rate during a period of five years, on an assessed rental of not less than £1200 per annum, such assessment being the same as that which qualifies for election to membership of the Council.

x Volunteer Corps - Appointment of Commandant. From a letter submitted from the London Agents covering copy of a letter from Lieut. Colonel F.W.E. Johnson, and from a letter to the Chairman from Colonel R.N. Bray, and from telegrams that have passed between the Council and the London Agents, it is noted that the War Office has expressed inability to release Lieut. Colonel Johnson under present conditions, though it is possible that this decision may be re-considered at a later date: on the other hand the War Office agrees to the appointment of Lieut. Colonel H. D'Arch Smith of the Suffolk Regiment, whose record of Service is submitted. Under the circumstances and having regard to the desire of Major Trueman to be relieved of the command of the Corps at the very earliest opportunity, members direct that a telegram be addressed to the London Agents asking them to request Mr Henry Keswick to interview Colonel D'Arch Smith, and, if such interview is satisfactory, to arrange for his appointment and departure as early as possible.

The Municipal Gazette for October 23 is submitted in proof and authorised for publication.

The meeting adjourns at 6.10 p.m.

*E. Pearce*  
Chairman.

*M. O. Fiddell*  
Secretary.

811

At the meeting of the Council held on Wednesday, October 29, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
C.M. Bain  
J.H. Dollar  
A. Howard  
T. Ibukiyama  
W.P. Lambe  
H.A.J. Macray  
W.L. Merriman  
A. Brooke Smith  
The Secretary and  
Assistant Secretary.

The minutes of the meeting of October 22 are confirmed and signed by

the Chairman. With regard to

x Services of Municipal Employes - Mr. Aldridge. In a further report which is submitted the Engineer-in-Chief and Manager refers to certain discussions that he has had with the Chairman and with Mr. Merriman, as a result of which it appeared that he had misunderstood the Council's attitude in this matter. In regard to this report it is pointed out that the Council's decision, notified to Mr. Aldridge on October 11, did not suggest, as he contends, that his report to the Weihaiwei Government would have to pass through the Secretariat, but on the contrary specifically stated that "the Council requests that you may kindly advise the Weihaiwei Government", thus implying that the advice might be given direct though it was given at the Council's request. The Secretary is directed to point this out to Mr. Aldridge and, at the same time, to emphasise that it is a matter of indifference whether he reports direct or accepts the fee direct so long as it is understood that his report is made at the Council's request.

x Electricity Department - Settlement of Exchange for Gold Payments. A

statement of the estimated gold payments of the Department for the remainder of the year, £23,231 and G.8311,438, and for the whole of next year £444,754, G.£738,358 and Yen 16,869 is submitted with a covering note from the Secretary of the Electricity Committee that the Committee was strongly of opinion that exchange should now be fixed for these amounts. Members endorsing this opinion, the Secretary is directed to instruct the Treasurer to act thereon and at the same time to suggest that it may be possible to obtain more favourable rates if



exchange is settled for the requirements of each specific period set out in the statement rather than at a flat rate for the requirements of the whole period covered.

x Staff, Medical Attendance. Members are informed that their views as to continuance of the existing arrangements for medical attendance on members of the Police Force were communicated to Dr. Marshall who subsequently informed the Secretary that Dr. J.W. Jackson contended that should any branch of the Municipal staff be excepted from the new arrangements, then the per capita charge for attendance by his firm should be on a higher basis than for attendance by the "M" firm and that in any case he preferred to deal with the Council direct in the matter. A letter from Dr. Jackson in this sense is submitted and read together with suggested reply in support of the Council's views on this point and the latter is approved for despatch.

x The minutes of the meeting of the Chinese Educational Committee of October 24 are submitted and confirmed, members endorsing the recommendation that the Rev. Dr. D. MacGillivray be invited to serve on the Committee.

The minutes of the meeting of the Works Committee of October 27 are submitted and confirmed. With regard to New Central Offices. Reference to the former minute of the Works Committee on this subject is made and it is requested that it be circulated together with the recent minute for members consideration. In the meantime members who are generally of the same view as the Works Committee will take further opportunity to look at the building from various points of view so as to come to a definite conclusion as to whether the tower as planned should remain, be modified or abandoned.

x Bund Reclamation Scheme and Customs Shed. Mr. Merriman states that the view of the Commissioner of Public Works that the next move should come from the Customs Authorities was based on misapprehension, that in fact the Commissioner of Customs has addressed the Council at length on this matter and that his proposals will therefore be considered in detail at the next meeting of the Committee.

x Drainage - Weihaiwei Road Ditch. Mr. Lambe states that as agent for one of the frontage owners concerned he is prepared to make a suitable contribution to the cost of this culverting. The Commissioner of Public Works will be informed accordingly and directed to report further for the Committee's consideration.

x Staff - Mr. Diercking and Mr. Schultz. Members unanimously endorse the Committee's view that permission to withdraw his superannuation

should be granted to Mr. Diercking and that neither he nor Mr Schultz should have their services terminated on the grounds advanced by Mr Godfrey. At the same time they concur with the Chairman's suggestion that further consideration be given by the Works Committee to the desirability of terminating the services of the latter in view of his advanced age and length of service, 36 years.


< China's War Measures - Registration of Enemy Subjects. The Chairman refers to the receipt of a letter from the Senior Consul forwarding a communication from the Commissioner for Foreign Affairs regarding the withdrawal by the Chinese Authorities of certain of the regulations affecting German and Austro-Hungarian subjects. He states that it is not clear from the terms of the communication as to how far the registration and report of enemy subjects is affected but that the Acting Commissioner of Police is making enquiries on this point and that a report thereon will be submitted to members in due course.


A report by the Commissioner of Police is submitted in reference to the good work performed by Inspector R.C. Aiers in connexion with the registration of enemy subjects and recommending the issue to him of an honorarium at the rate of £30 per month for the period during which the registration has been in force, or a total of £540. Members enquire whether the sanction of this honorarium will not lead to application by other members of the Force in respect of duties performed by them in the same connexion. Subject to ascertainment that this will not be the case the issue of an honorarium of £500 is approved.

x Chinese Chamber of Commerce - Political Meetings. In reference to the Police report of a meeting held in the Chinese Chamber of Commerce building on October 26 to inaugurate the Amalgamated Association of Street Unions and in reply to the Chairman's enquiry as to whether meetings of a political character should be permitted on these premises, it is pointed out that the site of the Temple of Rewards upon which the premises are situated is expressly exempted from Municipal control under Land Regulation IV though this exemption would not, it seems, extend to permit of the use of the site in such a manner as may endanger the peace and good order of the Settlement. On the other hand and under present conditions it seems that it would be politic to defer any protest on the subject until such time at least as the user of the premises as a venue for political meetings actually proves as a menace to peace and good order.

The Municipal Gazette for October 30 is submitted in proof and authorised  
for publication.

The meeting adjourns at 5.45 p.m.

  
Chairman.

  
Secretary.

At the meeting of the Council held on Wednesday, November 5, 1919,  
at 4.30 P.M., there are:

Present:

Messrs E.C. Pearce (Chairman)

O.M. Bain

J.H. Dollar

A. Howard

T. Ibukiyama

W.P. Lambe

H.A.J. Macray

W.L. Merriman

A. Brooke Smith

The Secretary and

Assistant Secretary.

The minutes of the meeting of October 29 are confirmed and signed by  
the Chairman. With regard to

x Electricity Department - Settlement of Exchange for Gold Payments.

members note that exchange has been settled as follows:-

November-December £10,500 at 6/6d, G\$280,000 at 136.

January, February and March £179,000 at 6/4d and 6/3d, G\$458,000  
 at 134, 132 and 130 respectively and Yen 16,800 at 38.

April-June £129,300 at 6/-, G\$142,300 at 125½.

July-September £90,000 at 6/-, G\$92,000 at 125½.

x 1092 Chinese Educational Committee. The Rev. Dr. D. MacGillivray's  
 acceptance of membership of this Committee is noted.

New Central Offices. Members are unanimous in the view that the  
 tower should be abandoned.

x China's War Measures - Registration of Enemy Subjects. The report  
 of the Acting Commissioner of Police is submitted that German and  
 Austro-Hungarian subjects in Chinese territory are no longer required  
 to report periodically, but that they must still register their  
 addresses, notify changes and retain their registration cards.  
 Accordingly the only modification required in the Council's Enemy  
 Subjects' Regulations to make them conform to those of the Chinese  
 Government is cancellation of the conditions requiring attendance  
 at the Police Stations for permits to be checked, and a Municipal  
 Notification and reply to the Senior Consul in this sense are  
 approved for publication and despatch respectively.

x Chinese Chamber of Commerce - Political Meetings. The Chairman  
 informs members that in conversation with the Commissioner for  
 Foreign Affairs, the latter deprecated the use of the Chamber for

political meetings and stated that the Ministry of Agriculture and Commerce had been addressed in the matter with a view to representations on the subject to the Committee of the Chamber.

x The minutes of the meeting of the Electricity Committee of October 28 are submitted and confirmed, members directing that a copy of the Engineer-in-Chief and Manager's report referred to in the minute under the heading "Civil Engineer and Architect" be obtained and circulated for their information and for decision as to whether a copy should be furnished to the Commissioner of Public Works in reply to his request to this end which is submitted and read.

The minutes of the meeting of the Band Committee of October 27 are submitted and confirmed. With regard to

x Band Re-organisation. In view of the criticism passed during the past year or two on the cost of maintaining the Band and of the increased expenditure which will be involved by the re-organisation scheme, the Chairman suggests that its approval be deferred pending an expression of the views of Ratepayers at the next Annual Meeting. Messrs Howard and Bain thereupon observe that whilst the expenditure contemplated will be considerably in excess of the estimate for this year it will not substantially exceed <sup>those</sup> for past years and that in the opinion of the Band Committee it was essential that the re-organisation scheme should be sanctioned forthwith, if the Band was to be raised to that standard of excellence with which the Committee considered that a community of the size of that in Shanghai should reasonably be provided. It is then pointed out that, for the present, the scheme only contemplates three permanent appointments of European musicians, the others being of a temporary character, and such, therefore, as can be terminated on short notice should the Ratepayers record their disapproval of the scheme at the next Annual Meeting. Under these circumstances members sanction adoption of the scheme.

x <sup>11</sup>/<sub>774</sub> The minutes of the joint meeting of the Watch and Works Committees of October 31 are submitted and confirmed subject to the following observations and directions:-

1. Members concur with the Chairman that it might be of advantage if the existing rail system along the Yangtzepoo Road were continued to the Point.
2. Since the Council's obligation in regard to the maintenance of the rail tracks will undoubtedly be increased by the running of railless cars along existing rail routes, it is directed that

the Commissioner of Public Works report as to what additional contribution, should be made by the Company in this respect when the roads affected are considered suitable for the railless system and no contribution from the Company towards re-construction is therefore required.

3. It is directed that the views of the Electric Const ruction Company and of the French Council be sought on the question of a railless service along the Avenue Edward VII.
4. Members concur with Mr Brocke Smith that the Council should not entertain any proposals in regard to railless freight traffic until the Company has provided a better passenger service.
5. Directions are given that a large scale plan be submitted with the final recommendations and report drawn up by Heads of Departments after conference with Mr McColl, so that members may the more easily follow the extensions proposed. The Commissioner of Public Works will be instructed accordingly.

x Volunteer Corps.

Promotions. Upon the recommendation of the Commandant the following promotions to be Lieutenant with seniority from dates of first appointment are approved:-

Customs Company.- 2nd Lieut. S.V. Mills.

Light Horse.- 2nd Lieut. F.W. Foster.

Italian Company.- 2nd Lieut. G. Bedoni.

Shanghai Scottish.- 2nd Lieut. G.J. Turnbull.

Leave.

Customs Company.- One year's leave is granted to Captain H. Hilliard, from October 25.

x Inspection of the Chinese Company by the Commissioner for Foreign Affairs. The Chairman states that in reply to members' enquiry the Commandant has reported that the inspection of the Chinese Company by the Commissioner for Foreign Affairs, on their attendance at the Bureau for Foreign Affairs on October 10, was carried out upon Captain Grayrigge's invitation, which was given out of courtesy as was the case on the like occasion last year, that there never was any intention that formality or importance should be lent to the occasion by any address such as that which was made by Mr Yang Tchong<sup>and</sup> that this was entirely due to officiousness on the part of one of the members of the Company who drew up the speech in question. It is apparent from this explanation that there was no intention on the part of the Commissioner to arrogate to himself the position of a consul vis-a-vis his national unit.

W.D.P.

\* Volunteer Corps Commission. The Chairman informs members that Mr Quin has received telegraphic instructions to proceed on a business trip to Canada towards the end of this month, and that he will consequently be obliged to tender his resignation from membership of the Commission. He suggests and members approve that an invitation to fill the resultant vacancy be addressed to Mr. C.G.S. Mackie.

The Municipal Gazette for November 6 is submitted in proof and authorised for publication.

The meeting adjourns at 5.55 p.m.

Chairman.

*H. O. Radell*  
Secretary.

201

At the meeting of the Council held on Wednesday, November 19, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
C.M. Bain  
J.H. Dollar  
A. Howard  
T. Ibukiyama  
W.P. Lambe  
H.A.J. Macray  
W.L. Merriman  
A. Brooke Smith  
The Secretary and  
Assistant Secretary.

The minutes of the meeting of November 5 are confirmed and signed by  
the Chairman. With regard to

x New Central Offices. A further report from the Commissioner of  
Public Works covering a departmental report by the Architect with  
perspective plan of the tower is referred for further consideration  
by the Works Committee.

The minutes of the meeting of the Electricity Committee of October  
28. It is directed that a copy of the Engineer-in-Chief and Manager's  
report on the subject of the appointment of a civil engineer and  
architect to the staff of the Electricity Department be forwarded  
to the Commissioner of Public Works.

Volunteer Corps Commission. Mr C.G.S. Mackie's acceptance of the  
invitation to fill the vacancy caused by Mr J. Quin's resignation  
is noted.

x The minutes of the meeting of the Health Committee of November 13 are  
submitted and confirmed.

The minutes of the meeting of the Watch Committee of November 17 are  
submitted and confirmed. With regard to

Departmental Engineer F.M. Howard. Comparison is drawn between the  
duties and Pay of Mr J.B. Johns, Engineering Assistant in the Public  
Works Department, and those of Mr Howard, but Mr Brooke Smith remarks  
and members of the Watch Committee concur that recognition should be  
given to the fact that service in the Fire Brigade is of such a  
strenuous character as to require that a man should be on duty almost  
continuously day and night. Apart from this they consider that the  
position occupied by Mr Howard, who is in charge of and responsible



for the efficient running of the whole of the gear of the Brigade and his competency therefor are such as to command a seemingly high rate of Pay. Members generally endorse these views and accordingly the Chief Officer's recommendation is approved that Mr Howard be given an agreement with Pay at £300 per mensem plus bonus with free unfurnished room, light, fuel, water and uniform.

x Chief Officer's Agreement Renewal. The Secretary reports that the Chief Officer objects to insertion in his agreement of a clause providing for termination of his services on six months' notice on the ground that such a clause would reflect upon the character of his services and show a lack of confidence in him. In the course of discussion the Chairman expresses the opinion that it would be desirable to retain such a measure of control over the Chief Officer as the suggested clause would provide. Mr Merriman, on the other hand, is emphatically of the view that Mr Pett should be given the usual and ordinary form of agreement, adding that he has reached the conclusion that he is an exceptionally good man for the position which he occupies and that whilst the Pay recommended by the Watch Committee would seem to be on a liberal basis, members should take into consideration the extremely difficult task that he has had to face since his first appointment to the Brigade. Mr Dollar endorses this view. The Secretary then points out that renewal of Mr Pett's agreement will in any case date back to January 1 last so that his new agreement will actually have only two further years to run. Upon a consideration of all the circumstances and after brief discussion members finally approve of the issue of the ordinary form of agreement with Pay as recommended by the Committee.

x Volunteer Corps.

Leave - American Company. Leave of absence is granted to Lieut. V. Olsen from November 8, 1919, to May 7, 1920.

x Horticultural Society.

Grant-in-Aid. In approving provision in future budgets for the grant of £300 made to the Horticultural Society in 1918 towards the cost of the erection of a matshed on the Bund for the Society's Autumn Show, members direct that such provision be subject to the stipulation that the Society's exhibitions be always held in the Settlement.

Commission on Municipal Salaries. In a letter submitted, reiterating the view of the Electricity Committee that the interests of the Electricity Department would be best served by the exclusion of its affairs from the scope of the Commission's enquiry. Mr Peebles

alludes to his projected departure for England early in January next and suggests that Mr Burkill, who is due to return to Shanghai shortly, should represent the Committee on the Commission. Members concur and accordingly the sittings of the Commission will be delayed until Mr Burkill's return. Mr Peebles also suggests that, if the enquiry is to be of any real benefit, the Heads of all Departments should attend the Commission throughout its sittings to advise on the many details connected with the ability, duties, training and responsibilities of the various employes and he urges this procedure very strongly as regards the Electricity Department. Members are however unanimous in the view that the presence of all Heads of Departments throughout the sittings of the Commission might and probably would on occasion be found somewhat embarrassing as tending to prevent free criticism and discussion and as furnishing a possible element of departmental jealousy. The presence of each Head of Department will it is recognised be essential when the Pay of his Department is under consideration, whilst the presence of all will probably be required on those occasions when general conditions of service as distinguished from Pay are under discussion; but apart from this members are very definitely of the view that the Secretary and the Treasurer should alone attend throughout the sittings of the Commission. Reply to Mr Peebles in this sense is directed accordingly

Treasurer's Agreement. Two letters from the Treasurer are submitted: the one an official letter stating that he is willing to withdraw his resignation as Treasurer provided he is given an agreement from February 1 last with Pay at £1250 per mensem, exclusive of the temporary bonus, and also the title of Treasurer and Controller in place of that of Treasurer; and the other an unofficial letter to the Chairman in reference to the issue of a gratuity of £5000 for special work performed in the past.

These letters have already been circulated for members' perusal and consideration of the views therein expressed. With regard to the second, members unanimously and unhesitatingly record decision against approval of the issue of any bonus. With regard to the first, however, lengthy discussion takes place: the Chairman states that he has given considerable thought to the question of Mr Goodale's Pay, that there is no doubt that his services have been entirely satisfactory, and that as such they are entitled to full appreciation and proper recognition. He reminds members in particular of Mr. Goodale's work in connexion with the subject of Loan Redemption and in connexion with electricity matters and of the very careful and able reports prepared by him. He further states that he has taken

the opportunity of discussing Mr Goodale's position with Mr Thomson, the Council's Auditor, and that as a result he has reached the conclusion that his services and the fact that many financial matters of the first importance will, in the near future, require attention by an accountant of his qualifications and local experience, would justify his retention at the Pay requested by him ₹1250 per mensem even though it would seem to be a high rate of remuneration.

Mr Merriman states that he also has given his very careful consideration to this matter, that he has read through from beginning to end the files recently circulated at members' request bearing upon the several occasions upon which the question of Mr Goodale's remuneration has come before their consideration, that he considers that he is well paid at the present time in receiving Pay at the rate of ₹1100 per mensem plus the amalgamated bonus, and that he would not therefore be in favour of any increase in this amount. Mr Brooke Smith concurs with this view and states that taking the exchange value of the tael at only 4/- he is certain that the Council could obtain any number of highly qualified chartered accountants for the position of Treasurer. Messrs Lamb and Bain point out that the question of exchange cannot reasonably be allowed to enter into consideration, and, concurring with this view, the Chairman refers to the finding of the Commission appointed in the Federated Malay States to enquire into the conditions of service and salaries of the Public Service there, that for all practical purposes a shilling in Great Britain and a rupee in India or Ceylon have very much the same purchasing value as a dollar in the Malay States and that it was a complete fallacy to compare a sterling salary with a salary paid in dollars. The Chairman then refers to certain schedules of the Pay carried by public appointments in various colonies and large cities and towns, from which it would appear that generally speaking, as is pointed out by the Treasurer, the post of Treasurer is recognised as much on a par with those of other Departmental Heads other than the Secretary, or the equivalent appointment and further that the Pay of Municipal employes is on a somewhat higher scale than that of the appointments shown in these schedules. As to this, however, the Secretary points out that any true comparison is scarcely possible inasmuch as several of the appointments referred to carry extra emoluments, benefits and grants which are not shown in the actual Pay of the appointments, e.g. in the case of Hongkong, house allowances and duty allowances. He further points out that the difficulty which has arisen in regard to the terms of renewal of Mr Goodale's appointment will, should members lose his services, again occur in a very short space of time inasmuch as the minimum Pay for the post of Treasurer is laid down as ₹900,

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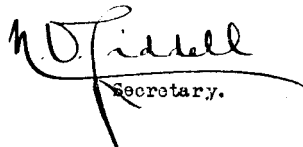
so that on his first renewal or second renewal any new appointee to this post would have reached the Pay that Mr Goodale at present receives and would naturally expect further increases.

Discussion is then directed to the request made by Mr Goodale that his status should be recognised as equal to that of other Heads of Departments, but members generally are averse to any ruling on this question, particularly as, in the opinion expressed by Mr. Merriman and endorsed by members, the duties and responsibilities of the Treasurer cannot, in any wise be compared with those of e.g. the Secretary or the Commissioner of Police. Finally after some further discussion, it is decided to leave decision on these points until the next meeting so that members may have an opportunity in the meantime of giving further consideration to the matter.

The Municipal Gazette for November 20 is submitted in proof and authorised for publication.

The meeting adjourns at 6.20 p.m.

Chairman.

  
Secretary.

At the meeting of the Council held on Wednesday, November 26, 1919,

at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)

C.M. Bain

J.H. Dollar

A. Howard

W.P. Lambe

H.A.J. Moray

W.L. Merriman

A. Brooke Smith

The Secretary and

Assistant Secretary

Absent:

Mr. T. Ibukiyama.

The minutes of the meeting of November 19 are confirmed and signed by

the Chairman. With regard to

Horticultural Society, Grant-in-Aid. Mr Lambe states that the erection of a matched for the 2 days of the Society's Autumn Show and its demolition immediately afterwards appear to him to involve a great waste of money, and that, apart from this, it was amply demonstrated on the occasion of the Society's recent Show that the Band was a most unsuitable venue: he suggests that arrangements might be made for the Society to hold its shows in the new Drill Hall. Enquiries of the Commandant and the Commissioner of Public Works are directed as to the possibility of giving effect to this suggestion which commends itself to members.

Commission on Municipal Salaries. A letter from Mr Stephen, Manager of the Hongkong and Shanghai Bank, is submitted expressing his inability to serve on the Commission but suggesting that Mr J. McArthur Sub-Manager of the Bank, should be requested to serve in his stead, a suggestion which is approved by members. In regard to the invitation to the British-American Tobacco Co.Ld., members learn that Mr Cobb is at present absent from Shanghai and that his return is not expected until towards the end of January. Under these circumstances they concur with the suggestion that Mr S. Trumper, who is acting during Mr Cobb's absence, be invited to serve. In regard to the invitation addressed to the Shanghai Electric Construction Co.Ld., members are informed that Mr McColl intends to proceed Home on leave towards the end of December, but that, with members approval, he is willing to accept membership of the Commission, to draw up a memorandum of his views prior to his departure and to investigate and report to the

W.P.

Commission on conditions prevailing in England in so far as they may bear upon conditions locally. Members consider that Mr McColl would be a most valuable member of the Commission and that his offer to report on conditions at Home would be of the very greatest assistance to the Commission in its deliberations: it is accordingly decided to inform him that his acceptance of membership of the Commission on these conditions is desired and appreciated.

x Treasurer's Agreement. Alluding to the discussion at the last meeting the Chairman states that he has again spoken to Mr Thomson, the Council's Auditor, and that the latter expressed the view that Pay at the rate of £1250 per mensem would not be an unreasonable remuneration for the post of Treasurer and for the services of an employe of Mr Goodale's qualifications and experience, but that he entirely concurred with the Council in their refusal to consider any application for the issue of a bonus. In this connexion the Chairman refers to Mr Goodale's initiative and work in the matter of the inauguration of the Municipal Investment Bank: he suggests that these should be borne in mind in considering the remuneration that should properly be accorded to him. Members thereupon emphasise that there is no question whatever as to Mr Goodale's initiative efficiency or ability as Treasurer, but only as to the remuneration which the appointment should properly carry having regard to its importance and responsibility. Messrs Merriman and Brooke Smith are still of the opinion that his present Pay is fully adequate. Mr Bain then states that he has heard that Mr Mann has accepted appointment with Messrs H.E. Arnhold & Co.Ld. The Secretary has heard a similar report, but states that he cannot confirm it and that no communication on the subject has been made by Mr Mann to Mr Goodale. Members realise that should the report be true the question of Mr Goodale's resignation will need to be very carefully reviewed from the point of view of whether or not Mr Bosustow or Mr Ford is fitted to succeed him as Treasurer. In this connexion the Chairman informs members that he received a note from Mr Bingham of Lowe, Bingham and Matthews some weeks ago in reference to Mr Bosustow's return and the possibility of Mr Goodale's resignation, that he had every confidence that Mr Bosustow would make an efficient Treasurer. On the other hand the Chairman's personal view is that neither Mr Bosustow nor Mr Ford has the ability or experience of Mr Goodale. Mr Lambe is of the opinion that members should not allow themselves to be too much influenced in the matter of Mr Goodale's Pay by reason of the possible unsuitability of either Mr Bosustow or Mr Ford for the position of Treasurer but that they should rather as is suggested by Mr Merriman, consider the

desirability of dispensing with these two highly paid employes should they not be properly qualified to succeed to the Treasurership should occasion require. After some further discussion it is decided to leave the matter in abeyance until Mr Merriman has made enquiry from Mr Cooper of Messrs H.E. Arnhold & Co. as to the truth of the report of Mr Mann's acceptance of a position with that firm and until the Chairman has had an opportunity of ascertaining Mr Thomson's views as to the respective qualifications of Messrs Bosustow and Ford, to succeed Mr Goodale should he resign.

The Secretary then enquires whether it is members' desire that Mr Goodale should see the minutes of the last meeting and of this meeting. Members are unanimous in disapproving. Mr Merriman observes that he does not think the Treasurer or any Head of Department should see any of the Council's confidential minutes, and enquires how he and his colleagues can express themselves freely should they be permitted to do so. It is explained that other Heads of Departments are not granted this privilege, but that exception has always been made in favour of the Treasurer on the grounds apparently that financial questions might be involved. Mr Brooke Smith asks if this arrangement has obtained long and the reply is in the affirmative. In any event members decide that the Treasurer must not see the minutes relating to his own services.

The minutes of the meeting of the Works Committee of November 24 are submitted and confirmed. With regard to Administration Building - Tower. After Mr Merriman has amplified the views of the Committee, the Chairman recalls that the discussion on this subject had its origin in the desire to eliminate any unnecessary expenditure and effect a saving in the Administration Building contract, but that it would appear from the minutes of the Committee that very little, if any, saving will be effected by the elimination of the tower since the most expensive portion of the work in this connexion has already been carried out, whilst its loading up with sand, upon Mr Godfrey's suggestion, in order, as the Assistant Secretary points out, to secure equal settlement of the foundations, will apparently entail considerable expenditure for which there will be nothing to show. Messrs Brooke Smith and Dollay are inclined to agree with the Works Committee that the Building will look better without the tower. Messrs Lambé and Maeray, on the other hand, are of the view that if the tower is omitted, it will at least be necessary to erect something in its stead so as to relieve the flatness that will otherwise result at the Kiangse and Hankow Roads corner which is the main entrance to the Council Chamber and Committee

Rooms. The Chairman who is strongly in favour of the retention of the tower reminds members of the fact that Mr Blomfield, to whom the plans of the buildings were referred, for an expert opinion, laid great emphasis on the tower as an important feature of the Building and further that as the plans were passed by the Ratepayers it would seem necessary to refer the matter to them, should members agree that the tower should be dispensed with. Members eventually decide to defer decision until the Chairman and Mr Merriman have had an opportunity of inspecting the site of the tower with the Commissioner of Public Works and the Architect and of hearing their views on the subject.

X Sewage Disposal Bacteriologist. Members are inclined to the view that Pay at the rate of £700 per annum might reasonably be offered for this appointment, but before reaching a definite decision, they direct that enquiry be made as to the remuneration attaching to the appointment at present held by Major C.C. Frye, who is the first on the list of the experts recommended by Professor Fowler.

X Chinese Representation on the Council. Members' attention is directed to a translation of certain proposed amendments to the Land Regulations, drawn up, it is understood, by Mr Linbarger, an American lawyer acting on behalf of the Commercial Federation and other associations interesting themselves in the matter of Chinese representation on the Council, with a view to their submission to the Commissioner for Foreign Affairs for transmission to Peking and reference to the Diplomatic Body. It is considered undesirable that the Council should deal with the matter officially since the amendments have not come to their notice through any official source: on the other hand it is considered desirable that the amendments should be brought to the attention of the Senior Consul unofficially with a note of the more important innovations and proposals therein made including those for the construction of boundary roads and for their <sup>joint</sup> policing by the Municipal and Chinese police: for the placing of the Soochow Creek under the control of the Chinese River Police with inspection of both banks jointly by the Council and the Chinese Authorities; for increase in the membership of the Council to fifteen; for the renting of land by Chinese with registration of title with the Taoyin; for the conferment of the franchise on Chinese and foreigners on a basis that will result in so low a rental as \$10 per annum conferring a vote, with the inevitable result that the Settlement will become Chinese with power vested in them to elect a council consisting exclusively of their own nationals; for the abolition of the Court of Consuls and



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the establishment of a court composed of members of the Consular Body and of Chinese officials; for the imposition of an additional Chinese Government land tax of \$1.50 per mow - presumably per annum - and for the vesting in the Shanghai Sub-District Court of the jurisdiction now exercised by the Mixed Court, except only in the matter of breaches of the Land Regulations.

\* The Local Situation. At the conclusion of the meeting Mr Brooke Smith expresses the view that the Council should very carefully consider local conditions, stating that, in his opinion, there is every indication that before very long - possibly within the next few months - the Council will have to face a situation of extreme gravity. In support of this view he refers to the many disturbing factors, political, financial and otherwise, which are at work in the Settlement and in China as a whole, and he remarks that recent conversations with well informed Chinese have already shown that they too have grave apprehensions in regard to the future because of the recent alarming growth of semi-political associations and organisations and the boycott movement, labour unrest, the spread of bolshevist views and the stragglent financial situation. He urges upon members that the situation is such as to warrant and even necessitate immediate action to augment the strength of the Foreign Branch of the Police Force very considerably - he suggests another one hundred. Members are generally of the same opinion as Mr Brooke Smith and that the matter is one which should receive early consideration by the Watch Committee, to which end the Acting Commissioner of Police will be instructed to report. In the meantime it is noted that an increase in the strength of the Foreign Branch such as is suggested by Mr Brooke Smith will involve an additional annual expenditure in Pay alone of approximately ¥130,000, apart from allowances, quarters, uniform, medical attendance, passages, etc. which must bring the total to well over ¥200,000 per annum, necessitating an increase in the Rates, which <sup>will</sup> almost certainly aggravate the present situation, having regard to the Rate Agitation of July last. Mr Merriman then alludes to the danger presented by the influx of refugees with practically no means of subsistence from Harbin, Vladivostok and other Russian centres and enquiry is directed as to whether the procedure instituted by the Consular Body in 1918, prohibiting the landing of passengers by ship from these centres unless in possession of recognised consular passports is still in force. As bearing upon the subject under discussion Mr Howard then expresses the view that action should be taken to increase the efficiency of the Defence Forces of the Settlement in the matter of

not

armament and that, with this in view, steps should be taken to obtain a certain number of armored cars which would be of immense value in the event of serious disturbance. The views of the Commandant on this suggestion will be sought for submission to members.

x The Municipal Gazette for November 27 is submitted in proof and authorised for publication.

The Secretary and Assistant Secretary withdraw.

x The Secretary. The Chairman brings up the question of Mr N.O. Liddell's agreement, which expires next June, pointing out that in view of the preparation of next year's Budget the matter of its renewal required discussion.

The members unanimously express their high appreciation of Mr Liddell's work since his appointment to the Secretaryship of the Council, and approve of his being offered renewal with an increase of £250.00 per annum for another three years, this sum to include £50.00 as a locomotion allowance.

The meeting adjourns at 6.20 p.m.

*E. L. ...*

Chairman.

*N. O. Liddell*  
Secretary.

At the meeting of the Council held on Wednesday, December 3, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 C.M. Bain  
 J.H. Dollar  
 A. Howard  
 W.P. Lambe  
 H.A.J. Macray  
 W.L. Merriman  
 A. Brooke Smith  
 The Secretary and  
 Assistant Secretary.

Absent:

Mr. T. Ibukiyama.

The minutes of the meeting of November 26 are confirmed and signed by

the Chairman. With regard to

Horticultural Society - Grant-in-Aid. The Commandant's report has  
 been submitted to members, showing that the Volunteer Corps training  
 necessitates the full use of the new Drill Hall between November 1  
 and April 30, so that it cannot be made available for either the  
 Autumn or Spring Shows of the Horticultural Society.

Commission on Municipal Salaries. Acceptance of membership of this  
 Commission by Messrs C.G. Humphrys, D. McColl, H.J. Everall, J.  
 McArthur and G. Trumper are noted, whilst a letter is submitted from  
 Mr Lyall, Commissioner of Customs, indicating that he will also  
 probably accept, but requiring fuller information in the first instance  
 as to how long the Commission is likely to last and at what hours its  
 meetings will be held; information which will be given to him by the  
 Secretary so far as possible.

Treasurer's Agreement. The Chairman reports that Mr Cooper of  
 Messrs H.E. Archold & Co. has confirmed to Mr Merriman that Mr Mann  
 has accepted a position with this firm. The Chairman also reports  
 that Mr Thomson is unable to express any opinion on the respective  
 qualifications of Messrs Bosistow and Ford to succeed Mr Goodale  
 should he resign, in view of the long absence of both these employes  
 on war service, but that he strongly advised that the Council should  
 do everything reasonably possible to retain Mr Goodale. Under these  
 circumstances and in view of the satisfactory character of Mr  
 Goodale's services, the Chairman suggests that members should sanction  
 renewal of his agreement which expired on January 31 last with an

increase in Pay of ₹250 per mensem, it being understood that this increase includes, as in the case of the Secretary's recent renewal, a locomotion allowance of ₹50 per mensem. Members concur and an offer to Mr Goodale accordingly is directed.

Administration Building - Tower. The Chairman informs members that, in company with the Commissioner of Public Works and Architect, Mr. Merriman and himself viewed the new Building on Friday last, when the Architect pointed out that the Kiangse and Hankow Roads corner was specifically designed for a tower and that the design would have been very different had no tower been intended. Speaking for himself the Chairman states that the Building seemed to him to present rather a squat appearance and that it would be much improved by a tower. Apart from this the estimated saving by elimination of the tower would be only ₹12,000, whilst its erection at a later date would probably involve an expenditure of double this amount. Under the circumstances members finally concur in approving the construction of the tower in accordance with the original plan.

Sewage Disposal - Bacteriologist. In a report submitted, pointing out that Professor Fowler's remarks in regard to Major C.C. Frye indicate that he is engaged in consultative work and has no salaried position, the Health Officer suggests that Dr. A.C. Houston, Metropolitan Water Board Laboratories, London, the authority on water purification, be requested to make the appointment of a Sewage Specialist with discretion to assess the Pay to be attached thereto, in accordance with the qualifications of candidates offering. In the course of discussion Mr Brooke Smith observes, that if Major Frye, is a senior man of very high standing in his profession, as would seem to be the case, he is probably earning from ₹2,000 to ₹3,000 a year or more from his consultative practice, and that the Council could therefore scarcely offer him Pay at such a rate as would induce him to give up his practice and come out to Shanghai. He therefore enquires whether a younger man of less standing in his profession, who would be attracted by such Pay as the Council could reasonably offer, might not suitably fill the appointment. Members approving, the views of the Health Officer and the Commissioner of Public Works will be sought on this point.

Chinese Representation on the Council. Members learn that the amended code of Land Regulations proposed by the Chinese was formally presented to the Commissioner of Foreign Affairs on December 1 by the representatives of the various unions interested. In this connexion the Chairman states that he called on the Commissioner on his invitation on December 3 and had an unofficial discussion with him on the subject. Mr Yang Teheng told him that the unions were particularly

keen on getting Chinese representation on the Council, but that he had impressed upon them that the matter rested with the Treaty Powers and the Chinese Government, that it would in any case take a long time to achieve, that they must avoid any disorder in the Settlement, whilst the matter was under consideration, since disorder would only prejudice their claim, that they assured him that there would be none, but that, if they did not get an early and satisfactory reply, they would, they hinted, refuse to pay the Municipal rates next Spring. Mr Yang concluded by stating that the Chairman should assist him in preparing a statement on the matter that would appease the unions concerned.

x The Local Situation. Members are informed that the Acting Commissioner of Police is giving his consideration to the question of the need for an increase in the Foreign Branch of the Force and that his report will be submitted in due course. In regard to Mr Howard's suggestion as to the need for a certain number of armoured cars, which he now emphasises was intended to apply more particularly to the Police Force, which should in his opinion be provided with an armoured car at every Police Station, a report by the Commandant has been circulated to members stating that a scheme is under consideration providing for the adaptation of some of the Council's motor lorries so that they can be rapidly converted into armoured cars on emergency. Members are, however, informed that the Commissioner of Public Works holds the view that this scheme is impractical for various reasons and that he is therefore going into the question fully with the Commandant with a view to the submission of an alternative proposal.

x The minutes of the meeting of the Foreign Educational Committee of December 1 are submitted and confirmed.

x Student Movement and Japanese Boycott. On December 2 shortly after 4.30 p.m. the Acting Commissioner of Police reported a procession of about 4,000 students, in the Chinese city on the boundary of the French Settlement, proceeding in an orderly manner to the East Gate and that the French Police were taking precautions. Shortly after 5 p.m., he reported that, on its return by the same route, the procession had become disorderly, that shops had been broken up and that goods had been destroyed, that the French Police were experiencing difficulty in keeping the procession out of the French Settlement and that under these circumstances he had turned out sections of the Force from Central, Sinza and Bubbling Well Stations to guard against any emergency. The Police Daily State of December 3 covering the events referred to is now submitted and read. It is noted that the action of the students centered round the recent conflict between students

and Japanese at Foochow and the action of the Japanese Authorities thereon, that no effort was apparently made by the Chinese Police to intervene and stop the disorder, and that, at a meeting of the Students' Union held at about the same hour as the procession, decision was reached to extend their activities to the Settlement on Friday next. In this connexion the Acting Commissioner of Police reports that remarks were made as to the futility of endeavouring to stop the sale of Japanese goods in the Chinese city when such goods were sold in much larger quantities in the Settlement, and that the intention was expressed of demonstrating before the Sincere and Wing On stores in order to force them to desist from dealing with Japanese. Supplementing this report, the Secretary states that several reports were made by detectives in the crowd in the Chinese City, as to the expression of anti-foreign feelings.

The Chairman then comments on the fact that the Commissioner of Foreign Affairs' version of what had occurred during the students demonstration yesterday, differed very considerably from the Police report. Mr Yang explained that the masters of one of the schools represented in the procession owned certain shops and that to prove their patriotism they had brought out goods of Japanese manufacture from these shops with a view to their destruction, and that another school, not wishing to be out-done, had raided one or two other shops but that the whole affair was somewhat trivial. At this juncture members are informed of the receipt of a report from the Headmaster of the Ellis Kadoorie School that all was normal at present but that he thought there might be some difficulty tomorrow morning in view of the decision reached by the Students Union to take three days holiday. In regard to the expressed intention of the students to enter the Settlement on Friday next to pursue the same tactics as in Chinese territory, and, in view of the possibility of it becoming necessary to call upon the Volunteer Corps, Mr Merriman questions the desirability of calling out the Japanese Company, expressing the view that their appearance in uniform may well result in precipitating disorder: members generally are inclined to agree. On the other hand, it is pointed out that should the Japanese Company not be called upon and any serious loss of life or damage to property result, the responsibility therefor might and probably would be placed upon the Council. Under the circumstances and upon a full consideration of the matter, members concur that the Volunteer Mobilisation Scheme should not be interfered with.

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At the conclusion of the discussion, members record approval of a suggestion made by the Acting Commissioner of Police that he should call together certain of the leaders of the students movement and

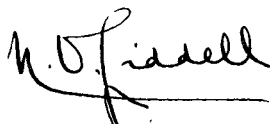
emphasise that the Council's instructions to him were to prevent their activities in the Settlement and that these instructions would be strictly enforced. It is understood that under no circumstances will the Acting Commissioner discuss the merits or demerits of the students movement.

x Staff - Hospital Expenses. Members direct that the Council's responsibility for hospital expenses be definitely limited so as not to apply to venereal diseases and alcoholism. It is recognised that this ruling cannot be strictly applied but that it will have a tendency to act as a deterrent.

x Secretariat - Re-organisation of Staff Duties. In a memorandum submitted in reference to the growth of the work of the Secretariat and to the necessity for re-organisation so as to relieve the Secretary so far as possible of routine work and matters of small importance by means of their delegation to the Assistant Secretaries, the Secretary points out that under present conditions it is quite impossible for him to devote the necessary thought and consideration to the many important matters that require his attention. Supplementing this report, he refers to several matters of detail in respect of which relief can be accorded and a greater measure of efficiency result. After preliminary consideration, in the course of which members generally indicate concurrence with the Secretary's recommendations, the matter is referred for detailed consideration by the Finance Committee at its next meeting. In the meantime, Mr Brooke Smith suggests and members concur that the Secretary should be given full discretion himself to deal with many matters of trivial importance, without reference to members.

x The Municipal Gazette for December 4 is submitted in proof and authorised for publication.

The meeting adjourns at 6.05 p.m.

  
Secretary.

  
Chairman.

At the meeting of the Council held on Wednesday, December 10, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
 C.M. Bain  
 J.H. Dollar  
 A. Howard  
 W.P. Lambe  
 H.A.J. Macray  
 W.L. Merriman  
 A. Brooke Smith and  
 The Secretary.

Death of Mr. Ibukiyama. Before proceeding to the ordinary business of the meeting the Chairman expresses the very deep regret of members upon learning that their colleague, Mr. T. Ibukiyama, died at his residence early this morning after a very brief illness. He refers in the most appreciative terms to the public services rendered by Mr. Ibukiyama as a member of Council, as a member of the Finance Committee and as the Council's representative on the Special Vice Committee, and to the spirit of co-operation and good will that consistently characterised his relations with his colleagues. Members unanimously associate themselves with these sentiments and direct that an expression of their deepest regret and of sincere sympathy with Mrs. Ibukiyama and the other members of Mr. Ibukiyama's family be recorded in the minutes and conveyed to Mrs. Ibukiyama.

In regard to the resultant vacancy in the membership of the Council, members concur with the suggestion that the Chairman should request the Japanese Consul-General to recommend another Japanese subject for co-option without awaiting the result of the election of Councillors in February next.

The minutes of the meeting of December 3 are confirmed and signed by the Chairman. With regard to

Commission on Municipal Salaries. A letter from Mr. Ritchie, the Postal Commissioner, is submitted expressing his inability to serve owing to his approaching departure from Shanghai on leave. Subject to Mr. Ritchie's concurrence, an invitation to accept membership on the Commission will be addressed to his successor.

Treasurer's Agreement. A request by the Treasurer that he be granted the title of Treasurer and Controller in place of that of Treasurer is submitted and read. Members are generally of the opinion that the recent demands of Heads of Departments for changes



of title are somewhat farcical: on the other hand, they have no rooted objection to compliance with the Treasurer's request provided that no special significance shall attach to his new title, which to avoid any misunderstanding with other Departments, will be "Treasurer and Comptroller" and not "Treasurer and Controller."

Sewage Disposal - Bacteriologist. In a further report submitted the Health Officer expresses the view that the magnitude of the expenditure that will be involved on sewage works and their maintenance is such as to make the question of what Pay shall be attached to the appointment of Sewage Specialist immaterial, that the best man obtainable will be the cheapest, that his own experience is that sewage chemists are not as a rule men of any great attainment, that it is essential that an exceptionally good man be selected and that Major Frye should be appointed if his appointment is reasonably possible. The views of the Commissioner of Public Works have not been submitted and pending their submission members defer decision in the matter.

Student Movement and Japanese Boycott. It is noted that this movement passed off without untoward incident so far as the Settlement was concerned and that although there was further looting of shops and destruction of goods in Chinese territory, normal conditions have since been restored with the return of the students to their studies.

Volunteer Corps.

Promotions. The following promotions are approved upon the recommendations of the Commandant:-

"A" Company British. 2nd Lieut. E.W. Godfrey to be Lieutenant.

First Reserves. 2nd Lieut. C.H. Ryde to be Lieutenant.

Medical Staff Lieutenant N.H. Bolton to be Captain.

Appointment of Commandant. A telegram from the London Agents is submitted stating that Mr. Keswick is unable to recommend Lieut. Colonel D'Arch Smith, that the War Office has been requested to nominate further candidates and enquiring whether they should make the appointment subject to Mr. Keswick's approval. In this connexion a note from Major Trueman is submitted in reference to a Major (Acting Lieut-Col.) Hulton D.S.O. of the Royal Sussex Regiment attached to the British Military Mission at Vladivostok and at present on his way Home to England. He refers to this officer's qualifications and states that, from enquiries made, he would appear to be a most suitable candidate for appointment. The Secretary has already telegraphed to him at San Francisco instructing him to apply to the War Office should he desire the appointment and members now direct that the London Agents be informed of the possibility of his making application and that they be authorised to appoint him or to

appoint such other candidate as may be approved by Mr. Keswick.  
American Company - Gatling Guns. A report by the Commandant is submitted in reference to the loan by the American Government of two Gatling guns on the terms set forth in a letter from the American Consul-General to the Chairman of Council of January 22 and in the Chairman's reply of January 31. He states that the guns have now been mounted in accordance with the Council's stipulation so as to render them suitable for man handling and he recommends that the Council's acceptance be officially notified in the Gazette, a recommendation which is endorsed by members and upon which action will be taken accordingly.

China's War Measures - Registration of Enemy Subjects. In a report submitted the Acting Commissioner of Police suggests that it is scarcely worth while for the Council to continue the registration of the addresses of German and Austro-Hungarian subjects upon their arrival in the Settlement in view of the lax methods adopted by the Chinese Authorities in the matter of their control. He points out that they are apparently allowed to travel anywhere and everywhere without restriction in the matter of passports and that under the circumstances it is extremely difficult for the Police to take action in cases of refusal to register. Members concur with the suggestion of the Acting Commissioner, but consider that before effect is given thereto, the matter should be brought to the attention of the Senior Consul, which the Chairman undertakes to do.

Library Committee. The Rev. Dr. D. MacGillivray's consent to serve on this Committee in place of the Rev. C.E. Darwent is noted.

The Municipal Gazette for December 11 is submitted in proof and authorised for publication.

The meeting adjourns at 5.10 p.m.

*[Handwritten Signature]*  
Chairman.

*[Handwritten Signature]*  
Secretary.

At the meeting of the Council held on Wednesday, December 17, 1919,  
at 4.30 p.m., there are:

Present:

- Messrs E.C. Pearce (Chairman)
- C.M. Bain
- J.H. Dollar
- A. Howard
- W.P. Lambe
- H.A.J. Macray
- W.L. Merriman
- A. Brooke Smith
- The Secretary and
- Assistant Secretary.

Membership. To fill the vacancy resulting from the death of Mr. T. Ibukiyama, Mr. Yamasaki, the Japanese Consul General, has suggested Mr. D. Goh, Chairman of the Japanese Produce and Share Exchange. Mr. Goh will be absent from Shanghai for the next week or ten days but members approve that an invitation to join the Council be addressed to him upon his return. At members' request, Mr. Lambe agrees to fill the vacancy in the membership of the Special Vice Committee.

The minutes of the meeting of December 10 are confirmed and signed by the Chairman. With regard to Commission on Municipal Salaries. Mr. Lyall's written consent to serve is submitted and noted. From conversation with Mr. Ritchie, the Secretary has gathered the impression that the nomination of his Deputy would scarcely be likely to accord with his views; on the other hand he volunteered to furnish the Commission with such information as to the pay and terms of services obtaining in the Postal Service as may be desired and as may be possible. Under the circumstances members are of the opinion that it is unnecessary to appoint a substitute for Mr Ritchie and accordingly the membership of the Commission as it now stands will be published in an early issue of the Gazette.

Treasurer's Agreement. The Chairman states that Mr. Goodale has expressed appreciation of the terms upon which the renewal of his agreement and his change of title have been approved.

China's War Measures- Registration of Enemy Subjects. The Chairman has seen the Senior Consul and H.M. Consul General, both of whom took the view that the Council should continue the registration of the addresses of German and Austro-Hungarian subjects upon their arrival

in the Settlement in so far as they may present themselves for such registration, but that no action should be taken to bring delinquents into Court.

The minutes of the meeting of the Health Committee of December 11 are

submitted and confirmed. With regard to

Dr. Davis - Agreement Renewal. The Chairman states that the Secretary has pointed out that the purchase of a motorcar for the use of Dr. Davis was approved some eighteen months ago in consideration of the fact that he was required to reside at quarters provided in the Isolation Hospital grounds and also in order to provide him with a quicker means of transit in connexion with his supervisory work as 2nd Assistant Health Officer. As Dr. Davis will not be compelled to reside in any particular district upon his return from leave and as his duties as 1st Assistant Health Officer will not involve any great amount of out of office work, members' ruling is required as to whether he is still to be provided with a car. In this connexion the Health Officer's view is noted that if he is deprived of his car he may not improbably refuse to return to Shanghai. Members, however, unanimously concur with the Chairman that Dr. Davis should not receive any advantage over the Deputy Commissioner of Police and the Deputy Commissioner of Public Works, both of whom will be considerably senior to him as sub-heads of departments and are required to travel about the Settlement in the discharge of their duties to a far greater extent than he will, that an offer of renewal upon the terms recommended by the Health Committee plus a locomotion allowance of £50 per mensem as in the case of the other two employees named will therefore constitute favourable treatment, and that the car formerly allocated to his sole use should be transferred for general departmental use. It is directed that this view be referred to the Health Committee for consideration in the first instance before any definite action is taken thereon.

The minutes of the meeting of the Finance Committee of December 12 are

submitted and confirmed. With regard to Deferred Leave and Deferred Leave Bonus the Chairman explains in detail the several difficulties that have arisen as also the Committee's recommendations thereon. He points out that upon further consideration, it appears that the Committee's fourth recommendation if permitted to stand, in the form in which it is recorded, may defeat the intention of the members that in no case shall the bonus commence to accrue prior to August 1, 1914. He accordingly suggests and members concur that the recommendation in question be amended to read as follows:-

"4. That the basis upon which the Deferred Leave Bonus has been issued be maintained, but that, for the purpose of ascertaining the date from which such bonus shall commence to accrue, employees, whose last leave prior to the outbreak of war was deferred owing to the exigencies of the service, shall be credited with the period of such deferment, but so that the bonus shall not in any case commence to accrue before August 1, 1914."

Premium Debentures. In reference to the views recorded on this subject and in reference to the loan requirements of the Electricity Department for next year, Mr Brooke Smith enquires whether any monetary guarantee or security deposit is required in the case of power contracts and, upon receiving a reply in the affirmative, further enquires whether such guarantees or deposits are based upon the relative capital outlay of the Department in providing the power required in each case. He suggests that, if they are not, the point should receive the Electricity Committee's careful consideration, particularly in view of the ever present possibility of a financial crash, the closing down of mills and the failure of consumers to fulfil their obligations to take the supply of current contracted for, when, the Council would not improbably be unable to recover more than a trifling proportion of its heavy capital outlay in providing the requisite generating plant for the supply in question. Members concurring, Mr Merriman undertakes to bring this point before the Electricity Committee for consideration.

The minutes of the meeting of the Watch Committee of December 15 are submitted and confirmed. Members are informed that signed acknowledgments that the King's Regulation and the General Police Regulations were explained to them have been found amongst the papers of the recruits recently engaged and sent out by the London Agents, that Cartwright and Gosson were arrested yesterday morning, that the prosecution was commenced in H.M. Police Court today and adjourned until tomorrow and that, so far as the Acting Commissioner of Police has been able to ascertain, there has been no strike development on the part of the other recruits.

The minutes of the meeting of the Works Committee of December 15 are submitted and confirmed, members directing omission of the remarks in regard to H.M. Vice Consul in charge of the Land Office under the heading Public School for Girls - Tipao's Fees, since these remarks were made not by the Committee but by the Commissioner of Public Works and since their inclusion in the minutes will not serve any useful purpose.

Volunteer Corps.

Renewal of Commissions. Upon the recommendation of the Commandant the commissions of the following are authorised for renewal:-

Reserve of Officers. Lieut. S.B. Neill from June 1, 1919.

1028 Chinese Company. Lieut. T.A. Zee from September 6, 1919.

Japanese Company. Captain T. Yamauchi from December 12, 1919.

Customs Company. Captain H.D. Hilliard from December 12, 1919.

Promotion.

1028 Reserve of Officers. Upon the recommendation of the Commandant the promotion of Lieut. A.J. Stewart to be Captain is approved.

Electricity Department - Coal.

X A note from the Secretary to the Electricity Committee is submitted, forwarding, with the views of that Committee, a letter emanating from the Shanghai Patriotic, Educational and Commercial Federation on the subject of the Electricity Department's use of Japanese coal, together with a draft reply suggested by the Engineer-in-Chief and Manager. Members are of opinion that should this letter require a full reply it could scarcely be in better form than that suggested: on the other hand it appears to them that at most a bare acknowledgment should be sent unless it should be found on further investigation that the signatory Mr T.S. Wang is a fictitious person, in which case his letter should be ignored. This view will be communicated to the Electricity Committee.

Byelaws. Letters from the Senior Consul under date October 23 and December 13 are submitted signifying the assent of the Diplomatic Body to the code of Byelaws drawn up by the Consular Body published in the Municipal Gazette of June 26 and passed at the Special Meeting of Ratepayers on July 11. In directing publication of this assent in the usual form members approve of enquiry of the Senior Consul as to the fate of the Council's Byelaw in regard to the licensing of printing establishments, etc. which was also passed by the Ratepayers and as to which no official communication has been received from the Consular Body.

Annual Inspection of Schools - Report of Permanent Education Committee.

X The report of the Committee upon its recent inspection of the Council's schools and those in receipt of grants-in-aid is submitted and the views of the Committee on the following points are noted in particular:-

1. That the re-construction of the Thomas Harbury School for Girls, on its present site or preferably on a new site further afield, where land is purchasable at a reasonable price, is desirable.

2. That the condition of the Jewish School is far from satisfactory and of small credit to the Community and that unless some permanent improvement is effected during the coming year, discontinuance of the grant-in-aid should be seriously considered. The Chairman observes in this connexion that the Chairman of the Committee was very strongly in favour of recommending its immediate discontinuance. Mr Howard thereupon explains the position of the Jewish School, that it is conducted at a total cost of from \$18,000 to \$20,000 a year, raised by voluntary subscription, that the children in attendance are mostly those who cannot afford to attend other schools, and that discontinuance of the Council's grant-in-aid would almost certainly result in the early closure of the school with consequent deprivation of educational facilities for those in attendance thereat. Under these circumstances, he urges members not to sanction discontinuance of the grant but rather to lay the views of the Permanent Education Committee before the Secretary to the School so that he may bring these views to the attention of the School Committee in order that such improvements as may be possible may be made. Members concur.

3. That the Council should secure the services of an Inspector of Education, in view of the increase in educational work and of the fact that it is increasingly difficult for the Permanent Education Committee to give this work its efficient oversight.

In this connexion the Chairman refers to a suggestion made some few years ago that Mr Billings, Headmaster of the Public School for Boys, should be appointed Inspector of Education, at the same time remarking that such an appointment would be likely to create friction, inasmuch as the Heads of the Chinese schools would probably resent the appointment of the Head of one of the foreign schools in a supervisory capacity. Mr Merriman remarks that there would surely be insufficient work to give full time employment to an Educational Inspector, whereupon the Chairman suggests and members agree, that the proposal of the Permanent Education Committee could probably be met by arrangement with the Hongkong University to conduct periodical inspections of all of the Council's schools at intervals of every two or three years. This suggestion will be submitted to the Permanent Education Committee.

The comments of the Permanent Education Committee, in so far as they relate to the Council's Foreign and Chinese schools will be communicated to the Foreign and Chinese Educational Committees respectively.

Dec 17'19.

197.

The Municipal Gazette for December 18 is submitted in proof and authorised  
for publication.

The meeting adjourns at 6.05 p.m.

*[Faint signature]*  
Chairman.

*[Handwritten signature: W. B. Laddell]*  
Secretary.



At the meeting of the Council held on Monday, December 29, 1919,  
at 4.30 p.m., there are:

Present:

Messrs E.C. Pearce (Chairman)  
G.M. Bain  
A. Howard  
W.P. Lambe  
H.A.J. Macray  
W.L. Merriman  
A. Brooke Smith  
The Secretary and  
Assistant Secretary.

Absent:

Mr. J.H. Dollar.

The minutes of the meeting of December 17 are confirmed and signed by the Chairman. With regard to Commission on Municipal Salaries. A letter from Mr. McArthur of the Hongkong and Shanghai Bank is submitted tendering his resignation from membership of the Committee on his transfer to Kobe. To fill the resulting vacancy the Chairman undertakes to enquire of Mr. Stephen as to the possibility of Mr. Hynes accepting membership. Dr. Davis - Agreement Renewal. Members note that their views in regard to the terms that should be offered to Dr. Davis have been endorsed by members of the Health Committee.

The minutes of the meeting of the Watch Committee of December 15 are submitted and confirmed.

In his report upon the sentence of one day's imprisonment passed upon Cartwright and Gosson the Acting Commissioner of Police directs attention to the remarks of H.M. Police Magistrate when passing sentence, that the offences of which these ex-members of the Force were convicted were not serious, and he suggests unofficial representations with a view to the correction of the wrong impression thereby created. The Chairman has spoken on the subject to H.M. Assistant Judge who concurs with the views unanimously expressed by members that no useful purpose would be served by pursuing the matter and accordingly no action will be taken on the Acting Commissioner's suggestion. His recommendation is however approved that passages Home and quarters until departure be provided for the two men concerned.

The Commandant attends.

Volunteer Corps Commission. A letter from the Secretary to the

Commission is submitted requesting copies of the evidence taken before the Court of Enquiry on November 1, 1918. of the findings of that Court and of certain other documents as also information on various points. In his report which is also submitted in comment on these requests, the Commandant points out that the Court of Enquiry was called by him to deal with a question of discipline, that the Volunteer Corps Commission as a non-military commission could not deal with the matter, that the only person entitled to a copy of the evidence and findings of the Court would be an officer or volunteer tried by court martial in respect of any matter or thing reported upon by the Court of Enquiry, and that no one was in fact so tried nor was any charge even framed. In amplification of his report, and in reference to this point, the Commandant states that had the Council itself instituted an enquiry there would have been no objection to its being furnished with the evidence and findings of the Court of Enquiry, but that as a matter of principle and precedent he was bound to object to their production to a non-military non-Council commission. He further emphasises that any matter furnished to the Commission by volunteers or any evidence given by them as witnesses before the Commission would be entirely of a voluntary character since the Commission had no compulsory powers over them. Members concur with the Commandant's views on this and on the other points raised by the Commission and reply in the sense of the Commandant's report is accordingly directed.

Appointment of Commandant. A telegram from the London Agents is now submitted that the War Office had nominated Lieutenant Colonel Mann-Johnson, C.M.G., D.S.O., R.F.A. for this appointment and that Mr. Keswick very strongly recommended him. This recommendation is endorsed by Major Truman and telegraphic reply is accordingly directed requesting the London Agents to appoint this officer on the terms of the Council's telegram of March 26 and to request the War Office to assist in securing an early passage.

The Acting Commissioner of Police attends.

#### THE LOCAL SITUATION.

Student Movement - Boycott of Japanese Goods. In reply to members the Acting Commissioner of Police states that the boycott shows no signs of abating and that there have been further instances of the destruction of Japanese goods in Chinese territory by student demonstrators, but that no attempt has been made to pursue these tactics in the Settlement.

Chinese Government Stamp Tax. The Chairman states that, in response to a telephone message, he visited the Senior Consul at the General

Hospital on December 24, when the latter produced a letter from the Doyen of the Diplomatic Body in Peking under date November 28 notifying the agreement of that Body to a modus operandi for the enforcement within Foreign Settlements and Concessions of the Chinese Government Stamp Tax. The letter was not very explicit, but it appeared that enforcement within the Settlement would be through the instrumentality of the Municipal Police and on the Senior Consul asking his views on this proposal he replied that since the Council had not received any communication on the matter, it had not given it any consideration, but that he felt sure that the imposition of the Tax would be strongly resented and resisted by the Chinese Community.

A letter from the Chinese General Chamber of Commerce is then submitted and read stating that Chinese merchants would not pay the Tax, that the Chamber had wired to the Government requesting revision of the order requiring its enforcement in the Settlement and that the Council was requested to note the Chamber's views and to act in accordance therewith. The Secretary thereupon reminds members that every attempt of the Chinese Government in the past to exercise any control on trade in the Settlement or to impose any form of taxation on Chinese residents in the Settlement, except the Government Land Tax, has been consistently and successfully opposed by the Council with the support of the Consular Body, as for example in the case of the attempted establishment of salt, salt-petre and sulphur monopolies and the collection of lekin, and that if the Council accedes to the levy of the Stamp Tax in the Settlement it will thereby establish a precedent that will unquestionably lead to further attempts by the Chinese Government to impose other taxation in the Settlement with results that can only be contemplated with the gravest apprehension. Fully concurring with this view, members direct that a copy of the letter from the Chinese General Chamber of Commerce be forwarded to the Consular Body with an expression of the Council's views and strong protest and that this action be notified to the Chamber.

In this connexion certain extracts from the Chinese press and the Police Reports of the past few days are submitted and it is noted that the opposition of a substantial section of the Chinese Community coupled with the threat of a general strike is directed not against the Tax itself but against its enforcement by the Council. It seems probable however that this is merely camouflage, and that by objecting to enforcement by the Council who alone could enforce payment of the Tax in the Settlement, this section of the Chinese Community count upon avoidance of the Tax.

MS

Chinese Representation on the Council - G.M.R. From Police Daily Reports and from extracts from the Chinese press which have been submitted to members, it is noted that the Amalgamated Society of Street Unions has recently passed a resolution to refuse payment of the General Municipal Rate and to declare a general strike should no satisfactory reply be received to the demand for Chinese representation on the Council and for amendment of the Land Regulations.

As bearing upon the local situation as affected by these several matters, and in comment on the views recorded at the Council meeting on November 26, a very able and comprehensive report by the Acting-Commissioner of Police is submitted concurring with the view that the Council may have to face a situation of extreme gravity within the next few months and setting forth graphically and in detail the conditions under which such a situation may arise and the preparations that should, in his opinion, be made to meet it. He points out that so far as the Police Force is concerned the matter is mainly dependent on:

Readiness. He refers to the Mobilisation Instructions recently issued to the Force and of which a copy has already been submitted to the Watch Committee. These instructions, which would come into force almost automatically in the event of threatened or actual trouble, will bring the whole Force into a condition to deal with any emergency that may arise, and are particularly designed to tide over the interval between an outbreak and the development of events, when special measures suitable to the occasion can be adopted.

Numbers. He does not recommend any increase in the strength of the Foreign Branch of the Force, holding the view that a Sikh policeman is as good as a foreign policeman, whilst his cost to the Community is only about one-eighth of that of the former. To provide for a reserve for emergency he recommends that the existing strength of the Sikh Branch, which is based on present time needs, be increased by fifty at an approximate inclusive cost of £16,000 for the first year. This recommendation is approved.

Information. He states that the Intelligence Office attached to the Criminal Investigation Department has reached a high state of efficiency, but that it cannot properly handle matters of local information, which must necessarily be left to the District Inspectors concerned. As however the means at their disposal for obtaining early and accurate information are not, in his opinion, adequate, he recommends the purchase of eight additional bicycles at an approximate cost of \$75 each for use in normal times for patrol work and in times of tension or trouble for collecting information from all parts of a district. This recommendation is approved.

Mobility. He emphasises the necessity of making the Force more independent of outside assistance in the matter of transportation, since rapid conveyance at the beginning of any outbreak is of the utmost importance. To this end he recommends and members sanction the purchase of four Ford motorcars at an approximate cost of ₹665 each. These cars will normally be used by Inspectors in charge of the larger and more important districts and in time of emergency will enable the senior Police officers at stations to get into quicker touch with important events in their districts as well as afford a means of rapid transport.

Command. He refers to the moral support afforded to the Sikh Branch by the presence, with each party or in each locality, of a foreigner whom they know, and he states that under a new scheme of duty which will shortly be put into operation, certain members of the Foreign Branch will be brought into closer touch with the Sikhs at their stations.

In regard to the question of defence generally, the Acting - Commissioner strongly supports the provision of armoured cars for the Volunteer Corps pointing out that they would be of little value to the Police Force. In this connexion reference is made to the Commandant's report, which was submitted at the Council meeting on December 3, that a scheme was under consideration providing for the adaptation of some of the Council's motor lorries so that they could be rapidly converted into armoured cars on emergency. The Commandant refers to the further steps taken in this connexion and undertakes to report for members' information in due course. In the meantime and in view of the opinion of the Commissioner of Public Works as to the impracticability of adapting P.W.D. lorries as armour-ed cars, members sanction the purchase of a Ford chassis to be equipped as an armoured car for experimental purposes, indicating at the same time that, should the experiment prove satisfactory, they will unhesitatingly sanction the purchase and equipment of further chassis as may be required.

Other points upon which the <sup>Acting Commissioner of Police</sup> ~~Commandant~~ touches are as follows:-

1. The arrangement made with the Fire Brigade for a motor fire engine to be available in time of trouble for dispersing crowds by throwing water upon them.
2. The experiments being made by Major F.G.C. Walker, M.C., of the Health Department with a new type of smoke bomb which will be rolled to or thrown at the feet of a crowd and emit dense volumes of smoke.
3. The need for making the Motor Volunteer Reserve as effective as possible to provide for the mobility of the Defence Forces. Major Trueman points out that it has been found in practice that a motor reserve is not practical, that an organisation of this character

cannot be held together on paper only, and that accordingly consideration has been given recently to the formation of a motor transport section to be attached to the Engineers. He undertakes to report on this subject in due course: in the meantime members concur with his suggestion that, if possible, arrangements should be concluded with the several garages owning motor lorries to place such lorries at the Council's disposal for the Defence Forces in case of emergency. The Secretary is directed to take action accordingly.

4. The strengthening of the Special Police Reserve, which it is understood at present stands at 117. This matter is referred for discussion between the Commandant, the Acting Commissioner of Police, and the Assistant-Commissioner in charge of Specials.

5. The need for safeguarding the food supply in the event of further strikes on a large scale. In this connexion the Acting Commissioner refers to the fact that the organisation which was brought into operation during the recent large railway strike in England was perfected eighteen months beforehand and that though no strike of such magnitude could well be anticipated in Shanghai it would nevertheless seem desirable that the Council should be prepared <sup>in advance</sup> with a proper scheme to safeguard its food supply: members concur.

6. The desirability of propaganda to counteract the pernicious anti-Council and anti-authority agitation now being conducted as part of the Chinese Representation propaganda in certain native organs. The Secretary states that on discussing this suggestion with Dr. Parker, Director of Chinese Studies, the latter expressed the view that anything in the nature of specific propaganda, opposed to the popular agitation of the moment, would not be accepted by any Chinese newspaper since its acceptance would almost certainly be followed by a boycott of that paper and by its operators being called out on strike, as was done in the case of Messrs Kelly and Walsh, as a protest against their printing one of the proclamations issued by the Council at the time of the Students Strike in June last, so that the printing of subsequent proclamations had to be carried out on the Police printing press. In the course of discussion members generally endorse the value of pro-Council propaganda, whereupon the Secretary states that in due course it will probably be possible to organise propaganda of a general character but that he feels with Dr. Parker that any attempt at specific propaganda must inevitably fail.

7. The desirability, in the event of trouble, of immediately declaring martial law by proclaiming "a state of emergency" and warning the people that they appear on the streets at their own risk. It is pointed out that the Council has no actual power vested in it to

declare martial law, but that on the occasion of the Students Strike of June last, it issued a proclamation in such terms as were in effect very near to a declaration of martial law, and that, on many other occasions when the necessity demanded, the Council did not hesitate to exceed the powers actually vested in it. Ultimately members concur that the Secretary shall draft a proclamation in general terms designed to achieve the purpose in view, to be published, however, only at such time as it may be decided that "a state of public insecurity exists."

Dealing next with specific measures should the next collection of rates be met by a refusal to pay, and reverting to the question of the need of safeguarding the food supply, the Acting-Commissioner briefly outlines a suggested plan of action as follows:-

1. That the authorities in the French Settlement be requested to take action to close down the headquarters of the Amalgamated Association of Street Unions with offices at No.13 Avenue Edward VII, from which the threat of a refusal to pay rates and to declare a general strike have been issued under direction of the notorious lawyer and politician Chen Tsu-ming. He suggests and members approve that the Chairman should personally call upon the Acting French Consul-General, lay the facts of the case before him, emphasise the need for co-operation between the two Settlements in maintaining their well being and request his assurance that if effect is given to the threats made the headquarters of the Association should be closed up and the leaders arrested and that failing such assurance the matter should be referred to the Consular Body.
2. That six of the larger shop proprietors should be immediately summoned before the Mixed Court. This action accords with that already sanctioned by the Council at the time of the last Rate agitation in the event of opposition to collect<sup>tion</sup> of the rates for the last quarter of 1919.
3. That all beat policemen should be withdrawn from streets where refusal to pay rates is met with, and that all police assistance to residents in these streets be refused unless a tax receipt be produced.

These <sup>several</sup> recommendations have members' unanimous approval. Proceeding, the Acting Commissioner points out that action thereon may precipitate the threatened general strike or on the other hand may prevent it. If the former, the situation would present its physical and economic aspects. With regard to the physical, comprising disorder, etc, he expresses the view that the forces at the Council's disposal are fairly well prepared, that with regard to the economic, however, special preparation is in his opinion required. To this end

he suggests that in the first place Heads of Departments and their Deputies should meet in conference and that it should be definitely ascertained how far the Municipal Service as a whole could be affected by any wide-spread strike of different classes of Chinese labour and that following such conference a further conference should be convened consisting of the Chairman of Council, Heads of Departments and representatives of the Public utility companies and of the principal foreign food suppliers so that views may be exchanged and some scheme be evolved for carrying on the essential services and supplies in case of need. In reply to members the Commandant states that he fully endorses the views of the Acting Commissioner and members concurring it is decided to take action accordingly.

The Commandant and the Acting Commissioner of Police then withdraw, and certain of the matters dealt with in the latter's report are then the subject of further discussion.

Medical Attendance, Operations, etc on Employees and Their Families. Letters

from the "M" and Jackson firms of doctors in reply to the Council's letter of October 30 in this connexion, are submitted together with the comment of the Acting Commissioner of Police.

As regards medical attendance, it is noted

(1) that the Jackson firm have no objection to the "M" firm continuing as Police Surgeons provided a higher rate is agreed for attendance on employees' wives and children than on employees themselves since attendance on the latter involves far more work than on the former: this differentiation in rates is agreed by the "M" firm.

(2) that the Jackson firm suggest £20 per annum for attendance on employees and £30 for attendance on wives and children, whilst the "M" firm propose £24 for attendance on the former and £30 for attendance on the latter: these fees compare with the per capita fee of £18 per annum suggested by the Council for employees, their wives and children.

(3) that the "M" firm request a special fee of £1000 per annum to cover outside work in connexion with their duties as Police Surgeons. The nature of these duties is outlined in a report by the Acting Commissioner of Police and on consideration members concur that the special fee suggested is not unreasonable and should be agreed provided their other suggestions are accepted by the "M" firm.

With regard to operations and confinements it is noted

(1) that the scale suggested by the Jackson firm is on a higher basis than that suggested by the "M" firm and

M.S.A.



(2) that the Jackson firm make no reference to the charge to be made for confinements.

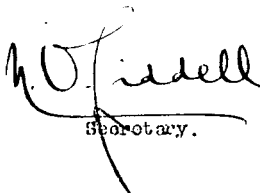
Upon a consideration of the terms suggested and in the view that the terms should be similar in the case of both firms members concur approving ~~in~~ reply

(a) accepting the fees for attendance suggested by the Jackson firm and (b) proposing that the charges for operations and confinements be graded on the lines suggested by the "M" firm with a maximum of £200 for major operations and £50 for confinements in A class and £100 and £40 in B class and for minor operations £25 to £50 irrespective of class.

It is noted that, if arrangements on these lines are concluded with the two firms named, the cost of medical attendance, exclusive of operation charges, which cannot be estimated, will on a basis of a staff of 500, be approximately £25,000 per annum plus the special Police Surgeons fee of £1000, as against approximately £3,000 per annum, the cost under the arrangement hitherto in existence which made no provision for attendance on wives and children, but for a yearly contribution by the Council of £30 towards the cost of such attendance in the case of employes in receipt of a salary and allowances not exceeding £345 per annum.

The meeting adjourns at 6.30 p.m.

Chairman.

  
Secretary.